SUPREME COURT OF THE UNITED STATES

IN THE SUPREME COURT OF THE	UNITED STATES
	_
BOECHLER, P.C.,)
Petitioner,)
v.) No. 20-1472
COMMISSIONER OF INTERNAL REVENUE,)
Respondent.)

Pages: 1 through 81

Place: Washington, D.C.

Date: January 12, 2022

HERITAGE REPORTING CORPORATION

Official Reporters
1220 L Street, N.W., Suite 206
Washington, D.C. 20005
(202) 628-4888
www.hrccourtreporters.com

1	IN THE SUPREME COURT OF THE UNIT	TED STATES
2		_
3	BOECHLER, P.C.,)
4	Petitioner,)
5	v.) No. 20-1472
6	COMMISSIONER OF INTERNAL REVENUE,)
7	Respondent.)
8		-
9		
LO	Washington, D.C.	
L1	Wednesday, January 12, 2	2022
L2		
L3	The above-entitled matter of	came on for oral
L4	argument before the Supreme Court	of the United
L5	States at 10:00 a.m.	
L6		
L7		
L8	APPEARANCES:	
L9	MELISSA ARBUS SHERRY, ESQUIRE, Was	shington, D.C.; on
20	behalf of the Petitioner.	
21	JONATHAN C. BOND, Assistant to the	e Solicitor General,
22	Department of Justice, Washing	gton, D.C.; on behalf
23	of the Respondent.	
24		
25		

1	CONTENTS	
2	ORAL ARGUMENT OF:	PAGE
3	MELISSA ARBUS SHERRY, ESQ.	
4	On behalf of the Petitioner	3
5	ORAL ARGUMENT OF:	
6	JONATHAN C. BOND, ESQ.	
7	On behalf of the Respondent	34
8	REBUTTAL ARGUMENT OF:	
9	MELISSA ARBUS SHERRY, ESQ.	
10	On behalf of the Petitioner	75
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

1	PROCEEDINGS
2	(10:00 a.m.)
3	CHIEF JUSTICE ROBERTS: Justice
4	Sotomayor is participating remotely.
5	We'll hear argument this morning in
6	Case 20-1472, Boechler versus the Commissioner
7	of Internal Revenue.
8	Ms. Sherry.
9	ORAL ARGUMENT OF MELISSA ARBUS SHERRY
10	ON BEHALF OF THE PETITIONER
11	MS. SHERRY: Mr. Chief Justice, and
12	may it please the Court:
13	This Court has repeatedly held that
14	time limits are rarely jurisdictional and that
15	if Congress wants to make them jurisdictional,
16	it has to speak clearly. Section 6330(d)(1)
17	does not have the needed clarity.
18	The first clause reads like an
19	ordinary statute of limitations. It says what
20	the taxpayer may do, and it says nothing about
21	the Tax Court's jurisdiction. The second
22	clause does speak to jurisdiction, but the only
23	reference back to the first is through the two
24	words "such matter."
25	Now we think "gugh matter" refers to a

1	petition to the Tax Court for review of a CDP
2	determination. The Commissioner agrees, but he
3	says it also refers to the 30-day deadline to
4	file that petition.
5	Our reading is more natural. It stops
6	at the closest reasonable antecedent, and it
7	uses the word "matter" as it's ordinarily
8	understood. The Commissioner's reading
9	requires more work, and it requires this Court
10	to treat the time limit the same as subject
11	matter in the context of subject matter
12	jurisdiction. If nothing else, it is far from
13	clear.
14	The statutory history resolves any
15	doubt. As originally enacted, the same time
16	limit governed the Tax Court and the district

1	And equitable tolling easily follows
2	from that. That is the presumption, and it is
3	not overcome here. The limitations period
4	looks just like the one in Irwin, and it looks
5	nothing like the deadlines in Brockamp. The
6	CDP regime is remedial, and it is a place where
7	equity finds a comfortable home.
8	I welcome the Court's questions.
9	JUSTICE THOMAS: Ms. Sherry, why would
10	Congress permit the Tax Court to take into
11	to consider an untimely action but then not
12	allow it to enjoin a levy action?
13	MS. SHERRY: So I think that goes to
14	that final sentence in (e)(1). And our view is
15	that the word "timely" in that final sentence
16	is not self-defining. When you (e)(1) does
17	not decide what is timely. If you want to
18	decide what is timely, you have to look at the
19	statute of limitations itself in (d)(1) and the
20	rules that govern that statute of limitations.
21	That includes things like the mailbox rule. It
22	includes statutory tolling. And so and it
23	includes equitable tolling.
24	And so our view is whether or not
25	equitable tolling is available is a separate

- 1 question, but (e)(1) doesn't answer that. And
- 2 so just to directly answer Your Honor's
- 3 question, our reading of the final sentence in
- 4 (e)(1) is that it gives the Tax Court authority
- 5 to enjoin as long it has authority to actually
- 6 decide the merits of the case. And if
- 7 equitable tolling is available and warranted,
- 8 then those petitions are deemed timely under
- 9 that final sentence.
- 10 And so the incongruity that the
- 11 Commissioner points to we just don't think
- 12 exists. We think -- looking at the language of
- 13 the statute of limitations itself in (d)(1), we
- 14 think we have the better reading of that
- 15 language, but we think at the very least the
- 16 Commissioner's reading is very far from clear.
- 17 The statutory history, we think, is
- 18 really compelling here. It's on page 14a of
- 19 the blue brief. And if you look at that
- language at the time, it's the very same 30-day
- 21 time limit. It just applied to two different
- 22 courts.
- 23 CHIEF JUSTICE ROBERTS: Before you get
- too far along on the legislative history, I
- 25 want to focus a little more on the actual

- 1 language.
- 2 As it reads, it's not just a filing
- 3 rule. It refers to the jurisdiction of the
- 4 court and how that jurisdiction is confirmed.
- 5 It's by the filing within 30 days.
- I mean, I understand if it were a
- 7 provision that said, you know, the petition for
- 8 review shall be filed within 30 days and --
- 9 and, you know, take it from there. That's one
- 10 that I think we would clearly apply equitable
- 11 estoppel to.
- 12 But it triggers the jurisdiction of
- 13 the court, and there we usually have a stricter
- 14 rule. You don't want jurisdiction, the power
- of the court, to be, oh, okay, it's 30 days;
- well, maybe it's 60 days, maybe it's 90 days,
- depending upon the facts, and you go into a
- 18 factual inquiry of some length about whether or
- 19 not you should accept it.
- Talking about the power of the court.
- 21 And, here, that is directly connected to the
- 22 filing.
- MS. SHERRY: So -- so we don't think
- it's directly connected. You're absolutely
- 25 right the word "jurisdiction" appears in this

- 1 provision, and this is a
- 2 jurisdiction-conferring provision. It does
- 3 give jurisdiction to the Tax Court to hear
- 4 these sorts of petitions.
- 5 The question is whether the
- 6 jurisdiction is actually linked to the time
- 7 limit. And we don't think it is. If you look
- 8 at the language of (d)(1), the only link that
- 9 they point to is in this parenthetical phrase,
- 10 and it's the words "such matter."
- 11 The ordinary meaning of "matter" is
- 12 subject matter, case, controversy. And it's
- 13 perfectly natural to say that a court or a
- 14 tribunal has jurisdiction over a notice of
- 15 appeal or a petition for review. It's also
- 16 perfectly natural to say they have jurisdiction
- 17 with respect to a particular kind of petition
- 18 for review, here, a CDP determination.
- It is a stretch to say that "matter"
- 20 refers back to time limit. That's just not how
- 21 the term is ordinarily used. And I think that
- is emphasized further by this Court's --
- 23 CHIEF JUSTICE ROBERTS: Well, but, I
- 24 mean, I quess -- we can diagram the sentence,
- and it's been a while since I've done that, but

