SUPREME COURT OF THE UNITED STATES

IN THE SUPREME COURT OF THE	UNITED STATES
	_
DELAWARE,)
Plaintiff,)
v.) No. 145, Orig.
PENNSYLVANIA AND WISCONSIN,)
Defendants.)
	-
ARKANSAS, ET AL.,)
Plaintiffs,)
v.) No. 146, Orig.
DELAWARE,)
Defendant.)
	-
Pages: 1 through 78	
Place: Washington, D.C.	
Date: October 3, 2022	

HERITAGE REPORTING CORPORATION

Official Reporters
1220 L Street, N.W., Suite 206
Washington, D.C. 20005
(202) 628-4888
www.hrccourtreporters.com

1	IN THE SUPREME COURT OF THE	UNITED STATES
2		
3	DELAWARE,)
4	Plaintiff,)
5	v.) No. 145, Orig
6	PENNSYLVANIA AND WISCONSIN,)
7	Defendants.)
8		
9	ARKANSAS, ET AL.,)
10	Plaintiffs,)
11	v.) No. 146, Orig
12	DELAWARE,)
13	Defendant.)
14		
15	Washington, D.C.	
16	Monday, October 3,	2022
17		
18	The above-entitled matte	er came on for
19	oral argument before the Suprem	ne Court of the
20	United States at 11:53 a.m.	
21		
22		
23		
24		
25		

1	APPEARANCES:
2	NEAL K. KATYAL, ESQUIRE, Washington, D.C.; on behalf
3	of Delaware.
4	NICHOLAS J. BRONNI, Solicitor General, Little Rock,
5	Arkansas; on behalf of Arkansas, et al.
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

1	CONTENTS	
2	ORAL ARGUMENT OF:	PAGE:
3	NEAL K. KATYAL, ESQ.	
4	On behalf of Delaware	4
5	ORAL ARGUMENT OF:	
6	NICHOLAS J. BRONNI, ESQ.	
7	On behalf of Arkansas, et al.	36
8	REBUTTAL ARGUMENT OF:	
9	NEAL K. KATYAL, ESQ.	
10	On behalf of Delaware	73
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

1	PROCEEDINGS
2	(11:53 a.m.)
3	CHIEF JUSTICE ROBERTS: We'll hear
4	argument next in Delaware versus Pennsylvania
5	and Wisconsin and the consolidated case.
6	Mr. Katyal.
7	ORAL ARGUMENT OF NEAL K. KATYAL
8	ON BEHALF OF DELAWARE
9	MR. KATYAL: Thank you, Mr. Chief
10	Justice, and may it please the Court:
11	This case concerns a piece of
12	statutory text from 1974 in Section 2503, which
13	is found in the blue brief appendix at page 2a
14	That provision exempts from the common law a
15	narrow set of instruments, a money order,
16	traveler's check, or other similar written
17	instrument other than a third-party bank check
18	The question today is whether two
19	products, MoneyGram agent checks and MoneyGram
20	teller's checks, fall within that exemption.
21	For many years, the defendant states answered
22	that question "no." However, after engaging
23	some creative consultants, they changed their
24	mind.
25	They were right the first time for

four separate reasons. First, when Congress

adopted that language in 1974, the term "money

1

2

5

3 order" referred to specific commercial products labeled "money order" and typically sold to 4 unbanked consumers to pay small debts. Neither 5 6 of those apply to the two disputed instruments 7 here. They're not labeled "money order," and they are sold to consumers with bank accounts 8 9 who are transferring larger sums of money. 10 Second, the FDA was a surgical fix to 11 this Court's 1972 decision with a key purpose 12 behind it, to prevent the price of small-dollar instruments from increasing due to address 13 14 collection requirements that states might adopt 15 in reaction to this Court's 1972 decision. 16 rationale does not apply here, and the two 17 instruments are outside of the FDA altogether. 18 Third, even if you thought these 19 products were within the FDA, the two 20 instruments here fall within the third-party 21 bank check exception. Like all bank checks, 2.2 they are signed by bank employees, not 23 purchasers. And, fourth, while we believe that our 24 25 reading is the best reading of the FDA's text,

- 1 structure, and purpose, we don't deny one could
- 2 read the statute differently, but importantly,
- 3 if you found things in equipoise, two things
- 4 would independently break any tie for us.
- 5 One is the doctrine of reading
- 6 statutes to avoid derogation of the common law,
- 7 and the other is this Court's repeated emphasis
- 8 on the need for bright-line rules and
- 9 predictability in this space.
- The defendants' interpretation would
- 11 upend all that, as their own amici acknowledge.
- 12 Our view of the statute, by contrast, is
- 13 predictable, reflects longstanding practice, and
- 14 provides a bright line for the escheatment of
- 15 financial products in the future.
- 16 JUSTICE THOMAS: Mr. Katyal, how much
- 17 weight do you put on this money order
- designation? What if, tomorrow morning, they
- 19 simply stamp the top of these, the two disputed
- instruments, "money order," "commercial money
- 21 order"? Would that solve your problem?
- 22 MR. KATYAL: So, Justice Thomas, that
- 23 would -- if they changed the label, we do think
- that it would mean it's not a money order or
- 25 traveler's check. So we do think you look to

- 1 the label for that. And, indeed, I think that's
- what they say about traveler's checks. But we
- 3 don't think it would be true for other similar
- 4 instruments.
- 5 So we think that in your hypothetical,
- 6 in which you have the exact same instrument, but
- 7 it has just a different name on it, that is an
- 8 other similar written instrument.
- 9 Notably, you know, that's never
- 10 happened, and the reason is because money orders
- and those labels are important for consumers and
- 12 for banks. They want to know what they're
- 13 getting. They want to know what they're
- 14 selling. And that's why they can't point to a
- single example where that label has ever been
- 16 stripped off.
- 17 But I agree with you, Justice Thomas,
- if that happened, that would fall within the
- 19 FDA, your hypothetical.
- JUSTICE THOMAS: Well, the -- can you
- 21 point to any reason in the past why this would
- 22 be -- this definition of "money order" is so
- 23 narrow? It would seem to me that with its --
- over time, it's not necessarily, as you say it
- is, a discrete set of instruments.

1 MR. KATYAL: So we don't doubt, 2 Justice Thomas, that there is a way to define 3 "money order" as broadly as my friends on the 4 other side do. If you do that, it blows up things 5 like cashier's checks, certified checks, all the 6 7 stuff that the American Bank Association is warning you about and that Judge Leval couldn't 8 9 get around because he just said I'm not going to define it, but --10 11 JUSTICE THOMAS: One -- one final 12 question, and I'm sure my colleagues will have But how do you get around "similar," the 13 14 -- the similarity language? It seems as though 15 all of these are drafts and that if you say, 16 well, it's not a money order, it looks like a 17 money order in many other ways. 18 So why is -- is it -- does it not fall 19 into the similarity category? MR. KATYAL: Yes, Justice Thomas. 20 21 don't think it falls into the similarity --2.2 similarity category. We think that's for things 23 like what you were talking about before in your 24 first question to me, where the -- where the 25 name isn't there and possibly some other things.

Т	But, here, there are three things
2	about these disputed instruments which aren't
3	true about money orders.
4	First, you can only buy disputed
5	instruments at a bank. Money orders are sold
6	typically at retailers, CVS, Walmart, and the
7	like.
8	Second, you will have a bank account
9	when you buy them.
10	And and, third, the third point is
11	that the money order the that that
12	money orders aren't signed by the bank, but
13	these two disputed instruments are.
14	Now I know that sounds formalistic.
15	Here's why that matters: Because Congress and
16	the FDA was worried about what this Court
17	invited states to do in 1972, which is impose
18	address collection requirements on money orders
19	and traveler's checks.
20	And what they said is these are small
21	denomination instruments. If you do that, it's
22	going to increase the price of them. The
23	disputed instruments, because there is that bank
24	account and because you're going into the bank,
25	that address information is already being

- 1 collected now.
- 2 So, if you're worried about my
- 3 friend's point about equity and the windfall to
- 4 a particular state with respect to these
- 5 disputed instruments, the states have the
- 6 easiest fix in the world, a fix they didn't have
- 7 in 1972, which is to say whenever you're one of
- 8 those banks dealing with MoneyGram, you just
- 9 have to transmit the address information that
- 10 you're already collecting.
- JUSTICE JACKSON: But, counsel, you
- 12 suggest that Congress's concern was the
- 13 collection of address information. If that was
- so, they certainly did a weird thing in terms of
- 15 the statute that they wrote.
- I mean, the statute did not just say
- 17 collect the information, which would have solved
- 18 the problem directly. The statute seemed to
- 19 take into account the fact that there were going
- 20 to be circumstances in which that information
- was not collected, and Congress appeared to be
- 22 trying to override the common law with respect
- to what happened because it was really concerned
- 24 about inequitable escheatment.
- 25 And so my question is, to what extent

- 1 do these disputed instruments present that
- problem? Because, if we believe that that's
- 3 what Congress really cared about, then why would
- 4 they have crafted a statute that excluded
- 5 certain instruments that presented that same
- 6 problem?
- 7 MR. KATYAL: Yeah, Justice Jackson, we
- 8 don't think that that windfall concern, that
- 9 equity concern, applies to the two disputed
- 10 instruments. So Congress in '74 was worried
- 11 about address collection requirements. They
- 12 said we want to head that off because that's
- going to increase the price of traveler's checks
- and money orders. That's why they didn't write
- 15 the statute that you were saying, which is to
- 16 impose address requirements.
- 17 The findings in 2501 say no, we want
- 18 the reverse, because, if you -- if states start
- doing that, it's going to increase the cost of
- 20 those instruments. And so that concern doesn't
- 21 apply to the two disputed instruments here
- 22 because the address information is already being
- 23 collected. And then, when you're concerned
- 24 about the equity that still exists with respect
- 25 to these two disputed instruments, because

- 1 Delaware has them, not for all bank checks,
- 2 obviously, Bank of Americas of the world and
- 3 Citibanks are really the large escheators in
- 4 this space.
- 5 But, with respect to the two disputed
- 6 instruments, to the extent that states,
- 7 including my friend's states, if they're worried
- 8 about the equity, they have the simplest and
- 9 easiest fix in the world, which is to just
- 10 require that the information, when you go in and
- 11 buy a teller's check or an agent check is
- issued, it just has to be transmitted to
- 13 MoneyGram.
- 14 And if that happens, Justice Jackson,
- then you avoid this whole equity about state of
- incorporation because then the primary rule of
- the common law would apply, which is the
- 18 creditor's last address.
- 19 JUSTICE JACKSON: But you can only do
- that with respect to your own state, right? I
- 21 mean, every state would have to adopt that rule
- in order to solve the problem. And Congress, it
- 23 appears, wanted to solve the problem in a
- 24 different way.
- 25 MR. KATYAL: So Congress -- certainly,

- 1 Congress could solve it nationally. And this
- 2 Court and Justice Thomas's opinion in Delaware
- 3 invited Congress to do that with respect to the
- 4 inequities and windfall that it said wasn't
- 5 enough to -- to justify this Court departing
- from the common law.
- 7 And then you're absolutely right,
- 8 Justice, any state that is concerned about the
- 9 inequity can pass a law. And I think it's
- 10 probably a pretty easy law for them to pass
- 11 because, quite honestly, they're just getting
- 12 extra money. And so it's up to them.
- What my friends are asking you to do
- is to basically break from the common law and
- 15 because of their policy concern -- and that is
- 16 exactly what this Court has said every time,
- most recently in the Delaware case, that you
- don't do, and here is why it's so dangerous.
- 19 My friend pitches this as a case about
- 20 the secondary -- dueling secondary rules about
- 21 place of incorporation versus principal place of
- 22 business. That's what happens if you don't have
- 23 addresses. But, if you adopt his
- interpretation, you're also blowing up the --
- 25 the primary rule.

1 So the primary rule, there's a big 2 dispute between -- a big -- or a big gulf 3 between the FDA, this Act, which uses -- which uses -- which uses the -- it moves away from the 4 last creditor's address, which is the rule of 5 6 the common law. 7 And so --8 JUSTICE JACKSON: And so you're not 9 reading that to be Congress's attempt, 10 Congress's attempt to break from the common law? 11 You're suggesting that what we do here is going 12 to blow up the common law. But I had understood that the statute itself was trying to set out a 13 14 different set of parameters than what existed in 15 the common law. 16 MR. KATYAL: Oh, absolutely. We don't 17 doubt that they did that with respect to traveler's checks and money orders, but there's 18 19 no indication that they went beyond that. And 20 we think you should read that narrowly because 21 the entire reason they wanted to move away from 2.2 the common law with respect to these two 23 instruments is because of the inequity and the addresses not being collected, which would 24 25 increase the cost of those items.

1 Those don't apply. Those policy 2 rationales don't apply here. And, notably, 3 Justice Jackson, Congress in 1974 knew exactly how to write the statute that you're asking for 4 to get rid of the common law for a broader set 5 6 of instruments. 7 If you look at our blue brief at page 31, it quotes the 1966 Model Act, Uniform Act 8 9 for the disposition of unclaimed property, and 10 that text is "any sum on which a banking or 11 financial organization or business association 12 is directly liable, including by way of illustration but not of limitation CDs, drafts, 13 14 money orders, and traveler's checks." 15 Now the first part of that statute that I just read to you is exactly the language 16 17 from 2503. Indeed, Judge Leval below said it would be the most extreme coincidence that you'd 18 19 use all of the same language from 1966 and the 20 FDA. But what isn't in there? Everything 21 about by illustration, by -- by the -- the -- by 22 23 way of illustration but not of limitation, the enumeration of other financial products, like 24 certificates of deposits and the like. 25

1 And so Congress is telling you here in this statute we mean traveler's checks, we mean 2 3 money orders. And, Justice Thomas, absolutely, we mean other similar written instruments. But 4 that can't be everything that is prepaid the way 5 6 my friends would have it. 7 JUSTICE ALITO: If someone purchases an agent check or a teller check, what 8 information about that purchaser does the bank 9 10 transmit to MoneyGram? 11 MR. KATYAL: None. That's what the 12 record says. JUSTICE ALITO: Nothing? 13 14 MR. KATYAL: They collect the 15 information, but it's not transmitted. And so 16 the record like at our appendix page 599 says 17 the information is collected. 18 JUSTICE ALITO: Well, they have to 19 tell MoneyGram something. MR. KATYAL: They tell -- they -- they 20 don't tell the actual name, the name of the 21

Heritage Reporting Corporation

payee or the address of the payee, the relevant

concerns about escheatment and about people not

information here. And, Justice Alito, your

opinion in the Yee case talked about the

22

23

24

- 1 getting due process and the like.
- 2 And to the extent you're concerned
- 3 about that, our rule, the common law rule,
- 4 incentivizes precisely that state solution
- because states will then say: Look, if you
- 6 want, MoneyGram, if you want to come into our
- 7 state, you've got to transmit that information
- 8 and close this informational hiccup. That's
- 9 what our sur-reply at pages 22 to 23 goes down
- 10 -- goes through.
- 11 So that means MoneyGram will now be
- 12 under a duty to go and find those people and
- 13 say: You know, here, there's this abandoned
- 14 check. And if they can't find them even with
- the address, then the information all goes into
- the state unclaimed database, and then you can
- 17 search by name and address.
- 18 CHIEF JUSTICE ROBERTS: Mr. --
- 19 JUSTICE ALITO: Well, you make the --
- 20 CHIEF JUSTICE ROBERTS: I'm sorry, go
- ahead.
- 22 JUSTICE ALITO: You make the fair
- 23 point that the states could require the banks to
- transmit this information to MoneyGram. But
- 25 just out of curiosity, why doesn't MoneyGram ask

- 1 for this information? Would that cost a lot of
- 2 money?
- 3 MR. KATYAL: Right. The -- the record
- 4 doesn't say. I suppose it probably does cost a
- 5 little bit of money. And MoneyGram's
- 6 indifferent to this whole question and the
- 7 American Bar Association -- the American Bank
- 8 Association brief at page 1 says that, look,
- 9 that these companies are generally indifferent
- 10 to these things.
- 11 So it's a very easy statutory fix
- 12 because states will get money that they
- otherwise wouldn't get. And that wasn't
- 14 available in 1974. That's what makes this case
- so different from the 1974 FDA, because there,
- and Congress specifically, as I was saying to
- 17 Justice Jackson, in 2501 made a specific
- 18 finding, address information is not being
- 19 collected for traveler's checks, not being
- 20 collected for money orders, and if you impose
- 21 that requirement on those small-dollar
- instruments, it's going to increase the cost.
- These are, of course, large-dollar
- instruments, and so the money is much larger.
- 25 And so there's a much better -- you know, a much

- 1 better incentive, particularly for the reasons,
- 2 Justice Alito, you wrote about in Yee, to try
- and collect and find the rightful owners of this
- 4 property.
- 5 CHIEF JUSTICE ROBERTS: How much --
- 6 what's the comparison in terms of total value?
- 7 I mean, I understand your point that the
- 8 traveler's checks, the money orders, small,
- 9 small amounts, the official checks, the agent
- 10 checks, and the teller checks not limited, but
- 11 how many of each are there? Where -- where is
- 12 -- where is all the money? Is it the money
- orders in traveler's checks or the big bank
- 14 check -- checks?
- MR. KATYAL: Yeah, Your Honor,
- 16 unfortunately, the record I don't believe gives
- 17 us any quantification of that. We do know that
- in 1974 the typical money order was between \$1
- 19 and \$25. And there's other evidence about that.
- 20 And even up to today, MoneyGram, for example,
- 21 limits money -- money orders to a thousand
- 22 dollars and the like.
- 23 CHIEF JUSTICE ROBERTS: Yeah, but the
- 24 question there I guess is how many of them there
- 25 are.

1 MR. KATYAL: Correct. And I -- we 2 don't have information about that. I think 3 Congress wasn't concerned as much with overall 4 dollars as they were with the small denominations and the fact that address 5 6 requirements would impose a much bigger burden 7 compared to the benefit you'd get, whereas here, you know, I think, for these things, teller's 8 checks existed in 1974. Bank checks and, you 9 10 know, agent checks existed just by a different 11 name in 1974. 12 Congress pointedly didn't enumerate 13 any of that in the statute. They used, to use 14 Justice Gorsuch's convoluted -- phrase from the 15 first argument, convoluted. 16 (Laughter.) 17 MR. KATYAL: Sorry, Justice. You --18 you called -- you called Congress's action in 19 the last argument "convoluted." And I think that's right here, that if -- if their argument 20 21 is right, Congress chose a really weird way of 22 going about it. 23 JUSTICE GORSUCH: All right. 24 sitting here quietly. 25 (Laughter.)

