SUPREME COURT OF THE UNITED STATES

IN THE SUPREME COURT OF THE	UNITED STATES
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ROBERT M. WILKINSON, ACTING)
ATTORNEY GENERAL,)
Petitioner,)
v.) No. 19-1155
MING DAI,)
Respondent.)
	_
ROBERT M. WILKINSON, ACTING)
ATTORNEY GENERAL,)
Petitioner,)
v.) No. 19-1156
CESAR ALCARAZ-ENRIQUEZ,)
Respondent.)
	_
Pages: 1 through 101	
Place: Washington, D.C.	
Date: February 23, 2021	

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14	CESAR ALCARAZ-ENRIQUEZ,)
15	Respondent.)
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17	Washington, D.C	
18	Tuesday, February 2	3, 2021
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20	The above-entitled	matter came on for
21	oral argument before the Suprem	ne Court of the
22	United States at 10:00 a.m.	
23		
24		
25		

1	APPEARANCES:
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3	General, Department of Justice, Washington, D.C.;
4	on behalf of the Petitioner.
5	NEAL K. KATYAL, ESQUIRE, Washington, D.C.;
6	on behalf of the Respondent in 19-1156.
7	DAVID J. ZIMMER, ESQUIRE, Boston, Massachusetts;
8	on behalf of the Respondent in 19-1155.
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1	PROCEEDINGS
2	(10:00 a.m.)
3	CHIEF JUSTICE ROBERTS: We will hear
4	argument this morning in Case 19-1155, Wilkinson
5	versus Dai, and the consolidated case.
6	Ms. Sinzdak.
7	ORAL ARGUMENT OF COLLEEN R. SINZDAK
8	ON BEHALF OF THE PETITIONER
9	MS. SINZDAK: Mr. Chief Justice, and
10	may it please the Court:
11	Under the plain text of the INA, an
12	alien has the burden of establishing eligibility
13	for asylum and withholding of removal. An alier
14	may sometimes meet that burden through his
15	credible testimony but only when, among other
16	things, the testimony is persuasive and
17	outweighs other evidence of record.
18	Accordingly, it is now common ground
19	that the absence of an adverse credibility
20	determination does not entitle an alien to a
21	presumption of truth. Rather, a reviewing court
22	should consider whether the agency's
23	noncredibility-related reasoning is supported by
24	substantial evidence.
25	These now undisputed principles

- 1 demonstrate that the Ninth Circuit erred. In
- 2 Dai, the agency pointed to ample evidence
- 3 undermining the persuasiveness of Dai's
- 4 testimony regarding his family's persecution,
- 5 including undisputed evidence of his wife's
- 6 voluntary return to China. The Ninth Circuit
- 7 rejected the agency's reasoning because it
- 8 concluded that the absence of an adverse
- 9 credibility determination entitled a reviewing
- 10 court to disregard some record evidence and to
- 11 treat the alien's allegations of persecution as
- 12 fact.
- 13 Similarly, in Alcaraz, the court of
- 14 appeals expressly relied on the erroneous
- principle that the absence of an adverse
- 16 credibility determination permits a presumption
- of truth, and it applied that presumption to
- 18 justify ignoring the ample evidence underlying
- 19 the agency's determination that Alcaraz
- 20 committed a particularly serious crime when he
- 21 willfully inflicted corporal injury on the
- 22 17-year-old mother of his child.
- The Ninth Circuit therefore subverted
- 24 the statutory scheme that Congress created.
- 25 Rather than placing the burden on the alien, the

- 1 court presumed the truth of the alien's
- 2 testimony, and rather than deferring to the
- 3 agency's reasonable fact-finding, it supplanted
- 4 the agency's judgment with its own.
- 5 Accordingly, the court of appeals' decisions
- 6 cannot stand.
- 7 CHIEF JUSTICE ROBERTS: Counsel, the
- 8 -- the -- the BIA has to apply the rebuttable
- 9 presumption of credibility, right?
- 10 MS. SINZDAK: That's correct.
- 11 CHIEF JUSTICE ROBERTS: Okay. So then
- 12 the court of appeals, in conducting the
- 13 substantial evidence review, should, it seems to
- me, do that through the lens of that presumption
- or take that presumption into account in
- 16 concluding whether the evidence is substantial.
- 17 Why -- why isn't that true?
- MS. SINZDAK: If the agency did not
- 19 address credibility at all, either explicitly or
- 20 the Board can implicitly address it, then the
- 21 reviewing court shouldn't address credibility
- 22 either, so it doesn't need to concern itself
- with the presumption that the Board would have
- had to apply because it should just be
- 25 evaluating whether the noncredibility-related

- 1 reasoning is supported by substantial evidence.
- 2 So the presumption doesn't enter the picture at
- 3 all.
- 4 CHIEF JUSTICE ROBERTS: Well, then you
- 5 said explicitly or implicitly. If it's
- 6 implicitly, I think that raises the Chenery
- 7 objection that your friends on the other side
- 8 have stressed quite a bit, and I'd like you to
- 9 talk about it because, you know, there was one
- 10 stray cite to Chenery in your opening brief, and
- 11 then you had I would say the bulk of the
- 12 argument on the other side in both of the briefs
- or at least a big chunk of it, and it wasn't
- 14 cited at all in your reply belief.
- So I'd like to give you a chance to
- 16 respond to their Chenery argument, which is that
- 17 you rely on saying there can be an implicit
- 18 finding, and yet, under Chenery, we'd like to
- make sure that that's something the agency
- 20 relied on, and I don't think we can be sure of
- 21 that if they didn't say anything about it.
- MS. SINZDAK: Well, absolutely. We --
- 23 we completely embrace Chenery, and as I believe
- 24 we stated in our reply belief, we agree that the
- agency's path needs to be clearly discerned.

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1 That's what Chenery requires.
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- But, if the agency's path, if the
- 3 Board's path can be clearly discerned, and it's
- 4 clear that the Board was relying on credibility
- 5 for denying eligibility, then the Board -- the
- 6 Court is entitled to take that into
- 7 consideration. It doesn't have to look for
- 8 magic words.
- 9 But we think that's largely irrelevant
- 10 here because we aren't arguing that the Board --
- 11 the Board or the IJ relied on credibility.
- 12 We're arguing that the Board relied -- the Board
- and the IJ relied on noncredibility-related
- reasoning, that reasoning, that the IJ didn't
- 15 find Dai's testimony sufficiently persuasive.
- That the IJ pointed to a number of
- 17 pieces of evidence in Alcaraz's case that
- 18 demonstrated that he had committed a
- 19 particularly serious crime, even if perhaps his
- 20 cred -- his -- his -- his testimony could have
- 21 been deemed credible.
- 22 So, again, we just think that -- that
- 23 this -- this argument about Chenery, we don't
- 24 disagree with Chenery, we don't disagree that
- 25 the -- the Court, of course, has to review the

- 1 grounds that the agency decided the case on, but
- 2 we think that in this case, that means that the
- 3 Court should have reviewed
- 4 noncredibility-related grounds.
- 5 CHIEF JUSTICE ROBERTS: Well, how much
- 6 of an -- an explanation is required for you to
- 7 conclude that this was an implicit determination
- 8 that the alien was not credible? It's --
- 9 MS. SINZDAK: As this Court --
- 10 CHIEF JUSTICE ROBERTS: -- it's not
- 11 enough, I take it, that they just have, oh,
- 12 here's some credible evidence on the other side
- and we're going to follow that. Is that enough?
- MS. SINZDAK: To determine that the
- 15 agency based its rejection of asylum on
- 16 credibility, no. We think that, as this Court
- 17 said in Encino Motorcar -- Motorcars, the
- 18 pathway has to be clearly discerned.
- 19 CHIEF JUSTICE ROBERTS: Thank -- thank
- 20 you.
- MS. SINZDAK: But, again, we don't
- 22 think the alien -- that the agency relied on
- 23 credibility here, so we don't think that you
- 24 have to read the Board decision to rely on
- credibility, that you have to consider whether

- 1 it's implicit or explicit. We just don't think
- 2 they were looking -- that the -- the agency was
- 3 looking at credibility at all.
- 4 CHIEF JUSTICE ROBERTS: Thank you,
- 5 counsel.
- 6 Justice Thomas.
- 7 JUSTICE THOMAS: Thank you, Mr. Chief
- 8 Justice.
- 9 Counsel, would you take a few minutes
- 10 to walk through the evidence or the findings
- 11 that you thought in these two cases was either
- 12 persuasive and/or undermined the credibility of
- 13 the Respondents?
- MS. SINZDAK: Sure. And just to be
- 15 clear, it's our position that the -- the Board
- did not rely on credibility, that it would, in
- fact, be acceptable to say, even assuming that
- 18 this, for the purposes of analysis, that the
- 19 testimony in both cases was credible, there were
- 20 other noncredibility-related reasoning --
- 21 reasons that were sufficient to deny
- 22 eligibility.
- 23 And so, in Dai, we think that the
- 24 agency pointed out that even though Dai said
- 25 that his wife had been persecuted along with him

- in China, there was evidence demonstrating that
- 2 his wife had voluntarily returned to China just
- 3 about two weeks after they -- they -- his family
- 4 came. So that evidence that his wife
- 5 voluntarily returned undermines the
- 6 persuasiveness of his testimony about his
- 7 family's persecution.
- 8 And then Dai was not forthcoming about
- 9 the facts that his wife and child had returned,
- and he admitted before the IJ that he wasn't
- 11 forthcoming because he was worried about
- 12 admitting that his wife and child had
- voluntarily returned, demonstrating that he was
- 14 aware that there was something not quite right
- about saying, oh, we're fleeing persecution, I
- want to bring my wife and child to safety, when
- 17 his wife and child had voluntarily returned.
- 18 And then, third, when the asylum
- 19 officer asked Dai for the real story behind his
- 20 travel to the United States, he said, to make a
- 21 better life for his child and to -- because he
- 22 didn't have a job.
- 23 He did not reference the persecution.
- 24 And I think the fact that he said the real
- 25 story, he recounted the real story without

- 1 referencing persecution at all, that too
- 2 undermines the persuasiveness of his testimony
- 3 that he wanted to stay -- he needed to stay in
- 4 the United States because of persecution.
- 5 So I think, in Dai, there are three
- 6 pieces of very strong evidence that undermines
- 7 the persuasiveness of the alien's testimony,
- 8 even if you assume for the purposes of analysis,
- 9 for the limited purposes of analysis, that Dai
- 10 testified credibly.
- 11 In Alcaraz --
- 12 JUSTICE THOMAS: Judge Trott seems to
- think that there isn't much difference, it's not
- worth even making a distinction between
- 15 credibility and persuasiveness.
- What do you think of that?
- 17 MS. SINZDAK: I -- I don't think
- 18 that's quite right because I think that
- 19 credibility is a baseline. So credible
- 20 testimony must be just capable of being
- 21 believed.
- 22 And I think that persuasiveness is a
- 23 higher bar. To be persuasive, you have to have
- 24 the power to persuade. I think we can all
- imagine scenarios where someone might be

- 1 credible but not persuasive. A lawyer might be
- 2 credible in his arguments but not persuasive.
- 3 My six-year-old son might be credible when he
- 4 tells me he didn't eat the cookies, but I may
- 5 not ultimately find that persuasive if I find
- 6 crumbs all over his room.
- 7 So I think there is a distinction
- 8 between the two terms.
- 9 JUSTICE THOMAS: Well, it -- it would
- seem to me that if you saw the crumbs, it would
- 11 undermine credibility.
- 12 MS. SINZDAK: Well, I think that if
- 13 you think of credible as just capable of being
- 14 believed, I can imagine explanations for the
- 15 crumbs. I can imagine perhaps that the crumbs
- are there because his sister was framing him,
- 17 but I don't ultimately find his account
- 18 persuasive. So maybe it's capable of being
- 19 believed, but it doesn't have the power to
- 20 persuade.
- 21 JUSTICE THOMAS: Well, it would seem
- 22 as though, if the crumbs were on his -- around
- his mouth, you would think that that wasn't
- 24 quite credible, so it seems that the existence
- of the crumbs could be both, go to credibility

- 1 and to persuasiveness.
- MS. SINZDAK: Absolutely. And we
- 3 think that evidence often will go to both things
- 4 and that Congress acknowledged as much because
- 5 it said that the same considerations go into the
- 6 credibility analysis that then -- and then --
- 7 so, like, consistency with outside evidence is
- 8 something you can consider in the credibility
- 9 analysis under 1158(b)(1)(B)(iii), but then
- 10 1158(b)(1)(B)(ii) says you should weigh credible
- 11 evidence against evidence of record.
- 12 So things like consistency can go into
- 13 both -- both -- both categories.
- JUSTICE THOMAS: Thank you.
- 15 CHIEF JUSTICE ROBERTS: Justice
- 16 Breyer.
- 17 JUSTICE BREYER: Well, I -- I -- my
- 18 question here is -- reflects my concern with the
- 19 legal mind. The legal mind loves to make
- 20 distinctions, but sometimes that should be
- 21 resisted.
- 22 So we have a simple rule that treats
- 23 pretty much all agency cases roughly alike,
- sometimes there are exceptions, that what a
- court of appeals does with a factual matter or