- 1 it refers back to "such matter," the matter is
- 2 a determination, and it's a -- it's a
- 3 determination of something, filed within 30
- 4 days.
- 5 MS. SHERRY: And so I don't think
- 6 that's the clear antecedent here. I mean, let
- 7 me start with the fact that we're talking about
- 8 "such matter," and -- and the initial
- 9 difficulty is the word "matter" doesn't appear
- 10 anywhere else in the sentence. So, under, you
- 11 know, Garner's usage guide, there -- there's an
- 12 automatic sort of vague question there of what
- 13 we're referring to.
- 14 The other problem is, when you try to
- go back and find a reference point, you know,
- 16 we both agree that it has to refer to the
- 17 petition, but the petition here is a verb. We
- have to convert it to a noun, so we're already
- 19 both doing some work to try to make this
- 20 sentence make some grammatical sense.
- 21 But I think the other thing I would
- 22 point Your Honor to is this Court's decision in
- 23 Weinberger v. Salfi and as -- and also Auburn
- 24 Regional. I mean, in Weinberger, the provision
- 25 that had the time limit was the jurisdictional

- 1 conferring provision. It was 50 -- 405(q). It
- 2 was the only reason that the court had
- 3 jurisdiction because the court had said that
- 4 1331 didn't apply. And 405(g) had both, you
- 5 know, the conferral of jurisdiction and also
- 6 the time limit, and yet that time limit was
- 7 deemed to be non-jurisdictional.
- 8 I'd also point to Auburn Regional. I
- 9 mean, there, there was a provision -- it was
- 10 the same conditional clause. It said a
- 11 provider can get a hearing if three things
- 12 happen. Number one, there's a final
- 13 determination. Number two, there's a certain
- 14 amount in controversy. And, number three,
- there's a particular time limit.
- 16 And the court-appointed amicus there
- 17 argued, well, 1 and 2 are jurisdictional, and
- 18 so 3 should be as well, the time limit. And
- 19 this Court unanimously rejected that reading.
- 20 And so I think, you know, we can
- 21 certainly start by looking at the fact that
- 22 this is a jurisdiction-conferring provision,
- 23 but it doesn't really answer the question
- 24 because there has to be a more direct link
- 25 between the time limit and the phrase "such

1 matter." 2 JUSTICE SOTOMAYOR: Counsel --3 JUSTICE BARRETT: Ms. Sherry --JUSTICE SOTOMAYOR: -- the Chief just 4 said that "matter" referred to determination in 5 his question, because that's logical, isn't it? 6 7 "Matter" suggests a noun, and the closest antecedent noun is "determination." 8 9 Yet -- and, in fact, if you read Section 6330(d)(3), it provides that the IRS 10 11 appeals office shall retain jurisdiction with 12 respect to any determination made under this 13 section. 14 So the statute by its own terms in 15 another provision is making clear that 16 jurisdiction is tied to determination, not 17 petition. 18 The 30-day period, the 30-day 19 limitation, is tied to the petition, not to the determination, correct? 20 21 MS. SHERRY: It is. And -- and let me be clear. I mean, we -- we think that it --22 23 JUSTICE SOTOMAYOR: Counsel, I'm not 24 trying to hurt you. I'm actually trying to

25

help you.

```
1
               MS. SHERRY: And -- and I -- I agree
 2
     with you.
 3
               CHIEF JUSTICE ROBERTS: I'm the one
      she's trying to hurt.
 4
 5
               (Laughter.)
               MS. SHERRY: No, no, no, and -- and I
 6
 7
      -- you know, I agree with you. We have this on
     page 30 of our blue brief. We offer such
 8
 9
     determination up as an alternative way of
10
     reading this.
11
               Frankly, the -- the reason we didn't
12
     put it as our primary is we understand that
13
     normally Congress uses the same words to mean
14
      the same things, but we also recognize that
15
      this Court's cases say that's not always the
16
      case. And so --
17
               JUSTICE SOTOMAYOR:
                                   It's not always
18
      the case, but it's the logical grammatical
19
     rule, which is the last antecedent is to the
      last thing spoken of. And the last thing
20
      spoken of in this provision is determination.
21
2.2
               MS. SHERRY: That's absolutely right.
23
     And I'm certainly not going to fight that
```

because I think it's really easy to see that if

the reference point is determination, then the

24

- 1 time limit is not jurisdictional because
- 2 there's no link at all in those -- in those
- 3 circumstances. And --
- 4 JUSTICE ALITO: What do you make of
- 5 the -- I'm sorry.
- 6 MS. SHERRY: No, go ahead.
- JUSTICE ALITO: Were you finished?
- 8 What do you make of the fact that this
- 9 reference to jurisdiction is in a
- 10 parenthetical?
- 11 MS. SHERRY: I think it helps us. You
- 12 know, usually jurisdiction is something that is
- very important, particularly with respect to
- 14 time limits. And so normally something in a
- 15 parenthetical is a bit of an aside. And so it
- 16 seems strange to have this harsh and rare
- 17 jurisdictional rule when it comes up only in --
- in a parenthetical.
- I think, if you go to the original
- 20 enactment, it's maybe easier to understand why
- 21 Congress put this in and why Congress put it in
- 22 a parenthetical. At that time, both the
- 23 district court and the Tax Court had
- jurisdiction, but Congress didn't have to
- 25 confer jurisdiction on the district court to

- 1 hear these cases because it already had
- 2 jurisdiction under 1331, under 1340.
- 3 The Tax Court didn't. The Tax Court's
- 4 jurisdictional authority comes from 7442, and
- 5 that provision essentially just says the Tax
- 6 Court shall have jurisdiction as conferred
- 7 elsewhere in this title.
- 8 And so Congress had to give the Tax
- 9 Court jurisdiction over this new CDP petition.
- 10 And so that's why it's in the Tax Court
- 11 subparagraph and it's not in the district court
- 12 subparagraph.
- But that just, you know, emphasizes
- 14 the fact that normally, when you're talking
- about subject matter jurisdiction, you're
- 16 talking about a class of cases. And so it's
- 17 perfectly natural for it to refer to what the
- determination is or what the petition is.
- 19 It is a big stretch to say that it
- 20 links back to the time limit.
- 21 And the reason why is the reason why
- 22 we have a clear statement rule in the first
- 23 place, because there are really harsh
- 24 consequences for calling a time limit
- 25 jurisdictional.

1 I mean, we're here today talking about 2 equitable tolling, but it's not just --3 JUSTICE KAVANAUGH: Well -- well, can I interrupt right there? 4 5 MS. SHERRY: Yes. 6 JUSTICE KAVANAUGH: Because I think 7 this is somewhat different contextually than some of the other provisions we've had over the 8 years because, here, if you miss the time 9 limit, you're not boxed out entirely, as the 10 11 government points out. 12 You could pay and -- and sue for a 13 So there is that avenue for refund. 14 proceeding. And there's also -- maybe not 15 applicable to this case, but in many of the 16 cases covered by this -- also the opportunity 17 for the -- the pre-assessment determination as 18 well. 19 So it seems to me contextually 20 Congress has a scheme here where there are 21 other paths for someone to proceed even if you 2.2 miss the deadline. 23 What's your response to that? MS. SHERRY: Yeah. So I think two 24

responses. One is, you know, those two

- 1 alternatives existed at the time in 1998, and
- 2 Congress obviously didn't think they were
- 3 sufficient to protect the taxpayer. And the
- 4 reason Congress thought that is neither of
- 5 those provided protection to prevent a levy
- 6 before it actually happens.
- 7 And what Congress was trying to do
- 8 here is to have the IRS be treated more like a
- 9 private creditor where there actually was an
- 10 external judicial check before the IRS is able
- 11 to levy on a taxpayer's property.
- 12 The -- the second answer I have -- and
- 13 I think you alluded to this -- is those options
- 14 are not available to everyone. Deficiency
- proceedings are only available if it's a type
- of tax or penalty for which you can get a
- 17 notice of deficiency. You know, my client's an
- 18 example of where that's not the case.
- 19 But there's also a number of cases in
- which someone just doesn't get the notice of
- 21 deficiency and so misses the opportunity to
- 22 bring an action through the deficiency
- 23 proceedings, which is why Congress provided in
- this particular provision that if you don't get
- a notice of deficiency, you can challenge the