2.1

- 1 JUSTICE GORSUCH: But now you've drawn
- 2 me out, Mr. Katyal.
- 3 Other similar instruments, the
- 4 language Justice Thomas -- I've got a question,
- fine, I'll come up with one, all right. What
- 6 does it mean on your account?
- 7 And on page 44 of your brief, it says
- 8 that Congress likely intended the term "other
- 9 similar written instrument" to capture alternate
- 10 spellings of money order and traveler's check,
- 11 such as American Express traveler's cheque.
- 12 Q-U-E.
- Okay. Now I am familiar with various
- 14 spellings of "traveler's check." I am not
- 15 familiar with various spellings of money order.
- 16 Help me out.
- 17 MR. KATYAL: Yes. So exactly -- one
- 18 category is exactly what Justice Thomas began
- 19 the argument with, which is a money order in
- 20 every way, shape, and form, except it doesn't
- 21 have the label on it. So our argument is not
- 22 limited, Justice Gorsuch, to different
- 23 spellings.
- 24 Same product without the label is what
- 25 an other similar instrument is. That's one

- 1 category. Another category are things, I think
- 2 generic products, so just like a copy is called
- 3 a Xerox, I think Congress in 1974 was worried
- 4 that a traveler's check might be called an AMEX
- 5 or worried that a money order might be called a
- 6 Western Union. That's a second category.
- 7 And then a third category of other
- 8 similar instruments are some of the things that
- 9 have been bandied about in this litigation and
- in the briefs. So there's something called an
- 11 agent check money order. There's something
- 12 called a personal money order. That's in our
- appendix at page 381. There's something called
- 14 a bank money order. There's something --
- 15 JUSTICE GORSUCH: I take your point.
- 16 Okay. But does it underline another point that
- may be problematic, and that is that labels
- 18 cannot control substance in our analysis here?
- 19 We -- can we agree on that?
- MR. KATYAL: We do.
- JUSTICE GORSUCH: Okay.
- MR. KATYAL: And so our point is
- labels are very good at deciding traveler's
- 24 check, money order. And they're good not just
- 25 for courts.

1 JUSTICE GORSUCH: Well, I quess I'm 2 wondering why -- why they're good for some 3 purposes but not others? MR. KATYAL: Because I think it 4 reflects, Justice Gorsuch --5 6 JUSTICE GORSUCH: I mean, you like --7 you don't like labels when it comes to this little language -- this little exception here. 8 MR. KATYAL: Oh, it's not that we 9 don't like them, Justice --10 11 JUSTICE GORSUCH: Well, but if I -- if 12 I might just finish, and then have at it, okay? 13 But you -- you admit that labels can control for 14 some purposes, but yet you do ask us to place 15 quite a lot of weight on "money order" versus 16 "traveler's check" otherwise. And so I'm just 17 -- I'm -- I'm -- I'm stuck there. So help me 18 out. 19 MR. KATYAL: Yeah. So we -- we think 20 the labels matter because they matter -- they're 21 not just for courts. They're, after all, for 2.2 banks and consumers. Banks have to figure out, 23 you know, what is this product and where do we -- which state do we escheat it to? And 24 25 labels are a really good way to do that, as

2.4

- 1 opposed to some convoluted eight-factor test
- where you've got to have law professors
- 3 testifying about experts, about what -- whether
- 4 something is a money order or not.
- 5 So we think labels in general work,
- 6 but Congress was concerned about more than that.
- 7 And that's what I was saying to Justice Thomas.
- 8 And so that's what "other similar written
- 9 instrument" does. It's labels for the first
- 10 part but not for the second part.
- 11 And I think Congress in 1974 had
- 12 examples of statutes in which other products
- 13 were enumerated. So our brief cites, for
- 14 example, 26 U.S.C. 6311, which is a 1970 statute
- which refers to "any certified treasurer's or
- 16 cashier's check or any money order," I think
- 17 demonstrating that Congress knew -- thought
- 18 money orders were distinct from these other
- 19 products.
- If you adopt my friend's
- 21 interpretation, cashier's checks, certified
- 22 checks, all of those become money orders because
- 23 they are all instruments -- instruments that
- 24 prepay money. And as the American Bar
- 25 Association brief says, that's going to be a

- disaster because millions and millions of
- 2 dollars, and there's a little -- at least
- 3 there's some hyperbole -- or not hyperbole.
- 4 There's some subjective quantification of this
- 5 in the ABA brief saying that that is incredibly
- 6 damaging and destabilizing to the financial
- 7 sector because this has all been around and done
- 8 a certain way since 1974.
- 9 JUSTICE KAGAN: So I guess I didn't
- 10 understand until argument that you're saying
- 11 that "money orders" is an only label test, is
- 12 that right? And then the "similar instruments"
- is where the characteristics of money orders
- 14 come in, is that right?
- 15 MR. KATYAL: Correct.
- 16 JUSTICE KAGAN: And then what are the
- 17 characteristics of money orders that you're
- 18 pointing to? Like, what -- what -- what
- does some other non-labeled instrument have to
- 20 comply with in order to be determined to be a
- 21 similar instrument?
- MR. KATYAL: Well, I do think it would
- 23 be would be a transfer of information in which
- 24 address information isn't being collected and a
- 25 small denomination kind of instrument. And so,

- 1 here, there's a wide gulf, however you define
- 2 "similar," between the two disputed instruments
- 3 and -- and agent checks -- excuse me -- and
- 4 teller's checks -- traveler's checks and money
- 5 orders.
- And the three things are, number one,
- 7 in order to get a disputed instrument, you've
- 8 got to go to a bank to get it. Second, you will
- 9 have a bank account when you do so. And, third,
- it's got to be signed by a bank employee.
- 11 And that's a pretty important
- 12 distinction because, when something is signed by
- a bank employee, it makes the bank liable for
- the piece of paper, as opposed to money orders,
- which are limited recourse documents and you
- 16 can't sue the issuer of a money order the way
- 17 you can the two disputed instruments.
- 18 So we think those are three hallmarks.
- 19 Does that solve it?
- JUSTICE KAGAN: So, I mean, it feels
- as though you're picking things that, you know,
- 22 as you should, that -- that -- that make you
- 23 succeed in the case. But I could pick three
- other things that make Arkansas succeed.
- MR. KATYAL: We're -- we're not just

2.7

- 1 randomly picking these, Justice Kagan. It goes
- 2 to, I think, Justice Jackson's question to me
- 3 earlier, which is the purpose behind this, which
- 4 is the address information isn't being
- 5 collected. It's burdensome to do so. That's a
- 6 statutory finding. And the equity windfall
- 7 considerations.
- 8 Here, for these disputed instruments,
- 9 the states have the easy fix available to them
- that wasn't available to them in 1974 because,
- if states did what this Court invited them to do
- in 1972 in response to the windfall concern, it
- would increase the cost of those instruments and
- 14 be problematic. And so that's why Congress
- said, uh-uh, we're heading it off for those
- 16 instruments but not for these.
- 17 And these factors that I'm referring
- 18 to you are relevant to that because they show
- 19 address information is being collected for the
- 20 disputed instruments, not being collected for
- 21 traveler's checks and money orders. That's the
- 22 key difference between the two.
- JUSTICE SOTOMAYOR: Counsel, the --
- 24 MoneyGram treats one of its other official
- 25 checks, the agent check money orders, as subject

- 1 to the FDA. Justice Thomas asked you what
- 2 happens if they remove that tomorrow.
- 3 Under your test that you just
- 4 articulated to Justice Kagan, then it would go
- 5 back to not being a money order?
- 6 MR. KATYAL: No, Your Honor. If I
- 7 understand your question, it's the same
- 8 instrument. It just doesn't have the label
- 9 "money order" on it.
- JUSTICE SOTOMAYOR: They take it off.
- 11 MR. KATYAL: Yeah. If they take it
- 12 off --
- JUSTICE SOTOMAYOR: It's issued by --
- MR. KATYAL: -- that is an other --
- JUSTICE SOTOMAYOR: -- it's issued by
- 16 a bank --
- 17 MR. KATYAL: Right.
- JUSTICE SOTOMAYOR: -- not a retail
- 19 operator. They do collect information, don't
- 20 they?
- MR. KATYAL: For agent check money
- orders, I think some information is collected,
- 23 yes.
- 24 JUSTICE SOTOMAYOR: All right. And
- 25 what was your third criteria?

1 MR. KATYAL: That -- that you have to 2 have an account at the bank and --3 JUSTICE SOTOMAYOR: And they have an account at the bank. 4 MR. KATYAL: -- and they may have an 5 6 account at the bank. 7 JUSTICE SOTOMAYOR: So --MR. KATYAL: So, with respect to that, 8 9 you know, limited universe, we do -- even there, I guess I should say, let's look at that, 10 11 Justice Sotomayor. It's at page 230 and 231, is 12 an agent check money order. 13 And so what it says on the front is 14 that -- there's a picture of it, and it says on 15 the front that -- you know, that it's labeled agent check money order. And then, on the back, 16 17 it says, if the instrument is designated on its face as a money order, then the following 18 19 applies, and it says it's limited recourse. 20 Now, if you strike that off from the 21 back, then you might be -- then I think you are 22 fundamentally changing the nature of the 23 document because you're making it now not a 24 limited recourse document; you're making it

25

something else.

1 And so that actually is a substantive 2 change. I think it's a -- and the reason --3 that's why I'm going through this, because it's 4 different very much --JUSTICE SOTOMAYOR: That's not the 5 6 example I gave. 7 MR. KATYAL: -- than Justice Thomas's hypothetical. So our view on this is generally 8 labels will control. In some circumstances, if 9 you have the very same product, just not the 10 11 label, then that is an other similar instrument. 12 But, for your question, which is actually changing the meaning of the document 13 itself, then that isn't one that is an other 14 15 similar written instrument. 16 CHIEF JUSTICE ROBERTS: Thank you, 17 counsel. 18 Justice Thomas, anything further? 19 JUSTICE THOMAS: No questions. CHIEF JUSTICE ROBERTS: Justice Alito? 20 21 JUSTICE ALITO: You say that a 22 third-party bank check is a check that is 23 effective on the signature of a bank officer. But isn't it the bank's liability and not the 24 25 signature that makes an instrument a bank check?

- 1 The signature merely indicates that the bank is
- 2 liable?
- 3 MR. KATYAL: No, Your Honor, I think
- 4 the signature is the thing that does make the
- 5 bank check actually effective. And we point you
- 6 to Munn's, which we cite to in our brief, for
- 7 exactly that. And I think your question's
- 8 really important because Judge Leval said, well,
- 9 I'm going to look to the Hunt Commission to
- 10 determine what a third-party bank check is, and
- 11 a third-party bank check, he says, according to
- 12 the Hunt Commission, is a personal check.
- But, actually, the Hunt Commission
- says that's just one example. And, notably,
- really importantly, at page 41 of our brief, we
- 16 say, if you go on and read what the Hunt
- 17 Commission says, it actually says teller's
- 18 checks are third-party bank payment systems.
- 19 So the Hunt Commission invocation
- 20 boomerangs on them. It underscores that the
- 21 types of disputed instruments here, these
- teller's checks, are third-party bank checks.
- 23 Congress was worried about these larger-dollar
- 24 products, like teller's checks, and they
- 25 specifically exempted them.

1 And so even if you didn't buy anything 2 that I've been saying for the last 25 minutes 3 about we're not falling within the FDA at all, we would fall within the third-party bank 4 exception. We don't think you have to get 5 6 there, of course. 7 JUSTICE ALITO: Whether a bank employee signs the check or not is a formality. 8 What -- what is the effect of that? 9 10 MR. KATYAL: We think it's more than a 11 formality. We think that is actually the 12 relevant characteristic that Munn's, Wallach, 13 and Lawrence all say that makes something a bank 14 check, is you look to that. 15 Now, admittedly, it's not the clearest 16 of phrases, but we think that's the one that 17 gives it some meaning and reflects Congress's 18 1974 knowledge. Teller's checks were around in 19 '74, and yet Congress didn't enumerate them in 20 2503, much more marrow statute than the 1966 21 one. 2.2 JUSTICE ALITO: Thank you. 23 CHIEF JUSTICE ROBERTS: 24 Sotomayor?

Justice Gorsuch?

1	JUSTICE GORSUCH: Nothing. Thank you.
2	JUSTICE KAVANAUGH: Just to pick up
3	quickly on Justice Kagan's earlier question on
4	"similar written instrument," that's kind of a
5	statutory version version of ejusdem generis,
6	I suppose, and we're always trying to figure out
7	what the key features are.
8	Why aren't the key features here a
9	prepaid money transmission product, it doesn't
10	show last known address of purchaser, and the
11	windfall purpose is implicated? So you have
12	arguments, but why aren't those the better
13	features to focus on when we're figuring out
14	what "similar" means here?
15	MR. KATYAL: Because, if you do that,
16	you blow up the statute to include cashier's
17	checks, certified checks, and all sorts of stuff
18	that Congress knew exactly how to name or to
19	write open-ended statutes and didn't.
20	And so, to us, you know, going back to
21	the statutory interpretation question, it's like
22	a statute that said, you know, rubber bands,
23	paper clips, or other similar items. You know,
24	yes, could you find some commonalities? Sure,
25	but I don't think it means other all office

- 1 products, like desk chairs or paper or things
- 2 like that.
- 3 You're looking for something more
- 4 narrow. And as I said to Justice Jackson, the
- 5 statutory findings give you what Congress was
- 6 thinking about here in terms of address
- 7 collection and the burdens.
- 8 JUSTICE KAVANAUGH: Thank you.
- 9 CHIEF JUSTICE ROBERTS: Justice
- 10 Barrett?
- JUSTICE BARRETT: No.
- 12 CHIEF JUSTICE ROBERTS: Justice
- 13 Jackson?
- JUSTICE JACKSON: Yes, just one
- 15 question that is confusing me.
- 16 You keep suggesting that larger-dollar
- 17 products are exempted from the statute, things
- 18 that would be covered by -- like the disputed
- instruments, they deal with larger dollar and
- 20 money order, smaller dollar.
- 21 What I don't understand is why that's
- 22 the case. I've heard you said -- say that there
- 23 would be an incentive to include address
- 24 information for larger-dollar products, but if
- 25 that's true, then, under the common law, we

- 1 wouldn't have the inequitable escheatment
- 2 problem.
- 3 So the fact that the states are
- 4 fighting about these disputed instruments
- 5 indicates to me that the disputed instruments
- 6 don't have addresses on them, which undermines
- 7 your argument that larger-dollar products would
- 8 necessarily carry with them the address
- 9 information.
- 10 Do you understand what I'm saying?
- 11 MR. KATYAL: Absolutely, Justice
- 12 Jackson.
- 13 JUSTICE JACKSON: Yes
- 14 MR. KATYAL: So the record is clear on
- 15 this, and I don't think my friends on --
- 16 disagree, that for the disputed instruments,
- 17 address and payee information is being found.
- 18 That's our appendix at page 599. It's the ABA
- 19 brief at page 22. Our appendix also at page 400
- and quoting even from 1956 the ABA report.
- The reason why it's being collected
- has everything to do with money laundering
- 23 requirements and the like. 31 C.F.R. 1010
- 24 requires collection of this information for
- anything over \$3,000.

1	The informational hiccup is the
2	information is being collected, it's just not
3	being transmitted to MoneyGram, and that's where
4	the states have a simple statutory fix. They're
5	asking you to do their hard work for them.
6	And if they did that statutory fix, it
7	would be prospective. It wouldn't jeopardize
8	everything that's happened since 1974 in which a
9	state like Delaware has collected, you know,
10	money under a certain set of escheatment rules
11	and they want to unwind all of that.
12	And that would be very destabilizing
13	not just for the products at issue here but
14	certified checks, cashier's checks, as the ABA
15	says.
16	JUSTICE JACKSON: Thank you.
17	CHIEF JUSTICE ROBERTS: Thank you,
18	counsel.
19	Mr. Bronni.
20	ORAL ARGUMENT OF NICHOLAS J. BRONNI
21	ON BEHALF OF ARKANSAS, ET AL.
22	MR. BRONNI: Mr. Chief Justice, and
23	may it please the Court:
24	This case presents the problem the FDA
25	was enacted to solve. In Pennsylvania versus

- 1 New York, this Court concluded that unclaimed
- 2 financial instruments escheat to a purchaser's
- 3 state of residence or, if that's unknown, to an
- 4 issuer's state of incorporation.
- 5 Because issuers of certain financial
- 6 instruments rarely kept purchaser addresses,
- 7 that meant a windfall for an issuer's state of
- 8 incorporation at the expense of its fellow
- 9 states.
- 10 Just two years later, Congress
- 11 responded to that inequity by enacting the FDA.
- 12 That statute says that where addresses aren't
- 13 typically kept for a class of instruments, those
- instruments escheat to the state of purchase.
- Now, 50 years later, Delaware claims
- 16 that it's entitled to the exact same sort of
- 17 windfall that led to the enactment of the FDA.
- To justify that, it argues that the
- 19 FDA doesn't cover instruments that function
- 20 precisely like other money orders but are
- 21 marketed differently. But marketing strategies
- do not define commercial instruments and they
- 23 don't justify \$250 million windfalls.
- 24 Recognizing the weakness of that
- 25 argument, Delaware alternatively claims that

- 1 MoneyGram official checks are excluded from the
- 2 FDA as third-party bank checks. That argument
- 3 fares no better because MoneyGram is not a third
- 4 party as that term was used in 1974, and
- 5 MoneyGram's official checks are absolutely not
- 6 bank checks.
- Nor, for that matter, does Delaware
- 8 explain why Congress would have chosen to
- 9 exclude instruments that present precisely the
- 10 windfall problem that the FDA targeted.
- 11 So it's hardly surprising that all
- 12 three payment systems experts in this case,
- including Delaware's own expert, agreed that
- 14 under any ordinary understanding of the phrase
- 15 "third-party bank check," MoneyGram official
- 16 checks are not third-party bank checks.
- 17 So we would ask this Court to overrule
- 18 the exceptions and adopt the Special Master's
- 19 recommendation.
- 20 JUSTICE THOMAS: Mr. Bronni, would you
- 21 spend a few minutes on the -- Mr. Katyal's
- 22 parade of horribles if we accept your argument?
- MR. BRONNI: Sure, Your Honor. I
- think it's probably easiest to begin with the
- 25 example of cashier's checks because there's been

- 1 a lot of ink spilled on the cashier's check at
- 2 issue in this case. And -- and, for that one,
- 3 we don't believe that cashier's checks are
- 4 necessarily covered by our definition.
- So, to -- to begin with, our
- 6 definition requires that an instrument be
- 7 prepaid. A cashier's check as a class of
- 8 instrument is not necessarily a prepaid
- 9 instrument. Instead, as the ABA's amicus brief
- 10 argues at length, there are many frequent,
- 11 common, ordinary, everyday situations where
- 12 cashier's checks are not prepaid.
- So, for instance, if a bank needs to
- pay its own obligations, say it needs to pay an
- 15 electrician or meet a tax bill, it will issue a
- 16 check drawn on its own accounts. That's a
- 17 cashier's check. That is not a prepaid
- 18 instrument.
- 19 If the bank needs to disburse loan
- 20 proceeds, it will issue a check drawn on its own
- 21 account.
- JUSTICE KAGAN: So does that mean we
- 23 determine cashier's checks one by one by one
- depending on whether it's prepaid?
- MR. BRONNI: No, Your Honor. I think

- 1 this is one of the reasons why we're judging things sort of on a class of instruments, and as a class of instruments in contrast to official 3 checks and money orders, these are not always 4 prepaid, so that it's a class-wide distinction. 5 But, even aside from that, there are 6 7 other reasons why we believe that cashier's checks, even aside from our definition, would 8 9 not be swept in under the term "money order." And one of those reasons is I think, 10 11 as, Justice Thomas, your question reflects, you 12 know, there are instruments in the world that 13 people would not describe as money orders even 14 if they share some of the common core features, 15 and a cashier's check is a good example of that. 16 We would not in ordinary parlance call 17 a cashier's check a money order because it is a unique instrument in that it's issued by the 18 19 same bank, drawn on that same bank, which makes 20 it a uniquely secure instrument that is 21 different. 2.2 So, in ordinary English, it's a 23 well-known instrument, as Delaware agrees, as
- 25 that's a justification for carving it out.