- 1 some matter like this really is look for
- 2 substantial evidence, end of matter.
- 3 So, if, in fact, there's a finding
- 4 he's credible, then you take that finding and
- 5 you say is there, with that finding, substantial
- 6 evidence. And if it's the opposite, you say the
- 7 opposite, is there substantial evidence.
- 8 And if the judge doesn't say, Congress
- 9 tells us what to do. Presume that he's telling
- 10 the truth, but the presumption is rebuttable, so
- if nobody says anything, you look at it and you
- 12 simply say, assuming it was rebutted, we assume
- that the judge found it was rebutted, and is
- 14 there substantial evidence? Period. With the
- 15 assumption that it was rebutted.
- And that could include, there isn't
- 17 enough evidence to show it was rebutted. That
- 18 will just be part of the matter. What we tell
- 19 the court of appeals is review for substantial
- 20 evidence, follow the statute as I said, end
- of -- end of case.
- MS. SINZDAK: Absolutely. But the
- 23 statute does not say to presume that the alien
- is telling the truth. It doesn't even tell the
- 25 Board to presume that the alien is telling the

- 1 truth.
- JUSTICE BREYER: Doesn't it say,
- 3 though -- doesn't it say presumption of
- 4 credibility?
- 5 MS. SINZDAK: Absolutely it says
- 6 credibility, but it's now common ground among
- 7 all of the parties that credible is not the same
- 8 as truth.
- 9 JUSTICE BREYER: Well, it may be
- 10 common ground on all of the parties, but it
- isn't common ground with me because I would be
- 12 quite worried about introducing into
- 13 administrative law, with thousands of agency
- 14 decisions, some kind of distinction between
- 15 credible and truthful. I haven't seen that in
- 16 administrative law cases, but even were it
- there, I would be afraid of getting everybody
- 18 mixed up.
- MS. SINZDAK: I think that Congress
- 20 introduced a distinction in the text of the REAL
- 21 ID Act because the REAL ID Act says the
- 22 testimony must be not merely credible but also
- 23 persuasive. The REAL ID Act also says that a
- judge is entitled to weigh credible evidence
- 25 alongside other evidence. And it says that a

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1
      judge may ask for --
 2
               JUSTICE BREYER: No, that's not --
 3
               MS. SINZDAK: -- corroboration of
      otherwise credible evidence. That doesn't make
 4
 5
      sense if "credible" means true --
 6
               JUSTICE BREYER: Why?
 7
               MS. SINZDAK: -- because -- well,
     because, if the testimony is true, if the
8
9
     testimony -- if credible testimony has to be
10
      accepted as true, it's not clear why you would
11
      ever need corroboration. If credible evidence
12
     has to be accepted as true, then --
               JUSTICE BREYER: Well, it depends on
13
14
     what it is. What he says is, my wife told me
15
     that she wanted to see her dying mother in
16
     China, and now it's credible or not?
17
               MS. SINZDAK: I -- I -- I'm -- I'm --
18
      I'm not --
19
               JUSTICE BREYER: The judge says it's
     credible. Now what?
20
21
               MS. SINZDAK: If the judge says that
22
      it's credible, he then has to determine whether
23
      that's persuasive. So is there other -- other
24
      evidence that suggests --
25
               JUSTICE BREYER: Holding it
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- 1 persuasive, that's true, that's true.
- MS. SINZDAK: So, if there's other
- 3 evidence that suggests --
- 4 JUSTICE BREYER: But I don't get the
- 5 between distinguish -- my point I don't get
- 6 right now is the distinction between credible
- 7 and true.
- 8 MS. SINZDAK: Well, I --
- 9 JUSTICE BREYER: See, my wife told me
- 10 her mother was dying in China and that's why she
- 11 went back, she said. Okay? That's the
- 12 testimony. And you say it's credible.
- 13 Now how could it not be true if it's
- 14 credible?
- 15 MS. SINZDAK: Well, I think the -- the
- 16 easiest way to understand this for me is to
- 17 think about a scenario where a credible witness
- 18 says that the light was red and three credible
- 19 witnesses say that the light was green. You may
- 20 decide that, in fact, the light was green. That
- 21 doesn't mean the first witness didn't credibly
- 22 testify that the light was red.
- JUSTICE BREYER: That's true because
- 24 what I have --
- 25 MS. SINZDAK: It does mean that it

- 1 wasn't true.
- JUSTICE BREYER: -- that testimony
- 3 means I think the light was red. I saw it as
- 4 red. And some other people could see it as
- 5 blue. It depends on the issue in the case.
- 6 Let's start working this through the court of --
- 7 there are millions of issues that can come up
- 8 with substantial evidence.
- 9 MS. SINZDAK: I -- I think that --
- 10 JUSTICE BREYER: Do you see what's
- 11 worrying me? I'm worrying about this Court
- writing some kind of opinion and saying credible
- is different than true, and before you know it,
- 14 who knows what will happen.
- 15 MS. SINZDAK: I -- I --
- 16 JUSTICE BREYER: So I think we stay to
- 17 substantial evidence, period, and we get as
- 18 close to that as we can reading into it the
- 19 part -- well, it may be too long to explain in a
- question, but I've made -- I've made my point.
- MS. SINZDAK: Yes, I think that the
- 22 Court could say that with -- by the -- according
- to the plain text of the INA, Congress did not
- 24 consider "credible" to be synonymous with
- 25 "true." And I think that --

1 CHIEF JUSTICE ROBERTS: Thank you, 2 counsel. 3 Justice Alito. JUSTICE ALITO: Well, I think you have 4 an argument. The Ninth Circuit said in both 5 6 cases, as I read their opinions, that the -- the 7 BIA must explicitly say that the alien's testimony is not credible or else there is a 8 9 presumption of credibility. I think that's incorrect as to the BIA as a matter of law. 10 But, beyond that, I will be truthful. 11 12 I -- I found the way that you have briefed this 13 case to be extraordinarily baffling. "Credible" 14 means capable of being believed, worthy of 15 belief. It doesn't mean that the testimony is 16 accurate. A person -- it may turn out that it's 17 inaccurate. But this distinction that you were drawing between credibility and persuasiveness 18 19 is -- I -- I think it's extraordinarily 20 confusing and invalid. 21 If at the end of the day you conclude 2.2 that your son really did eat the cookies, he was not credible, what he said was not worthy of 23

belief. To -- to say, well, he was worthy of

belief, but in the end, I don't believe him,

24

2.1

- 1 that escapes me. But maybe you can explain it
- 2 to me.
- 3 MS. SINZDAK: I think that a problem
- 4 here is that we often, in common parlance, use
- 5 the term "credible" to -- to mean that -- that
- 6 we believe it. I think it -- it is often to --
- 7 it is common to just say, you know, yes, I found
- 8 him credible, I believed what he said.
- 9 It's just that we know from the very
- 10 particular text of the INA -- of the INA that
- 11 that isn't what Congress had in mind, that in
- 12 the INA what Congress meant was credibility is a
- 13 baseline. It is just capable of being believed,
- 14 not that the judge actually thinks that it's
- true, not that the judge actually believes it,
- 16 but just that the judge can believe -- can --
- 17 can recognize that someone could -- that it's
- 18 capable of being true. That's the baseline.
- 19 And -- and the -- the INA
- 20 itself makes it clear that credibility and
- 21 persuasiveness are different because it uses
- 22 both terms. So, first, it says the -- the
- 23 testimony definitely has to be credible, and
- then it has to be more than just credible. It
- also has to be persuasive. It has to have the

2.2

- 1 power to persuade.
- 2 So I think that if you look at the
- 3 text of the INA, it draws the very distinction
- 4 that we are relying on.
- 5 JUSTICE ALITO: Now, if I don't agree
- 6 with you about that distinction, does that mean
- 7 you lose these cases?
- MS. SINZDAK: No, it does not,
- 9 because, again, we think that what these cases
- 10 ultimately come down to is that you -- that you
- 11 have to analyze whether there is substantial
- 12 evidence underlying the reasoning that the Board
- 13 put forward.
- 14 And, here, we think that -- just
- 15 setting aside the entire debate about what
- 16 credibility means and -- and -- and -- and --
- 17 and whether something should be deemed --
- 18 whether evidence should be deemed responsive to
- 19 credibility or persuasiveness, what is very
- 20 clear here is that the agency pointed to
- 21 multiple pieces of evidence in both cases that
- 22 demonstrated that the alien could not meet his
- 23 burden of proof. And that's --
- 24 JUSTICE ALITO: What should we make of
- 25 --

1 MS. SINZDAK: -- all that we --2 JUSTICE ALITO: -- before my time 3 expires, one last question, what should we make of the hospital records? Are they something 4 that we should not consider at all? 5 6 MS. SINZDAK: You should not consider 7 it. The alien did not raise the -- the hospital records in his briefing before the Board, and 8 under 1252, administrative exhaustion is 9 required. It's a prerequisite for judicial 10 11 review. 12 JUSTICE ALITO: Thank you. 13 CHIEF JUSTICE ROBERTS: Justice Sotomayor. 14 15 JUSTICE SOTOMAYOR: Could you clarify 16 that last point? The medical records were 17 before the IJ, correct? 18 MS. SINZDAK: They were before the IJ, 19 and before the IJ, the government elicited 20 testimony from Dai to the extent that he had not done anything to authenticate the letter -- the 21 2.2 -- the medical records and that when the 23 government asked how -- what would prevent someone from just writing in information into 24 25 the record themselves, he said that he didn't

2.4

- 1 know, but he hadn't done that.
- 2 So I think the government was clearly
- 3 suggesting that -- that there were some
- 4 authenticity problems with -- with the evidence.
- 5 And then, when the IJ rejected the asylum
- 6 request --
- JUSTICE SOTOMAYOR: Counsel, can I --
- 8 I'm going to stop you there because I don't want
- 9 you eating up my time, okay? I -- I am very
- 10 confused, and if I'm confused, I -- I think the
- 11 rest of the world is confused and so are my
- 12 colleagues to some extent.
- 13 Evidence can be credible but not
- 14 adequate to meet a burden. People can say
- 15 certain things and you can still say, yes, I
- 16 believe he encountered the police. Yes, I
- 17 believe they did something to him. But, no, I
- don't think it rises to the level of
- 19 persecution.
- 20 That's a form of a lack of
- 21 persuasiveness. There are situations in which
- 22 people can be credible about one aspect of
- 23 something but not another. This is a perfect
- 24 case.
- 25 Dai may have been credible about the

- 1 persecution of his wife and the fact that they
- 2 were forced to abort a child but incredible as
- 3 to why he left China and whether it was based on
- 4 the fear of persecution or not. That his wife
- 5 went back, all the things you mentioned could be
- 6 viewed that way. There are any dozen reasons.
- 7 Are we responsible for figuring out
- 8 what the BIA meant? If it doesn't make an
- 9 adverse credibility finding, which wasn't made
- 10 here, and it's not clear what the basis of their
- decision was, aren't simple administrative law
- 12 principles at play, and shouldn't we just remand
- 13 to say what is it that you found incredible?
- 14 MS. SINZDAK: No. First of all,
- 15 the -- the -- the INA -- the text of the INA
- 16 says -- and I'm not going to talk about
- 17 persuasiveness because I -- I think that, you
- 18 know, that's a little bit of a red herring. It
- 19 says that the judge -- the IJ has to weigh
- 20 credible evidence along with other evidence of
- 21 record.
- 22 So, here, I -- I think that it is a
- very familiar situation in which, even assuming
- 24 the IJ found the testimony of Dai credible and
- 25 found the testimony of Alcaraz credible, he then

- 1 had to weigh that against the other evidence in
- 2 the record. And if other evidence in the record
- 3 suggested that, in fact, Dai had not been
- 4 persecuted, then it was -- then Dai had not met
- 5 his burden.
- And, here, the IJ pointed to three
- 7 pieces of evidence that suggested that Dai just
- 8 hadn't met his burden, even assuming that the
- 9 testimony was credible.
- 10 And in Alcaraz, the IJ --
- 11 JUSTICE SOTOMAYOR: Counsel, before
- 12 you go on with Alcaraz, there, the BIA did
- 13 remand, and the issue was whether or not the --
- 14 and the -- and the Ninth Circuit found that they
- 15 couldn't rely on the probation report,
- presumably, because the BIA will have to decide
- 17 whether or not that witness was available for
- 18 cross-examination or not.
- But I'm not sure why we granted cert
- 20 in Alcaraz because the Ninth Circuit did what
- 21 you're asking, it remanded there.
- MS. SINZDAK: No, we aren't asking for
- 23 a remand. What we're saying is that the Court
- 24 should apply the substantial evidence standard,
- 25 and because there was substantial evidence in