- 1 underlying tax through --
- 2 JUSTICE KAVANAUGH: What about paying
- 3 and -- and suing for a refund? Is that always
- 4 available?
- 5 MS. SHERRY: Yeah, and so -- so yes
- 6 and no. I mean, it -- it -- it's available to
- 7 the extent you have the ability to pay in full
- 8 and seek a refund, but it doesn't really
- 9 redress the harm that Congress was getting at
- 10 here because it's not -- you know, some people
- 11 challenge the underlying tax, but the majority
- of people are really asking for collection
- 13 alternatives. They're saying there's a
- 14 hardship. There -- there's a reason why you
- shouldn't levy on this particular piece of
- 16 property.
- 17 And a refund action after the fact
- once a levy's already occurred is not going to
- 19 solve for any of those harms, which is what
- 20 Congress was really trying to get at here.
- 21 And so, you know, I think, if you're
- 22 looking at -- at what Congress was intending to
- do, it's just implausible to think that the
- same Congress that put this into a Taxpayer
- 25 Bill of Rights to protect taxpayers was sort of

- 1 simultaneously deciding that this is the case
- where we should have a harsh, you know, 30-day
- 3 time limit with -- no matter what the excuse
- 4 is, no matter what the reason.
- 5 JUSTICE KAVANAUGH: Well, Congress did
- 6 put an exception in for bankruptcy, right --
- 7 MS. SHERRY: It -- it -- it did, and
- 8 --
- 9 JUSTICE KAVANAUGH: -- late -- later
- 10 on.
- 11 MS. SHERRY: Yeah. So it put it in in
- 12 2015. But, you know, the -- the same was true
- in Holland. In Holland, in the habeas case,
- 14 there was an argument made that there was
- 15 statutory tolling for when a state
- 16 post-conviction review proceeding was pending.
- 17 And the Court said, well, that's
- 18 easily explained. You can't be in state court
- 19 and federal court at the same time, and a year
- 20 can come and go before you have an opportunity
- 21 to get into federal court.
- I think it's the exact same rationale
- when it comes to the bankruptcy exception. You
- 24 can't file a petition while you are in
- 25 bankruptcy. And the 30 days is going to very

- 1 quickly come and go before you have an
- 2 opportunity to get into federal court.
- I mean, I think, as far as exceptions
- 4 more general, again, we pointed this out in the
- 5 reply brief, you know, it -- it feels like the
- 6 Commissioner is maybe trying to have the best
- 7 of both worlds.
- 8 You argue if there's no exceptions at
- 9 all, then Congress really meant it. It's meant
- 10 to be this harsh jurisdictional deadline. But,
- if you have exceptions, it means that maybe
- 12 Congress already spoke to it and the Court
- shouldn't add additional exceptions in equity.
- 14 And I think the difficult part of that
- 15 --
- JUSTICE GORSUCH: Ms. Sherry, if I --
- if I might, speaking of equity, you -- you
- 18 argue in the second part of your argument about
- 19 -- about the -- the necessity for equitable
- tolling here, how it's appropriate.
- 21 And I understand your -- your -- your
- 22 points about the -- the -- the statutory
- 23 language. But we normally think of equitable
- 24 tolling, I -- I thought, as a traditional
- common law rule that we don't assume Congress

- 1 displaces lightly. It legislates against the
- 2 backdrop of the common law.
- But, here, we don't have a court of
- 4 law. The Tax Court, you can call it an Article
- 5 I court, one might call it an Article II
- 6 agency, but, whatever it is, it's not an
- 7 Article III court.
- 8 So to what extent does that
- 9 presumption about the common law and rules
- 10 applicable to courts transfer over, or do we
- 11 even need to decide that question?
- 12 MS. SHERRY: I -- I mean, I -- I think
- it does transfer over, and let me try to answer
- it in a couple of different ways.
- The veterans court is also an Article
- 16 I court. And this Court in Henderson didn't
- 17 reach the equitable tolling question.
- 18 JUSTICE GORSUCH: The whole Article I
- 19 court thing is kind of funny, isn't it, right?
- 20 I mean, in Congress --
- MS. SHERRY: And -- and I -- you know,
- I don't think I need to -- to -- you know, to
- 23 go down that road too far here.
- JUSTICE GORSUCH: Yeah, fair enough.
- MS. SHERRY: But -- but, you know, it

- 1 -- it is an Article I court. And the Court in
- 2 Henderson --
- JUSTICE GORSUCH: I'll spot you that,
- 4 okay?
- 5 MS. SHERRY: The Court in Henderson,
- 6 you know, didn't decide it, but the veterans
- 7 court has been applying equitable tolling both
- 8 before the Federal Circuit's decision in
- 9 Henderson and -- and after that.
- 10 But this Court's also applied the
- 11 presumption outside of the sort of strict
- 12 Article III context, and let me just point to
- 13 two examples. I mean, one is Young involving
- 14 the bankruptcy court. But the other is -- is
- June. So June was the companion case to Wong,
- 16 and it involved the administrative deadline for
- 17 an FTCA claim. Wong involved the judicial one,
- 18 and --
- 19 JUSTICE GORSUCH: But the bankruptcy
- one, I mean, they're adjuncts, right, to
- 21 Article III, and, you know, at least they're
- 22 somewhere knocking around, you know, one -- one
- 23 could say.
- 24 Here, there's no -- there's a lot less
- 25 relationship to -- to -- to Article III.

1 But -- but -- but fine. Can you just 2 address -- I got your point. It's a good one. 3 The -- the second part of that question is, do we need to address whether equitable tolling 4 exists, or do we need to merely allow for that 5 6 possibility for the Tax Court to resolve that 7 question? 8 MS. SHERRY: Yeah. And so, you know, 9 certainly, the Court can decide it's not jurisdictional and -- and send it back. We 10 11 think it does make sense for the Court to 12 decide both questions. I think there's a lot 13 of uncertainty on this front, and other 14 taxpayers -- Ms. Castillo has a case in -- in 15 the Second Circuit raising this question, and 16 so I think it would be helpful to resolve it 17 since it's been fully briefed here. 18 And just one more point, you know, to 19 go --20 JUSTICE GORSUCH: Sure. 21 MS. SHERRY: -- to add to --2.2 JUSTICE GORSUCH: Please. 23 MS. SHERRY: -- the distinction between the two. I mean, in -- in this Court's 24 decision in Freytag, it said that the Tax Court 25

- 1 is just like a district court in terms of
- 2 judicial power. And if you look, you know, at
- 3 things like the standard of review that's
- 4 provided by statute, it says treat it just like
- 5 a district court.
- 6 And so Tax Court has exercised
- 7 equitable powers in other areas, whether it's
- 8 waiver or estoppel or reformation, and that's
- 9 the Pollock decision we cite.
- 10 JUSTICE GORSUCH: So let me see if
- 11 I've got the argument. I'm sorry to interrupt.
- 12 But that Congress has decided that we should
- treat it like a court even if it isn't a court
- 14 and therefore should -- we should continue to
- 15 do so here?
- 16 MS. SHERRY: I mean, I -- I -- I think
- 17 -- I think that is true. I mean, again,
- 18 whether that stretches the bounds of -- of
- 19 Article I and how you define that, I don't
- think it's something the Court has to address
- 21 here, but I think, for purposes of equitable
- 22 tolling, there's no basis to distinguish the
- 23 two. And, again, just to go back to the
- 24 original enactment when it was both the
- 25 district court --