24

the American Bankers Association agrees, and

1 And then, finally, another reason why 2 we would think it wouldn't be covered is because, in 2501, when Congress is describing 3 money orders as a class of instruments, it 4 describes them as a class of instruments for 5 which addresses are not ordinarily kept as a 6 7 business practice. That does not describe cashier's 8 checks in 1974 and it doesn't describe them 9 10 today. 11 JUSTICE JACKSON: Why does it describe 12 the disputed instruments? Your opposing counsel 13 says the disputed instruments are a class in 14 which the addresses are typically kept. 15 MR. BRONNI: So I -- I -- I think that 16 sometimes the addresses -- I think what the 17 record actually reflects is that sometimes the 18 addresses are collected by the selling financial 19 institution, as could be true, frankly, of a retail money order. So that the statute my 20 21 friend was referring to is a requirement that if 2.2 you sell at least \$3,000 worth of these 23 instruments or a retail money order, you're required to collect information and maintain it 24 25 as the seller.

1 That information, however, is not 2 transmitted to MoneyGram. MoneyGram has a 3 policy it will not accept that information. Ιt will not keep it. So what that means is the 4 issuer, which is the actual holder of the funds 5 6 here, because it's not the selling bank that 7 holds the money, the day after a transaction takes place, that money is transferred from the 8 9 selling financial institution to MoneyGram, and 10 it's MoneyGram that holds that. 11 CHIEF JUSTICE ROBERTS: Well, but 12 MoneyGram can -- can -- you can require 13 MoneyGram to ask for that information. I mean, 14 that would -- and that would solve your problem 15 just like that because just like with respect to the others that you say have to be covered and 16 17 keep the existing or keep the address and purchaser information, MoneyGram would, and then 18 19 all of that stuff would escheat to your state 20 rather than Delaware. 21 MR. BRONNI: I think, Your Honor, that 2.2 the reason why our states have -- have not 23 necessarily done that is because I think 24 Congress really when it passed this statute put 25 its thumb on the scale and suggested that

- 1 keeping that kind of information and having to
- 2 maintain that information, which my friend on
- 3 the other side admitted would be a burden,
- 4 Congress decided that was an unnecessary burden.
- Now Delaware suggests it would only be
- 6 an unnecessary burden for low-dollar
- 7 instruments. But that's not actually what
- 8 Congress said. What my friend on the other side
- 9 is referring to are things like floor statements
- 10 where certain members of Congress expressed a
- 11 concern that by requiring address-keeping you
- 12 could affect the utility of these instruments by
- driving up their cost. And there are floor
- 14 statements that reflect that for low-dollar
- 15 instruments.
- 16 But what Congress actually said, all
- of Congress in 2501 in the findings of facts,
- 18 was not that. Instead, it said address
- 19 collection and maintenance would be an
- 20 additional burden that is not justified because
- 21 most of these instruments are -- are purchased
- 22 in one's home state. And that --
- 23 CHIEF JUSTICE ROBERTS: Well, just to
- 24 be clear, there's nothing in the law that
- 25 prevents you from requiring MoneyGram to ask for

- 1 that information.
- 2 MR. BRONNI: That's correct, Your
- 3 Honor. Our states could --
- 4 CHIEF JUSTICE ROBERTS: And that would
- 5 give you everything you're looking for here?
- 6 MR. BRONNI: It would potentially for
- 7 prospective relief but not necessarily for --
- 8 for --
- 9 CHIEF JUSTICE ROBERTS: You -- you --
- 10 you said in your opening that the difference
- 11 between the instruments that we know are
- 12 covered, money orders and traveler's checks and
- the others, is simply a matter of marketing
- 14 strategy?
- MR. BRONNI: Yes, Your Honor.
- 16 CHIEF JUSTICE ROBERTS: But your
- 17 friend points out that money orders and
- 18 traveler's checks, on the one hand, are low
- value, high volume, purchased anonymously.
- 20 On the other hand, the agent and
- 21 teller's checks are high value or at least not
- limited generally. They're not anonymous.
- 23 They're drawn on an existing bank account. And
- they're signed by the bank.
- Now that seems to be very different

1 than just a marketing strategy. 2 MR. BRONNI: So, Your Honor, I -- I 3 think what Delaware has described there when it's describing money orders is really one 4 segment of the money order market. I don't 5 6 think that it's accurately described the money 7 order market certainly as it existed in 1974. So Delaware's own sources that are 8 9 reproduced in the appendix, for instance, the 10 American Bankers Association report on money 11 orders from the late 1950s or the Compton's 12 Encyclopedia, which is also reproduced in their 13 appendix, they do discuss money orders, yes, as 14 a product that was frequently sold in low-dollar 15 amounts at retailers oftentimes to unbanked 16 customers. Although, again, low-dollar amounts 17 and things like that, there is some quibblings 18 over that because, as Judge Leval pointed out, 19 going back to 1939, Western Union, in fact, sold 20 money order products denominated up to 21 approximately \$3500, which, if we adjust for 2.2 inflation, is about \$25,000 today, so hardly a 23 low-dollar instrument. CHIEF JUSTICE ROBERTS: Well --24 25 MR. BRONNI: But that --

1	CHIEF JUSTICE ROBERTS: what
2	what was the value of the typical value of
3	the agent and teller's checks?
4	MR. BRONNI: These products did not
5	exist in these specific products did not
6	exist in 1974. So teller's checks is a class of
7	instruments. A traditional teller's check did.
8	But the instruments that MoneyGram labeled
9	CHIEF JUSTICE ROBERTS: I'm sorry. I
LO	slipped they didn't exist in 1974?
L1	MR. BRONNI: They the MoneyGram
L2	products that we are talking about here today,
L3	correct, did not exist in 1974.
L4	But, if I can return to the
L5	distinction about the category of money orders
L6	for a moment, they describe them again their
L7	sources do describe them oftentimes as low
L8	low-dollar instruments. But those same sources
L9	also describe money orders as instruments that
20	were also sold at financial institutions in the
21	1970s without those low-dollar limits and
22	obviously weren't aimed primarily at unbanked
23	customers.
24	So their their description of the
25	category of what constituted a money order in

- 1 1974 is simply not accurate even on their own
- 2 sources. Yes, they describe one segment of the
- 3 market, but that's not the entirety of the
- 4 market.
- 5 Congress did not say personal money
- 6 orders or low-dollar money orders. Congress
- 7 said money orders. And that category in 1974
- 8 included financial -- instruments sold at
- 9 financial institutions, and today the agent
- 10 check money order, which operates precisely like
- 11 the instruments at issue here yet is only sold
- 12 at financial institutions in high-dollar
- amounts, primarily to banked customers, they
- 14 admit that's a money order. But it lacks all of
- the things that they say define what a money
- order is, except the label.
- 17 So this was Justice Thomas's question.
- 18 If you -- their argument is essentially, if you
- 19 take the label off, it's no longer a money
- 20 order, even if you change nothing about the
- 21 instrument. So a -- a good example of this
- 22 would be the Western Union example. If Western
- 23 Union tomorrow made a decision that it was going
- to relabel its Western Union money order as the
- 25 Western Gram, it would be Delaware's position

- 1 that that's no longer a similar written
- instrument -- or that's no longer a money order.
- 3 CHIEF JUSTICE ROBERTS: I -- I -- I
- 4 guess I'm not quite sure I understand. Do you
- 5 disagree that the agent checks and the teller's
- 6 checks are typically, generally, whatever, for
- 7 significantly higher value than a traveler's
- 8 check?
- 9 MR. BRONNI: Just like the agent check
- 10 money order could be, Your Honor, because it
- 11 doesn't have a limit. So, yes, they are
- typically bought in higher amounts, but we don't
- 13 think that that -- that's really a substantive
- 14 --
- 15 CHIEF JUSTICE ROBERTS: Okay. But
- 16 that is suggesting that as a distinction. Do
- 17 you disagree that the agent checks and the
- 18 teller checks are typically drawn on existing
- 19 accounts while the traveler's checks are not?
- MR. BRONNI: Again, because they're
- 21 bought at financial institutions, people will
- oftentimes buy them where they do their banking.
- I agree with that. But the -- the "drawn-on"
- 24 language is -- is not actually correct there.
- Instead, what you're doing is you're prepaying

- 1 for an instrument. You may deduct the money
- 2 from your account, but it's a separate financial
- 3 instrument. So it's not like a -- an ordinary
- 4 check, for instance, is drawn on your bank
- 5 account. These instruments are not drawn on
- 6 anybody's bank account.
- 7 JUSTICE KAGAN: If "money order" is as
- 8 broad as you're saying it is, what's left for
- 9 "similar instrument"?
- 10 MR. BRONNI: I -- I think, Your Honor,
- 11 when -- when Congress uses phrases like "money
- 12 orders, " "traveler's checks" and then follows it
- by a catch-all, I think what that oftentimes
- reflects, as this Court has said, is Congress is
- 15 -- is concerned with covering the field and not
- leaving any loopholes. So it may very well be
- 17 that in 1974 there wasn't a product that existed
- 18 that wouldn't meet the core definition of what a
- 19 money order is.
- 20 JUSTICE KAGAN: It was just like an
- 21 "in case"?
- 22 MR. BRONNI: I -- I think --
- JUSTICE KAGAN: Just in case something
- comes up or we missed something or whatever?
- 25 MR. BRONNI: That's one way of looking

- 1 at it. The other option is it's to ensure -- if
- 2 you accept Delaware's front-line argument, to
- 3 ensure that you can't simply change the label on
- 4 an instrument and have it be something else.
- 5 JUSTICE KAGAN: Yeah, but it might be,
- 6 right? I mean, I think that this is the -- the
- 7 strength of Mr. Katyal's argument, that they
- 8 were thinking of something called traveler's
- 9 checks, they had used traveler's checks, and
- they were thinking of something called money
- orders, like the prototypical things that the
- 12 Chief Justice was talking about, they had seen
- money orders, they had used money orders, and
- 14 then they said, you know, maybe there's some
- 15 stuff that functions in the same way that does
- 16 pretty much the same thing, that has similar
- 17 characteristics, whatever the relevant
- 18 characteristics are, so we'll put that third
- 19 thing in, you know, other similar things.
- 20 So that seems to me a -- a more likely
- 21 way of drafting. It's like you have a
- 22 particular product in mind and another
- 23 particular product in mind, and then you realize
- that there are products you don't know about
- 25 that might function in the same way.

1 MR. BRONNI: And that -- that is -- we 2 don't disagree that that's a possibility for 3 what happened here. I just think that the way Congress used the -- when it used the term 4 "money order" in '73, yes, we might now today 5 typically think of -- of an instrument that's 6 7 sold at a retailer. But the fact is Delaware's own sources describe money orders as instruments 8 sold at financial and non-financial institutions 9 and that did not have low-dollar limits. 10 11 So I -- I think they are money orders, 12 as Judge Leval said, under any common ordinary 13 understanding, but I agree that, at a minimum, 14 they are certainly similar written instruments 15 because they operate precisely like the 16 instruments that we all agree are money orders. 17 And if I can address briefly one of the labeling points that I think the -- the 18 other side made, that they pointed out, you 19 know, people -- generally, things are labeled 20 21 consistent with what you would think they would 2.2 be. And I think that's right. You know, 23 most -- they can't -- they don't identify 24 another product sold by another institution that 25 works like these.

1 And that's because this is basically a 2 product where money order had a business model of selling money orders, and it didn't want to 3 alter the structure of how it does things. 4 it put a different label on it and sold it 5 6 somewhere else in order to appeal to a different 7 end of the market without fundamentally altering the product itself because they still operate 8 9 exactly like money orders. 10 Just like a retail money order, you --11 you go in, you -- you prepay for it, you get a 12 written instrument in response. The -- the selling financial institution is merely an agent 13 14 of MoneyGram. It's not a party to the 15 instrument. It's an agent of MoneyGram. And 16 the -- the day after a transaction takes place, 17 it forwards the money to MoneyGram. The selling 18 financial institution does. 19 At that point, whether we're talking 20 about their so-called teller's checks or agent 21 checks, that selling financial institution is 2.2 entirely out of the transaction. It has no more 23 role. That is the same role that Western Union played on classic money orders in the 1970s. 24 25 JUSTICE ALITO: Can I mention a -- a

- 1 number of different things and ask you to tell
- 2 me whether you think they are subject to the
- 3 FDA?
- 4 So the first one is a conventional
- 5 cashier's check or a teller's check issued by a
- 6 local bank and used to pay its own obligations.
- 7 MR. BRONNI: I -- so I would say,
- 8 under our definition, it doesn't meet our
- 9 definition of a money order. We have not taken
- 10 a position necessarily on whether it's a similar
- 11 written instrument, but I -- I think that there
- 12 are reasons for believing that it is not
- because, again, that is not an instrument that
- 14 would present the windfall problem, as Your
- 15 Honor framed it.
- 16 JUSTICE ALITO: And what about a cash
- 17 -- a conventional cashier's check or teller's
- 18 check issued by a local bank and sold to a bank
- 19 customer? Same thing?
- MR. BRONNI: Yeah, again, Your Honor,
- 21 they would typically keep addresses in -- in
- 22 1974, certainly, for cashier's checks and
- 23 classic teller's checks.
- If I can briefly just add to that,
- 25 because we've talked about teller's checks a

- 1 lot, these instruments -- I know I've said this,
- 2 but to make clear, these instruments are not
- 3 traditional teller's checks. They label them as
- 4 teller's checks, but they do not operate like a
- 5 traditional teller's check.
- 6 So a traditional teller's check as it
- 7 existed in the 1970s was an instrument, yes,
- 8 signed by a -- a bank officer. They're right
- 9 about that part, and they stop reading,
- 10 basically, at that point. But the rest of the
- definition is signed by a bank officer drawing
- on funds of his bank at a -- another financial
- 13 institution.
- 14 The difference with these items is
- that's not what's happening here. The -- the
- 16 signing officer is not drawing on funds of his
- 17 own bank anywhere, which also indicates that
- 18 they -- they don't even meet the definition of a
- 19 bank check.
- 20 JUSTICE JACKSON: But are they still
- 21 viable in the teller's check realm?
- MR. BRONNI: They -- they -- so there
- is some jumbling of the record on this point,
- 24 unfortunately, Your Honor, but I think what
- Delaware's expert ultimately said is, at most,

- 1 they might be secondarily liable. But the --
- 2 the ultimate liability with the so-called
- 3 teller's check instrument is MoneyGram because
- 4 MoneyGram is the issuer.
- 5 JUSTICE ALITO: How about a prepaid
- 6 cash card? Some grandparents always used to
- 7 send their grandchildren a MoneyGram -- a
- 8 MoneyGram for Christmas. And now they want to
- 9 become more modern, so they send them a prepaid
- 10 Visa cash card.
- MR. BRONNI: Not covered either as a
- money order or a similar written instrument
- because it has to have a named payee, and gift
- 14 cards do not have named payees.
- 15 JUSTICE ALITO: How about a gift
- 16 certificate that does have a named payee?
- 17 MR. BRONNI: A -- a -- I -- I suppose
- 18 it -- it's possible if that instrument were a
- 19 draft. There's not really any record
- 20 development on this point, that -- that we could
- 21 quibble about that. And I know that there are
- 22 some states that do cover instruments like --
- that have statutes that would cover escheatment
- 24 for instruments like that.
- The reason why I'm struggling with

- 1 that one is I don't know all the characteristics
- of a gift certificate as opposed to a gift card.
- 3 JUSTICE KAGAN: You seem to be trying
- 4 very hard to exclude various kinds of products.
- 5 Why is that? Why not just say, okay, they're
- 6 all included, that's good?
- 7 MR. BRONNI: Well, I -- I think, Your
- 8 Honor, that when Congress uses -- to -- to go
- 9 back to the language of the statute, when it
- says money orders, traveler's checks, or similar
- 11 written instruments, it's -- it's referring to
- 12 two things that had -- traveler's checks and
- money orders that had understandings in 1974
- 14 that we can rely on.
- 15 And by using that terminology and
- 16 using those two instruments as an example, it --
- 17 other similar written instruments must share
- 18 some of the core characteristics of what those
- 19 two instruments share. So I think Congress
- 20 decided to limit it.
- I -- I -- one point of agreement is I
- 22 think there's -- it's probably true, and the
- 23 American Bankers Association says this as well,
- if Congress wanted to include cashier's checks,
- 25 classic cashier's checks, it probably would have

- 1 said that. It knew what that instrument was.
- 2 They were well-known instruments at the time,
- 3 but they -- they didn't present the windfall
- 4 problem because, again, addresses were kept
- 5 typically for cashier's checks just as they are
- 6 today.
- 7 JUSTICE BARRETT: I assume that gift
- 8 cards don't escheat, even if they fall outside
- 9 of the FDA, as you say, they're not subject to
- 10 the common law rule of escheat, of -- are they?
- 11 So that the -- does anyone get them? I thought
- 12 the reason why stores like them is because a lot
- of times people don't use them and they just get
- 14 to keep the money.
- MR. BRONNI: I -- I think, Your Honor,
- there's been a development over time in the law
- 17 as states have realized that there are these
- 18 things out there that certain states have passed
- 19 statutes. I don't believe that all states have,
- 20 and I think Arkansas does not have such a
- 21 statute, but I think it's just been a
- development as these things become more popular.
- JUSTICE GORSUCH: Can I ask you a
- 24 question that kind of goes sideways? At -- at
- 25 -- at places in your brief, you indicate that

- 1 you're after not just a declaration of rights
- 2 here under the Disposition Act, but you actually
- 3 want money damages for past wrongful takings of
- 4 monies you think belong to your states.
- 5 What -- what is the -- what is the
- 6 cause of action that permits that? Is that an
- 7 implied cause of action under the Disposition
- 8 Act? What -- I'm just curious, if -- if -- if
- 9 we were to agree with you, what happens next and
- 10 on what theory?
- 11 MR. BRONNI: So I think it is an
- implied cause of action under the statute, but I
- 13 would add that we have not litigated the damages
- issue or the question, those kinds of arguments
- haven't been presented to Judge Leval because
- the parties agreed to bifurcate the proceedings
- 17 here. So we haven't addressed any of the
- 18 damages issues.
- 19 But, as for things -- I know Delaware
- 20 discusses in its brief, you know, the
- 21 possibility that -- that it could need to repay
- 22 this money. But what I would -- I would
- highlight is, you know, anytime we're dealing
- 24 with unclaimed property, the state is
- 25 essentially holding it in trust.