2.7

- 1 Alcaraz, even if you ignore the credible -- the
- 2 probation report, the IJ pointed to the fact
- 3 that it was a domestic violence offense.
- 4 She pointed to the fact that the
- 5 elements involved the willful infliction of
- 6 corporal injury resulting in trauma and the fact
- 7 that he had been sentenced to two years, which
- 8 indicated that the sentencer thought that he had
- 9 committed a very -- a particularly serious
- 10 crime.
- 11 So I think you could just look at that
- and say that obviously meets these very, very
- 13 generous substantial evidence standards set out
- 14 in Section 1252.
- 15 CHIEF JUSTICE ROBERTS: Justice Kagan.
- 16 JUSTICE KAGAN: Ms. Sinzdak, you said
- that the Board had not relied on credibility
- 18 reasoning in these cases. That's -- that's your
- 19 principal submission. And you said instead
- 20 there were these three pieces of evidence in
- 21 Dai, there was the probation report on Alcaraz.
- 22 But, as you listed those pieces of
- 23 evidence, they all seemed to me to go to
- 24 credibility. So let's just take the Dai case.
- 25 And one of the pieces of evidence that you cited

- 1 was, you know, he started stammering when he
- 2 talked about his wife's return and he was very
- 3 hesitant to tell the truth and he looked
- 4 uncomfortable and that that is classic demeanor
- 5 evidence going to somebody's credibility.
- 6 And similarly, the other pieces of
- 7 evidence, I mean, they all go to whether or not
- 8 he's telling the truth, which, you know,
- 9 honestly, join me up to Justice Alito, that --
- 10 that if the evidence is related to whether he's
- 11 being honest in his testimony, then it goes to
- 12 credibility.
- So how are all of those pieces of
- evidence not essentially related to credibility?
- MS. SINZDAK: First of all, I -- I --
- 16 I think that, just to be clear, it was also --
- 17 it wasn't just demeanor evidence. And, in fact,
- 18 I'm not sure I did refer to demeanor evidence
- 19 with respect to Dai not being forthright.
- 20 JUSTICE KAGAN: If -- if you would
- 21 just answer the main -- main question, Ms.
- 22 Sinzdak.
- MS. SINZDAK: Absolutely. So there is
- 24 an overlap certainly between credibility and
- 25 persuasiveness. Obviously, testimony isn't

- 1 going to be persuasive if it is not credible, if
- 2 it isn't even capable of being believed.
- But a -- it is -- it is within the
- 4 IJ's power to say, look, I think there were
- 5 inconsistencies in his testimony, but I still
- 6 think that he is capable of being believed, so
- 7 I'm not going to say you get an adverse
- 8 credibility determination.
- 9 JUSTICE KAGAN: In -- in the end, Ms.
- 10 Sinzdak, did the Board believe that Mr. Dai was
- 11 lying?
- 12 MS. SINZDAK: I don't think the Board
- 13 said that he was lying. What it said is there's
- other evidence that suggests ultimately that the
- 15 facts haven't been established here.
- 16 JUSTICE KAGAN: Well, how would the
- 17 facts not be established if he was telling the
- 18 truth?
- 19 MS. SINZDAK: He could believe that he
- 20 was telling the truth. He could very much
- 21 believe that -- that -- that all of these things
- 22 happened as they were, as -- as he says,
- but, you know, just as somebody could believe
- that the light was red, but, ultimately, there
- 25 are facts that strongly suggest that isn't --

1 that isn't what happened. The light was green. 2 JUSTICE KAGAN: Well, so the --3 MS. SINZDAK: You're --JUSTICE KAGAN: -- the -- the question 4 in the Dai case is all about whether he got beat 5 6 up because of his opposition to the, you know, 7 so-called family planning policies of China and, 8 if he did get beat up for that reason, then he 9 has a well-founded fear of persecution under the 10 regulations. 11 And are you saying that the Board said 12 that he was mistaken as to whether he got beat 13 up? 14 MS. SINZDAK: I am saying that the 15 Board did not think he had submitted sufficient 16 evidence to meet his burden of proof. 17 JUSTICE KAGAN: I know, but how did 18 the Board reach that determination unless the 19 Board decided that he was lying? MS. SINZDAK: It looked at other 20 21 testimony of his, and, remember, there's no 2.2 adverse credibility determination, so it's 23 looking at all of his testimony. And it said 24 that he had also credibly testified that the 25 real story behind his travel to the United

- 1 States was that he wanted a better life for his
- 2 daughter, and --
- JUSTICE KAGAN: Well, then that
- 4 suggests that his other testimony was a lie, was
- 5 false, and that is inconsistent with a
- 6 presumption of credibility.
- 7 There's no extraneous evidence in this
- 8 case at all. It all relies on whether Dai is
- 9 telling the truth or not. And there's a
- 10 presumption that kicks in, and you're saying,
- 11 well, we -- you're -- you're not grounding your
- 12 argument on whether that presumption was
- overturned by the Board. Instead, you're saying
- that the Board presumed he was credible and then
- did something else. But there's nothing else to
- 16 be done in the Dai case.
- 17 MS. SINZDAK: If the --
- JUSTICE KAGAN: He told a story. It's
- 19 an honest, true story, or it's not.
- 20 MS. SINZDAK: If the Court thinks that
- 21 all of the evidence that the agency pointed to
- 22 is only relevant to credibility, then I think it
- 23 would -- and -- and has to meet -- would --
- 24 would necessarily dictate that the Board didn't
- and the agency and the IJ didn't think he was

- 1 telling the truth, then I think the only mistake
- 2 that was made here was that they didn't use the
- 3 word "credibility."
- 4 JUSTICE KAGAN: Thank you --
- 5 MS. SINZDAK: And --
- 6 JUSTICE KAGAN: -- Ms. Sinzdak.
- 7 CHIEF JUSTICE ROBERTS: Justice
- 8 Gorsuch.
- 9 JUSTICE GORSUCH: Good morning, Ms.
- 10 Sinzdak. I'd like to explore a slightly
- 11 different point and -- and that is where does
- this presumption apply. In the government's
- opening brief, it took the position that it
- 14 applies only in appeals to the BIA and not in
- 15 court.
- The reply brief didn't appear to me to
- 17 press that point with the vigor of the opening
- 18 brief, and I'm just curious what -- what -- what
- 19 the government's position is now.
- MS. SINZDAK: The government's
- 21 position remains that the presumption applies
- 22 before the Board and not before the court.
- As we explained in our reply brief, we
- don't think that we need to get bogged down in
- 25 that because, here, we just don't think that

- 1 credibility is the issue. But we continue to --
- 2 to believe that the -- the -- the clear language
- 3 of the statute makes the presumption applicable
- 4 before the Board.
- JUSTICE GORSUCH: Okay. Let's suppose
- 6 you're right about that just for the moment.
- 7 What -- what difference does that make if a
- 8 court of -- of -- you know, a court of appeals
- 9 has to review for substantial evidence and
- 10 reasonableness. Doesn't it have to also inquire
- 11 as to whether the Board reasonably treated the
- 12 presumption?
- MS. SINZDAK: Yes, and if -- if
- credibility became an issue, which, again, we
- 15 think that the court should have reviewed the
- 16 noncredibility-related grounds that the -- that
- 17 the -- the Board relied on, but, if credibility
- 18 became an issue, yes, it would have to say, we
- 19 think the Board implicitly found that the --
- 20 that Dai was not credible, and we think there
- 21 was sufficient evidence that the presumption of
- 22 credibility was overcome.
- 23 And, here, I -- I think, frankly,
- 24 there is because --
- 25 JUSTICE GORSUCH: I -- I -- let

- 1 me just stop you there. I'm sorry, but you say
- 2 implicitly, and I -- I guess I'm wondering how a
- 3 court could decide that the Board acted
- 4 reasonably based on an implicit credibility
- 5 determination when the statute seems to require
- 6 the Board to make an explicit one.
- 7 MS. SINZDAK: I don't think the
- 8 statute requires the Board to make an explicit
- 9 credibility determination. The only thing the
- 10 statute says in that regard is that, if the
- 11 fact-finder or if -- if it had not made an
- 12 explicit adverse credibility determination, the
- 13 Board should apply the presumption. It doesn't
- 14 then say --
- JUSTICE GORSUCH: Right.
- 16 MS. SINZDAK: -- and the Board must --
- 17 JUSTICE GORSUCH: Okay. So -- so we
- don't have an explicit finding from the IJ. Why
- 19 wouldn't it be unreasonable, therefore, for the
- 20 Board to -- let's just assume for the moment it
- 21 did -- implicitly reject the credibility of
- 22 the -- of -- of the witness?
- MS. SINZDAK: I think you have to look
- 24 at this against the backdrop of what the
- 25 circuits have considered an explicit adverse

- 1 credibility finding in -- insofar as -- as the
- 2 Ninth Circuit in the majority opinion explained,
- 3 you know, they haven't even credited things
- 4 where the Board -- the -- the Board has said
- 5 that, you know, he didn't seem quite credible.
- 6 JUSTICE GORSUCH: Okay. But let --
- 7 let -- let -- just -- just let's -- let's --
- 8 let's assume it's implicit, as -- as your
- 9 answer -- first answer seemed to suggest.
- 10 Could -- could the Board reasonably
- 11 affirm an IJ based on implicit credibility
- determinations, or would that be something a
- 13 court of appeals would have to reverse in light
- of the statute?
- 15 MS. SINZDAK: If it found the
- 16 presumption overcome, it could certainly affirm
- 17 an IJ based on an implicit credibility
- determination because, again, the statute
- doesn't apply an irrebuttable presumption. It
- 20 applies a rebuttable presumption.
- So, if the Board looked at the IJ and
- 22 said, you cited three major pieces of evidence
- 23 that show that Dai was not credible, you seem to
- 24 have forgotten to say -- to make an adverse
- 25 credibility determination, that would, of

- 1 course, be acceptable.
- 2 JUSTICE GORSUCH: How about -- I -- I
- 3 certainly understand the reluctance of
- 4 immigration judges and trial judges everywhere
- 5 to make adverse credibility determinations
- 6 expressly. It's -- it's an uncomfortable task.
- But what -- what -- on the other hand,
- 8 what's so difficult about requiring the
- 9 government to do just that? I mean, if you
- 10 point to, as Judge Collins did, you know, eight
- 11 different problems with Dai's testimony, for
- example, the probation report in the other case,
- it surely wouldn't require much more than a few
- words to -- to -- to make express what -- what's
- 15 implicit.
- MS. SINZDAK: Well, I think it would
- 17 be going beyond what Congress stated because
- 18 Congress in 1252 said that the courts have to
- 19 uphold agency determinations unless the -- any
- 20 reasonable fact-finder would be compelled to
- 21 reach the opposite conclusion.
- 22 So I think it would be flouting
- 23 Congress's plain text to -- to require something
- 24 that Congress did not.
- JUSTICE GORSUCH: Thank you.

_	CHIEF OOSTICE KODEKIS. OUSCICE
2	Kavanaugh.
3	JUSTICE KAVANAUGH: Thank you, Chief
4	Justice.
5	Good morning, Ms. Sinzdak. On the
6	statutory language, if I could start there and
7	pick up on Justice Gorsuch's questioning, it
8	says if no adverse credibility determination is
9	explicitly made and you said that's by the
10	IJ the applicant or witness shall have a
11	rebuttable presumption of credibility on appeal
12	And I just want to know what work the
13	presumption does and on on appeal. In
14	other words, I would think the presumption does
15	work when there's no other evidence at all,
16	other than the testimony of the applicant, and
17	there hasn't been an adverse credibility
18	determination. Then there's then you have
19	that presumption of credibility on appeal, and,
20	presumably, that will sustain the burden. But
21	you can tell me if that's wrong.
22	If there's any other evidence,
23	however, then the presumption, I guess, drops
24	out or the case becomes like any other case. I
25	that right? Is that your argument, or how do

- 1 you think about that?
 2 MS. SINZDAK: I mean, I'm -- I'm --
- 3 I'm certainly willing to go with that, but I
- 4 think -- I think that also --
- 5 JUSTICE KAVANAUGH: But why is that
- 6 wrong? You don't think that's right. What's --
- 7 what's wrong with what I said there?
- 8 MS. SINZDAK: Well, I -- I think that
- 9 if the IJ has not made an explicit adverse
- 10 credibility determination, then the -- the court
- 11 needs to -- sorry, then the Board needs to
- determine whether the presumption has been
- overcome. And I think that could occur in cases
- 14 where there is other evidence.
- 15 And the way I think about it is if,
- 16 for example, the IJ said, I'm not going to
- 17 address credibility, I'm going to -- but I think
- 18 that, you know, the -- the -- the testimony is
- 19 not persuasive or I think other evidence
- demonstrates that this isn't correct, could say
- 21 any number of those things, and the -- the Board
- 22 could evaluate it and say, well, we don't accept
- 23 the grounds that the IJ relied on, but we
- 24 think -- you know, but we -- we think he's
- 25 probably not particularly credible. And I

- 1 think, there, the presumption would kick in and
- 2 say no, you can't make that finding. You
- 3 actually need to either determine whether the
- 4 presumption has been overcome or remand to the
- 5 IJ to make a credibility determination.
- JUSTICE KAVANAUGH: What -- what's the
- 7 point of this provision, do you think?
- 8 MS. SINZDAK: I think exactly what I
- 9 just said. I think it prevents the Board from
- just assuming that the alien was not credible.
- 11 I think that if you look at the concurrence in
- 12 S-M-J-, which is the Board decision referred to
- in the -- the legislative history of the REAL ID
- 14 Act, one of -- there was a concurrence there
- that was very concerned that adjudicators might
- just assume aliens are lying because -- because
- they're seeking asylum, because it's to their
- 18 benefit. And I think the presumption infers
- 19 that the Board doesn't make that -- that -- that
- 20 -- that -- that negative inference, that it
- 21 actually has to point to some evidence to rebut
- the presumption of credibility.
- JUSTICE KAVANAUGH: Then, on the
- terminology, there's a lot of confusion
- obviously inherent in these terms, but I -- I