_	UUSIICE GORDUCII: IEAII.
2	MS. SHERRY: and the Tax Court, it
3	would be a little strange to say that the
4	district court can equitably toll, but the Tax
5	Court
6	JUSTICE GORSUCH: Right.
7	MS. SHERRY: can't. They basically
8	had concurrent jurisdiction. The only
9	difference was the underlying type of tax
10	JUSTICE GORSUCH: Very helpful.
11	MS. SHERRY: at issue.
12	JUSTICE GORSUCH: Thank you.
13	JUSTICE KAGAN: Can I take you back to
14	the jurisdictional question and just ask what
15	would it take to convert this into a
16	jurisdictional provision?
17	MS. SHERRY: So the short answer is,
18	if you look at 6015, which is the innocent
19	spouse provision, it was enacted the very same
20	legislation as this provision, and it has
21	conditional language. And so it's on page la
22	of our blue brief. And it essentially says
23	you know, has a similar parenthetical, but it
24	says "if" it was filed within 90 days.
25	And so I think the easiest way to do

- 1 it -- I'm not saying it's the only way -- but I
- 2 think the easiest way to do it is to actually
- 3 include conditional language.
- 4 JUSTICE KAGAN: Right. I quess -- I
- 5 guess what I was sort of driving at is, you
- 6 know, we've always said that there are no magic
- 7 words. So how do we draw that line? Like, how
- 8 -- how can we insist that there are no magic
- 9 words and yet insist that there be conditional
- 10 language of some kind?
- 11 MS. SHERRY: So I -- I don't think it
- 12 has to be conditional. I think that's the
- 13 easiest way. I could -- I could give you a
- 14 couple other ways I think Congress could do it.
- 15 Usually, when the court -- Congress is
- 16 talking about jurisdiction, it starts by
- 17 talking about the court. And so, if you look
- 18 at jurisdictional provisions, they tend to
- 19 start with the court, you know, shall have
- 20 jurisdiction of or over, and then fill in the
- 21 blank.
- 22 And so, here, if it started by saying
- 23 the Tax Court shall have jurisdiction over
- 24 petitions for review filed within 30 days, I
- 25 think it would be -- you know, we would have a

- 1 much harder argument to make.
- I think there are other circumstances
- 3 too -- you know, I don't think a
- 4 cross-reference is the best way to go about it,
- 5 certainly not a parenthetical one. But, if
- 6 Congress wanted to do that, use a different
- 7 phrase besides "such matter." Say "such
- 8 period." Include, you know, the time limit
- 9 within that.
- 10 So I think there are a variety of
- 11 different ways that Congress could have spoken
- 12 more clearly. I think the reason Congress
- didn't do so here is because it's not at all
- 14 what Congress in -- intended in this particular
- 15 review scheme, to have it be that rare -- rare
- 16 deadline.
- 17 CHIEF JUSTICE ROBERTS: But you're --
- 18 you're -- you're asking an awful lot of
- 19 Congress when you say that, basically, the Tax
- 20 Court shall have jurisdiction if it's at the
- 21 first part of the sentence rather than in a
- 22 parenthetical, it makes -- makes all the
- 23 difference.
- And, you know, "such matter," yes, it
- is not the clearest thing. Maybe it refers to

- 1 such determination. Maybe it refers to the
- whole thing, the petition. File a petition in
- 3 30 days. That's the matter.
- 4 And if that's the matter, then you
- 5 lose, right? Because it's the petition that's
- 6 filed within 30 days that it has jurisdiction
- 7 over.
- 8 MS. SHERRY: So I -- I don't think we
- 9 lose on that, but -- but you started by saying
- 10 it's a lot to ask of Congress. I think that is
- 11 the point of the clear statement rule. It does
- 12 ask a lot of Congress but on purpose because
- it's something you want Congress to focus on
- 14 and affirmatively decide. And so, you know, in
- other contexts, when you're dealing with --
- 16 CHIEF JUSTICE ROBERTS: Well, in other
- 17 contexts, I think we've had an unfortunately
- large number of cases where we do this type of
- 19 parsing, but usually "courts shall have
- jurisdiction" seems to me to be a pretty
- 21 significant piece of evidence on the question
- of whether or not this is jurisdictional.
- 23 And a -- a -- a lot of your argument
- is sort of, you know, well, but that's in a
- 25 parenthetical; well, but it comes in the middle

- of the sentence. And I don't know that that's
- 2 enough to say that you haven't made a clear
- 3 statement when the statement is the Tax Court
- 4 shall have jurisdiction.
- 5 MS. SHERRY: And so let -- let me, you
- 6 know, respond in two ways. One is I think, you
- 7 know, when -- when the Court applies a clear
- 8 statement rule -- and I'm now going outside of
- 9 the context of the long line of jurisdictional
- 10 and equitable tolling cases -- but, if you
- 11 look, for example, at the decision in FAA
- 12 versus Cooper, it's in the context of waiving a
- 13 state sovereign immunity, the Court has said,
- 14 you know, if there's multiple plausible
- interpretations, we're going to go with the one
- there that didn't waive the state's sovereign
- immunity. And the majority there said, you
- 18 know, the dissent has an interpretation that
- 19 seems plausible. It's just not required.
- 20 And I think the same is the case here.
- 21 Now we -- to be clear, we think we have the
- 22 better reading of -- of the -- of the
- 23 provision, and I think that's in part because
- of this Court's case law where there is a
- 25 difference between a time limit and subject

- 1 matter.
- 2 And if you look back, again, at the
- 3 original enactment, I think it's really clear
- 4 why it's talking about jurisdiction. It's not
- 5 to say that the time limit is jurisdictional.
- 6 It's to say that the subject matter, this new
- 7 CDP petition that did not exist before, that
- 8 the Tax Court has jurisdiction to adjudicate
- 9 that particular kind of petition.
- 10 And that is normally how
- 11 jurisdictional statutes are written. And so,
- 12 you know, there's no question Congress can make
- a time limit jurisdictional, but, if it wants
- 14 to do so, it has to speak clearly.
- JUSTICE KAVANAUGH: That's six --
- 16 6015(e)(1)(A) on --
- 17 MS. SHERRY: It is.
- 18 JUSTICE KAVANAUGH: -- on page 1a of
- 19 the blue brief you cited?
- I mean, that's not crystal-clear
- 21 either.
- MS. SHERRY: I mean, I don't -- I
- 23 don't dispute that, but at least it has
- 24 conditional language, which -- which gets a lot
- 25 closer to saying that the time limit is

- 1 conditional. I mean, it still has the -- the
- 2 difficulty of having it in a parenthetical, and
- 3 --
- 4 JUSTICE KAVANAUGH: It's just the
- 5 paren- --
- 6 MS. SHERRY: -- it's a long-winding,
- 7 you know, sentence, but it is conditional.
- 8 And there's another provision. It's
- 9 the interest abatement provision. It's 6404.
- 10 It's one that this Court talked about in the
- 11 Hincks decision. That one has similar
- 12 conditional language in that it says, you know,
- if it's filed -- I think there it's within 180
- 14 days.
- And so, you know, that is a much
- 16 closer case, where it's conditional. Here, it
- 17 doesn't have conditional language. It still
- has it in a parenthetical. The phrase is "such
- 19 matter." It's not normally what you think
- 20 "matter" means.
- 21 And we know the same language was in
- the original enactment, and it didn't mean it
- was jurisdictional there. And nothing, you
- 24 know, relevant with respect to that language
- 25 has changed in the ensuing years.