1 It's not the State of Delaware's 2 money. It's not -- not really our state's money. We hold it in trust for our -- for 3 4 the -- the true owners. So requiring it to pay that money to the appropriate state which will 5 hold it in trust for the actual owners, Delaware 6 7 really doesn't have any reliance interest there that would be upset. 8 9 JUSTICE GORSUCH: But whether there's such an implied cause of action under the 10 11 Disposition Act would be something that the 12 Special Master would have to resolve after this? 13 MR. BRONNI: For the -- for the 14 damages issue --15 JUSTICE GORSUCH: Yeah. 16 MR. BRONNI: -- yes, Your Honor, I 17 think that's something that could be resolved 18 there. 19 JUSTICE GORSUCH: All right. Thank 20 you. 21 MR. BRONNI: There's one other point I 22 wanted to -- or a couple points I wanted to 23 briefly address. I mentioned briefly the bank

check thing, but I want to make sure I -- I -- I

24

25

make this clear.

1 You know, Delaware's definition of a 2 third-party bank check, setting aside whether an 3 issuer or processor could be a third party in 1974, and it can't for the reasons the experts 4 explain, but these instruments don't even meet 5 Delaware's own definition of a bank check. 6 7 Delaware says that in order to be a third-party bank check, something must first be a bank 8 check. 9 10 As I mentioned earlier when we were 11 discussing teller's checks, a -- a bank check --12 and this is -- is really you've only been offered two sort of reasonable readings of what 13 14 that term meant in the 1970s or even today, one 15 of which I'll call the sort of technical 16 definition. 17 This is at page 37 of their exceptions 18 where they say that a -- a bank check is an 19 instrument that's signed by a bank officer, and, 20 as I said before, they stopped reading at that 21 point, but it actually says drawing on funds 2.2 deposited in the officer's own bank, that's a 23 classic cashier's check, or drawing on funds of the officer's bank deposited in another 24 25 financial institution. That's a classic or

- 1 traditional teller's check.
- 2 Again, that does not describe these
- 3 instruments here. When the bank officer signs,
- 4 one, he's signing as an agent of MoneyGram. To
- 5 the extent that's not already obvious as a
- 6 functional matter, the contracts between
- 7 MoneyGram and the financial institutions make
- 8 very clear the financial institution is an agent
- 9 of MoneyGram.
- 10 So it doesn't -- there -- these
- instruments don't meet that definition because
- it's -- it's not signing to draw on any funds
- that are in any control of the selling bank.
- Instead, it's MoneyGram that has the
- money, and it's MoneyGram that is responsible
- 16 for paying the drawee bank or for reporting the
- 17 unclaimed property.
- 18 The other definition of bank check
- that you've been given is a broader definition
- 20 than that, and it's the -- the definition that
- 21 Brady's Law of Bank Checks, which is again
- 22 reproduced in Delaware's appendix, gives for
- 23 bank checks where it describes a bank check as
- 24 both those -- that technical definition that I
- just mentioned but also ordinary checks.

1 In -- in the 1970s going all the way 2 back until World War I, bank check had been used 3 as a terminology -- used as a term under Brady's Law of Bank Checks to both mean those -- those 4 specific instruments issued by banks but also 5 6 ordinary checks, and that's part of why a 7 third-party bank check ultimately, what that phrase means if we're in the similar written 8 9 instrument provision, is an ordinary check. 10 CHIEF JUSTICE ROBERTS: The impression 11 I got reading your arguments and your friend's 12 argument is that nobody has much of an idea what 13 a third-party bank check is. 14 Is that -- is that a fair --15 MR. BRONNI: That's fair, Your Honor. 16 I -- I think that we're --17 (Laughter.) 18 MR. BRONNI: -- we are -- we are, 19 however, stuck with -- with two things. We have 20 to at least try and figure out what the 21 terminology could have meant using similar phraseology in the 1970s, and, you know, again, 2.2 23 they've agreed that it has to at least be a bank 24 check. We're in agreement there. Something 25 must at least be a bank check, and these don't

- 1 meet that definition.
- 2 But, in -- in -- in terms of what the
- 3 entire phrase could have meant, again, you --
- 4 this is another example where I think you've
- 5 only been offered two realistic options based in
- 6 the way similar phraseology was used in the
- 7 1970s, neither one of which would describe these
- 8 instruments.
- 9 So Delaware says that a -- that in the
- 10 phrase third-party bank check, the third party
- 11 refers to an outside issuer or payer.
- 12 The problem with that is that that's
- 13 not the way "third party" is used on a financial
- instrument. It wasn't used that way in the
- 15 1970s. All the experts agreed on that.
- 16 Instead, when -- when somebody
- 17 referred to the third party on a check or third
- 18 party in a financial instrument, that
- third-party reference was always a reference to
- a payee or the party that ultimately got paid on
- 21 an instrument.
- 22 So sometimes, for instance, it was
- 23 used like in the twice endorsed check
- 24 definition, where a third-party check is a
- common enough phrase then and today that it's

- 1 actually defined in Black's Law Dictionary as a
- 2 twice endorsed check. So the third party on
- 3 that instrument is the endorsee, the third party
- 4 to the original transaction who is the payee on
- 5 that instrument.
- 6 The other way the phrase third party
- 7 and check got used in the 1970s was in the
- 8 context of third-party payment services or
- 9 third-party services, and there again, the
- 10 reference was always to the party that
- 11 ultimately got paid, the payee.
- 12 So a third-party payment service, as
- 13 the Hunt Commission explains, but it's not the
- only example, is a mechanism whereby a deposit
- intermediary transfers funds to a third-party
- 16 payee, a third-party account holder upon the
- orders of the depositor. So, again, there, the
- 18 phraseology is used to reference the ultimate
- 19 payee.
- 20 It's never been used and Delaware
- 21 doesn't cite a single source where it was used
- in the 1970s to refer to an outside issuer or
- 23 processor. And what that means is they've
- offered a definition that is no way anchored
- 25 with the way the terminology was used in the

- 1 1970s.
- 2 JUSTICE JACKSON: And don't we also
- 3 have the legislative history that suggests that
- 4 the inclusion of third-party bank check was
- 5 supposed to be a technical or minor change?
- 6 The thing that is a little concerning
- 7 to me is that if it is used to exclude
- 8 instruments that function like money orders,
- 9 then we're talking about a huge carveout to a
- 10 statute that was designed to solve the
- inequitable escheatment problem in a way that
- 12 doesn't seem technical or minor.
- MR. BRONNI: I absolutely agree with
- 14 that, Your Honor, that Treasury, when it
- requested this, and it's undisputed, yes, it's
- 16 legislative history in some sense, but it's
- 17 really drafting history. Nobody disputes that
- 18 -- that Treasury requested this exception.
- 19 And Treasury characterized it as a
- 20 clarifying amendment that was designed to cure
- 21 an ambiguity in the statute, which suggests that
- 22 it was -- it was -- it was sort of the -- the
- 23 narrow change to the statute to make something
- 24 doubly clear.
- 25 And I think defining a third-party

- 1 bank check as an ordinary check really fits that
- 2 characterization of a clarifying amendment and a
- 3 narrow sort of belt-and-suspenders approach to
- 4 make sure that ordinary checks, which obviously
- 5 do not present the windfall problem because,
- one, we have addresses because we have account
- 7 information, right, but also aren't prepaid.
- 8 So that -- that is entirely consistent
- 9 with that -- that sort of legislative history.
- 10 JUSTICE KAGAN: I -- I guess they
- 11 failed in that endeavor to make things doubly
- 12 clear.
- 13 (Laughter.)
- MR. BRONNI: Well, I -- so the
- generous version of this, I think, Your Honor,
- is that -- that the way the -- the phraseology
- was just sort of used at the time, you know,
- we're -- we're sitting here 50 years on and, you
- 19 know, banking regulators have their own
- 20 terminology, but the -- the thing that I would
- 21 emphasize is that, you know, third-party payment
- 22 was, in fact, as -- as pointed out in Arkansas's
- appendix at 177, so common that The Washington
- 24 Post said that a third-party payment today means
- 25 essentially a checking account.

1	So that was ordinary phraseology
2	that that maybe has gone by the wayside, but
3	it is phraseology that was used at the time.
4	Unless
5	JUSTICE ALITO: Your argument is that
6	in 1974 everybody would have known what a
7	third-party bank check means? I actually do
8	remember 1974.
9	(Laughter.)
10	MR. BRONNI: I think banking
11	regulators might have known what it meant.
12	Maybe not ordinary people. But
13	CHIEF JUSTICE ROBERTS: Thank you,
14	counsel.
15	Justice Thomas, anything further?
16	JUSTICE THOMAS: Nothing.
17	CHIEF JUSTICE ROBERTS: Justice Alito?
18	JUSTICE SOTOMAYOR: Do you think we do
19	more harm or less harm if we take the Special
20	Master's suggestion that we decide this case
21	without adopting a firm definition of money
22	order?
23	MR. BRONNI: So I I think
24	JUSTICE SOTOMAYOR: That's what he
25	tried to do, correct?

1 MR. BRONNI: Correct. I think, Your 2 Honor, that -- that Judge Leval's approach made 3 sense in that, under any ordinary understanding of the term "money order" as the sources, 4 Delaware's sources -- again, the ABA report on 5 6 money orders from the late 1950s, the Compton's 7 Encyclopedia define money order. It includes instruments sold by financial institutions, not 8 in low-dollar amounts, and it includes 9 10 instruments like the agent check money order 11 here. 12 And I think that is -- when Congress 13 adopted the term "money order," it --14 JUSTICE SOTOMAYOR: You haven't. 15 answered my question. 16 MR. BRONNI: I -- I think that it meets any ordinary definition. So I -- I -- I 17 18 don't think that it does any harm to define it 19 that way. I know they present -- we started with a parade of horribles, for instance --20 JUSTICE SOTOMAYOR: Do we do less 21 2.2 parade of horribles if we define it your way? 23 Because you take care of cashier's checks and, I 24 presume, certified checks by calling them a 25 prepaid -- a prepaid draft, correct?

1 MR. BRONNI: Correct. I -- the reason 2 why I struggle with this is -- is I think both things are sort of -- neither one does that much 3 harm because, again, they're alluding to this 4 possibility of a parade of horribles, but they 5 6 don't point to anything that would present that 7 -- that parade of horribles. You know, cashier's checks, even if you --8 JUSTICE SOTOMAYOR: Well, you waited 9 10 how long to sue? They're afraid of all the guys 11 who are going to come after -- come and sue now. 12 And they have good reason to worry because, once we write a decision, the world will have the 13 14 roadmap. 15 MR. BRONNI: So what I would say to 16 that, Your Honor, is that -- that at least 17 outside of the context of this case, I'm not 18 aware of a situation where anybody -- they 19 allude, for instance, to private realtors, not 20 to states having brought suits over cashier's checks, and even in those cases, nobody that I'm 21 2.2 aware of is arguing that a cashier's check is a 23 money order. Instead, those cases are all about the "similar written instruments" clause. 24 25 But either way, I don't think that our

- definition, as I started by saying, necessarily
- 2 requires treating them that way. I think
- 3 they're well-known instruments. And if Congress
- 4 had intended to include them, it probably would
- 5 have used that language because they were
- 6 well-known instruments at the time and they just
- 7 don't fit what Congress describes in 2501 as --
- 8 as a money order because they're not instruments
- 9 for which addresses weren't kept as a business
- 10 practice.
- JUSTICE SOTOMAYOR: Thank you.
- 12 CHIEF JUSTICE ROBERTS: Justice Kagan?
- Justice Gorsuch? No?
- 14 Justice Barrett?
- 15 Justice Jackson?
- 16 JUSTICE JACKSON: Just one final
- 17 question.
- 18 So Justice Kagan pointed out that
- 19 Congress might have been intending to cover the
- 20 field with this statute. And I guess my
- 21 question is, so what -- what is the field? It
- seems as though your friend says that really
- 23 Congress was worried about no addresses, and, as
- 24 a result, large-money instruments wouldn't fit
- 25 in the statute because there was an incentive to

- 1 have addresses.
- 2 And I understood you to be focusing on
- 3 Congress's concern about inequitable
- 4 escheatment, in which case these instruments
- 5 would be covered. So can you just, as a final
- 6 word here, talk about what the purpose of this
- 7 statute is?
- 8 MR. BRONNI: I -- I -- well, I'll
- 9 start with the purpose of the statute is to
- 10 address those instruments that presented the
- 11 windfall inequity problem associated with the
- 12 Court's common law rule.
- I think what they're suggesting is
- there would be an incentive to keep addresses
- for larger-dollar instruments. However, this
- case is a prime example of that hasn't happened.
- 17 These are larger-dollar instruments, and
- 18 MoneyGram does not keep addresses.
- 19 And it's the -- the point here is that
- 20 it's the issuer. It's the party that is
- 21 actually responsible for paying these
- 22 instruments. It's the party that holds the
- 23 unclaimed property. And it hasn't kept those --
- 24 address information. So, I mean, to the extent
- you all were suggesting that that somehow makes

- 1 a difference here, the record just doesn't bear
- 2 that out.
- But, again, going back to the other
- 4 point about -- you know, Congress's actual
- 5 concern was not just the low-dollar instruments.
- 6 Congress's concern was that requiring addresses
- 7 to be kept for money orders as a class of
- 8 instruments and other similar written
- 9 instruments would be an additional burden that
- 10 is not justified in light of the fact that
- 11 people buy these instruments where they do their
- 12 banking. They buy them in their home state.
- So, if you required addresses and all
- the burdens that go along with that, it's simply
- 15 going to reflect the same place. So what
- 16 Congress is saying in 2501 is, to use Learned
- 17 Hand's phrase, the game is not worth the candle
- 18 here. Congress just decided it was easier just
- 19 to have these instruments escheat to the state
- of purchase, regardless of what their value
- 21 would be.
- JUSTICE JACKSON: Thank you.
- 23 CHIEF JUSTICE ROBERTS: Thank you,
- 24 counsel.
- 25 Rebuttal, Mr. Katyal?

Τ	REBUTTAL ARGUMENT OF NEAL K. KATYAL								
2	ON BEHALF OF DELAWARE								
3	MR. KATYAL: Thank you, Mr. Chief								
4	Justice. Five points.								
5	First, as the Chief Justice said, they								
6	can solve this problem easily by saying								
7	MoneyGram has to have the information. The								
8	information's already being collected by the								
9	banks. The only question is closing that								
LO	informational hiccup. And that's a lot better,								
L1	Justice Sotomayor, than the								
L2	instrument-by-instrument litigation that will be								
L3	invited by their approach.								
L4	His answer to that was to say to								
L5	the Chief Justice, was, well, Congress put its								
L6	thumb on the scale. They did with respect to								
L7	those two instruments. The question in this								
L8	case is, did they do so for anything more than								
L9	that? And the reasons why Congress isolated								
20	those two instruments don't apply here.								
21	The other point is Congress is the								
22	solution to this. Even if you don't think								
23	states will have this easy fix, which I can't								
24	understand to this day why they haven't done it,								
25	but Congress can of course do that That's								

- 1 what you said in the Delaware case in 1993. If
- 2 you're worried about equity concerns, Congress
- 3 should fix it. And what did you point to in
- 4 that -- in that decision? You literally pointed
- 5 to 2503 and said that's the solution if you're
- 6 worried about equity concerns.
- 7 Second, with respect to third-party
- 8 banks, my friend says that there's no expert
- 9 testimony that supports our position. That's a
- 10 misreading of the record. The expert, Ron Mann,
- just didn't support our position on the words
- 12 "directly liable" back down below. As this case
- 13 comes to the Court, we agree Professor Mann was
- 14 wrong with that.
- But, with the definition of
- 16 "third-party bank check," I think, Mr. Chief
- Justice, you said, well, nobody really knows
- 18 what it means. We actually think the Hunt
- 19 Commission does know what it means, and they
- 20 told you what it means in that report, and that
- 21 says teller's checks are included.
- Now my friend says -- this is our
- 23 third point -- that cashier's and certified
- 24 checks are different. Well, first of all, I'll
- 25 note that he doesn't necessarily -- he doesn't

- disclaim them. He says, well, we're not
- 2 necessarily saying it.
- 3 There's already litigation about
- 4 cashier's checks and certified checks, as the
- 5 ABA brief points out. There have been qui tam
- 6 lawsuits that have been filed. He says, well,
- 7 cashier's checks aren't prepaid. Most cashier's
- 8 and certified checks are prepaid. The only ones
- 9 that aren't prepaid are the ones in which banks
- 10 are paying their own expenses, and our brief
- 11 explains why we think those types of checks are
- 12 covered under the statute.
- Fourth thing, Justice Sotomayor, you
- 14 -- you had said -- or, excuse me, Justice --
- 15 Justice Jackson, you had said the question in
- this case is, what is the field that Congress
- occupied? Congress knew exactly how to write
- 18 the statute they want. They had the 1966
- 19 example. They didn't do that here. They wrote
- 20 a much more narrow statute.
- 21 And if you define, Justice Jackson, a
- 22 money order as anything that transmits money
- 23 that is prepaid, you blow up the statute. It
- 24 means you can't explain what traveler's checks
- 25 means. You can't explain what is left for

"other similar written instruments." Everything 1 2 would be a money order. Nothing would be 3 similar to a -- nothing would be similar to it. And that's why Congress -- we think 4 you should look to the rationales behind what 5 6 Congress did. You pointed to the legislative 7 history and the Treasury Department, but the 8 Treasury Department just says essentially that 9 this is a belt-and-suspenders fix. It doesn't say that -- it doesn't say that -- that 10 11 something like teller's checks, which the Hunt 12 Commission defined as being a third-party payment system, wouldn't be included. 13 14 And, finally and last, if you adopt 15 our solution, the common law, it incentivizes 16 exactly the kind of concerns that Justice Alito 17 was worried about in Yee. It avoids any 18 questions about these other instruments, from 19 gift cards to cashier's checks to bearer's bonds and the like, and it avoids threatening the 20 21 common law primary rule because a primary rule 2.2 is creditor addresses. And, Justice Thomas, 23 your opinion in Delaware said that has 24 venerable, old roots going all the way back to

25

old England.