- 1 would think the way you would approach it when
- 2 -- with a witness's testimony is you would ask,
- 3 is the witness lying, first, about whether the
- 4 light was red or green, for example. The
- 5 witness knows it was red but testifies it was
- 6 green. So the witness is lying. That's the
- 7 first inquiry, is the witness lying?
- 8 Then the second inquiry would be, even
- 9 if the witness is not lying, is the witness
- 10 mistaken or wrong? You know, they truly believe
- 11 the light was red, but, in fact, the light was
- 12 green, the other evidence shows.
- Now that's how I usually think about
- it, and I'm curious how you think that fits into
- the term "credibility." In other words, is the
- 16 witness lying? Even if not, is the witness
- 17 mistaken?
- MS. SINZDAK: Yes, I think that that's
- 19 a good way. I would just give you the terms of
- 20 the statute. So I think the first question is,
- is the witness credible? Is he even capable of
- being believed, or is it just obvious that he's
- 23 lying?
- 24 And the next question is, well, is the
- 25 witness persuasive? Is there a possibility

- 1 that, for whatever reason, he's mistaken? Even
- 2 if he's capable of being believed, the testimony
- 3 just hasn't -- doesn't have the power to
- 4 persuade me that the light actually was, you
- 5 know, green.
- 6 JUSTICE KAVANAUGH: And won't a finder
- 7 of fact often say, I'm not quite sure if they're
- 8 lying, but I still don't think they're correct?
- 9 They're -- they're mistaken about the -- the
- 10 light being red or green. I'm not quite sure
- they're lying, but they are mistaken given the
- 12 other evidence in the record.
- MS. SINZDAK: Absolutely, and, again,
- 14 you know, you just have to think about the
- scenario where you have two credible witnesses
- 16 that are testifying to conflicting facts. You
- 17 can say both those witnesses are credible, but I
- think only one of what they're saying -- only
- 19 one of the witnesses is -- is telling the truth.
- 20 And I think that's --
- 21 CHIEF JUSTICE ROBERTS: Justice
- 22 Barrett.
- MS. SINZDAK: -- a familiar exercise.
- JUSTICE BARRETT: Good morning, Ms.
- 25 Sinzdak. I -- I have to say join me up with

- 1 Justices Alito and Kagan. I'm baffled by the
- 2 distinction that you're drawing between
- 3 credibility and persuasiveness. And it's not
- 4 actually consistent with the way that I've seen
- 5 cases come up for review in the court of appeals
- 6 from IJs who make adverse credibility
- 7 determinations.
- The ones I've seen, you know, they've
- 9 essentially been equivalent to saying that the
- 10 witness is lying. This -- this fine distinction
- between "believable" and "believed" just seems,
- 12 you know, nitpicking to me. As Justice
- 13 Kavanaugh was saying, it seems to me more like
- credibility refers to are they lying, and then
- 15 persuasiveness, as Justice Kavanaugh was
- 16 suggesting, points to other reasons why you
- 17 might not believe them.
- 18 So I could -- you know, thinking about
- 19 your example with the child and the crumbs, I
- was thinking, as you talked, about an example
- 21 about my child. I come home and find the child
- 22 hysterically crying, and she says someone was
- 23 beating at the door, I think somebody was trying
- 24 to break into her house -- our house. And I can
- 25 believe her. I don't think she's lying. But

- then my neighbor says, yeah, you know, I -- I
 saw it was the UPS man.
- 3 So I would not find her story
- 4 persuasive, not because of credibility but
- 5 because there was other evidence that showed she
- 6 was not, in fact, in danger. It was the UPS
- 7 delivery man. So I don't think that -- you --
- 8 you seem to be leaning heavily on the fact that
- 9 the statute uses both the words "credibility"
- and "persuasiveness," and I just don't see it.
- 11 So I want to ask you what's wrong with
- 12 seeing it this way: That the IJ makes a
- determination about credibility, and that has to
- 14 be express. And when it gets up to the Board,
- there are two ways in which the Board might have
- 16 to confront this presumption. Either the IJ
- 17 actually found the alien incredible and the
- 18 Board disagrees, in which case it has to
- 19 confront the presumption and explain why it
- thinks the evidence rebuts that presumption of
- 21 credibility, or the IJ might not have done a
- 22 good enough job in making an adverse credibility
- determination explicit, as the statute requires,
- and then, still, the Board has to presume
- credibility and then explain why it thinks the

- 1 presumption is rebutted.
- 2 If the Board offers such an
- 3 explanation, once it gets up to the court of
- 4 appeals, the court of appeals isn't applying any
- 5 kind of presumption. The court of appeals is
- 6 just reviewing it for substantial evidence and
- 7 seeing if the Board's explanation -- and the
- 8 Board has to show that it understood what
- 9 presumption should be there -- whether the
- 10 Board's explanation was rational and substantial
- 11 evidence supported its determination that the
- 12 alien was not telling the truth.
- Is that an okay way to think about it,
- and how is that different from your way?
- 15 MS. SINZDAK: I -- I -- I don't think
- it's -- it's obviously a little bit different
- 17 from the way that we think about it because we
- 18 think it is coherent and, in fact, what the
- 19 statute dictates, that an alien's testimony can
- 20 be credible but not ultimately persuasive. But
- 21 I also don't want to resist it too much because
- 22 I think we may just come out the same way.
- The key thing here is that under 1252,
- 24 the -- a court -- a reviewing court should not
- 25 overturn an agency's findings that are supported

- 1 by substantial evidence. And what 1252 does not
- 2 say is: And they have to have appropriately
- 3 labeled that evidence as going to credibility or
- 4 persuasiveness or sufficiency or something else.
- 5 It just says you have to look and, as long as
- 6 any reasonable fact-finder could say that there
- 7 is evidence in the record that supports the
- 8 agency's determination, it has to be affirmed.
- 9 So, if you think that what happened
- 10 here is the agency -- the IJ and the Board
- should have said the word "credible" and didn't,
- 12 then I still think that leads to upholding the
- 13 agency's determination. I mean, this Court has
- said that judicial review is not a ping-pong
- 15 game. We don't just bat back and forth --
- JUSTICE BARRETT: Counsel, let me --
- 17 MS. SINZDAK: -- so that the agency
- 18 can use it for --
- 19 JUSTICE BARRETT: -- let me just
- interrupt a bit, sneak in one more question. Is
- 21 it your position that IJs actually, on the
- ground, proceed in the way that you're
- 23 suggesting, drawing this distinction between
- 24 someone could believe you, but I don't, and just
- 25 using credibility in the way that Justices Alito

- 1 and Kagan and I have been using it, just as it
- 2 means truth?
- 3 MS. SINZDAK: I think there's a basic
- 4 problem because the REAL ID Act only came into
- 5 existence in 2005. And before that, there was a
- 6 focus on credibility alone. And the REAL ID Act
- 7 introduced the fact that the -- the IJ has to be
- 8 satisfied that it's not just credible testimony
- 9 but also persuasive.
- 10 I'm not sure on the ground that IJs
- 11 have fully accounted for that change in the law,
- 12 but that doesn't mean that it's not the law.
- JUSTICE BARRETT: Thank you.
- 14 CHIEF JUSTICE ROBERTS: A minute to
- 15 wrap up, Ms. Sinzdak.
- 16 MS. SINZDAK: Sure. I mean, in the
- 17 end, I think that what we're seeing here is
- there's general agreement that there was plenty
- of evidence in both cases -- indeed, one might
- 20 say substantial evidence in both cases --
- 21 demonstrating that the -- that -- that the alien
- 22 was not eligible for asylum or withholding of
- 23 removal. And the only question here is whether
- 24 the evidence should have been labeled as to --
- as persuasive or credible or some other way.

Т	I think the statute makes very clear
2	that it is within the IJ's right to say that
3	testimony is credible but not persuasive. The
4	IJ, after all, has to be satisfied that the
5	testimony is persuasive.
6	But even if you doubt that, under
7	1252, the agency's determination has to be
8	upheld so long as any reasonable fact-finder
9	would not be compelled to reach the contrary
10	conclusion.
11	Thank you.
12	CHIEF JUSTICE ROBERTS: Thank you,
13	counsel.
14	Mr. Katyal.
15	ORAL ARGUMENT OF NEAL K. KATYAL
16	ON BEHALF OF THE RESPONDENT IN 19-1156
17	MR. KATYAL: Thank you, Mr. Chief
18	Justice, and may it please the Court:
19	The government petition for certiorari
20	claimed courts should not enforce the
21	presumption of credibility when reviewing Board
22	decisions, but now, as they said to Justice
23	Gorsuch, they accept that this presumption does
24	apply in federal court.
25	So all we are left with is a purely

- 1 fact-bound issue of whether, in this specific
- 2 case, once the presumption is applied, the Board
- 3 had substantial evidence that a particularly
- 4 serious crime was committed.
- 5 I'm not sure that this question alone
- 6 would be cert-worthy, but, in any event, the
- 7 answer to that is easy because the Board
- 8 provided no reasoned explanation for rejecting
- 9 Alcaraz's testimony, which the government admits
- 10 had to be presumed credible.
- 11 The government made a remarkable
- 12 concession that for the legal standard that
- 13 Encino Motorcars requires that "the pathway must
- 14 be clearly discerned, "to use Ms. Sinzdak's
- 15 words.
- Here, that's impossible to discern.
- 17 As the court of appeals found, the Board's
- decision was based on "a probation report which
- 19 directly contradicts Alcaraz's testimony." If
- 20 that court were to ask why did the Board believe
- one account and not the other, it would have to
- 22 guess, was it based on a reason at odds with the
- 23 record, arbitrary, or something else?
- 24 Did the immigration judge overlook the
- only eyewitness account from the mom which is

- 1 curiously never mentioned by the -- by the IJ or
- 2 by the Board? Did he misunderstand Alcaraz's no
- 3 contest plea? Did he think Alcaraz agreed with
- 4 the probation office report even though that
- 5 report was written months after the plea?
- 6 If this Court is to endorse the
- 7 application of the government's rule today, it
- 8 set a new basement level standard for the
- 9 quantum of reasoning an agency must offer to
- 10 support its factual findings, one that would
- 11 radiate far beyond immigration throughout the
- 12 administrative state.
- 13 This Court should decline that
- 14 invitation and affirm.
- 15 CHIEF JUSTICE ROBERTS: Mr. Katyal,
- 16 just to be -- be clear sort of starting out
- here, the question presented is whether a court
- of appeals may conclusively presume that an
- 19 asylum -- asylum applicant's testimony is
- 20 credible and true if there's no explicit
- 21 adversary -- adverse credibility determination.
- 22 And -- and your answer to that is no,
- 23 the court of appeals cannot conclusively presume
- that the applicant's testimony is credible and
- 25 true. Is that right?

1 MR. KATYAL: Yes, to a point, Your Honor. As our brief in opposition said, it is 2 to presume the testimony is credible, but there 3 is sometimes a distinction with truth, and, you 4 know, I think Justices Alito and Kagan are 5 6 getting at the fact that there's a massive 7 overlap here, and we don't push that point too much. 8 But to the -- there is at least some 9 distinction and so those words, true, are the 10 11 part in which we would disagree with -- that 12 we -- that we find a problem. CHIEF JUSTICE ROBERTS: And I also 13 14 understand your position to be that there are no 15 magic words here. The -- the BIA does not 16 specifically have to find that we think --17 doesn't have to have an explicit adverse 18 credibility determination. Is that right? 19 MR. KATYAL: There are no magic words 20 to create that express adverse credibility 21 determination. There is to be one in order to 2.2 have a rebuttable presumption. And once there 23 is that rebuttable presumption, Mr. Chief 24 Justice, we do think it makes the persuasiveness 25 inquiry very hard because of cases -- cases like

- 1 Greenwich Collieries which say that an agency
- 2 can't "stand mute and disbelieve credible
- 3 evidence."
- 4 CHIEF JUSTICE ROBERTS: Right. So
- 5 what it comes down to in -- in your view is
- 6 simply how much of an explanation BIA is
- 7 required to provide before the court of appeals
- 8 can say that it implicitly made an adverse
- 9 credibility determination?
- 10 MR. KATYAL: I -- I think that's
- 11 largely right. So our point is, as the case
- 12 comes to the Board, there was a rebuttable
- 13 presumption of credibility. The Board then had
- 14 two options.
- 15 One -- and I think they were laid out
- 16 by Justice Barrett. One is to say, I rebut
- that, it's actually not credible. The other is
- to make a persuasiveness finding and to say, you
- 19 know, I believe it -- you know, it's capable of
- 20 being believed, but the evidence is overweighed
- 21 -- outweighed. There is --
- 22 CHIEF JUSTICE ROBERTS: Thank --
- MR. KATYAL: -- no magic words.
- 24 CHIEF JUSTICE ROBERTS: -- thank you,
- 25 counsel.