1	JUSTICE KAVANAUGH: On equitable
2	JUSTICE ALITO: It's go ahead.
3	JUSTICE KAVANAUGH: No, go ahead.
4	JUSTICE ALITO: It's pretty artificial
5	to think that Congress actually intended
6	anything on these issues, assuming that it can
7	intend anything. So what we're left with is
8	the language and maybe what we can infer from
9	the nature of these proceedings that may or may
10	not be subject to, on the one hand, a clear but
11	harsh rule and, on the other hand, a more
12	flexible rule that may lead to a lot of
13	proceedings as to whether there was an
14	equitable ground for tolling the statute of
15	limitations.
16	So what can you tell us about the
17	nature of the proceeding and what might be
18	inferred from it with respect to that issue?
19	MS. SHERRY: Absolutely.
20	And may I answer?
21	CHIEF JUSTICE ROBERTS: Certainly.
22	MS. SHERRY: So the nature of the
23	proceeding, I think, helps us a lot. I mean,
24	in Henderson, the Court said that that was a
25	very telling indication there. We think it's

- 1 similarly telling here.
- 2 The CDP proceeding is infused with
- 3 equity at every turn. Number one, the reason
- 4 it exists is because Congress wanted to put a
- 5 court between the IRS and levy and give
- 6 taxpayer protections.
- 7 But, number two, the substance of the
- 8 proceeding is about collection alternatives,
- 9 whether an offer-in-compromise should be
- 10 accepted. And one of the reasons you would
- 11 accept an offer-in-compromise is if public
- 12 policy and equity suggests that that is the
- 13 best option.
- 14 Congress imposed a balancing test to
- 15 balance the interests in tax collection on the
- 16 one hand with the interests of the individual
- 17 taxpayer on the other and having that
- 18 collection occur in as least intrusive a forum
- 19 as possible.
- The innocent spouse defense is one of
- 21 the things that can be raised in the context of
- 22 a collection due process proceeding. That's
- 23 equitable in nature too.
- And so, if we're looking at the nature
- of the CDP regime, it's equitable at every turn

- and it's an additional reason why, you know, to
- 2 the extent the Court thinks that Congress
- 3 didn't think about it, it -- it is, again, I
- 4 think, pretty implausible to think that this
- 5 Congress who enacted this regime would have
- 6 wanted it to be the harsh deadline.
- 7 CHIEF JUSTICE ROBERTS: Justice
- 8 Thomas, anything further?
- 9 JUSTICE THOMAS: Nothing for me,
- 10 Chief.
- 11 CHIEF JUSTICE ROBERTS: Justice
- 12 Breyer?
- Justice Sotomayor, anything further?
- JUSTICE SOTOMAYOR: No. Thank you.
- 15 CHIEF JUSTICE ROBERTS: Justice Kagan?
- 16 Justice Gorsuch?
- 17 JUSTICE KAVANAUGH: I have --
- 18 CHIEF JUSTICE ROBERTS: Justice
- 19 Kavanaugh?
- JUSTICE KAVANAUGH: Yeah, I have one
- 21 additional question. The government makes the
- 22 argument that if equitable tolling is
- available, it should only be in extraordinary
- 24 circumstances and wants to make sure that it's
- 25 pretty tightly cabined.

1	I just wanted to get your response of
2	how you would say equitable equitable
3	tolling should apply, when it should be
4	available, anything you want to say on that.
5	MS. SHERRY: Yeah. I mean, we we
6	don't dispute that we think the standard for
7	equitable tolling has been well established for
8	some time. The Court has cases, you know,
9	fairly recent cases saying what that two-part
10	standard is.
11	And we think the standard should be
12	exactly the same here as it is in other cases.
13	JUSTICE KAVANAUGH: Thank you.
14	CHIEF JUSTICE ROBERTS: Justice
15	Barrett? No?
16	Thank you, counsel.
17	Mr. Bond.
18	ORAL ARGUMENT OF JONATHAN C. BOND
19	ON BEHALF OF THE RESPONDENT
20	MR. BOND: Mr. Chief Justice, and may
21	it please the Court:
22	Section 6330(d)(1) contains what most
23	statutory deadlines lack: text that expressly
24	addresses the Court's jurisdiction and ties it
25	to the time limit for seeking review.

1 The second clause states the -- the 2 Tax Court shall have jurisdiction with respect to such matter. Petitioner agrees that "such 3 matter" refers to the petition described in the 4 first clause, which permits a person within 30 5 days to petition for review of a collection due 6 7 process determination. 8 And it is common ground that the Tax 9 Court's jurisdiction is contingent on the filing of a petition described in the first 10 11 clause. The narrow dispute is whether "such 12 matter" refers to a petition that meets both of the first clause's requirements or selectively 13 14 incorporates just one. 15 The clear meaning of the text in 16 context is that "such matter" refers to a 17 petition that satisfies both. The first clause describes a single act, filing a petition that 18 meets two criteria. And the time limit is 19 20 embedded in the verb phrase. 21 That is confirmed by paragraph (e)(1) 2.2 at page 14a of our appendix, which undisputedly 23 makes the Tax Court's jurisdiction to grant an 24 injunction contingent on a timely petition. 25 Petitioner cannot explain why Congress would

- 1 make a timely petition a jurisdictional
- 2 prerequisite to that remedy but not to the
- 3 Court's authority to decide the case.
- 4 The interlocking statutory structure
- 5 and nearly a century of decisions addressing
- 6 analogous Tax Court provisions reinforce that
- 7 understanding.
- 8 Petitioner's argument at bottom is
- 9 that various non-jurisdictional readings can be
- 10 posited. But none of them clouds the clear
- 11 statement that Congress provided because none
- is ultimately tenable after all the
- interpretive tools are applied.
- But, at a minimum, the deadline is
- mandatory, not subject to ad hoc exceptions.
- 16 If there are to be exceptions, they must come
- 17 from Congress, which not only can strike a
- 18 context-specific balance, as it has in other
- 19 areas of the code, but also can address
- 20 unintended spillover effects in a way that
- 21 courts cannot.
- I welcome the Court's questions.
- JUSTICE THOMAS: Mr. Bond, under
- 24 current practices, are -- is this -- are these
- 25 time limits ever tolled for any reason?

1	MR. BOND: Yes, there are statutory
2	grounds for tolling that apply that are
3	different fundamentally from equitable tolling,
4	and if I could address those specifically.
5	There's one in this provision itself,
6	630 6330(d)(2) for cases of bankruptcy.
7	There are also general statutory
8	tolling provisions that apply to this and many
9	other provisions in the code for cases where a
10	person is in a combat zone or a disaster area.
11	What's fundamentally different about
12	those about each of those areas is that the
13	information the IRS needs to know in order to
14	determine whether it can proceed with
15	collection is in its possession and is
16	automatically processed by its system.
17	The IRS gets monthly data from the
18	Department of Defense on whether someone is in
19	a combat zone. It has its systems
20	automatically query whether someone's ZIP code
21	is affected by a disaster declaration. And the
22	IRS is served with a bankruptcy petition and
23	knows whether to put a freeze code on that
24	person's account.
25	Equitable tolling is fundamentally

- 1 different. And the open-ended exception that I
- 2 think Petitioner is proposing would not be
- 3 workable for the IRS because, when the IRS
- 4 issues these 26,000-plus collection due process
- 5 determinations, it would have no way of knowing
- 6 whether a particular taxpayer who doesn't pay
- 7 or doesn't file their petition on time is
- 8 subject to an equitable circumstance or an
- 9 extraordinary circumstance that stands in their
- 10 way.
- 11 CHIEF JUSTICE ROBERTS: Do they get
- monthly reports from the Department of Defense
- 13 over who's in a combat zone?
- 14 MR. BOND: They receive monthly data
- 15 from the Department of Defense that is -- that
- 16 flows into the IRS's data system, that's
- 17 correct.
- 18 CHIEF JUSTICE ROBERTS: Well, how do
- 19 they even know that -- I mean, when do they
- 20 find out? I mean, nobody knows if they're
- 21 going to make -- file a claim for something
- 22 until they file a claim.
- I mean, I -- I'm just -- there are a
- lot of people, and the Department of Defense --
- 25 I -- I -- I just am struck by the difficulty