1	If they win, forget about place of								
2	incorporation. If they win, the primary rule of								
3	the FDA will control, which is to move away from								
4	last creditors' addresses. That is something								
5	that there has been zero support that my friend								
6	has offered on the other side for, and that's								
7	why the old presumption that you read statutes								
8	to avoid derogation of the common law has								
9	special force here.								
10	We don't doubt, can you read the								
11	statute the way my friend does? You can. But,								
12	if you do so, it doesn't make sense of the								
13	statute and threatens all sorts of other								
14	financial instruments. And as the ABA says,								
15	that's something you should be really, really								
16	concerned about in this unique area,								
17	particularly because, as Justice Sotomayor								
18	points out, this litigation can go all the way								
19	back to 1974 and unwind not just the two								
20	disputed instruments here but every other								
21	financial instrument.								
22	The safe thing to do is what you've								
23	done in case after case, which is to say, if								
24	we're concerned about equity, that's something								
25	for Congress. It's something for the states.								

1	It's not	for thi	ls Cou	rt.					
2		CHIEF	JUSTI	CE R	OBER	rs: T	hank	you,	
3	counsel.	The ca	ase is	sub	omitte	ed.			
4		(Where	eupon,	at	1:02	p.m.,	the	case	was
5	submitted	l.)							
6									
7									
8									
9									
10									
11									
12									
13									
14									
15									
16									
17									
18									
19									
20									
21									
22									
23									
24									
25									

6311 [1] 24:14 \$ \$1 [1] 19:18 \$25 [1] 19:19 73 [2] 3:10 51:5 \$25.000 [1] 45:22 74 [2] 11:10 32:19 \$250 [1] 37:23 \$3,000 [2] 35:25 41:22 a.m [2] 1:20 4:2 \$3500 [1] 45:21 **1** [1] **18:**8 ABA's [1] 39:9 1:02 [1] 78:4 1010 [1] 35:23 11:53 [2] 1:20 4:2 177 [1] 66:23 1939 [1] 45:19 1950s [2] 45:11 68:6 1956 [1] 35:20 **1966** [4] **15**:8.19 **32**:20 **75**: 1970 [1] 24:14 1970s [11] 46:21 52:24 54: 7 60:14 62:1,22 63:7,15 64:7,22 65:1 accurate [1] 47:1 **1972** [5] **5**:11,15 **9**:17 **10**:7 accurately [1] 45:6 27:12 **1974** [29] **4**:12 **5**:2 **15**:3 **18**: 14,15 **19**:18 **20**:9,11 **22**:3 24:11 25:8 27:10 32:18 36: 8 38:4 41:9 45:7 46:6.10. 13 **47**:1.7 **49**:17 **53**:22 **56**: 13 60:4 67:6.8 77:19 1993 [1] 74:1 2 2022 [1] 1:16 22 [2] 17:9 35:19 add [2] 53:24 58:13 23 [1] 17:9 230 [1] 29:11 231 [1] 29:11 25 [1] 32:2 **2501** [6] **11**:17 **18**:17 **41**:3 **43**:17 **70**:7 **72**:16 **2503** [4] **4**:12 **15**:17 **32**:20 74:5 26 [1] 24:14 2a [1] 4:13 3 **3** [1] **1:**16 31 [2] 15:8 35:23 36 [1] 3:7 37 [1] 60:17 adjust [1] 45:21 381 [1] 22:13 4 admitted [1] 43:3 4 [1] 3:4 400 [1] 35:19 41 [1] 31:15 44 [1] 21:7

25

19

59:11

59:10

72:4

11

22 77:4

24:20 **38**:18 **76**:14

adopting [1] 67:21

affect [1] 43:12

afraid [1] 69:10

7 71:21 74:18

ABA [7] 25:5 35:18.20 36: 14 **68**:5 **75**:5 **77**:14 abandoned [1] 17:13 above-entitled [1] 1:18 absolutely [6] 13:7 14:16 **16**:3 **35**:11 **38**:5 **65**:13 accept [3] 38:22 42:3 50:2 according [1] 31:11 account [16] 9:8,24 10:19 **21**:6 **26**:9 **29**:2.4.6 **39**:21 44:23 49:2.5.6 64:16 66:6. accounts [3] 5:8 39:16 48: acknowledge [1] 6:11 Act [6] 14:3 15:8,8 58:2,8 action [5] 20:18 58:6.7.12 actual [4] 16:21 42:5 59:6 actually [16] 30:1,13 31:5, 13.17 32:11 41:17 43:7.16 **48**:24 **58**:2 **60**:21 **64**:1 **67**: additional [2] 43:20 72:9 address [29] 5:13 9:18,25 **10:**9,13 **11:**11,16,22 **12:**18 14:5 16:22 17:15,17 18:18 **20**:5 **25**:24 **27**:4,19 **33**:10 **34**:6,23 **35**:8,17 **42**:17 **43**: 18 **51**:17 **59**:23 **71**:10,24 address-keeping [1] 43: addressed [1] 58:17 addresses [21] 13:23 14: 24 35:6 37:6,12 41:6,14,16 18 **53**:21 **57**:4 **66**:6 **70**:9, 23 **71**:1,14,18 **72**:6,13 **76**: admit [2] 23:13 47:14 admittedly [1] 32:15 adopt [6] 5:14 12:21 13:23 adopted [2] 5:2 68:13 13 agent [23] 4:19 12:11 16:8 **19**:9 **20**:10 **22**:11 **26**:3 **27**:

25 28:21 29:12.16 44:20 **46**:3 **47**:9 **48**:5,9,17 **52**:13, 15,20 61:4,8 68:10 agree [8] 7:17 22:19 48:23 **51**:13,16 **58**:9 **65**:13 **74**:13 agreed [4] 38:13 58:16 62: 23 63:15 agreement [2] 56:21 62:24 agrees [2] 40:23.24 ahead [1] 17:21 aimed [1] 46:22 AL [4] 1:9 2:5 3:7 36:21 **ALITO** [18] **16**:7.13.18.23 **17**:19,22 **19**:2 **30**:20,21 **32**: 7,22 **52**:25 **53**:16 **55**:5,15 67:5 17 76:16 allude [1] 69:19 alluding [1] 69:4 already [6] 9:25 10:10 11: 22 61:5 73:8 75:3 alter [1] 52:4 altering [1] 52:7 alternate [1] 21:9 alternatively [1] 37:25 Although [1] 45:16 altogether [1] 5:17 ambiguity [1] 65:21 amendment [2] 65:20 66: American [8] 8:7 18:7,7 21 11 **24**:24 **40**:24 **45**:10 **56**: Americas [1] 12:2 AMEX [1] 22:4 amici [1] 6:11 amicus [1] 39:9 amounts [6] 19:9 45:15.16 **47**:13 **48**:12 **68**:9 analysis [1] 22:18 anchored [1] 64:24 anonymous [1] **44**:22 anonymously [1] 44:19 Another [9] 22:1,16 41:1 **50**:22 **51**:24,24 **54**:12 **60**: 24 63:4 answer [1] 73:14 answered [2] 4:21 68:15 anybody [1] 69:18 anybody's [1] 49:6 anytime [1] 58:23 appeal [1] 52:6 APPEARANCES [1] 2:1 appeared [1] 10:21 appears [1] 12:23 appendix [9] 4:13 16:16 **22**:13 **35**:18,19 **45**:9,13 **61**: 22 66:23 applies [2] 11:9 29:19 apply [7] 5:6,16 11:21 12: 17 **15**:1 2 **73**:20 approach [3] 66:3 68:2 73: appropriate [1] 59:5

area [1] 77:16 aren't [8] 9:2,12 33:8,12 37: 12 66:7 75:7,9 argues [2] 37:18 39:10 arguing [1] 69:22 argument [23] 1:19 3:2,5,8 **4:**4,7 **20:**15,19,20 **21:**19,21 **25**:10 **35**:7 **36**:20 **37**:25 **38**: 2.22 47:18 50:2.7 62:12 67:5 73:1 arguments [3] 33:12 58: 14 62:11 ARKANSAS [7] 1:9 2:5.5 3:7 26:24 36:21 57:20 Arkansas's [1] 66:22 around [4] 8:9,13 25:7 32: articulated [1] 28:4 aside [3] 40:6.8 60:2 associated [1] 71:11 Association [8] 8:7 15:11 18:7 8 24:25 40:24 45:10 56:23 assume [1] 57:7 attempt [2] 14:9.10 available [3] 18:14 27:9,10 avoid [3] 6:6 12:15 77:8 avoids [2] 76:17.20 aware [2] 69:18,22 away [3] 14:4,21 77:3 В back [11] 28:5 29:16,21 33: 20 45:19 56:9 62:2 72:3

74:12 **76**:24 **77**:19 bandied [1] 22:9 bands [1] 33:22 bank [88] 4:17 5:8.21.21.22 **8:**7 **9:**5.8.12.23.24 **12:**1.2 **16**:9 **18**:7 **19**:13 **20**:9 **22**: 14 26:8.9.10.13.13 28:16 29:2.4.6 30:22.23.25 31:1. 5,10,11,18,22 32:4,7,13 38: 2,6,15,16 **39:**13,19 **40:**19, 19 **42**:6 **44**:23,24 **49**:4,6 **53:**6,18,18 **54:**8,11,12,17, 19 59:23 60:2,6,8,8,11,18, 19,22,24 61:3,13,16,18,21, 23,23 62:2,4,7,13,23,25 63: 10 65:4 66:1 67:7 74:16 bank's [1] 30:24 banked [1] 47:13 Bankers [3] 40:24 45:10 56:23 banking 5 15:10 48:22 **66**:19 **67**:10 **72**:12 banks [9] 7:12 10:8 17:23 23:22,22 62:5 73:9 74:8 Bar [2] 18:7 24:24 Barrett [4] 34:10,11 57:7 **70**:14 based [1] 63:5 basically [3] 13:14 52:1 54:

bear [1] 72:1 bearer's [1] 76:19 become [3] 24:22 55:9 57: began [1] 21:18 begin [2] 38:24 39:5 behalf [8] 2:2,5 3:4,7,10 4: 8 36:21 73:2 behind [3] 5:12 27:3 76:5 believe [6] 5:24 11:2 19:16 **39:**3 **40:**7 **57:**19 believing [1] 53:12 belong [1] 58:4 below [2] 15:17 74:12 belt-and-suspenders [2] 66:3 76:9 benefit [1] 20:7 best [1] 5:25 better [5] 18:25 19:1 33:12 38:3 73:10 between [7] 14:2 3 19:18 **26**:2 **27**:22 **44**:11 **61**:6 bevond [1] 14:19 bifurcate [1] 58:16 big [4] 14:1,2,2 19:13 bigger [1] 20:6 bill [1] 39:15 bit [1] 18:5 Black's [1] 64:1 blow [3] 14:12 33:16 75:23 blowing [1] 13:24 blows [1] 8:5 blue [2] 4:13 15:7 bonds [1] 76:19 **boomerangs** [1] **31:**20 both [3] 61:24 62:4 69:2 bought [2] 48:12,21 Brady's [2] 61:21 62:3 break [3] 6:4 13:14 14:10 brief [15] 4:13 15:7 18:8 21: 7 **24**:13,25 **25**:5 **31**:6,15 **35**:19 **39**:9 **57**:25 **58**:20 **75**: 5 10 briefly [4] 51:17 53:24 59: 23 23 briefs [1] 22:10 bright [1] 6:14 bright-line [1] 6:8 broad [1] 49:8 broader [2] 15:5 61:19 broadly [1] 8:3 BRONNI [45] 2:4 3:6 36:19, 20,22 38:20,23 39:25 41: 15 **42**:21 **44**:2,6,15 **45**:2,25 **46**:4,11 **48**:9,20 **49**:10,22, 25 51:1 53:7,20 54:22 55: 11,17 56:7 57:15 58:11 59: 13.16.21 **62**:15.18 **65**:13 **66**:14 **67**:10,23 **68**:1,16 **69**: 1.15 71:8 brought [1] 69:20

approximately [1] 45:21

5

6

50 [2] 37:15 66:18

599 [2] **16**:16 **35**:18

burden [6] 20:6 43:3,4,6,

20 72:9

burdens (2) 34:7 72:14 burdensome (1) 27:5 business (5) 13:22 15:11 41:7 52:2 70:9 buy (7) 9:4,9 12:11 32:1 48: 22 72:11,12

C.F.R [1] 35:23 call [2] 40:16 60:15 called [10] 20:18,18 22:2,4, 5,10,12,13 50:8,10 calling [1] 68:24 came [1] 1:18 candle [1] 72:17 cannot [1] 22:18 capture [1] 21:9 card [3] 55:6,10 56:2 cards [3] 55:14 57:8 76:19 care [1] 68:23 cared [1] 11:3 carry [1] 35:8 carveout [1] 65:9 carving [1] 40:25 case [25] 4:5,11 13:17,19 **16**:24 **18**:14 **26**:23 **34**:22 **36:**24 **38:**12 **39:**2 **49:**21.23 67:20 69:17 71:4.16 73:18 74:1.12 75:16 77:23.23 78: cases [2] 69:21,23 cash [3] 53:16 55:6,10 cashier's [32] 8:6 24:16,21 **33:**16 **36:**14 **38:**25 **39:**1,3, 7,12,17,23 40:7,15,17 41:8 **53**:5,17,22 **56**:24,25 **57**:5 60:23 68:23 69:8.20.22 74: 23 75:4.7.7 76:19 catch-all [1] 49:13 category [10] 8:19,22 21: 18 **22**:1,1,6,7 **46**:15,25 **47**: cause [4] 58:6,7,12 59:10 CDs [1] 15:13 certain [6] 11:5 25:8 36:10 **37:**5 **43:**10 **57:**18 certainly [5] 10:14 12:25 **45**:7 **51**:14 **53**:22 certificate [2] 55:16 56:2 certificates [1] 15:25 certified [9] 8:6 24:15.21 33:17 36:14 68:24 74:23 75:48 chairs [1] 34:1 change 5 30:2 47:20 50:3 65:5,23 changed [2] 4:23 6:23 changing [2] 29:22 30:13 characteristic [1] 32:12 characteristics [6] 25:13, 17 50:17,18 56:1,18 characterization [1] 66:2 characterized [1] 65:19

25 12:11,11 16:8,8 17:14 **19:**14 **21:**10,14 **22:**4,11,24 23:16 24:16 27:25 28:21 29:12,16 30:22,22,25 31:5, 10,11,12 32:8,14 38:15 39: 1,7,16,17,20 40:15,17 46:7 **47:**10 **48:**8,9 **49:**4 **53:**5,5, 17,18 54:5,6,19,21 55:3 59: 24 **60**:2,6,8,9,11,18,23 **61**: 1.18.23 62:2.7.9.13.24.25 **63**:10.17.23.24 **64**:2.7 **65**:4 66:1.1 67:7 68:10 69:22 74:16 checking [1] 66:25 checks [97] 4:19,20 5:21 7: 2 8:6,6 9:19 11:13 12:1 14: 18 **15**:14 **16**:2 **18**:19 **19**:8, 9,10,10,13,14 **20**:9,9,10 **24**: 21,22 **26**:3,4,4 **27**:21,25 **31**: 18,22,22,24 **32**:18 **33**:17, 17 **36**:14,14 **38**:1,2,5,6,16, 16,25 **39**:3,12,23 **40**:4,8 **41**: 9 44:12.18.21 46:3.6 48:5. 6.17.18.19 **49**:12 **50**:9.9 **52**: 20,21 **53**:22,23,25 **54**:3,4 **56**:10,12,24,25 **57**:5 **60**:11 **61:**21,23,25 **62:**4,6 **66:**4 **68**:23,24 **69**:8,21 **74**:21,24 **75**:4,4,7,8,11,24 **76**:11,19 cheque [1] 21:11 CHIEF [34] 4:3,9 17:18,20 **19**:5,23 **30**:16,20 **32**:23 **34**: 9.12 36:17.22 42:11 43:23 44:4.9.16 45:24 46:1.9 48: 3.15 50:12 62:10 67:13.17 **70**:12 **72**:23 **73**:3.5.15 **74**: 16 **78**:2 chose [1] 20:21 chosen [1] 38:8 Christmas [1] 55:8 circumstances [2] 10:20 30.9 cite [2] 31:6 64:21 cites [1] 24:13 Citibanks [1] 12:3 claims [2] 37:15,25 clarifying [2] 65:20 66:2 class [9] 37:13 39:7 40:2.3 **41**:4.5.13 **46**:6 **72**:7 class-wide [1] 40:5 classic [5] 52:24 53:23 56: 25 60:23 25 clause [1] 69:24 clear [7] 35:14 43:24 54:2 **59**:25 **61**:8 **65**:24 **66**:12 clearest [1] 32:15 clips [1] 33:23 close [1] 17:8 closing [1] 73:9

coincidence [1] 15:18

collect [5] 10:17 16:14 19:

collected [17] 10:1.21 11:

colleagues [1] 8:12

3 28:19 41:24

Official 23 14:24 16:17 18:19.20 **25**:24 **27**:5,19,20 **28**:22 **35**: 21 36:2,9 41:18 73:8 collecting [1] 10:10 collection [7] 5:14 9:18 10: 13 **11**:11 **34**:7 **35**:24 **43**:19 come [5] 17:6 21:5 25:14 69:11 11 comes [3] 23:7 49:24 74: commercial [3] 5:3 6:20 **37**:22 Commission [8] 31:9.12. 13.17.19 **64:**13 **74:**19 **76:** common [24] 4:14 6:6 10: 22 12:17 13:6,14 14:6,10, 12,15,22 15:5 17:3 34:25 **39**:11 **40**:14 **51**:12 **57**:10 63:25 66:23 71:12 76:15, 21 77.8 commonalities [1] 33:24 companies [1] 18:9 compared [1] 20:7 comparison [1] 19:6 comply [1] 25:20 Compton's [2] 45:11 68:6 concern [10] 10:12 11:8,9, 20 13:15 27:12 43:11 71:3 72:56 concerned [9] 10:23 11:23 13:8 17:2 20:3 24:6 49:15 77:16 24 concerning [1] 65:6 concerns [5] 4:11 16:25 74:2.6 76:16 concluded [1] 37:1 confusing [1] 34:15 Congress [59] 5:1 9:15 10: 21 11:3,10 12:22,25 13:1,3 15:3 16:1 18:16 20:3,12, 21 21:8 22:3 24:6,11,17 **27**:14 **31**:23 **32**:19 **33**:18 **34**:5 **37**:10 **38**:8 **41**:3 **42**: 24 43:4,8,10,16,17 47:5,6 **49**:11,14 **51**:4 **56**:8,19,24 68:12 70:3.7.19.23 72:16. 18 73:15.19.21.25 74:2 75: 16.17 76:4.6 77:25 Congress's [8] 10:12 14:9, 10 20:18 32:17 71:3 72:4. considerations [1] 27:7 consistent [2] 51:21 66:8 consolidated [1] 4:5 constituted [1] 46:25 consultants [1] 4:23 consumers [4] 5:5,8 7:11 23:22 context [2] 64:8 69:17

conventional [2] 53:4.17 convoluted [4] 20:14,15, 19 24.1 copy [1] 22:2 core [3] 40:14 49:18 56:18 Correct [9] 20:1 25:15 44:2 **46**:13 **48**:24 **67**:25 **68**:1,25 cost [7] 11:19 14:25 18:1.4. 22 27:13 43:13 couldn't [1] 8:8 counsel [8] 10:11 27:23 30: 17 **36**:18 **41**:12 **67**:14 **72**: 24 78:3 couple [1] 59:22 course [3] 18:23 32:6 73: COURT [14] 1:1,19 4:10 9: 16 **13**:2,5,16 **27**:11 **36**:23 37:1 38:17 49:14 74:13 78: Court's [4] 5:11,15 6:7 71: 12 courts [2] 22:25 23:21 cover [4] 37:19 55:22.23 70:19 covered [8] 34:18 39:4 41: 2 **42**:16 **44**:12 **55**:11 **71**:5 75:12 covering [1] 49:15 crafted [1] 11:4 creative [1] 4:23 creditor [1] 76:22 creditor's [2] 12:18 14:5 creditors' [1] 77:4 criteria [1] 28:25 cure [1] 65:20 curiosity [1] 17:25 curious [1] 58:8 customer [1] 53:19 customers [3] 45:16 46:23 **47**·13 CVS [1] 9:6 D **D.C** [2] **1**:15 **2**:2 damages [4] 58:3,13,18 59: damaging [1] 25:6 dangerous [1] 13:18 database [1] 17:16 day [3] 42:7 52:16 73:24 deal [1] 34:19 dealing [2] 10:8 58:23 debts [1] 5:5 decide [1] 67:20 decided [3] 43:4 56:20 72: deciding [1] 22:23 decision [5] 5:11,15 47:23 **69**:13 **74**:4 declaration [1] 58:1 deduct [1] 49:1 Defendant [2] 1:13 4:21