1 Justice Thomas. 2 JUSTICE THOMAS: Yes, Mr. Katyal, the 3 -- I'm a bit confused. The -- you say that there's no magic word requirement. But what if 4 there is just the -- the -- the Board makes a 5 choice or the IJ makes a choice between two sets 6 7 of evidence? Isn't it implicit that it found one more credible than the other? 8 9 MR. KATYAL: Justice Thomas, we don't 10 think that you can just implicitly rely on a 11 persuasiveness calculation, particularly when 12 the evidence is presumed credible. 13 that's what I'm getting at with Greenwich 14 Collieries, which is cited at page 39 of our 15 brief. 16 And, indeed, Congress has this whole 17 thing in the REAL ID Act about credibility, 18 about the need to make express adverse 19 credibility findings. It would make hash of the 20 statute, make hash of Congress's work to accept, 21 I think, what the government is saying here, 2.2 which is, hey, as long as you've got something 23 that might implicitly be read one way, that's 24 enough. 25 I mean, that's not what this Court

- 1 ever accepts in the administrative law context.
- 2 You wouldn't accept it for the SEC or the EPA,
- and I certainly don't think you should accept it
- 4 here.
- 5 JUSTICE THOMAS: But is -- is your
- 6 argument the argument that the Ninth Circuit
- 7 used?
- 8 MR. KATYAL: Our argument -- we read
- 9 the Ninth Circuit differently than the
- 10 government. We read it to basically be saying
- 11 there was a presumption of credibility that came
- into the Board and the Board then had to explain
- why it accepted one contrary view as opposed to
- 14 another. They're diametrically opposed.
- 15 And the IJ's opinion is like a bad
- lawsuit exam, Justice Thomas. It lays out the
- facts on both sides, but it never applies them
- 18 to explain how it resolved this case. And that
- 19 would be bad in general, but particularly when
- there's a presumption of credibility coming in,
- and Greenwich Collieries says you can't as an
- 22 agency just disbelieve that credible evidence.
- 23 That's where the agency fell down.
- JUSTICE THOMAS: Thank you.
- 25 CHIEF JUSTICE ROBERTS: Justice

- 1 Breyer.
- 2 JUSTICE BREYER: Good morning. I -- I
- 3 think you and every -- everyone seems to agree
- 4 with this: The Ninth Circuit's wrong when they
- 5 say that you, even though where there's no
- finding, you assume that the person is credible.
- 7 That isn't what the statute said.
- 8 It says where there's no -- no -- no
- 9 finding, you presume, not assume. And so the
- 10 question is, did the -- did -- is that
- 11 what the agency did? Did it presume it? No.
- 12 Well, maybe, because they might have assumed
- 13 that the presumption was rebutted.
- So we have a question on appeal. They
- 15 didn't write whether it was rebutted or not.
- 16 But that's true of district court judges: When
- they make a lot of findings that are appealed,
- they don't always have to write. It could be
- 19 the situation. It could be implicit from the
- 20 record that they assumed that it was rebutted.
- 21 Lower courts or the agency thought the
- 22 presumption was rebutted. Now you don't have to
- 23 write about everything on -- an agency doesn't
- have to and a district judge doesn't have to.
- So how do we deal with that?

1	MR. KATYAL: I think, Justice Breyer,
2	we deal with it by recognizing first that
3	Congress in Section 1252 expressly enabled
4	judicial review of agencies and used the
5	substantial evidence standard.
6	JUSTICE BREYER: Yeah.
7	MR. KATYAL: The government even
8	admits that that's the standard.
9	JUSTICE BREYER: Right.
10	MR. KATYAL: And then, as part of that
11	standard, as T-Mobile says, you know, "courts
12	cannot exercise their duty of substantial
13	evidence review unless they're advised of the
14	considerations underlying the action under
15	review."
16	And the problem is, in this case, and
17	this is, you know, a representative case, as our
18	brief in opposition says, you know, they haven't
19	actually told you how they resolved the problem.
20	JUSTICE BREYER: They haven't
21	MR. KATYAL: And
22	JUSTICE BREYER: but do you think
23	they have to write an opinion or district judges
24	all the time are making rulings where they don't
25	write opinions, and suddenly an administrative

- 1 law judge has to write an opinion on this matter
- 2 on every matter?
- 3 MR. KATYAL: I think --
- 4 JUSTICE BREYER: Is this different
- 5 from any other matter?
- 6 MR. KATYAL: I think an all-agency
- 7 review context, as opposed to district court
- 8 circumstances, yes, there has to be a reasoned
- 9 explanation.
- JUSTICE BREYER: Why should that be?
- 11 MR. KATYAL: But that's not detailed
- 12 in --
- JUSTICE BREYER: Why should that be?
- 14 I haven't -- I mean, why should a -- why could
- 15 you not infer from the situation what the IJ
- thinks, whereas we do infer from the situation
- 17 what a district judge thinks?
- 18 MR. KATYAL: Because, Justice Breyer,
- 19 for seven decades, the Chenery rule has required
- 20 more and said it's not rational basis, that
- 21 there's a worry about agency decisionmaking, and
- 22 all -- it's not -- it's not some extreme --
- 23 extreme standard, as, you know, Judge -- then
- 24 Judge Gorsuch's opinion in Lin Yan said. You
- know, it's pretty easy to meet the standard,

1 you've just got to say something, or Judge 2 Colloton's opinion in Singh. So this is not --3 JUSTICE BREYER: I have a question --CHIEF JUSTICE ROBERTS: Justice Alito. 4 JUSTICE ALITO: I don't know that I 5 6 have very much to add here. The -- the Ninth 7 Circuit said, and I'm quoting from the opinion 8 in your case, "We have repeatedly held that 9 where the BIA does not make an explicit adverse credibility finding, the court must assume that 10 11 the petitioner's factual contentions are true." 12 I understand you now to acknowledge that that was an inaccurate statement of the 13 14 law. Isn't that right? 15 MR. KATYAL: That's correct, as our brief in opposition says. Yes, Justice Alito. 16 17 We --18 JUSTICE ALITO: Okay. So the -- the 19 BIA can implicitly find that the presumption was 20 rebutted. And then the question does seem to 21 come down to whether it is permissible to read 2.2 the BIA's opinion as sufficiently stating that 23 they -- that the -- that the Board found that --24 that the -- the requirements for asylum were not 25 met, whether they provided a sufficient

- 1 explanation. They don't have to do it
- 2 explicitly, but they have to provide an
- 3 explanation.
- 4 That's -- that's the question, right.
- 5 MR. KATYAL: So -- so, Justice Alito,
- 6 that question is different than the first one
- 7 you asked me because you're saying could it be
- 8 done implicitly. And I think seven decades of
- 9 administrative law provide a reasoned -- require
- 10 a reasoned explanation. I could imagine it
- 11 could be done implicitly. They don't have to
- 12 say and -- come out and say, you know, exactly
- 13 all of their handiwork, but they have to show
- 14 enough to explain what they did.
- And as I said in my opening, here, you
- 16 just don't know that. Like, for example,
- there's only one eyewitness to this whole
- 18 account. It's nowhere mentioned in the IJ
- 19 report or in the Board's decision.
- JUSTICE ALITO: Well, the -- the Board
- 21 could say -- could do this, could it not? The
- 22 alien testified to this, there were other
- 23 witnesses that testified to this, another
- 24 witness testified to this. Without going
- 25 through each witness and saying we believe A, we

- 1 -- we disbelieve B, we believe C, they simply
- 2 say these are the facts that we -- that we --
- 3 that we find. That would be sufficient,
- 4 wouldn't it?
- 5 MR. KATYAL: Well, Justice Alito, I'm
- 6 not sure that that is the reasoned explanation
- 7 that is required. I mean, you don't even have
- 8 that here, but I think that isn't that -- I
- 9 think just to lay out the facts and then just
- 10 say we decide on one.
- I mean, Congress created judicial
- 12 review in 1252 for a reason. It's got to be
- 13 meaningful. And it's not meaningful if a
- 14 litigant like Alcaraz can't even, you know, make
- 15 heads or tails of what the decision actually
- 16 said. And, you know, we've heard many different
- versions of what we think the IJ and the Board
- did or the government thinks it did. That makes
- it impossible to appeal. And, remember, these
- 20 are --
- 21 CHIEF JUSTICE ROBERTS: Justice
- 22 Sotomayor.
- 23 MR. KATYAL: -- associated with
- 24 counsel.
- 25 JUSTICE SOTOMAYOR: Mr. Katyal, I have

- 1 a basic problem in this case starting from where
- 2 Justice -- Justice Alito did, which is you've
- 3 admitted the Ninth Circuit applied the wrong
- 4 presumption. It seems to me that then the only
- 5 thing that happens is a remand to see exactly
- 6 what they intended or didn't intend.
- 7 I do have a problem in this case
- 8 believing that this ruling was on anything other
- 9 than credibility, i.e., they -- that the IJ and
- 10 the BI -- and the BIA didn't believe your client
- 11 with respect to the nature of the assault. Am I
- 12 correct in that assumption?
- 13 MR. KATYAL: I don't think so. So,
- 14 first of all, Justice -- Justice Sotomayor, we
- don't think that the Ninth Circuit actually held
- 16 what the government says. Our point is, if you
- 17 read it that way, then, yes, it's got some stray
- 18 extraneous language. But, remember, here, the
- 19 Ninth Circuit remanded this case to the agency
- 20 because of hearsay. And if Alcaraz's test --
- JUSTICE SOTOMAYOR: Well, answer --
- 22 answer, please, the question I asked most
- directly, which is, can the BIA's decision be
- 24 upheld if it found this person credible as to
- 25 his explanation as to -- as to what happened?

MR. KATYAL: If -- if it found 1 2 Alcaraz's testimony credible and -- then I don't 3 think it's possible because the story he -- that -- Alcaraz's version of events, which is 4 diametrically opposed to the probation office 5 6 report, is he did it to protect his daughter, 7 and there's only one incident of violence, one punch to the face, and that alone wouldn't be 8 9 the "particularly serious crime" necessary to 10 make someone ineligible for relief from -- from 11 removal. 12 JUSTICE SOTOMAYOR: So I think that 13 goes to the basic question. Without a adverse 14 credibility finding or a statement that he is --15 they did not believe or didn't credit his 16 explanation, then, without that finding, you 17 can't uphold their judgment. Is that your 18 argument? 19 MR. KATYAL: Our -- well, I think you 20 could either do it on credibility or on 21 persuasiveness. Again, it wouldn't, as Justice 2.2 -- as Justice Gorsuch said, require any sort of 23 magic words or an onerous burden, but you'd have 24 to, in substance, either rebut the presumption 25 of credibility or show that the evidence wasn't

- 1 persuasive. It's got two options. The agency's
- 2 gotten --
- JUSTICE SOTOMAYOR: All right. Thank
- 4 you, counsel.
- 5 MR. KATYAL: -- it done in two stages.
- 6 CHIEF JUSTICE ROBERTS: Justice Kagan.
- JUSTICE KAGAN: Mr. Katyal, this seems
- 8 like a -- this -- this is a pretty simple case,
- 9 right? There's -- there's basically two pieces
- of evidence in it. Mr. Alcaraz says this was
- 11 nothing, I -- I -- I just -- I didn't really
- 12 seriously beat my -- my girlfriend, and I was
- 13 trying to protect my daughter. And then, on the
- other hand, you have a probation report.
- So it comes up to the Board, and
- because there was no finding, it comes with a
- 17 presumption of credibility, but the Board is now
- looking at the probation report and saying, you
- 19 know, generally, we believe probation reports
- 20 rather than convicted criminals with incentives
- 21 to lie, and that's exactly what we're doing
- here. We're going to believe the probation
- 23 report that this was an extremely serious crime.
- So isn't the surrounding
- 25 circumstances, and then you look at this case,

- 1 and, basically, it just comes back -- down to do
- 2 you believe Mr. Alcaraz or do you believe the
- 3 probation report, doesn't it -- isn't it just
- 4 clear that the Board believed the probation
- 5 report rather than Mr. Alcaraz? And, if that's
- 6 so, isn't it clear that essentially the Board
- 7 decided to rebut the presumption?
- 8 MR. KATYAL: Justice Kagan, the
- 9 government doesn't even make that argument, and
- 10 I think as your hypothetical demonstrates why,
- 11 because there is no language anywhere in there
- 12 that we don't believe criminals or anything like
- that, or we tend to believe probation officers
- 14 or the like.
- 15 Indeed, had that language been in
- there, that would enable precisely the kind of
- 17 meaningful judicial review Congress put in 1252.
- 18 As it stands, we have to guess whether those are
- 19 the rationales, something else that the
- 20 government has offered are the rationales, and
- 21 the like. That's the problem. And, again --
- JUSTICE KAGAN: But aren't you just
- 23 asking, like -- I mean, it seems as though
- 24 you're just asking for one more sentence, which
- is -- or even half of a sentence: We believe

- 1 the probation report rather than Mr. Alcaraz
- 2 because And what would that "because" look
- 3 like and -- and -- and why is it necessary?
- 4 MR. KATYAL: The "because" could be
- 5 any of the reasons that Judges Colloton and
- 6 Gorsuch did in Singh and Lin Yan. So they could
- 7 say, you know, we didn't find that person
- 8 credible on the stand. There was an agitated
- 9 demeanor. There were inconsistencies in the
- 10 testimony. They admitted, you know, filing
- 11 false documents. Those are all the kinds of
- 12 rationales that are given in case after case.
- The problem here is there's nothing,
- and if you accept nothing here, it's going to be
- 15 the rule not just in immigration cases but in
- other cases, I mean, and we --
- 17 JUSTICE KAGAN: Thank you, Mr. Katyal.
- 18 CHIEF JUSTICE ROBERTS: Justice
- 19 Gorsuch.
- JUSTICE GORSUCH: Good morning,
- 21 Mr. Katyal. I'd like to pick up where Justice
- 22 Kagan left off. I'm -- I'm struggling to
- 23 identify any other ground on which the BIA could
- 24 possibly have acted other than it -- it believed
- 25 the probation report rather than your client.