- 1 that that presents and want to make sure I
- 2 understand what's involved.
- 3 MR. BOND: Sure. As -- as -- as we
- 4 understand it, the Department of Defense
- 5 provides this data that goes into the IRS's
- 6 system addressing taxpayers generally, not just
- 7 those --
- 8 CHIEF JUSTICE ROBERTS: Taxpayers
- 9 generally? Like every taxpayer in the country?
- 10 MR. BOND: Those -- those who are in
- 11 combat zones, that data is provided by the
- 12 Department of Defense.
- 13 CHIEF JUSTICE ROBERTS: So there is
- 14 somewhere in there something said, you know,
- 15 Fred Smith not in combat zone. And we don't
- 16 even know if Fred Smith's going to file
- 17 something in the Tax Court or not.
- 18 JUSTICE BARRETT: And do you
- 19 cross-reference it when the list comes in and
- 20 -- and -- and --
- MR. BOND: Yes, this is processed by
- 22 the IRS's computers. And that -- that's
- 23 because this doesn't just affect collection due
- 24 process but a number of other deadlines and
- 25 provisions in --

1 CHIEF JUSTICE ROBERTS: Yeah, I know. 2 But my point is that your name is there even 3 though you've got nothing to do with -- there's no reason the IRS should worry about you, or --4 MR. BOND: Well, if -- if you're a 5 6 taxpayer. It's not all persons generally but 7 all taxpayers. 8 CHIEF JUSTICE ROBERTS: Wow. MR. BOND: And so too with disaster 9 10 relief. That's not by name but by ZIP code. 11 And for bankruptcy, you receive the petition. 12 So these exceptions that Congress have created 13 fit with the system that Congress --14 JUSTICE BARRETT: Mr. Bond, can I ask 15 you what your response would be to Ms. Sherry's 16 point that this process is equitable at every 17 turn? 18 I mean, you make some strong 19 arguments, but, you know, Ms. Sherry points out that the nature of these CDP proceedings might 20 reflect, as Justice Alito said, what is 21 2.2 Congress's intent or might -- might be more 23 consistent with a plan to permit equity. 24 MR. BOND: So CDP proceedings are not 25 equitable in the sense of trying to achieve

- 1 global fairness in the face of the code's 2 requirements. They are instead an accommodation of specific interests, including 3 intrusion into the -- the taxpayer's affairs 4 and their ability to pay that Congress provided 5 on top of all of the other mechanisms of 6 7 review. It's important to understand this 8 9 additional layer against that backdrop. default mechanism for seeking review is a 10 11 refund suit. And this Court has held for a 12 century that that satisfies due process. 13 On top of that, for many taxes, not 14 this particular one, but income, estate, and 15 gift taxes, there is deficiency review before
- 16 assessment occurs. Congress added this 17 procedure as an additional last clear chance 18 when the IRS is on the brink of collection to 19 address the collection steps themselves. 20 And it's only in cases where there 21 wasn't a prior deficiency opportunity to
- merits even come into the picture. 24 JUSTICE KAVANAUGH: On the stat --

challenge the underlying liability that the

25 MR. BOND: So --

22

1 JUSTICE KAVANAUGH: Keep going. 2 Sorry. 3 MR. BOND: So it -- it is an accommodation of those additional interests, 4 but it's a measured and balanced one that's 5 6 designed to be a brief pause, not to upend the 7 collect first and litigate later approach of the tax code. 8 9 JUSTICE KAVANAUGH: On the statutory 10 language, the fact that, as you say, there's a 11 narrow dispute and there's reasonable arguments 12 both ways about how to read the parenthetical, 13 doesn't that, under our precedents going back 14 20 years or so now, kind of end the case? 15 Because there has to be a clear 16 statement, we have said, and we've been 17 increasingly strict about that, and the fact 18 that there's a reasonable debate about how to 19 read the parenthetical, you can read it one 20 way, you can read it the other, doesn't that 21 just end it? 2.2 MR. BOND: No, Your Honor, because, 23 here, Congress has provided the kind of clear statement that this Court has said is most 24 25 important. The provision speaks to the Court's

- 1 power. The jurisdictional limitation is linked
- 2 back to that first clause.
- I don't think the clear statement rule
- 4 requires the clearest possible statement that
- 5 each criterion is independently tied to
- 6 jurisdiction.
- 7 JUSTICE KAVANAUGH: But it's in the
- 8 same sentence, and that helps you no doubt, but
- 9 it's still, I think, debatable which part of
- 10 the sentence preceding the parenthetical it
- 11 applies to, right?
- 12 MR. BOND: I don't think it is for two
- 13 reasons. First, just --
- JUSTICE KAVANAUGH: You don't think
- 15 it's debatable?
- MR. BOND: First, just focusing on
- 17 that clause, I don't think the last antecedent
- 18 rule or principles like that help Petitioner
- 19 because the first clause describes one thing,
- one act, filing a petition that meets two
- 21 requirements.
- You can't use the last antecedent
- 23 rule, as Petitioner does, to pick up just the
- last half of the first clause because that last
- 25 half describes a condition on a petition.

1 You can't grant jurisdiction over a 2 condition. You grant jurisdiction over the 3 matter. And, as Petitioner acknowledges, that's best read to mean the petition. 4 But even if you look beyond (d)(1), I 5 6 think paragraph (e)(1) is dispositive because 7 Congress there --JUSTICE ALITO: Well, before you --8 MR. BOND: -- as it has --9 10 JUSTICE ALITO: I'm sorry. Go ahead, 11 please. 12 MR. BOND: There, as it has done in 13 other provisions, has made clear that the Tax 14 Court's jurisdiction to grant an injunction is 15 dependent on a timely petition. 16 And on the point of timely, it's not 17 correct that in the context of equitable tolling a -- a -- a -- an action that is done 18 19 untimely but is tolled is therefore deemed to 20 be timely. There are two reasons for that I 21 would give. 2.2 First, look at the Court's decision in 23 Irwin, Petitioner's leading tolling case. At 24 page 92, the Court holds that the complaint is

untimely. And then it goes on at page 93 to

- 1 address the argument that, even if it was not
- 2 timely, it should be excused on equitable
- 3 tolling grounds.
- 4 And the second reason is that (e)(1),
- 5 as everyone acknowledges, is jurisdictional,
- 6 makes a timely petition a jurisdictional
- 7 prerequisite. That's the last place you would
- 8 expect to see Congress using the word "timely"
- 9 as imprecise --
- 10 JUSTICE BREYER: So does that mean
- 11 it's well established -- look, the obvious
- 12 thing in English -- I don't know about the last
- 13 antecedent rule and so forth, but -- but just
- in ordinary English, it says here "such
- 15 matter." Okay?
- Now that could refer to the appeal of
- 17 such determination, or it could refer to the
- 18 appeal of such determination filed within 30
- 19 days. Okay?
- Now I think that was Justice
- 21 Kavanaugh's point. And it got me why it
- 22 couldn't refer to either. And -- and then, if
- you go back to (e), it does say timely, but, I
- 24 mean, you go back to laws -- Black's Law
- Dictionary, I don't know, maybe you go back to

- 1 Justinian, and it says what tolling does is it
- 2 stops the clock. Okay? It stops the clock.
- 3 So, if you do have tolling and you
- 4 stop the clock for three days because the
- 5 person involved was very ill or his family was
- 6 or something, and the best reason in the world
- 7 he couldn't get to the post office, there was
- 8 black ice everywhere, I don't know, but then it
- 9 stopped three days later. Okay? Then it was
- 10 timely when he got around to filing it, and
- 11 they excused it.
- I mean, can't it be read that way? I
- mean, I guess everybody's asking the same
- 14 question, just emphasizing "can't."
- MR. BOND: So I don't think "timely"
- in (e)(1) can mean that --
- JUSTICE BREYER: Why?
- 18 MR. BOND: -- again because -- because
- 19 -- again, for two reasons. First, that's not
- 20 how this -- that's the opposite of how this
- 21 Court has described the effect of tolling in
- the equitable tolling context on which
- 23 Petitioner relies. And in this particular
- 24 provision, where Congress is saying a timely
- 25 petition is a jurisdictional prerequisite, it's