Defendants [1] 1:7 defendants' [1] 6:10 define [9] 8:2,10 26:1 37: 22 47:15 68:7,18,22 75:21 defined [2] 64:1 76:12 defining [1] 65:25 definition [24] 7:22 39:4,6 **40:**8 **49:**18 **53:**8.9 **54:**11. 18 **60:**1.6.16 **61:**11.18.19. 20.24 63:1.24 64:24 67:21 68:17 70:1 74:15 **DELAWARE** [26] 1:3.12 2: 3 **3:**4.10 **4:**4.8 **12:**1 **13:**2. 17 **36**:9 **37**:15,25 **38**:7 **40**: 23 42:20 43:5 45:3 58:19 **59**:6 **60**:7 **63**:9 **64**:20 **73**:2 74:1 76:23 Delaware's [11] 38:13 45:8 47:25 50:2 51:7 54:25 59: 1 **60**:1,6 **61**:22 **68**:5 demonstrating [1] 24:17 denominated [1] 45:20 denomination [2] 9:21 25: denominations [1] 20:5 deny [1] 6:1 departing [1] 13:5 **Department** [2] **76:**7,8 depending [1] 39:24 deposit [1] 64:14 deposited [2] 60:22,24 depositor [1] 64:17 deposits [1] 15:25 derogation [2] 6:6 77:8 describe [11] 40:13 41:8.9. 11 **46**:16.17.19 **47**:2 **51**:8 61:2 63:7 described [2] 45:3.6 describes [3] 41:5 61:23 70.7 describing [2] 41:3 45:4 description [1] 46:24 designated [1] 29:17 designation [1] 6:18 designed [2] 65:10,20 desk [1] 34:1 destabilizing [2] 25:6 36: determine [2] 31:10 39:23 determined [1] 25:20 development [3] 55:20 57: 16,22 Dictionary [1] 64:1 difference [4] 27:22 44:10 54.14 72.1 different [13] 7:7 12:24 14: 14 18:15 20:10 21:22 30:4 40:21 44:25 52:5,6 53:1 74.24 differently [2] 6:2 37:21 directly [3] 10:18 15:12 74: disagree [4] 35:16 48:5,17 51:2

control [5] 22:18 23:13 30:

contracts [1] 61:6

9 61:13 77:3

contrast [2] 6:12 40:3

check [82] 4:16.17 5:21 6:

fine [1] 21:5

disaster [1] 25:1 disburse [1] 39:19 disclaim [1] 75:1 discrete [1] 7:25 discuss [1] 45:13 discusses [1] 58:20 discussing [1] 60:11 disposition [4] 15:9 58:2,7 59.11 dispute [1] 14:2 disputed [25] 5:6 6:19 9:2. 4.13.23 **10**:5 **11**:1.9.21.25 **12:**5 **26:**2,7,17 **27:**8,20 **31:** 21 34:18 35:4,5,16 41:12, 13 77:20 disputes [1] 65:17 distinct [1] 24:18 distinction [4] 26:12 40:5 46:15 48:16 doctrine [1] 6:5 document [3] 29:23.24 30: 13 documents [1] 26:15 doing [2] 11:19 48:25 dollar [2] 34:19.20 dollars [3] 19:22 20:4 25:2 done [4] 25:7 42:23 73:24 77:23 doubly [2] 65:24 66:11 doubt [3] 8:1 14:17 77:10 down [2] 17:9 74:12 draft [2] 55:19 68:25 drafting [2] 50:21 65:17 drafts [2] 8:15 15:13 draw [1] 61:12 drawee [1] 61:16 drawing [4] 54:11,16 60:21, drawn [8] 21:1 39:16,20 40: 19 44:23 48:18 49:4,5 drawn-on [1] 48:23 driving [1] 43:13 due [2] 5:13 17:1 dueling [1] 13:20 duty [1] 17:12

each [1] 19:11 earlier [3] 27:3 33:3 60:10 easier [1] 72:18 easiest [3] 10:6 12:9 38:24 easily [1] 73:6 easy [4] 13:10 18:11 27:9 **73**:23 effect [1] 32:9 effective [2] 30:23 31:5 eight-factor [1] 24:1 either [2] 55:11 69:25 ejusdem [1] 33:5 electrician [1] 39:15 emphasis [1] 6:7 emphasize [1] 66:21 employee [3] 26:10,13 32:

employees [1] 5:22 enacted [1] 36:25 enacting [1] 37:11 enactment [1] 37:17 Encyclopedia [2] 45:12 68:7 end [1] 52:7 endeavor [1] 66:11 endorsed [2] 63:23 64:2 endorsee [1] 64:3 engaging [1] 4:22 England [1] 76:25 English [1] 40:22 enough [2] 13:5 63:25 ensure [2] 50:1,3 entire [2] 14:21 63:3 entirely [2] 52:22 66:8 entirety [1] 47:3 entitled [1] 37:16 enumerate [2] 20:12 32:19 enumerated [1] 24:13 enumeration [1] 15:24 eauipoise [1] 6:3 equity [9] 10:3 11:9,24 12: 8,15 27:6 74:2,6 77:24 escheat [7] 23:24 37:2.14 42:19 57:8.10 72:19 escheatment [8] 6:14 10: 24 16:25 35:1 36:10 55:23 65:11 71:4 escheators [1] 12:3 ESQ [3] 3:3.6.9 **ESQUIRE** [1] 2:2 essentially [4] 47:18 58:25 66:25 76:8 ET [4] 1:9 2:5 3:7 36:21 even [18] 5:18 17:14 19:20 **29:**9 **32:**1 **35:**20 **40:**6.8.13 **47**:1,20 **54**:18 **57**:8 **60**:5, 14 69:8,21 73:22 everybody [1] 67:6 everyday [1] 39:11 Everything 6 15:21 16:5 35:22 36:8 44:5 76:1 evidence [1] 19:19 exact [2] 7:6 37:16 exactly [10] 13:16 15:3.16 21:17.18 31:7 33:18 52:9 **75**:17 **76**:16 example [14] 7:15 19:20 24:14 30:6 31:14 38:25 40: 15 **47**:21,22 **56**:16 **63**:4 **64**: 14 **71**:16 **75**:19 examples [1] 24:12 except [2] 21:20 47:16 exception [4] 5:21 23:8 32: 5 65:18 exceptions [2] 38:18 60: exclude [3] 38:9 56:4 65:7

excluded [2] 11:4 38:1

excuse [2] 26:3 75:14

exemption [1] 4:20

exempted [2] 31:25 34:17

exempts [1] 4:14 exist [4] 46:5,6,10,13 existed [6] 14:14 20:9,10 45:7 49:17 54:7 existing 3 42:17 44:23 48: exists [1] 11:24 expense [1] 37:8 expenses [1] 75:10 expert [4] 38:13 54:25 74:8, experts [4] 24:3 38:12 60:4 **63:**15 explain [4] 38:8 60:5 75:24. explains [2] 64:13 75:11 Express [1] 21:11 expressed [1] 43:10 extent [5] 10:25 12:6 17:2 61:5 71:24 extra [1] 13:12 extreme [1] 15:18

face [1] 29:18 fact [7] 10:19 20:5 35:3 45: 19 **51**:7 **66**:22 **72**:10 factors [1] 27:17 facts [1] 43:17 failed [1] 66:11 fair [3] 17:22 62:14,15 fall [6] 4:20 5:20 7:18 8:18 **32**:4 **57**:8 falling [1] 32:3 falls [1] 8:21 familiar [2] 21:13,15 fares [1] 38:3 FDA [19] 5:10.17.19 7:19 9: 16 **14**:3 **15**:20 **18**:15 **28**:1 32:3 36:24 37:11.17.19 38: 2.10 53:3 57:9 77:3 FDA's [1] 5:25 features [4] 33:7,8,13 40: feels [1] 26:20 fellow [1] 37:8 few [1] 38:21 field [4] 49:15 70:20,21 75: fighting [1] 35:4 figure [3] 23:22 33:6 62:20 figuring [1] 33:13 filed [1] 75:6 final [3] 8:11 70:16 71:5 finally [2] 41:1 76:14 financial [27] 6:15 15:11, 24 **25**:6 **37**:2,5 **41**:18 **42**:9 **46**:20 **47**:8,9,12 **48**:21 **49**: 2 **51**:9 **52**:13,18,21 **54**:12 **60:**25 **61:**7,8 **63:**13,18 **68:** 8 77:14,21 find [4] 17:12.14 19:3 33:24 finish [1] 23:12 firm [1] 67:21 first [11] 4:25 5:1 8:24 9:4 **15**:15 **20**:15 **24**:9 **53**:4 **60**: 8 **73**:5 **74**:24 fit [2] 70:7.24 fits [1] 66:1 Five [1] 73:4 fix [11] 5:10 10:6.6 12:9 18: 11 **27**:9 **36**:4.6 **73**:23 **74**:3 **76**:9 floor [2] 43:9.13 focus [1] 33:13 focusing [1] 71:2 following [1] 29:18 follows [1] 49:12 force [1] 77:9 forget [1] 77:1 form [1] 21:20 formalistic [1] 9:14 formality [2] 32:8.11 forwards [1] **52:**17 found [3] 4:13 6:3 35:17 four [1] 5:1 fourth [2] 5:24 75:13 framed [1] 53:15 frankly [1] 41:19 frequent [1] 39:10 frequently [1] 45:14 friend [10] 13:19 41:21 43: 2.8 44:17 70:22 74:8.22 77:5 11 friend's [4] 10:3 12:7 24: 20 **62**:11 friends [4] 8:3 13:13 16:6 **35**:15 front [2] 29:13.15 front-line [1] 50:2 function [3] 37:19 50:25 **65**:8 functional [1] 61:6 functions [1] 50:15 fundamentally [2] 29:22 52:7 funds [7] 42:5 54:12.16 60: 21 23 61:12 64:15 further [2] 30:18 67:15 future [1] 6:15 G game [1] 72:17

gave [1] 30:6 General [2] 2:4 24:5 generally [5] 18:9 30:8 44: 22 **48**:6 **51**:20 generic [1] 22:2 generis [1] 33:5 **generous** [1] **66:**15 getting [3] 7:13 13:11 17:1 gift [6] 55:13,15 56:2,2 57:7 **76**:19 give [2] 34:5 44:5

given [1] 61:19 gives [3] 19:16 32:17 61:22 GORSUCH [16] 20:23 21:1, 22 22:15,21 23:1,5,6,11 32: 25 33:1 57:23 59:9,15,19 70:13 Gorsuch's [1] 20:14 got [9] 17:7 21:4 24:2 26:8, 10 62:11 63:20 64:7.11 Gram [1] 47:25 grandchildren [1] 55:7 grandparents [1] 55:6 guess [7] 19:24 23:1 25:9 29:10 48:4 66:10 70:20 qulf [2] 14:2 26:1 guys [1] 69:10

Н hallmarks [1] 26:18 hand [2] 44:18,20 Hand's [1] 72:17 happened [6] 7:10,18 10: 23 36:8 51:3 71:16 happening [1] **54**:15 happens [4] 12:14 13:22 28:2 58:9 hard [2] 36:5 56:4 hardly [2] 38:11 45:22 harm [4] 67:19.19 68:18 69: head [1] 11:12 heading [1] 27:15 hear [1] 4:3 heard [1] 34:22 Help [2] 21:16 23:17 hiccup [3] 17:8 36:1 73:10 high [2] 44:19.21 high-dollar [1] 47:12 higher [2] 48:7.12 highlight [1] 58:23 history [5] 65:3,16,17 66:9 76:7 hold [2] 59:3,6 holder [2] 42:5 64:16 holding [1] 58:25 holds [3] 42:7,10 71:22 home [2] 43:22 72:12 honestly [1] 13:11 Honor [22] 19:15 28:6 31:3 38:23 39:25 42:21 44:3.15 45:2 48:10 49:10 53:15.20 54:24 56:8 57:15 59:16 62: 15 **65**:14 **66**:15 **68**:2 **69**:16 horribles [5] 38:22 68:20. 22 69:5 7 However [5] 4:22 26:1 42: 1 **62**:19 **71**:15 huge [1] 65:9 Hunt [8] 31:9,12,13,16,19 **64:**13 **74:**18 **76:**11 hyperbole [2] 25:3,3

findings [3] 11:17 34:5 43:

finding [2] 18:18 27:6

hypothetical [3] 7:5,19 30:

23 **59**:9,15,19 **62**:10 **65**:2

66:10 67:5,13,15,16,17,17,

18,24 68:14,21 69:9 70:11,

12.12.13.14.15.16.18 72:

22,23 73:4,5,11,15 74:17

75:13,14,15,21 **76**:16,22

justification [1] 40:25

justified [2] 43:20 72:10

justify [3] 13:5 37:18,23

Κ

KAGAN [14] 25:9,16 26:20

27:1 28:4 39:22 **49:**7,20,

23 50:5 56:3 66:10 70:12,

KATYAL [47] 2:2 3:3.9 4:6.

7.9 6:16.22 8:1.20 11:7 12:

25 **14**:16 **16**:11.14.20 **18**:3

19:15 **20**:1.17 **21**:2.17 **22**:

20.22 **23:**4.9.19 **25:**15.22

26:25 28:6,11,14,17,21 29:

1,5,8 **30**:7 **31**:3 **32**:10 **33**:

15 **35**:11,14 **72**:25 **73**:1,3

KAVANAUGH [2] 33:2 34:

keep [8] 34:16 42:4,17,17

kept [8] 37:6,13 41:6,14 57:

key [4] 5:11 27:22 33:7,8

kind [5] 25:25 33:4 43:1 57:

53:21 **57**:14 **71**:14.18

keeping [1] 43:1

4 **70:**9 **71:**23 **72:**7

Katyal's [2] 38:21 50:7

Kagan's [1] 33:3

77:17 78:2

judging [1] 40:1

jumbling [1] 54:23

idea [1] 62:12 identify [1] 51:23 illustration [3] 15:13,22,23 implicated [1] 33:11 implied [3] 58:7,12 59:10 important [3] 7:11 26:11 31:8 importantly [2] 6:2 31:15 impose [4] 9:17 11:16 18: 20 20:6 impression [1] 62:10 incentive [4] 19:1 34:23 70:25 71:14 incentivizes [2] 17:4 76: include [4] 33:16 34:23 56: 24 70:4 included [4] 47:8 56:6 74: 21 76:13 includes [2] 68:7,9 including [3] 12:7 15:12 38:13 inclusion [1] 65:4 incorporation [5] 12:16 **13**:21 **37**:4.8 **77**:2 increase [6] 9:22 11:13.19 **14**:25 **18**:22 **27**:13 increasing [1] 5:13 incredibly [1] 25:5 indeed [2] 7:1 15:17 independently [1] 6:4 indicate [1] 57:25 indicates [3] 31:1 35:5 54: indication [1] 14:19 indifferent [2] 18:6.9 inequitable [4] 10:24 35:1 **65**:11 **71**:3 inequities [1] 13:4 inequity [4] 13:9 14:23 37: 11 71:11 inflation [1] 45:22 information [39] 9:25 10:9, 13,17,20 11:22 12:10 16:9, 15,17,23 **17**:7,15,24 **18:**1, 18 **20**:2 **25**:23,24 **27**:4,19 28:19,22 34:24 35:9,17,24 **36:**2 **41:**24 **42:**1.3.13.18 43:1.2 44:1 66:7 71:24 73: information's [1] 73:8 informational [3] 17:8 36: 1 73:10 ink [1] 39:1 instance [6] 39:13 45:9 49: 4 63:22 68:20 69:19 Instead [6] 39:9 43:18 48: 25 61:14 63:16 69:23 institution [9] 41:19 42:9 **51:**24 **52:**13.18.21 **54:**13 60:25 61:8 institutions [7] 46:20 47:9.