- 1 And if that's the case and no magic words are
- 2 required, what's -- what's left?
- 3 MR. KATYAL: So, Justice Gorsuch, it's
- 4 not rational basis review; it's substantial
- 5 evidence review, so we're to look to what the
- 6 agency actually said. And let me give you two
- 7 possibilities that would answer this. One is,
- 8 did the IJ and the Board just overlook the only
- 9 eyewitness account, which is from the mom? It's
- 10 just nowhere by the -- in the IJ or in the
- 11 Board's report.
- 12 And, remember, this is an IJ judge
- who's a bit worrisome. I mean, he blew off the
- 14 expire statute requiring cross-examination.
- 15 It's an express statute by Congress. So, you
- 16 know, if he could ignore that, he could ignore,
- 17 you know, the fact that there was the mom's
- 18 testimony.
- 19 And then the other way of thinking
- 20 about it, just a second example is, you know,
- 21 Alcaraz's no contest plea was made three months
- 22 before the probation office report was written,
- and there's a lot of reliance on what that
- 24 report said. Indeed, we just heard Justice
- 25 Kagan talking about that. But Alcaraz never

- 1 agreed to any of that because his plea preceded
- 2 that by three months. We have no idea whether
- 3 the IJ understood that or the Board understood
- 4 that. And, indeed, before the Board, we
- 5 actually gave them a chance to correct their
- 6 mistakes and to say, you know, provide that
- 7 specific cogent reasoned explanation that, Judge
- 8 -- Justice Gorsuch, you called for in Lin Yan.
- 9 The Board filed -- excuse me, ICE
- 10 filed a one-page answer before the Board, and
- 11 the Board, of course, did nothing. Zero plus
- 12 zero is still zero.
- JUSTICE GORSUCH: Thank you.
- 14 CHIEF JUSTICE ROBERTS: Justice
- 15 Kavanaugh.
- 16 JUSTICE KAVANAUGH: Thank you, Chief
- 17 Justice.
- 18 Good morning, Mr. Katyal. On the
- 19 statutory language, I'll repeat a question I
- 20 asked your colleague. It says, the applicant or
- 21 witness shall have a rebuttable presumption of
- 22 credibility on appeal if no adverse credibility
- 23 determination is explicitly made.
- I think the purpose of that was that
- 25 if the only real testimony in the record is from

- 1 the applicant that -- and the IJ did not say, I
- 2 think the applicant is lying or make an adverse
- 3 credibility determination, it would not be open
- 4 to the BIA to -- to do that.
- 5 But, by -- and this is what I want you
- 6 to focus on -- by using the phrase "rebuttable
- 7 presumption" -- I think Justice Kagan was
- 8 talking about this and Justice Gorsuch -- if
- 9 other evidence comes in, it's not just the
- 10 applicant's testimony and you have nothing else,
- other testimony comes in, then that you just do
- 12 normal substantial evidence review as the
- 13 reviewing court.
- And if the BIA has explained, we think
- 15 the other evidence is inconsistent with the
- 16 applicant's testimony and -- and the other
- 17 evidence is more persuasive or we choose to
- 18 believe that other evidence, then that rebuts
- 19 the presumption.
- MR. KATYAL: Justice Kavanaugh, we,
- 21 you know, agree that the Board absolutely could
- 22 rebut the presumption. The problem here is the
- 23 Board expressly "adopted and affirmed the IJ's
- findings," which didn't have that credibility
- 25 determination.

- 1 And so the Board never discussed 2 credibility or gave any reason to find Alcaraz 3 noncredible. You know, nothing like what Justice Kagan was getting at about how we don't 4 believe criminals or we believe probation office 5 6 reports or any of that. 7 JUSTICE KAVANAUGH: Just put aside this case, and I understand why you're focused 8 9 on this case. Is that how you think the statutory provision operates? 10 MR. KATYAL: We do think that the 11 12 Board absolutely can rebut the presumption. 13 They've got to do so with some work. And, you 14 know, a circuit court sitting on 1252 review 15 would look for a reasoned explanation, so it's 16 got to explain what they're doing and have some 17 reason behind it, just as in any administrative 18 law context. That's all. It's not an onerous 19 standard. It's just one that the government 20 can't meet here. 21 JUSTICE KAVANAUGH: That's helpful. 22 Thank you, Mr. Katyal. CHIEF JUSTICE ROBERTS: Justice
- 23
- 24 Barrett.
- 25 JUSTICE BARRETT: Good morning, Mr.

- 1 Katyal. You said -- I -- I just want to be sure
- 2 that I understand the ways in which your
- 3 position is distinct from the government.
- 4 So it seems like you don't quite buy
- 5 the government's argument that credibility
- 6 simply means is this person capable of being
- 7 believed rather than I believe them, but I did
- 8 hear you earlier say something about something
- 9 can be credible and not persuasive on the
- 10 grounds that you don't believe the person.
- 11 So can you just tell me what you mean
- 12 by "credible," how you understand it?
- MR. KATYAL: So, to me, credible is
- 14 capable of being believed and sometimes, and
- 15 rarely, there will be a difference between
- 16 credibility and persuasiveness. You know, for
- 17 example, if someone says, you know, I'm worried
- if I go to Mexico that I'm going to be beaten
- 19 up, and the judge doesn't think he's lying,
- thinks it's genuine but, as a result of country
- 21 testimony by the State Department and others,
- just thinks that's not right, you know, those
- are the types of circumstances.
- 24 Here, as I was saying to the Chief
- Justice, when a case comes in with a presumption

- of credibility, Greenwich Collieries says, you
- 2 know, that really heightens the burden on the
- 3 agency to explain the line.
- JUSTICE BARRETT: But -- but, Mr.
- 5 Katyal, in the example you gave, I think
- 6 actually then you and I might be interpreting it
- 7 the same way, because that's kind of like my
- 8 child and the UPS man example. On that example,
- 9 it's not that the person was lying. It's just
- 10 that they're mistaken based on other outside
- 11 evidence. So there you're right, they may be
- 12 credible but it not be persuasive.
- But that's consistent with credibility
- 14 referring to the truth or falsity of the
- testimony, is the person lying or not, right?
- 16 MR. KATYAL: It is consistent. The
- one point I'd make, though, Justice Barrett, is
- when you're answering that second question about
- 19 whether other evidence outweighs or disproves
- it, it's got to be a reasoned explanation. The
- 21 agency just has to explain what it's doing
- 22 clearly and provide some reason for it. That's
- 23 not --
- JUSTICE BARRETT: But the presumption
- 25 --

- 1 MR. KATYAL: -- that's what doesn't
- 2 happen.
- JUSTICE BARRETT: -- wouldn't apply
- 4 then before the Board, right, because, in that
- 5 instance, it's not that the Board -- or I guess
- 6 would it. Because it's not the Board is saying,
- 7 you know, that there would be a presumption that
- 8 the person wasn't lying, right?
- 9 MR. KATYAL: Justice Barrett, this
- isn't a presumption in -- in the air. It's a
- 11 presumption about credibility. And so, when
- 12 Congress uses those words, it picks up
- 13 preexisting cases like Greenwich Collieries,
- which say that you can't disbelieve credible
- 15 evidence. Now -- and so -- without -- without a
- 16 reasoned explanation.
- 17 So we don't doubt that the agency
- 18 could provide that reasoned explanation, and,
- indeed, they almost always do. As the amici
- 20 briefs say, IJs are trained to do that. They
- just didn't do it here, and it would be very
- 22 dangerous for you to accept on this record this
- 23 application of the government's --
- JUSTICE BARRETT: Thank you, Mr.
- 25 Katyal. My time's up.

1 CHIEF JUSTICE ROBERTS: A minute to 2 wrap up, Mr. Katyal. 3 MR. KATYAL: Thank you. My central point, as I was saying to Justice Breyer, is 4 that this is a standard agency case. 5 The agency 6 had one job and it fell down on it. 7 Justice Breyer was worried about this being too burdensome. But this isn't hard to 8 9 meet. Indeed, it's how immigration judges have operated for decades, as I was just saying to 10 11 Justice Barrett. 12 It requires no magic words, just a reasoned explanation, which this Court in 13 14 Judulang has already unanimously said applies. 15 And, Justice Alito, you had suggested 16 that the record here was enough. And if you 17 were sitting as a rational basis court, I think 18 you could find something to justify what the 19 agency did, but that's not the test. 20 Here, as the Ninth Circuit said, there 21 were two contradictory accounts. The agency 2.2 just had to explain why it believed one of them. 23 And the agency always has two bites to do so at 24 the IJ and Board stages. Here, the IJ wrote a 25 detailed opinion except in the one place where

- 1 it mattered, its reasoning. It tells us
- 2 everything else but that. And you wouldn't
- 3 accept this reasoning or lack thereof if this
- 4 were the SEC or EPA. You shouldn't accept it
- 5 here.
- 6 CHIEF JUSTICE ROBERTS: Thank you,
- 7 counsel.
- 8 Mr. Zimmer.
- 9 ORAL ARGUMENT OF DAVID J. ZIMMER
- 10 ON BEHALF OF THE RESPONDENT IN 19-1155
- 11 MR. ZIMMER: Thank you, Mr. Chief
- 12 Justice.
- The parties have no real dispute, as
- this argument shows, as to the legal question on
- 15 which this Court granted certiorari. And at
- least in Mr. Dai's case, the court of appeals
- 17 applied the precise legal framework that all
- 18 parties accept.
- The court did not presume Dai's
- 20 credible testimony to be true but held that the
- 21 record compelled the conclusion that Dai's
- testimony, if credible, was persuasive.
- That case-specific conclusion was
- 24 plainly correct. Mr. Dai's eligibility for
- 25 asylum and his entitlement to withholding turned

- 1 entirely on whether he was, in fact, persecuted
- 2 based on his resistance to the Chinese
- 3 government's forced abortion of his child.
- 4 Mr. Dai testified in great detail
- 5 about that persecution and submitted significant
- 6 evidence corroborating his testimony.
- 7 The government agrees that the agency
- 8 here made no adverse credibility finding; in
- 9 other words, the agency did not conclude that
- 10 Dai lied. And there is simply no evidence in
- 11 the record that would support a conclusion that
- 12 Dai was not lying but was nevertheless somehow
- mistaken about the severe persecution inflicted
- on him. This Court should therefore affirm.
- 15 CHIEF JUSTICE ROBERTS: Counsel,
- 16 first, did Mr. Katyal say anything with which
- 17 you disagree?
- 18 MR. ZIMMER: No, I -- I -- I
- 19 don't think he said anything that I -- that I
- 20 disagree with.
- 21 CHIEF JUSTICE ROBERTS: Okay. On --
- 22 on the remand question --
- 23 MR. ZIMMER: Yes.
- 24 CHIEF JUSTICE ROBERTS: -- it -- it
- 25 seems to me that the bottom line is that, in

- 1 that respect, you are insisting on magic words.
- 2 In other words, the -- the -- the court
- 3 of appeals was all right not sending it back
- 4 because there was an absence of those words in
- 5 the BIA decision. Is that -- is that wrong?
- 6 MR. ZIMMER: I think it is wrong.
- 7 I -- I -- I guess I'm not sure what magic words
- 8 we would be requiring. I think that -- that --
- 9 that, ultimately, the way that the -- the
- 10 statutory presumption works is sort of as a gap
- 11 filler as to credibility when the -- in the face
- 12 of administrative silence.
- And so where, as here, the agency sort
- of accepts -- the agency accepts the testimony
- as credible and moves on to persuasiveness, then
- 16 it's -- it is under the statute taking the
- testimony as credible and there's nothing left
- 18 to do as to credibility.
- I don't -- does that -- I think that
- 20 gets at the question you were -- you were
- 21 asking, but I don't think that there's anything
- 22 specific the agency would have to say. It just
- 23 has to follow what the government agrees is a --
- a clearly discernible path as to finding the
- 25 presumption rebutted.