- 1 passing strange for Congress to say timely when
- 2 they -- if what they meant was timely only by
- 3 operation of equitable doctrines that do not
- 4 apply to jurisdictional prerequisites.
- 5 So I think that argument just doesn't
- 6 hold.
- 7 JUSTICE BREYER: The law dictionary
- 8 says equitable tolling is a court's
- 9 discretionary extension of a legal deadline.
- 10 MR. BOND: The practical --
- JUSTICE BREYER: So they extended the
- 12 legal deadline, and, therefore, it is timely.
- MR. BOND: The practical effect of
- 14 equitable --
- 15 JUSTICE BREYER: Right.
- 16 MR. BOND: -- tolling is to give
- 17 someone the benefit of that. But I think the
- 18 Court has distinguished equitable tolling from
- 19 statutory case -- tolling in cases like CalPERS
- 20 versus ANZ, where it says equitable tolling
- 21 isn't interpreting the statute to say it is
- 22 extended for this period.
- JUSTICE BREYER: Okay. My only other
- 24 question is, what terrible thing will happen
- if, in fact, we say, okay, yeah, you can have

- 1 equitable tolling? I mean, there are other
- 2 provisions that say you can't file a petition
- 3 that's going to interfere with the levying.
- 4 There's another provision that says it can't be
- 5 frivolous. So we have those two in operation.
- 6 So what awful thing will happen?
- 7 MR. BOND: So I would point you to two
- 8 things, one specific to this context and more a
- 9 -- a broader concern of spillover effects in
- 10 the code.
- 11 The specific consequence here is that
- if tolling is available, then when the 30-day
- deadline to petition runs, in the 26,000 cases
- where the IRS issues these determinations, it
- then will be in a state of uncertainty about
- 16 what, if anything, it can do to collect because
- it will know that a taxpayer may file a late
- 18 petition, assert tolling, and months or years
- 19 later a court will conclude that tolling was,
- in fact, available. And I think that puts the
- 21 IRS in an impossible position.
- 22 More broadly, I would -- I would point
- 23 the Court to spillover effects of interlocking
- 24 relationships in the code. The Ninth Circuit,
- in the Organic Cannabis case, pointed to an

- 1 illustration of this if you apply Petitioner's
- 2 approach to Section 6213(a) governing
- deficiency. And that's 95 percent of the
- 4 court's docket. And they explained that if you
- 5 apply equitable tolling there, because of the
- 6 interrelationships of the code, you'll end up
- 7 harming taxpayers by precluding them from
- 8 seeking -- or from bringing refund suits.
- 9 The Taxpayer Advocate has acknowledged
- 10 that and has explained --
- 11 JUSTICE BREYER: So don't do it there.
- MR. BOND: I think the difficulty --
- JUSTICE BREYER: "Equitable" means
- 14 equitable. So, if it's going to hurt
- 15 everybody, don't do it.
- MR. BOND: And I don't think
- 17 Petitioner has offered a theory that wouldn't,
- 18 on their view, extend to that other
- 19 circumstance. But the point where -- I'm
- 20 trying to make is that adjusting one provision
- in the code has spillover effects in others.
- JUSTICE BREYER: Right.
- 23 MR. BOND: And it's the kind of thing
- that Congress can address by looking at, in
- 25 this context, what would happen to (e)(1) and

1 the suspension periods if the deadline is not -- not jurisdictional and subject to tolling. 3 Congress could decide what circumstances warrant tolling. Maybe there 4 should be an outer limit on how much tolling is 5 available or what notice must be provided to 6 7 the IRS that a person is under such a circumstance and needs additional time. 8 Congress can make all of those kinds 9 of judgments, but this Court, in deciding the 10 11 binary question whether it is jurisdictional 12 and, if not jurisdictional, whether traditional tolling applies, can't make those kinds of 13 14 comprehensive judgments across the statute. 15 The other thing I would point you to, 16 Justice Breyer, is in terms of what Congress 17 actually understood at the time it enacted 18 this. 6213, the model for all of these 19 provisions, had been held at that point by every circuit in a wall of precedent to be 20 21 jurisdictional for 70 years. Congress in this 2.2 provision added even more emphatic language, 23 this jurisdictional parenthetical. So, in terms of expectations of 24 25 Congress or how Congress anticipated this and

1 other provisions would operate, I think 2 Congress sensibly understood that it would 3 operate in the same way. And it would upset those expectations to say, well, no, we need 4 conditional language, or we need the word 5 6 "jurisdiction" to appear earlier in the 7 sentence. 8 That is a magic words requirement. That is a clearest possible statement standard, 9 10 which is not what this Court's cases require. 11 JUSTICE ALITO: Suppose that (d) --12 JUSTICE GORSUCH: Is it, though --13 JUSTICE SOTOMAYOR: Mister --14 JUSTICE GORSUCH: No, please. 15 JUSTICE ALITO: Suppose that (d)(1) 16 were worded just slightly differently, and this 17 is not the kind of language you usually see in 18 a statute, but indulge the hypothetical. 19 So suppose it said the person may 20 within 30 days of a determination under this 21 section petition the Tax Court for review of such determination and, by the way, the Tax 2.2 23 Court shall have jurisdiction with respect to 24 such matter. What would you say then? 25 MR. BOND: I think the outcome would

- 1 be the same in that circumstance, both under
- 2 the language of this provision and especially
- 3 with (e)(1) in the backdrop.
- 4 JUSTICE ALITO: Really? Because, when
- 5 -- when you say "and, by the way," that signals
- 6 you're switching to a different subject.
- 7 MR. BOND: I don't think --
- 8 JUSTICE ALITO: You're breaking the
- 9 link between the 30-day filing requirement and
- 10 what you're going to say later about
- 11 jurisdiction, aren't you?
- MR. BOND: I think it's a closer case,
- but I think you would still need to figure out
- 14 what the -- what the antecedent is. And "such
- 15 matter" refers to the product of the process
- 16 described in that first clause. And even in
- 17 that variation, I still think it refers to a
- 18 process of filing a petition, the product of
- 19 which is a petition that satisfies those
- 20 criteria. And --
- 21 JUSTICE ALITO: All right. Well,
- 22 maybe that's -- maybe that's the case. The
- 23 reason I asked the question is I think that's
- 24 what you normally take -- make out of a
- 25 parenthetical. You're switching to something

- 1 else. It's an aside. It's something different
- 2 from what you've just said.
- 3 MR. BOND: I don't think it's an aside
- 4 here. I think the parenthetical shows you that
- 5 it's clearly related to and even more clearly
- 6 linked to the first clause. It's more closely
- 7 connected than if the second clause that's
- 8 currently in parentheses with the conjunction
- 9 were in a separate provision and all we had
- were "such matter" in (e)(1). I think that
- 11 would be a closer case than -- than what you
- 12 have here.
- Here, it's -- I think it's clear from
- 14 the placement of this parenthetical along with
- 15 the "such matter" reference, back to the first
- 16 clause, that all agree refers to the first
- 17 clause petition, that Congress is modifying or
- is -- is clarifying the scope of the Tax
- 19 Court's jurisdiction.
- 20 Recall that the Tax Court is one of
- 21 very specified jurisdiction. There's not a
- 22 1331 equivalent. It only has the jurisdiction
- that Congress has expressly conferred.
- I think the odd thing on Petitioner's
- view is that Petitioner can't explain why this

- 1 parenthetical is there at all because the
- 2 statement that a person may petition the Tax
- 3 Court for review of such determination would
- 4 necessarily signal that the Tax Court can
- 5 decide it.
- I think the point of the parenthetical
- 7 is to make emphatic that the Court's
- 8 jurisdiction is limited to petitions that are
- 9 authorized in the first clause.
- JUSTICE GORSUCH: Mr. Bond, on -- on
- 11 that score, just to follow up on Justice Alito,
- "such matter" could, it seems to me, refer to
- 13 -- talking about last antecedents -- at least
- 14 three things here. One, it could refer to a
- determination under this section, in which
- 16 case, as -- as -- as Justice Sotomayor
- 17 suggested, you might face difficulty because
- 18 there's been a determination under this
- 19 section. So that -- that -- that
- 20 confronts the government with problems, number
- 21 one.
- 22 Number two, it could be a petition, as
- 23 -- as your colleague on the other side argues,
- 24 Ms. Sherry, without respect to time, in which
- 25 case that would also present the government