12 48:21 51:9 61:7 68:8 instrument [48] 4:17 7:6,8 **21**:9,25 **24**:9 **25**:19,21,25 26:7 28:8 29:17 30:11,15, 25 33:4 39:6,8,9,18 40:18, 20,23 45:23 47:21 48:2 49: 1,3,9 50:4 51:6 52:12,15 **53**:11,13 **54**:7 **55**:3,12,18 **57:1 60:19 62:9 63:14,18**, 21 64:3,5 77:21 nt [1] 73:12

instrument-by-instrume

instruments [110] 4:15 5:6, 13,17,20 **6**:20 **7**:4,25 **9**:2,5, 13,21,23 10:5 11:1,5,10,20, 21,25 12:6 14:23 15:6 16: 4 **18**:22,24 **21**:3 **22**:8 **24**: 23,23 25:12 26:2,17 27:8, 13,16,20 31:21 34:19 35:4, 5,16 **37:**2,6,13,14,19,22 **38:** 9 **40**:2,3,12 **41**:4,5,12,13, 23 43:7,12,15,21 44:11 46: 7.8.18.19 **47**:8.11 **49**:5 **51**: 8.14.16 **54**:1.2 **55**:22.24 **56**: 11,16,17,19 57:2 60:5 61:3, 11 **62**:5 **63**:8 **65**:8 **68**:8,10 **69**:24 **70**:3,6,8,24 **71**:4,10, 15,17,22 72:5,8,9,11,19 73: 17,20 76:1,18 77:14,20 intended [2] 21:8 70:4 intending [1] 70:19 interest [1] 59:7 intermediary [1] 64:15 interpretation [4] 6:10 13: 24 24:21 33:21 invited [4] 9:17 13:3 27:11 **73:**13 invocation [1] 31:19 isn't [6] 8:25 15:21 25:24 27:4 30:14 24

isolated [1] 73:19 issue [7] 36:13 39:2,15,20 **47**:11 **58**:14 **59**:14 issued [7] 12:12 28:13,15 40:18 53:5,18 62:5 issuer [7] 26:16 42:5 55:4 60:3 63:11 64:22 71:20 issuer's [2] 37:4 7

issuers [1] 37:5 issues [1] 58:18 items [3] 14:25 33:23 54:

itself [3] 14:13 30:14 52:8

JACKSON [21] 10:11 11:7 12:14,19 14:8 15:3 18:17 34:4,13,14 35:12,13 36:16 41:11 54:20 65:2 70:15,16 72:22 75:15,21 Jackson's [1] 27:2 jeopardize [1] 36:7

label [13] 6:23 7:1,15 21:21, Judge [7] 8:8 15:17 31:8 24 25:11 28:8 30:11 47:16, 45:18 51:12 58:15 68:2

24 76:16

19 **50**:3 **52**:5 **54**:3 labeled [5] 5:4,7 29:15 46: JUSTICE [158] 4:3,10 6:16, 8 51:20 labeling [1] 51:18 22 7:17,20 8:2,11,20 10:11 labels [10] 7:11 22:17,23 **11:**7 **12:**14,19 **13:**2,8 **14:**8 23:7,13,20,25 24:5,9 30:9 **15:**3 **16:**3,7,13,18,23 **17:**18, 19,20,22 18:17 19:2,5,23 lacks [1] 47:14 **20**:14,17,23 **21**:1,4,18,22 language [9] 5:2 8:14 15: 16.19 **21**:4 **23**:8 **48**:24 **56**: **22**:15,21 **23**:1,5,6,10,11 **24**: 9 70:5 7 **25**:9,16 **26**:20 **27**:1,2,23 **28**:1,4,10,13,15,18,24 **29**:3, large [1] 12:3 large-dollar [1] 18:23 7,11 30:5,7,16,18,19,20,20, 21 32:7,22,23,23,25 33:1,2, large-money [1] 70:24 larger [3] 5:9 18:24 34:19 3 **34:**4,8,9,9,11,12,12,14 larger-dollar [6] 31:23 34: **35**:11,13 **36**:16,17,22 **38**: 16,24 **35:**7 **71:**15,17 20 39:22 40:11 41:11 42: last [7] 12:18 14:5 20:19 32: 11 **43**:23 **44**:4,9,16 **45**:24 46:1,9 47:17 48:3,15 49:7, 2 33:10 76:14 77:4 late [2] 45:11 68:6 20,23 50:5,12 52:25 53:16 **54**:20 **55**:5,15 **56**:3 **57**:7,

later [2] 37:10,15 Laughter [5] 20:16,25 62: 17 **66**:13 **67**:9 laundering [1] 35:22

law [27] 4:14 6:6 10:22 12: 17 13:6,9,10,14 14:6,10,12, 15.22 **15**:5 **17**:3 **24**:2 **34**: 25 **43**:24 **57**:10,16 **61**:21 62:4 64:1 71:12 76:15,21 77:8

Lawrence [1] 32:13 lawsuits [1] 75:6 Learned [1] 72:16 least [7] 25:2 41:22 44:21 **62**:20,23,25 **69**:16 leaving [1] 49:16 led [1] 37:17 left [2] 49:8 75:25

76:6 length [1] 39:10 less [2] 67:19 68:21 Leval [6] 8:8 15:17 31:8 45: 18 **51**:12 **58**:15 Leval's [1] 68:2 liability [2] 30:24 55:2

legislative [4] 65:3,16 66:9

liable [5] 15:12 26:13 31:2 **55:1 74:12** light [1] 72:10 likely [2] 21:8 50:20 limit [2] 48:11 56:20

limitation [2] 15:13,23 limited [7] 19:10 21:22 26: 15 **29**:9,19,24 **44**:22 limits [3] 19:21 46:21 51:

kinds [2] 56:4 58:14 literally [1] 74:4 knowledge [1] 32:18 litigated [1] 58:13 known [3] 33:10 67:6,11 litigation [4] 22:9 73:12 75: knows [1] 74:17 3 77:18

line [1] 6:14

Little [6] 2:4 18:5 23:8.8 25: 2 **65**:6 loan [1] 39:19

local [2] 53:6.18

long [1] 69:10 longer [3] 47:19 48:1,2 longstanding [1] 6:13 look [8] 6:25 15:7 17:5 18: 8 **29**:10 **31**:9 **32**:14 **76**:5 looking [3] 34:3 44:5 49:25 looks [1] 8:16 loopholes [1] 49:16 lot [6] 18:1 23:15 39:1 54:1 57:12 73:10 low [2] 44:18 46:17 low-dollar [11] 43:6.14 45: 14.16.23 **46**:18.21 **47**:6 **51**: 10 68:9 72:5

made [4] 18:17 47:23 51: 19 68:2 maintain [2] 41:24 43:2 maintenance [1] 43:19 Mann [2] 74:10,13 many [5] 4:21 8:17 19:11, 24 39:10 market [5] 45:5,7 47:3,4 52: marketed [1] 37:21 marketing [3] 37:21 44:13 45:1 marrow [1] 32:20 Master [1] 59:12 Master's [2] 38:18 67:20 matter [6] 1:18 23:20,20 38: 7 44:13 61:6 matters [1] 9:15 mean [15] 6:24 10:16 12:21 16:2,2,4 19:7 21:6 23:6 26: 20 39:22 42:13 50:6 62:4 71:24 meaning [2] 30:13 32:17 means [13] 17:11 33:14.25 **42**:4 **62**:8 **64**:23 **66**:24 **67**: 7 **74**:18.19.20 **75**:24.25 meant [5] 37:7 60:14 62:21 63:3 67:11 mechanism [1] 64:14 meet [7] 39:15 49:18 53:8 54:18 60:5 61:11 63:1 meets [1] 68:17 members [1] 43:10 mention [1] 52:25 mentioned [3] 59:23 60:10 61:25 merely [2] 31:1 52:13 might [11] 5:14 22:4,5 23: 12 **29**:21 **50**:5,25 **51**:5 **55**: 1 **67**:11 **70**:19 million [1] 37:23 millions [2] 25:1,1 mind [3] 4:24 50:22,23 minimum [1] 51:13 minor [2] 65:5,12 minutes [2] 32:2 38:21

misreading [1] 74:10

missed [1] 49:24

Model [2] 15:8 52:2 modern [1] 55:9 moment [1] 46:16 Monday [1] 1:16 money [139] 4:15 5:2,4,7,9 **6:**17,20,20,24 **7:**10,22 **8:**3, 16,17 9:3,5,11,12,18 11:14 13:12 14:18 15:14 16:3 18: 2,5,12,20,24 19:8,12,12,18, 21,21 21:10,15,19 22:5,11, 12,14,24 23:15 24:4,16,18, 22.24 25:11.13.17 26:4.14. 16 **27**:21,25 **28**:5,9,21 **29**: 12,16,18 33:9 34:20 35:22 **36:**10 **37:**20 **40:**4,9,13,17 **41**:4,20,23 **42**:7,8 **44**:12,17 **45**:4,5,6,10,13,20 **46**:15,19, 25 **47**:5,6,7,10,14,15,19,24 48:2,10 49:1,7,11,19 50:10, 13,13 51:5,8,11,16 52:2,3, 9,10,17,24 **53**:9 **55**:12 **56**: 10,13 57:14 58:3,22 59:2,3, 5 **61:**15 **65:**8 **67:**21 **68:**4.6. 7.10.13 69:23 70:8 72:7 75:22.22 76:2 MoneyGram [40] 4:19,19 **10:**8 **12:**13 **16:**10,19 **17:**6, 11,24,25 19:20 27:24 36:3 **38:**1,3,15 **42:**2,2,9,10,12, 13,18 **43:**25 **46:**8,11 **52:**14,

15,17 **55**:3,4,7,8 **61**:4,7,9, 14,15 **71**:18 **73**:7 MoneyGram's [2] 18:5 38: monies [1] 58:4 mornina [1] 6:18 most [6] 13:17 15:18 43:21 **51**:23 **54**:25 **75**:7 move [2] 14:21 77:3 moves [1] 14:4 much [13] 6:16 18:24,25,25 **19:**5 **20:**3,6 **30:**4 **32:**20 **50:** 16 62:12 69:3 75:20

must [3] 56:17 60:8 62:25

Munn's [2] 31:6 32:12

name [7] 7:7 8:25 16:21,21 17:17 20:11 33:18 named [3] 55:13.14.16 narrow [6] 4:15 7:23 34:4 **65**:23 **66**:3 **75**:20 narrowly [1] 14:20 nationally [1] 13:1 nature [1] 29:22 NEAL [5] 2:2 3:3,9 4:7 73:1 necessarily [10] 7:24 35:8 39:4,8 42:23 44:7 53:10 **70**:1 **74**:25 **75**:2 need [2] 6:8 58:21 needs [3] 39:13,14,19 Neither [3] 5:5 63:7 69:3 never [2] 7:9 64:20 New [1] 37:1

next [2] 4:4 58:9 NICHOLAS [3] 2:4 3:6 36: nobody [4] 62:12 65:17 69: 21 74:17 non-financial [1] 51:9 non-labeled [1] 25:19 None [1] 16:11 Nor [1] 38:7 Notably [3] 7:9 15:2 31:14 note [1] 74:25 Nothing [7] 16:13 33:1 43: 24 47:20 67:16 76:2.3 number [2] 26:6 53:1

0

obligations [2] 39:14 53:6 obvious [1] 61:5 obviously [3] 12:2 46:22 66:4 occupied [1] 75:17 October [1] 1:16 offered [4] 60:13 63:5 64: 24 77:6 office [1] 33:25 officer [6] 30:23 54:8.11.16 60:19 61:3 officer's [2] 60:22.24 official [6] 19:9 27:24 38:1. 5 15 40:3 oftentimes [4] 45:15 46:17 **48**:22 **49**:13 Okay [6] 21:13 22:16,21 23: 12 48:15 56:5 old [3] 76:24,25 77:7 once [1] 69:12 one [36] 6:1,5 8:11,11 10:7 **21**:5.17.25 **26**:6 **27**:24 **30**: 14 **31**:14 **32**:16.21 **34**:14 39:2.23.23.23 40:1.10 44: 18 45:4 47:2 49:25 51:17 53:4 56:1.21 59:21 60:14 61:4 63:7 66:6 69:3 70:16 one's [1] 43:22 ones [2] 75:8,9 only [10] 9:4 12:19 25:11 43:5 47:11 60:12 63:5 64: 14 73:9 75:8 open-ended [1] 33:19 opening [1] 44:10 operate [3] 51:15 52:8 54: operates [1] 47:10 operator [1] 28:19 opinion [3] 13:2 16:24 76: opposed [3] 24:1 26:14 56:

opposing [1] 41:12

oral [5] 1:19 3:2.5 4:7 36:

order [68] 4:15 5:3,4,7 6:17,

option [1] 50:1

options [1] 63:5

20.21.24 7:22 8:3.16.17 9: 11 **12:**22 **19:**18 **21:**10,15, 19 22:5,11,12,14,24 23:15 **24**:4,16 **25**:20 **26**:7,16 **28**: 5,9 29:12,16,18 34:20 40:9, 17 **41**:20,23 **45**:5,7,20 **46**: 25 47:10,14,16,20,24 48:2, 10 **49:**7.19 **51:**5 **52:**2.6.10 **53**:9 **55**:12 **60**:7 **67**:22 **68**: 4.7.10.13 **69:**23 **70:**8 **75:**22 orders [53] 7:10 9:3.5.12.

18 **11**:14 **14**:18 **15**:14 **16**:3 **18**:20 **19**:8,13,21 **24**:18,22 25:11,13,17 26:5,14 27:21, 25 28:22 37:20 40:4,13 41: 4 **44**:12,17 **45**:4,11,13 **46**: 15,19 47:6,6,7 49:12 50:11 13,13 51:8,11,16 52:3,9,24 **56**:10,13 **64**:17 **65**:8 **68**:6 ordinarily [1] 41:6

ordinary [15] 38:14 39:11 40:16.22 49:3 51:12 61:25 62:6,9 66:1,4 67:1,12 68:3,

organization [1] 15:11 original [1] 64:4 other [46] 4:16,17 6:7 7:3,8

8:4,17,25 **15**:24 **16**:4 **19**: 19 21:3,8,25 22:7 24:8,12, 18 **25**:19 **26**:24 **27**:24 **28**: 14 **30**:11.14 **33**:23.25 **37**: 20 40:7 43:3.8 44:20 50:1. 19 **51**:19 **56**:17 **59**:21 **61**: 18 **64**:6 **72**:3.8 **73**:21 **76**:1. 18 77:6.13.20 others [3] 23:3 42:16 44:13

otherwise [2] 18:13 23:16 out [20] 14:13 17:25 21:2, 16 **23**:18,22 **33**:6.13 **40**:25 **44**:17 **45**:18 **51**:19 **52**:22 **57:**18 **62:**20 **66:**22 **70:**18 72·2 75·5 77·18 outside [5] 5:17 57:8 63:11 64.22 69.17 over [5] 7:24 35:25 45:18 **57**:16 **69**:20

overall [1] 20:3 override [1] 10:22 overrule [1] 38:17 own [15] 6:11 12:20 38:13 **39**:14,16,20 **45**:8 **47**:1 **51**:

8 **53**:6 **54**:17 **60**:6,22 **66**: 19 75:10

owners [3] 19:3 59:4,6

Р

p.m [1] 78:4 PAGE [13] 3:2 4:13 15:7 16 16 **18**:8 **21**:7 **22**:13 **29**:11 31:15 35:18.19.19 60:17 pages [1] 17:9 paid [2] 63:20 64:11

paper [3] 26:14 33:23 34:1 parade [5] 38:22 68:20.22 69:5.7 parameters [1] 14:14 parlance [1] 40:16 part [5] 15:15 24:10,10 54: 9 62:6 particular [3] 10:4 50:22, 23 particularly [2] 19:1 77:17 parties [1] 58:16 party [14] 38:4 52:14 60:3 **63**:10,13,17,18,20 **64**:2,3,6, 10 71:20.22 pass [2] 13:9,10 passed [2] 42:24 57:18 past [2] 7:21 58:3 pay [5] 5:5 39:14,14 53:6 payee [10] 16:22,22 35:17 **55**:13,16 **63**:20 **64**:4,11,16, payees [1] 55:14 payer [1] 63:11 paying 3 61:16 71:21 75: payment [7] 31:18 38:12

64:8,12 **66**:21,24 **76**:13 PENNSYLVANIA [3] 1:6 4: people [8] 16:25 17:12 40: 13 **48**:21 **51**:20 **57**:13 **67**: permits [1] 58:6 personal [3] 22:12 31:12

4 36:25

12 72.11

phrase [8] 20:14 38:14 62: 8 **63**:3,10,25 **64**:6 **72**:17 phraseology [6] 62:22 63: 6 **64**:18 **66**:16 **67**:1,3 phrases [2] 32:16 49:11 pick [2] 26:23 33:2 picking [2] 26:21 27:1 picture [1] 29:14 piece [2] 4:11 26:14 pitches [1] 13:19

place [7] 13:21.21 23:14 42: 8 52:16 72:15 77:1 places [1] 57:25 Plaintiff [1] 1:4 **Plaintiffs** [1] **1**:10 played [1] 52:24 please [2] 4:10 36:23 point [23] 7:14,21 9:10 10:3 **17**:23 **19**:7 **22**:15,16,22 **31**: 5 **52**:19 **54**:10,23 **55**:20 **56**:

21 59:21 60:21 69:6 71:19 72:4 73:21 74:3 23 pointed [6] 45:18 51:19 66: 22 70:18 74:4 76:6 pointedly [1] 20:12 pointing [1] 25:18 points [6] 44:17 51:18 59: 22 73:4 75:5 77:18

popular [1] 57:22 position [4] 47:25 53:10 74.9 11 possibility [3] 51:2 58:21 possible [1] 55:18 possibly [1] 8:25 Post [1] 66:24 potentially [1] 44:6 practice [3] 6:13 41:7 70:

policy [3] 13:15 15:1 42:3

precisely [5] 17:4 37:20 38: 9 47:10 51:15 predictability [1] 6:9 predictable [1] 6:13 prepaid [17] 16:5 33:9 39:7, 8,12,17,24 **40**:5 **55**:5,9 **66**: 7 **68**:25,25 **75**:7,8,9,23 prepay [2] 24:24 52:11

prepaying [1] 48:25 present [7] 11:1 38:9 53: 14 **57**:3 **66**:5 **68**:19 **69**:6 presented [3] 11:5 58:15 71:10 presents [1] 36:24

presume [1] 68:24 presumption [1] 77:7 pretty [3] 13:10 26:11 50:

prevent [1] 5:12 prevents [1] 43:25 price [3] 5:12 9:22 11:13 primarily [2] 46:22 47:13 primary [6] 12:16 13:25 14: 1 76:21 21 77:2 prime [1] 71:16 principal [1] 13:21

private [1] 69:19 probably [6] 13:10 18:4 38: 24 56:22,25 70:4 problem [17] 6:21 10:18

11:2,6 **12:**22,23 **35:**2 **36:** 24 **38**:10 **42**:14 **53**:14 **57**:4 63:12 65:11 66:5 71:11 73:

problematic [2] 22:17 27: proceedings [1] 58:16

proceeds [1] 39:20 process [1] 17:1 processor [2] 60:3 64:23 product [11] 21:24 23:23 30:10 33:9 45:14 49:17 50: 22,23 51:24 52:2,8 products [20] 4:19 5:3,19

6:15 15:24 22:2 24:12,19 31:24 34:1,17,24 35:7 36: 13 45:20 46:4,5,12 50:24 56:4

Professor [1] 74:13 professors [1] 24:2 property [5] 15:9 19:4 58: 24 61:17 71:23

prospective [2] 36:7 44:7 prototypical [1] 50:11 provides [1] 6:14 provision [2] 4:14 62:9 purchase [2] 37:14 72:20 purchased [2] 43:21 44:19 purchaser [4] 16:9 33:10 37:6 42:18 purchaser's [1] 37:2 purchasers [1] 5:23 purchases [1] 16:7 purpose [6] 5:11 6:1 27:3 33:11 71:6 9 purposes [2] 23:3,14 put [5] 6:17 42:24 50:18 52: 5 **73**:15

Q

Q-U-E [1] 21:12 quantification [2] 19:17 question [24] 4:18,22 8:12, 24 **10**:25 **18**:6 **19**:24 **21**:4 27:2 28:7 30:12 33:3,21 34:15 40:11 47:17 57:24 58:14 68:15 70:17.21 73:9. 17 **75**:15 auestion's [1] 31:7 questions [2] 30:19 76:18 qui [1] **75:**5 quibble [1] 55:21 quibblings [1] 45:17 quickly [1] 33:3 quietly [1] 20:24 quite [3] 13:11 23:15 48:4 quotes [1] 15:8 quoting [1] 35:20