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1
                CHIEF JUSTICE ROBERTS: Thank you,
 2
      counsel.
 3
                Justice Thomas.
                JUSTICE THOMAS: Thank you, Mr. Chief
 4
      Justice.
 5
                Counsel, the -- like Judge Trott
 6
 7
     below, I have difficulty with the distinction
     between persuasive and credible, and it just
8
 9
      seems like a false dichotomy to me.
10
                But the -- can something be -- can you
11
      have two points of view, both of which seem
12
      credible, but yet one is not persuasive?
                MR. ZIMMER: Sure. I mean, I think
13
14
     this gets at -- at Justice Barrett's example
15
      of the -- of the UPS delivery person where you
16
      can have -- you can have two narratives that are
17
     both credible but one of which turns out to just
18
     be incorrect based on other evidence of record,
19
     that somebody can be credible and yet mistaken.
                And I -- and I think that's sort of
20
     where the distinction between credibility and
21
22
     persuasiveness comes up, that -- that,
23
     ultimately, somebody can be testifying honestly,
24
      in other words, not perjuring themselves, not
25
      lying, but ultimately just be wrong. And I
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- 1 think that's really the key distinction that the
- 2 statute is drawing in recognizing that you can
- 3 have credible testimony but nevertheless sort of
- 4 just be -- be wrong.
- 5 JUSTICE THOMAS: Do you think that in
- 6 this case, in your case, there's quite a bit of
- 7 evidence that seems to undermine both
- 8 Respondent's credibility and -- or at least
- 9 go -- could go to credibility and to
- 10 persuasiveness.
- 11 What magic -- what words are missing
- in -- in this opinion, the IJ opinion, to your
- way of thinking?
- MR. ZIMMER: Well, I -- I guess it's
- 15 not so much magic words. I mean, the IJ -- the
- 16 IJ never -- it's very clear in this case that
- 17 the IJ did not find Mr. Dai to be not credible.
- 18 In other words, it never concluded that -- that
- 19 he was lying. And -- and if you look at page
- 20 164a of the Petition Appendix, the Board said
- 21 this explicitly, that the -- that the IJ had not
- 22 made any adverse credibility finding. And the
- 23 Board adopted and affirmed that decision.
- So I think that to the extent the
- 25 evidence goes to credibility, and -- and we

- 1 think that it very clearly does only go to
- 2 credibility, well, the IJ never made neither --
- 3 the IJ or the Board never made an adverse
- 4 credibility finding.
- 5 As to persuasiveness, I -- I actually
- 6 strongly disagree that any of the evidence that
- 7 the -- that the government relies on and the
- 8 agency relies on, does in fact go to
- 9 persuasiveness. You know, the government
- 10 primarily notes the fact that Qin, Dai's wife,
- and their daughter went back to China. But they
- were in a completely different situation than
- Dai was, in the sense that they faced very low
- 14 risk of at least any sort of persecution in the
- short term and had very strong reasons to go
- 16 back; whereas Dai faced a very real risk of --
- of persecution in the short term -- the police
- had, in fact, come looking for him in the -- in
- 19 the few months after Qin and his daughter
- 20 returned to China -- and had very little reason
- 21 to return immediately because he had been fired
- from his job after resisting the forced abortion
- 23 of his child. And so --
- 24 CHIEF JUSTICE ROBERTS: Justice
- 25 Breyer.

- 1 MR. ZIMMER: -- Qin and their daughter
- were -- go ahead. Sorry.
- 3 CHIEF JUSTICE ROBERTS: Justice
- 4 Breyer.
- 5 JUSTICE BREYER: Yes, can I -- two
- 6 things: One, as I read the Ninth Circuit, I
- 7 thought there is language there that says
- 8 something like the following: Where there's no
- 9 adverse credibility determination in the agency,
- 10 a reviewing court of appeals must assume that
- 11 the statement was credible. That couldn't be
- 12 right because, after all, the agency is told
- that, if there is no adverse credibility
- 14 requirement, there is a presumption, and so,
- agency, you can say the presumption is rebutted.
- 16 Am I right about what the Ninth Circuit is
- 17 saying or not?
- 18 MR. ZIMMER: I -- I think you are
- 19 right about what the Ninth Circuit is saying.
- 20 JUSTICE BREYER: Well, then that's
- 21 right. That isn't right. That isn't right
- 22 because you could -- it would be weird to have
- an agency which says we can write down the words
- in this situation we find the presumption of
- 25 credibility rebutted because, with the most

- 1 convincing reasons ever. And they -- they would
- 2 have to accept that in a court of appeals, or
- 3 you're going to get -- it's not going to make
- 4 sense. All right. That's my first problem.
- 5 MR. ZIMMER: Right.
- 6 JUSTICE BREYER: I think we have to
- 7 say that. But the more serious problem which I
- 8 really don't understand thoroughly, and I'm
- 9 trying to work out, is what happens. No adverse
- 10 credibility determination. Now there is a
- 11 presumption. The IJ and the agency think it's
- 12 a -- possibly think it was -- it was rebutted,
- 13 that presumption. Now, do they have to write
- 14 those words? We find it rebutted. Or are they
- implicit? Can a reviewing court ever find them
- 16 implicit? And, if so, when? What words would
- 17 you write in an opinion? If you believe the
- 18 latter, you don't want to give them too much
- 19 power to disregard what an applicant for refugee
- status says, but you do not want them to have to
- 21 write magic words in every case.
- 22 So what -- what would you do? What
- 23 words would you use for -- to tell the reviewing
- 24 court be careful about this, where they don't
- 25 make an explicit finding that it was rebutted,

- 1 that the presumption was rebutted, no explicit
- 2 finding?
- 3 MR. ZIMMER: Well, I think --
- 4 JUSTICE BREYER: Go ahead.
- 5 MR. ZIMMER: The agency has to give
- 6 the reasons that it's denying the application.
- 7 I don't think there's any dispute about that.
- 8 And so if the reason is that it's finding the
- 9 presumption of credibility rebutted, well, then
- 10 it does have to say that. I don't think it has
- 11 to be -- you know, I'm not sure -- I -- I think
- 12 the easiest way to do that is to just say it up
- 13 front, if everyone agrees, the government
- agrees, that it has to be clearly discernible
- 15 from the opinion in some way. And -- and I
- 16 think that if the agency finds -- if the Board
- finds the presumption rebutted, well, then,
- obviously, that's a finding that's entitled to
- 19 deference --
- JUSTICE BREYER: Right, but --
- 21 MR. ZIMMER: -- by the court of
- 22 appeals.
- JUSTICE BREYER: -- you -- you --
- 24 CHIEF JUSTICE ROBERTS: Justice --
- 25 Justice -- Justice Alito.

1 JUSTICE BREYER: All right. JUSTICE ALITO: Well, I -- I thought I 2 3 was agreeing with you, but now the last thing you said gives me pause. The Ninth Circuit -- I 4 read its opinion as saying -- here as saying 5 6 exactly what it said very succinctly in the 7 other case, that unless the BIA makes an 8 explicit finding that the applicant is not 9 credible, it must be presumed that the applicant was credible. That, I think, is a -- an 10 11 incorrect statement of the law. And do you 12 disagree that that is -- that that's the -- the rule that the Ninth Circuit applied in this 13 14 case? 15 MR. ZIMMER: I do think it's correct, 16 but I don't -- I disagree that it's not -- I 17 mean, I do think that that is what the Ninth 18 Circuit applied. Again I want to be clear that 19 they did not presume that the testimony was 20 necessarily true in the sense of being accurate, 21 but I think that what they were saying was that 2.2 if -- if the agency is silent as to credibility, 23 then that is effectively a determination that 24 the -- the testimony was credible. And I think that's the work that the rebuttable presumption 25

1 does. 2 JUSTICE ALITO: There's a difference -- maybe there's a difference between silence 3 and -- and a requirement of -- as an explicit 4 statement. Must they make an explicit 5 6 statement? Are they under the same obligation 7 as the IJ? 8 MR. ZIMMER: Oh, no. Not -- no, no. 9 I mean, there's -- because there's no similar 10 statutory requirement. I think they have to say 11 something that makes it clear that that's what 12 the basis for their decision -- for their decision is, but we're not -- you know, we're 13 14 not arguing that the same explicitness 15 requirement that is -- that is explicitly by the 16 statute applied to the IJ applies to the Board. 17 JUSTICE ALITO: Can the BIA's decision 18 be read in this way: Dai had the burden of 19 showing that he was unwilling to return to -- to China because of fear of persecution, and we do 20 21 not believe that he had that fear; he did not 2.2 establish that he actually is unwilling to 23 return to China based on the -- the fact that he was less than truthful and -- or less than 24

forthright in his explanation of -- of his

- 1 family's travels and his own plans.
- 2 MR. ZIMMER: No, I don't -- I don't
- 3 think so. And -- and then the reason is that
- 4 what you described is, very clearly, an adverse
- 5 credibility finding, and if you look at page
- 6 164a of the Petition Appendix, which is the
- 7 BIA's decision, the Board made very clear that
- 8 it was not resting its decision on an adverse
- 9 credibility finding. So I -- I don't think that
- 10 that's a way that you could read the Board's
- 11 decision.
- 12 CHIEF JUSTICE ROBERTS: Justice
- 13 Sotomayor.
- 14 JUSTICE SOTOMAYOR: If that's not the
- way we can read the Board's decision, but it's a
- 16 permissible conclusion, was the -- why wasn't
- 17 the Ninth Circuit wrong in not remanding this
- 18 case?
- 19 MR. ZIMMER: Right. I -- so -- and I
- think that really comes down to the presumption
- 21 in the statute because the way that the
- 22 presumption works, where you have the IJ silent
- as to credibility and the case then goes up to
- the Board, where this presumption of credibility
- applies, and the Board is effectively also

- 1 silent, doesn't find the presumption rebutted,
- 2 then I think that's the end of the matter. And
- 3 I think that's treated under the statutory
- 4 framework as accepting the testimony as
- 5 credible. And so then there's no -- no basis on
- 6 which the court of appeals needs to basically
- 7 remand to give the agency another shot to
- 8 re-adjudicate credibility.
- JUSTICE SOTOMAYOR: Well, the IJ here
- 10 did find explicitly that Dai's explanation for
- 11 his wife's return to China are inadequate and to
- 12 outweigh that they returned, not because of
- 13 persecution. And then he says Dai failed to
- 14 prove his burden. The BIA affirmed that Dai had
- lied to the asylum officer because the truth
- 16 would be perceived as inconsistent with his
- 17 claims of past and fear -- and fear of future
- 18 persecution.
- 19 That to me suggests the conclusion
- 20 that Justice Alito suggested. So if it that is
- 21 possible given what they did say, why isn't an
- 22 automatic remand appropriate?
- MR. ZIMMER: Well, look, I think, to
- 24 be clear, if -- I think if the agency was sort
- of keeping open the -- the remand -- you know,

- 1 keeping open the credibility issue as something
- it wasn't addressing, then maybe a remand would
- 3 be appropriate, but I think if you look at page
- 4 164a of the -- of the Petition Appendix --
- 5 JUSTICE SOTOMAYOR: Counsel, they
- 6 said -- both the IJ and BIA said he lied about
- 7 something.
- 8 MR. ZIMMER: Well, I quess --
- 9 JUSTICE SOTOMAYOR: So they didn't
- 10 believe him about something. So why shouldn't
- 11 we figure out what that meant?
- 12 MR. ZIMMER: Right. I mean, so -- so
- 13 to be clear, Dai -- Dai never actually lied. I
- 14 mean -- and they never accused him of lying. He
- 15 was -- he was -- he sort of was reluctant to
- 16 disclose this information. When he was sort of
- 17 asked point-blank whether they had come to the
- 18 United States, he was -- he was up-front about
- 19 it. There's no dispute --
- JUSTICE SOTOMAYOR: All right. Thank
- 21 you, counsel.
- 22 CHIEF JUSTICE ROBERTS: Justice Kagan.
- JUSTICE KAGAN: Mr. Zimmer, I want to
- 24 work off the understanding of law that you
- 25 started with, which is the same as the one

- 1 Justice Barrett was using, which is that this
- 2 presumption of credibility, what it says is that
- 3 in the absence of a finding we are going to take
- 4 the testimony of the applicant as honest, as
- 5 truthful. The applicant didn't perjure himself.
- 6 But then there are -- there is
- 7 extraneous evidence that could come in to show
- 8 that the applicant was wrong. And -- and -- and
- 9 that distinction actually makes all the sense in
- 10 the world in a statute like this, which is about
- 11 a well-grounded fear of persecution, that the
- 12 applicant can testify as to his fear and all the
- 13 things underlying it.
- But then there can be other evidence
- which shows that that fear is not well grounded,
- 16 notwithstanding the truthfulness of what the
- 17 applicant said.
- 18 So let's take that as the sort of -- a
- 19 premise of what the statute does. Dai, it seems
- 20 to me, could have lost in two ways in -- in that
- 21 world. One is if we understand the Board to
- 22 have rejected the -- the presumption of
- 23 credibility, in other words, they have decided
- 24 that, in fact, Dai was lying when he said that
- 25 this was the reason that he wanted asylum.