R

randomly [1] 27:1 rarely [1] 37:6 rather [1] 42:20 rationale [1] 5:16 rationales [2] 15:2 76:5 reaction [1] 5:15 read [6] 6:2 14:20 15:16 31: 16 77:7.10 reading [7] 5:25,25 6:5 14: 9 54:9 60:20 62:11 readings [1] 60:13 realistic [1] 63:5 realize [1] 50:23 realized [1] 57:17 really [20] 10:23 11:3 12:3 20:21 23:25 31:8,15 42:24 45:4 48:13 55:19 59:2.7 60:12 65:17 66:1 70:22 74: 17 77:15.15 realm [1] 54:21 realtors [1] 69:19 reason [11] 7:10,21 14:21 **30**:2 **35**:21 **41**:1 **42**:22 **55**: 25 57:12 69:1,12 reasonable [1] 60:13

REBUTTAL [3] 3:8 72:25 73:1 recently [1] 13:17 Recognizing [1] 37:24 recommendation [1] 38: 19 record [10] 16:12 16 18:3 **19**:16 **35**:14 **41**:17 **54**:23 **55**:19 **72**:1 **74**:10 recourse [3] 26:15 29:19. 24 refer [1] 64:22 reference [4] 63:19,19 64: 10 18 referred [2] 5:3 63:17 referring [4] 27:17 41:21 43:9 56:11 refers [2] 24:15 63:11 reflect [2] 43:14 72:15 reflects [6] 6:13 23:5 32:17 40:11 41:17 49:14 regardless [1] 72:20 regulators [2] 66:19 67:11 relabel [1] 47:24 relevant [4] 16:22 27:18 32:12 50:17 reliance [1] 59:7 relief [1] 44:7 rely [1] 56:14 remember [1] 67:8 remove [1] 28:2 repay [1] 58:21 repeated [1] 6:7 report [4] 35:20 45:10 68:5 74:20 reporting [1] 61:16 reproduced [3] 45:9,12 61: requested [2] 65:15,18 require [3] 12:10 17:23 42: required [2] 41:24 72:13 requirement [2] 18:21 41: requirements [6] 5:14 9: 18 **11**:11 16 **20**:6 **35**:23 requires [3] 35:24 39:6 70: requiring [4] 43:11,25 59:4 **72:**6 residence [1] 37:3 resolve [1] 59:12 resolved [1] 59:17 respect [12] 10:4,22 11:24 12:5,20 13:3 14:17,22 29: 8 **42**:15 **73**:16 **74**:7 responded [1] 37:11 response [2] 27:12 52:12 responsible [2] 61:15 71: 21

rest [1] 54:10

result [1] 70:24

reasons [8] 5:1 19:1 40:1,

7,10 53:12 60:4 73:19

retail [4] 28:18 41:20.23 52: retailer [1] 51:7 retailers [2] 9:6 45:15 return [1] 46:14 reverse [1] 11:18 rid [1] 15:5 rightful [1] 19:3 rights [1] 58:1 roadmap [1] 69:14 ROBERTS [27] 4:3 17:18. 20 19:5.23 30:16.20 32:23 34:9,12 36:17 42:11 43:23 **44**:4,9,16 **45**:24 **46**:1,9 **48**: 3,15 62:10 67:13,17 70:12 72:23 78:2 Rock [1] 2:4 role [2] 52:23,23 Ron [1] 74:10 roots [1] 76:24 rubber [1] 33:22 rule [12] 12:16.21 13:25 14: 1.5 **17**:3.3 **57**:10 **71**:12 **76**: 21.21 77:2

rules 3 6:8 13:20 36:10

safe [1] 77:22 same [16] 7:6 11:5 15:19 21:24 28:7 30:10 37:16 40: 19,19 46:18 50:15,16,25 **52:**23 **53:**19 **72:**15 saying [12] 11:15 18:16 24: 7 **25**:5,10 **32**:2 **35**:10 **49**:8 70:1 72:16 73:6 75:2 says [29] 16:12,16 18:8 21: 7 24:25 29:13.14.17.19 31: 11.14.17.17 **36**:15 **37**:12 41:13 56:10.23 60:7.21 63: 9 70:22 74:8.21.22 75:1.6 76:8 77:14 scale [2] 42:25 73:16 search [1] 17:17 Second [6] 5:10 9:8 22:6 24:10 26:8 74:7 secondarily [1] 55:1 secondary [2] 13:20,20 Section [1] 4:12 sector [1] 25:7 secure [1] 40:20 seem [3] 7:23 56:3 65:12 seemed [1] 10:18 seems [4] 8:14 44:25 50: 20 70:22 seen [1] 50:12 segment [2] 45:5 47:2 sell [1] 41:22 seller [1] 41:25 selling [9] 7:14 41:18 42:6, 9 **52**:3,13,17,21 **61**:13 send [2] 55:7,9 sense [3] 65:16 68:3 77:12 separate [2] 5:1 49:2

services [2] 64:8,9 set [6] 4:15 7:25 14:13,14 **15**:5 **36**:10 setting [1] 60:2 shape [1] 21:20 share [3] 40:14 56:17,19 show [2] 27:18 33:10 side [5] 8:4 43:3,8 51:19 77: sideways [1] 57:24 signature [4] 30:23,25 31: signed [8] 5:22 9:12 26:10, 12 44:24 54:8.11 60:19 significantly [1] 48:7 signing [3] 54:16 61:4,12 signs [2] 32:8 61:3 similar [35] 4:16 7:3,8 8:13 **16**:4 **21**:3,9,25 **22**:8 **24**:8 **25**:12,21 **26**:2 **30**:11,15 **33**: 4,14,23 **48**:1 **49**:9 **50**:16,19 **51**:14 **53**:10 **55**:12 **56**:10. 17 **62**:8,21 **63**:6 **69**:24 **72**: 8 76:133 similarity [4] 8:14,19,21,22 simple [1] 36:4 simplest [1] 12:8 simply [5] 6:19 44:13 47:1 **50**:3 **72**:14 since [2] 25:8 36:8 single [2] 7:15 64:21 sitting [2] 20:24 66:18 situation [1] 69:18 situations [1] 39:11 slipped [1] 46:10 small [6] 5:5 9:20 19:8.9 20:4 25:25 small-dollar [2] 5:12 18: smaller [1] 34:20 so-called [2] 52:20 55:2 sold [14] 5:4,8 9:5 45:14,19 46:20 47:8,11 51:7,9,24 52:5 53:18 68:8 Solicitor [1] 2:4 solution [4] 17:4 73:22 74: 5 76:15 solve [9] 6:21 12:22 23 13: 1 26:19 36:25 42:14 65:10 73:6 solved [1] 10:17 somebody [1] 63:16 somehow [1] 71:25 someone [1] 16:7 sometimes [3] 41:16,17 **63**:22 somewhere [1] 52:6 sorry [3] 17:20 20:17 46:9 sort [9] 37:16 40:2 60:13, 15 **65**:22 **66**:3.9.17 **69**:3 sorts [2] 33:17 77:13 **SOTOMAYOR** [20] **27:**23 28:10,13,15,18,24 29:3,7,

11 **30**:5 **32**:24 **67**:18,24 **68**:

14.21 69:9 70:11 73:11 75: 13 77:17 sounds [1] 9:14 source [1] 64:21 sources [7] 45:8 46:17,18 **47:2 51:8 68:**4,5 space [2] 6:9 12:4 Special [4] 38:18 59:12 67: 19 77:9 specific [4] 5:3 18:17 46:5 **62:**5 specifically [2] 18:16 31: **spellings** [4] **21:**10,14,15, spend [1] 38:21 spilled [1] 39:1 stamp [1] 6:19 start [2] 11:18 71:9 started [2] 68:19 70:1 state [21] 10:4 12:15.20.21 13:8 17:4,7,16 23:24 36:9 **37**:3.4.7.14 **42**:19 **43**:22 **58:**24 **59:**1.5 **72:**12.19 state's [1] 59:2 statements [2] 43:9.14 **STATES** [27] **1**:1,20 **4**:21 **5**: 14 9:17 10:5 11:18 12:6,7 **17**:5,23 **18**:12 **27**:9,11 **35**: 3 **36**:4 **37**:9 **42**:22 **44**:3 **55**: 22 57:17,18,19 58:4 69:20 73:23 77:25 statute [36] 6:2,12 10:15, 16.18 **11:**4.15 **14:**13 **15:**4. 15 **16**:2 **20**:13 **24**:14 **32**:20 **33**:16,22 **34**:17 **37**:12 **41**: 20 42:24 56:9 57:21 58:12 **65**:10,21,23 **70**:20,25 **71**:7, 9 75:12,18,20,23 77:11,13 statutes [6] 6:6 24:12 33: 19 **55**:23 **57**:19 **77**:7 statutory [8] 4:12 18:11 27: 6 33:5,21 34:5 36:4,6 still [3] 11:24 52:8 54:20 stop [1] 54:9 stopped [1] 60:20 stores [1] 57:12 strategies [1] 37:21 strategy [2] 44:14 45:1 strength [1] 50:7 strike [1] 29:20 stripped [1] 7:16 structure [2] 6:1 52:4 **struggle** [1] **69**:2 struggling [1] 55:25 stuck [2] 23:17 62:19 stuff [4] 8:7 33:17 42:19 50: subject [3] 27:25 53:2 57:9 subjective [1] 25:4 submitted [2] 78:3.5 substance [1] 22:18 substantive [2] 30:1 48:13

service [1] 64:12

succeed [2] 26:23.24

sue [3] 26:16 69:10,11 suggest [1] 10:12 suggested [1] 42:25 suggesting [5] 14:11 34: 16 **48**:16 **71**:13,25 suggestion [1] 67:20 suggests [3] 43:5 65:3,21 suits [1] 69:20 sum [1] 15:10 sums [1] 5:9 support [2] 74:11 77:5 supports [1] 74:9 **suppose** [3] **18:4 33:6 55:** 17 supposed [1] 65:5 **SUPREME** [2] **1**:1,19 sur-reply [1] 17:9 surgical [1] 5:10 surprising [1] 38:11 swept [1] 40:9 system [1] 76:13 systems [2] 31:18 38:12

takings [1] 58:3 talked [2] 16:24 53:25 tam [1] 75:5 targeted [1] 38:10 tax [1] 39:15 technical [4] 60:15 61:24 65:5 12 teller [3] 16:8 19:10 48:18 teller's [28] 4:20 12:11 20:8 26:4 31:17,22,24 32:18 44: 21 **46**:3,6,7 **48**:5 **52**:20 **53**: 5,17,23,25 **54:**3,4,5,6,21 **55**:3 **60**:11 **61**:1 **74**:21 **76**: term [9] 5:2 21:8 38:4 40:9 **51**:4 **60**:14 **62**:3 **68**:4.13 terminology [5] 56:15 62: 3.21 64:25 66:20 terms [4] 10:14 19:6 34:6 test [3] 24:1 25:11 28:3 testifying [1] 24:3 testimony [1] 74:9 text [3] 4:12 5:25 15:10 theory [1] 58:10 there's [24] 14:1,18 17:13 **18:**25 **19:**19 **22:**10.11.13. 14 25:2.3.4 26:1 29:14 38: 25 **43**:24 **50**:14 **55**:19 **56**: 22 57:16 59:9.21 74:8 75: they've [2] 62:23 64:23 thinking [3] 34:6 50:8,10 Third [17] 5:18 9:10,10 22: 7 **26**:9 **28**:25 **38**:3 **50**:18 60:3 63:10,13,17,17 64:2,3, **63**:10,19,24 **64**:8,9,12,15, 16 **65**:4,25 **66**:21,24 **67**:7 **74**:7,16 **76**:12 **THOMAS** [19] **6**:16,22 **7**:17, 20 **8**:2 11 20 **16**:3 **21**:4 18

THOMAS [19] 6:16,22 **7**:17 **8**:2,11,20 **16**:3 **21**:4,18 :7 **28**:1 **30**:18,19 **38**:20 :11 **67**:15,16 **76**:22

Thomas's [3] 13:2 30:7 47:

though [3] 8:14 26:21 70: 22

thousand [1] 19:21 threatening [1] 76:20 threatens [1] 77:13 three [5] 9:1 26:6.18.23 38:

12 **thumb** [2] **42**:25 **73**:16

tie [1] 6:4 today [11] 4:18 19:20 41:10 45:22 46:12 47:9 51:5 57: 6 60:14 63:25 66:24

tomorrow [3] **6**:18 **28**:2 **47**: 23

top [1] 6:19 total [1] 19:6

traditional [5] **46:**7 **54:**3,5, 6 **61:**1

transaction [4] 42:7 52:16, 22 64:4 transfer [4] 25:23

transferred [1] 42:8 transferring [1] 5:9 transfers [1] 64:15

transmission [1] 33:9 transmit [4] 10:9 16:10 17: 7.24

transmits [1] 75:22 transmitted [4] 12:12 16: 15 36:3 42:2

traveler's [29] 4:16 6:25 7: 2 9:19 11:13 14:18 15:14 16:2 18:19 19:8,13 21:10,

11,14 **22**:4,23 **23**:16 **26**:4 **27**:21 **44**:12,18 **48**:7,19 **49**: 12 **50**:8,9 **56**:10,12 **75**:24

treasurer's [1] 24:15 Treasury [5] 65:14,18,19

76:7,8 treating [1] **70:**2 treats [1] **27:**24

tried [1] 67:25 true [6] 7:3 9:3 34:25 41:19

trust [3] 58:25 59:3,6 try [2] 19:2 62:20

try [2] 19:2 62:20 trying [4] 10:22 14:13 33:6 56:3

twice [2] 63:23 64:2 two [25] 4:18 5:6,16,19 6:3, 19 9:13 11:9,21,25 12:5 14:22 26:2,17 27:22 37:10

56:12,16,19 60:13 62:19 63:5 73:17,20 77:19 types [2] 31:21 75:11

typical [2] 19:18 46:2 typically [10] 5:4 9:6 37:13 41:14 48:6,12,18 51:6 53: 21 57:5

ι

U.S.C [1] 24:14 uh-uh [1] 27:15 ultimate [2] 55:2 64:18 ultimately [4] 54:25 62:7 63:20 64:11 unbanked [3] 5:5 45:15 46: unclaimed [6] 15:9 17:16 37:1 58:24 61:17 71:23 under [15] 17:12 28:3 34: 25 36:10 38:14 40:9 51:12 **53:**8 **58:**2,7,12 **59:**10 **62:**3 **68:**3 **75:**12 underline [1] 22:16 undermines [1] 35:6 underscores [1] 31:20 understand [7] 19:7 25:10 **28**:7 **34**:21 **35**:10 **48**:4 **73**: understanding [3] 38:14 51:13 68:3 understandings [1] 56:13 understood [2] 14:12 71:2 undisputed [1] 65:15 unfortunately [2] 19:16 54: Uniform [1] 15:8 Union [6] 22:6 45:19 47:22, 23,24 52:23 unique [2] 40:18 77:16 uniquely [1] 40:20 UNITED [2] 1:1.20 universe [1] 29:9 unknown [1] 37:3 Unless [1] 67:4 unnecessary [2] 43:4,6 until [2] 25:10 62:2 unwind [2] 36:11 77:19 up [12] 8:5 13:12,24 14:12 19:20 21:5 33:2,16 43:13 45:20 49:24 75:23 upend [1] 6:11 upset [1] 59:8 uses [5] 14:3,4,4 49:11 56:

V

utility [1] 43:12

using [3] 56:15,16 62:21

value [7] 19:6 44:19,21 46: 2,2 48:7 72:20 various [3] 21:13,15 56:4 venerable [1] 76:24 version [3] 33:5,5 66:15 versus [4] 4:4 13:21 23:15 36:25 viable [1] 54:21 view [2] 6:12 30:8

Visa [1] 55:10 volume [1] 44:19

W

Waited [1] 69:9

Wallach [1] 32:12

Walmart [1] 9:6

wanted [5] 12:23 14:21 56:
24 59:22,22

War [1] 62:2

warning [1] 8:8

Washington [3] 1:15 2:2
66:23

way [31] 8:2 12:24 15:12,23
16:5 20:21 21:20 23:25 25:
8 26:16 49:25 50:15,21,25
51:3 62:1 63:6,13,14 64:6,
24,25 65:11 66:16 68:19,

22 **69**:25 **70**:2 **76**:24 **77**:11, 18 ways [1] **8**:17 wayside [1] **67**:2 weakness [1] **37**:24 weight [2] **6**:17 **23**:15

weight [2] 6:17 23:15 weird [2] 10:14 20:21 well-known [4] 40:23 57:2 70:3 6

Western [7] 22:6 45:19 47: 22,22,24,25 52:23 whatever [3] 48:6 49:24

wnatever (3) 48:6 49:24 50:17 whenever [1] 10:7

whereas [1] 20:7 whereby [1] 64:14 Whereupon [1] 78:4 whether [9] 4:18 24:3 32:7 39:24 52:19 53:2,10 59:9

whole [2] 12:15 18:6 wide [1] 26:1 will [17] 8:12 9:8 17:5,11 18: 12 26:8 30:9 39:15,20 42: 3,4 48:21 59:5 69:13 73:

12,23 **77:**3 win [2] **77:**1,2 windfall [13] **1**

windfall [13] 10:3 11:8 13: 4 27:6,12 33:11 37:7,17 38:10 53:14 57:3 66:5 71:

windfalls [1] 37:23 WISCONSIN [2] 1:6 4:5 within [6] 4:20 5:19,20 7: 18 32:3.4

without [4] 21:24 46:21 52: 7 67:21

wondering [1] 23:2 word [1] 71:6 words [1] 74:11

work [2] 24:5 36:5 works [1] 51:25 world [6] 10:6 12:2,9 40:12

62:2 69:13 worried [11] 9:16 10:2 11: 10 12:7 22:3.5 31:23 70: 23 74:2,6 76:17 worry [1] 69:12 worth [2] 41:22 72:17 write [5] 11:14 15:4 33:19 69:13 75:17 written [18] 4:16 7:8 16:4 21:9 24:8 30:15 33:4 48:1

written [18] 4:16 7:8 16:4 21:9 24:8 30:15 33:4 48:1 51:14 52:12 53:11 55:12 56:11,17 62:8 69:24 72:8 76:1

wrongful [1] 58:3 wrote [3] 10:15 19:2 75:19

X

Xerox [1] 22:3

Y

years [4] **4:**21 **37:**10,15 **66:** 18

Yee [3] 16:24 19:2 76:17 York [1] 37:1

Ζ

zero [1] 77:5

6 74:23

third-party [31] 4:17 5:20

30:22 31:10,11,18,22 32:4

38:2,15,16 60:2,7 62:7,13