And the second is, no, they accepted 1 2 that he was telling the truth but there is 3 extraneous evidence indicating that he is wrong as to his fear of going back to China. 4 So if you could comment on either of 5 6 those two ways of saying that Dai was wrong and 7 why you think neither of those is supportable. 8 MR. ZIMMER: Right. So I certainly agree with -- with all that. And as to the 9 first one, sort of the idea that he was lying, I 10 11 point the Court again to page 164A, where the 12 Board made very clear that it was not resting its -- the IJ had not rested its decision on and 13 14 that it was not resting its decision on an 15 adverse credibility finding. 16 So the agency just didn't find that he 17 was lying. And so I just -- I don't think 18 that's a basis on which the -- the court of 19 appeals could have affirmed. And -- or could -- could have denied a 20 petition for review. As to whether or not he 21 2.2 was somehow testifying truthfully but -- but 23 mistaken, again, I don't think that there's 24 anything in the record that would support that 25 in the sense that everything pointed basically

- 1 the same way. Dai gave very detailed testimony
- about the persecution he suffered. He submitted
- 3 corroborating evidence in the form of hospital
- 4 records that showed his injuries and his wife's
- 5 abortion, and he showed country conditions
- 6 evidence that was extremely -- extremely
- 7 probative.
- 8 JUSTICE KAGAN: Thank you, Mr. Zimmer.
- 9 CHIEF JUSTICE ROBERTS: Justice
- 10 Gorsuch.
- JUSTICE GORSUCH: Good morning, Mr.
- 12 Zimmer. The BIA, as I -- I read it, said that
- 13 your client failed to meet his burden because
- 14 his wife and daughter returned to China. That
- 15 -- that is the ground on which which it rests.
- Why isn't that sufficient? I mean,
- maybe -- maybe you'd argue that that's not
- 18 sufficient evidence or something like that.
- 19 MR. ZIMMER: Right.
- JUSTICE GORSUCH: But for purposes of
- 21 our discussion here, why -- why wouldn't that be
- 22 enough to overcome credible testimony by Mr. Dai
- 23 about --
- 24 MR. ZIMMER: Well --
- 25 JUSTICE GORSUCH: -- his well-founded

1 fears? 2 MR. ZIMMER: Sure. And I think --3 JUSTICE GORSUCH: Is the testimony credible, it's like the light is green versus 4 5 red. Mr. Dai thinks it's green but there is other evidence in the form of his wife and 6 7 daughter's behavior that suggests it's red. MR. ZIMMER: Right. So, and I think 8 9 the answer just goes to the, as the court of 10 appeals explains, very, very significant 11 differences in situations that he was in versus 12 his wife and daughter. And his -- his wife and 13 daughter --14 JUSTICE GORSUCH: Perhaps. Perhaps. 15 And that would go to whether there's substantial 16 evidence in the record, I suppose. 17 MR. ZIMMER: Right. 18 JUSTICE GORSUCH: But it wouldn't go to anything having to do with the credibility 19 20 determination issue before us, would it? 21 MR. ZIMMER: No, I -- I -- well, I mean, I -- I -- I think probably not. I 22 23 mean, I don't think -- there's certainly nothing 24 about that that contradicts the story or

suggests that he was lying.

- 1 JUSTICE GORSUCH: Right. Okay. Thank
- 2 you.
- 3 CHIEF JUSTICE ROBERTS: Justice
- 4 Kavanauqh.
- 5 JUSTICE KAVANAUGH: Thank you. Good
- 6 morning, Mr. Zimmer. Just to make sure you --
- 7 you agree with the distinction between is the
- 8 witness lying, and then the second question,
- 9 regardless of whether the witness might be
- 10 lying, is the witness, nonetheless, mistaken,
- and you agree that credibility in the statute
- only goes to the first of those two questions;
- is that correct?
- MR. ZIMMER: That's correct.
- JUSTICE KAVANAUGH: Okay. And then
- going to page 164A, the BIA does say that the
- 17 Respondent's family voluntarily returning and
- 18 his not being truthful about it is detrimental
- 19 to his claim and is significant to his burden of
- 20 proof. What do you say to that sentence?
- 21 MR. ZIMMER: Well, again, I -- I mean,
- 22 so first of all, I just disagree with it as a
- 23 factual matter. But sort of I think that if you
- 24 look -- if you look at the --
- JUSTICE KAVANAUGH: But just to

- 1 interrupt, isn't that the Board saying I guess
- 2 the first of Justice Kagan's two options and how
- 3 she posited it?
- 4 MR. ZIMMER: Well, I think it might,
- 5 it -- it -- it possibly could be read that way
- 6 except that if you look at 164A, the Board goes
- 7 on to say that the -- the immigration judge need
- 8 not have made an explicit adverse credibility
- 9 finding. So I think that -- I -- I think that
- 10 --
- JUSTICE KAVANAUGH: The very next
- sentence says that the Respondent, "not being
- 13 truthful" about it, "is detrimental to his
- 14 claim, " which sounds like is the witness lying,
- or credibility is, to use the statutory term.
- MR. ZIMMER: Well, truthful, but that
- 17 was truthful not as to the fundamental facts on
- 18 which he was basing his asylum claim. This is
- 19 -- this is based on his lack of forthrightness
- 20 about telling -- telling the agency that his
- 21 wife and daughter had come with him and gone
- 22 back to China.
- But I don't think that that could be
- read as an adverse credibility finding as to the
- 25 testimony about his, you know, being detained

- 1 and beaten and deprived of food and water and
- 2 sleep and --
- JUSTICE KAVANAUGH: The last --
- 4 MR. ZIMMER: -- the police --
- 5 JUSTICE KAVANAUGH: -- last legal
- 6 question: The rebuttable presumption, do you
- 7 think the Board can find the presumption
- 8 rebutted just on the face of the applicant's
- 9 testimony without any external evidence? Do you
- 10 understand the question?
- 11 MR. ZIMMER: Yes, I -- I do. I think
- 12 it -- it would probably be an unusual case but I
- don't think there's anything that statutorily
- 14 precludes that.
- JUSTICE KAVANAUGH: Thank you, Mr.
- 16 Zimmer.
- 17 CHIEF JUSTICE ROBERTS: Justice
- 18 Barrett.
- JUSTICE BARRETT: Good morning, Mr.
- 20 Zimmer. So I have a question about Justice
- 21 Kagan's two ways to understand what the Board
- has done.
- One, that Mr. Dai was lying or the
- 24 other that he was telling the truth but external
- 25 circumstances show that he was mistaken.

1	And my question is about the standard
2	of review that the Board would apply in
3	reviewing the IJ's explanation. So in the first
4	scenario, the lying, we all agree that there
5	would be a rebuttable presumption that he was
6	actually telling the truth, right?
7	MR. ZIMMER: Yes.
8	JUSTICE BARRETT: His credibility
9	if there's no express adverse credibility
10	determination, the Board has to apply this
11	presumption, right?
12	MR. ZIMMER: Yes.
13	JUSTICE BARRETT: So is that better or
14	worse? In the second, let's assume that what
15	the Board wants to conclude is that, in fact,
16	it's reviewing what it thinks is the IJ's
17	determination that he might be telling the truth
18	but he's wrong because of external reasons.
19	MR. ZIMMER: Yeah.
20	JUSTICE BARRETT: What's the standard
21	of review there?
22	MR. ZIMMER: I think that would be,
23	under the agency regulations, that would be
24	clear error review, if you look at, what I think
25	it's 8 CFP 1003 1(d) I believe that would be

- 1 clear error review.
- JUSTICE BARRETT: Okay. And my other
- 3 question is a factual one. Justice Sotomayor
- 4 asked the government about the hospital records.
- 5 Do you want to explain what significance they
- 6 have here?
- 7 MR. ZIMMER: Yeah, absolutely. I
- 8 think they have great significance. I mean,
- 9 these were introduced -- this was not a huge
- 10 administrative record. There were only a few
- 11 exhibits. This is one of the -- some of the key
- 12 exhibits that Dai introduced.
- 13 And -- and I think if you look at page
- 14 101 of the joint appendix, I mean, the
- 15 government tried to impeach Dai about the
- 16 hospital records, but all it could get out of
- 17 him was his testimony that you can only get them
- if you're admitted to the hospital and that he
- 19 had never written in one of them in his life.
- 20 And the idea that they would somehow
- 21 be not evidence that -- that -- that is -- that
- 22 is relevant and that could be considered by this
- 23 court makes little sense. And the same with
- 24 this exhaustion argument. I mean, there's no --
- JUSTICE BARRETT: Let me just ask you

- 1 one other question.
- 2 MR. ZIMMER: Yeah.
- JUSTICE BARRETT: Did the IJ say they
- 4 were not going to be -- that he was not going to
- 5 consider them because of the authenticity
- 6 questions that the government posed.
- 7 MR. ZIMMER: No, the agency said
- 8 nothing about them. And, in fact, the agency
- 9 simply ignored them, which I think is actually
- 10 quite mind-boggling given how probative they are
- 11 to Dai's burden of proof.
- JUSTICE BARRETT: Thank you, Mr.
- 13 Zimmer.
- 14 CHIEF JUSTICE ROBERTS: A minute to
- 15 wrap up, Mr. Zimmer.
- 16 MR. ZIMMER: Thank you, Mr. Chief
- 17 Justice. I just want to emphasize in conclusion
- 18 that -- that really the government's argument
- 19 depends almost entirely on the idea that Dai
- 20 could somehow be credible and yet have been
- 21 lying.
- 22 And that just makes no sense for many
- of the reasons that -- that we've already
- 24 discussed in -- in -- in great detail. The --
- 25 the ultimate distinction under the statute is

- 1 that there is a preliminary inquiry into
- 2 credibility, which is really just a question as
- 3 to whether or not the -- the agency believes
- 4 that the person was honest, whether they were
- 5 submitting a fraudulent claim or whether they
- 6 were testifying honestly.
- 7 The way in which that differs from
- 8 persuasiveness only comes into play if you can
- 9 have external evidence that shows that you can
- 10 have honest testimony that is somehow mistaken.
- 11 And there is simply none of that here.
- Dai gave extremely detailed testimony
- about the abuse the Chinese government inflicted
- on him for his resistance to their forced
- 15 abortion of his child. He testified that the
- 16 police are looking for him in China. And he
- 17 testified about the continuing threats he faces.
- 18 There is simply nothing that undermines that and
- 19 the agency never found that that testimony was
- 20 noncredible. And we, therefore, would urge this
- 21 court to affirm.
- 22 CHIEF JUSTICE ROBERTS: Thank you,
- 23 counsel.
- 24 Rebuttal, Ms. Sinzdak.

1	REBUTTAL ARGUMENT OF COLLEEN R. SINZDAK
2	ON BEHALF OF THE PETITIONER
3	MS. SINZDAK: Thank you. I think it's
4	important to look at the history here. Before
5	the REAL ID Act, the Ninth Circuit would often
6	reverse the Board by parsing its decision and
7	trying to see if it had specifically said that
8	the alien was not credible. And even if the
9	alien if the if the Board said things like
10	the alien was not entirely credible, that wasn't
11	enough. The Board the Ninth Circuit would
12	say you didn't make an explicit adverse
13	credibility determination and so we're going to
14	presume that everything in the alien's testimony
15	was fact.
16	And so Congress passed the REAL ID
17	Act, and in the REAL ID Act, it made clear that
18	what the Ninth Circuit had been doing was not
19	appropriate. And it did that in part by making
20	clear that even credible testimony isn't
21	sufficient to establish a fact. A fact finder
22	that is not satisfied that testimony is
23	credible, persuasive, and contains sufficiently
24	detailed information to satisfy the
25	requirements, can reject the testimony. So the

- 1 mere absence of an explicit adverse credibility
- 2 determination is not enough to dictate that the
- 3 testimony of the alien has to be accepted as
- 4 fact.
- 5 And the -- I think that at this point,
- 6 everyone has acknowledged that the Ninth Circuit
- 7 has continued to apply it's pre-REAL ID Act
- 8 rule. And for that reason, the decisions below
- 9 have to be reversed. And, in -- in fact,
- 10 looking at 1252, the only question that the
- 11 Ninth Circuit should have been asking is whether
- 12 any reasonable fact finder would have been
- 13 compelled to reject the agency's conclusion.
- 14 And I think a realistic examination of
- the evidence in both of these cases, even in
- 16 light of the rebuttable presumption of the
- 17 credibility before the Board, makes very clear
- that a reasonable fact finder could deny relief
- 19 in both cases.
- In Alcaraz, we had the testimony of
- 21 the -- of the alien and -- and -- and the IJ
- dutifully summarized the alien's account, and
- then it pointed to multiple pieces of evidence
- 24 demonstrating that the alien had committed a
- 25 particular -- a particularly serious crime, even

1	setting aside the probation report. It pointed
2	out that he was convict convicted of a
3	domestic violence offense, that the domestic
4	violence offense involved as its elements the
5	the willful infliction of corporal injuries
6	resulting in trauma, and that he was sentenced
7	to two years.
8	If you look at Dai, the Board pointed
9	to multiple pieces of evidence that demonstrated
10	that what Dai was saying just wasn't true,
11	however you want to categorize that. And it
12	wasn't true because his wife had returned to
13	China voluntarily just two weeks later. It
14	wasn't true because he said the real story was
15	that he had come to the United States for to
16	get a better life for his daughter and to get a
17	job.
18	And I think if you just look at that
19	evidence and apply Section 1252, it's very clear
20	that the agency decisions here have to be
21	affirmed.
22	CHIEF JUSTICE ROBERTS: Thank you,

The cases are submitted.

25

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counsel.

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