- 1 with problems.
- Or, number three, it could be the
- 3 petition taking cognizance of the time, which
- 4 is the government's position.
- 5 So acknowledging that there are at
- 6 least three possibilities here and only one of
- 7 which obviously helps the government, what am I
- 8 supposed to do?
- 9 MR. BOND: So I think you have to look
- 10 carefully at each of those possibilities
- 11 because, as the Court says time and again,
- 12 ambiguity is not a function of --
- JUSTICE GORSUCH: But do you agree
- 14 with me those are the three possibilities and
- 15 two of them are rather difficult for the
- 16 government?
- 17 MR. BOND: There are three things that
- have been posited, but if I could explain why
- 19 the first two aren't tenable when you look at
- 20 the statutory context --
- JUSTICE GORSUCH: Of course, you may,
- 22 but -- but before you do --
- MR. BOND: Yes, that's the universe of
- 24 arguments that have been advanced.
- JUSTICE GORSUCH: That's the universe,

- 1 and two of them are -- are challenging for the
- 2 government?
- 3 MR. BOND: They -- they would be if
- 4 they could be squared with this text and
- 5 context --
- 6 JUSTICE GORSUCH: All right. Okay.
- 7 MR. BOND: -- but they cannot.
- 8 JUSTICE GORSUCH: Now you can go
- 9 ahead. All right.
- 10 MR. BOND: Sure. I think, with
- 11 respect to "determination," that's not a
- 12 plausible reading in this context, not only
- because of (e)(1) in the backdrop but just on
- the word "determination," that word appears a
- dozen times in this provision. And Congress
- 16 conspicuously switched to "matter" in this
- 17 parenthetical. If Congress meant
- 18 "determination," that would have been the
- 19 easiest way for it to say so. Petitioner
- 20 cannot explain that switch.
- It's true that Congress sometimes uses
- 22 synonyms, but there needs to be a reason to
- 23 conclude that Congress did that here. And
- there's no basis in the statute or in its
- 25 history to conclude that Congress used that

- 1 imprecise language.
- 2 JUSTICE GORSUCH: Well, I'll look
- 3 forward to hearing Ms. Sherry's thought on that
- 4 one.
- 5 MR. BOND: Sure.
- 6 JUSTICE GORSUCH: Okay.
- 7 MR. BOND: And on the second
- 8 possibility, that it refers only to a petition
- 9 of a particular kind, I don't think there's a
- 10 textual basis for disaggregating the
- 11 requirements that are in that first clause,
- 12 particularly when the time limit is embedded in
- 13 the verb phrase. It's "may within 30 days of
- 14 such determination petition."
- 15 I think Congress is signaling that
- 16 time is of the essence, that time is part and
- parcel to this avenue of review that's meant to
- 18 be a limited pause and is consistent with the
- 19 way the model for these provisions had been
- 20 understood by lower courts for 70 years.
- JUSTICE BARRETT: Mr. Bond, can I ask
- 22 you -- so Justice Gorsuch has just identified
- 23 the universe of possible interpretations.
- Let's say that I think the government's
- interpretation is maybe a little bit more

- 1 plausible but not a slam dunk.
- 2 In light of the backdrop of the clear
- 3 statement rule, what am I supposed to do with
- 4 that? I mean, how clear does it have to be?
- 5 MR. BOND: I think, once you've
- 6 exhausted the interpretive tools, you have to
- 7 conclude whether that other interpretation is
- 8 actually -- is -- is actually tenable. And so
- 9 it's -- it's not a clear as possible statement.
- 10 It just has to be that, after you've looked at
- 11 all of the context, you conclude that that
- 12 alternative interpretation --
- 13 JUSTICE BARRETT: But that sounds like
- 14 you're saying what we do in ordinary
- interpretation, which is just conclude what the
- 16 most plausible interpretation of the ordinary
- 17 language would be. But a clear statement rule
- 18 requires a little bit more than that, doesn't
- 19 it?
- 20 MR. BOND: Well, I think, as this
- 21 Court has described the clear statement rule,
- 22 its goal is to approximate Congress's likely
- intent in the setting, as I think the Court
- 24 said in Henderson. The clear statement rule is
- 25 justifiable if it's gauging what Congress would

- 1 have intended in this setting, not if it's
- 2 imposing drafting rules on Congress.
- And so, if you look at the text and
- 4 the context and the history and conclude that,
- 5 in fact, Petitioner's reading at the end of the
- 6 day can't be reconciled with all of those
- 7 things, then the statute is clear in making it
- 8 jurisdictional.
- 9 It's only ambiguous if, after
- 10 exhausting everything, you don't have an
- answer.
- 12 JUSTICE KAVANAUGH: I thought --
- 13 JUSTICE BARRETT: So you think that
- the rule kicks in only in a case of ambiguity?
- MR. BOND: That's right, yeah,
- 16 because, if it's unambiguous, then it's
- 17 necessarily a clear statement that something is
- 18 jurisdictional. And, here, Congress has
- 19 provided the kind of clear statement this Court
- 20 has called for by addressing the Court's
- 21 jurisdiction in the same provision, referring
- 22 back to the time limit, and then adding in the
- year 2000 the (e)(1) language that appears
- 24 elsewhere in the code that says the Tax Court's
- jurisdiction to grant a remedy that's necessary

- 1 to prevent mootness in some circumstances is
- 2 contingent on a timely petition.
- 3 And I don't think Petitioner can
- 4 explain why Congress would do that if timely --
- 5 timely means, as we say, one that actually
- 6 satisfies the timeline in the statute.
- 7 JUSTICE KAGAN: Mr. Bond --
- JUSTICE SOTOMAYOR: Mr. Bond, my law
- 9 clerk tried to explain my simple thinking when
- 10 I was reading this provision, and I'm not sure
- I fully understand her response, and perhaps
- 12 you can explain it to me.
- 13 If your reading is that the (d)
- 14 provision provides the court with -- is a
- 15 jurisdictional time limit, that means in my
- 16 mind that the Tax Court has no jurisdiction to
- do anything unless the petition is filed on
- 18 time, correct?
- 19 MR. BOND: That's right.
- JUSTICE SOTOMAYOR: So why do you need
- (e)(1) at all?
- MR. BOND: Because of the sentence
- 23 before the one we've been talking about in
- (e)(1) that was added at the same time as the
- 25 final sentence, which granted the Tax Court and

- 1 another proper court -- or the proper court or
- 2 the Tax Court jurisdiction to enjoin levy
- 3 activities notwithstanding the injunction act.
- 4 So, as we understand the final
- 5 sentence, it's clarifying that this is not a
- 6 freestanding grant of authority to the Tax
- 7 Court to enjoin levy activities outside of
- 8 cases in which it has jurisdiction because
- 9 there's a timely petition.
- Now, without that final sentence, I
- 11 think, as -- as you suggest, we would still say
- 12 the Tax Court doesn't have injunctive
- authority. That would be the better reading.
- 14 But Congress left nothing to chance here given
- its concern with having a judicial intrusion --
- 16 JUSTICE SOTOMAYOR: So --
- 17 MR. BOND: -- into collection causes
- 18 of --
- 19 JUSTICE SOTOMAYOR: -- under normal
- 20 circumstances, you would say we don't really
- 21 need (e)(1)?
- 22 MR. BOND: Under normal circumstances,
- 23 we would say it's -- in our view, it's not
- 24 strictly necessary, but it's there and it
- 25 serves the function of removing any doubt about

- 1 the Tax Court's jurisdiction.
- JUSTICE SOTOMAYOR: So why doesn't
- 3 that add to your adversary's position that
- 4 there is enough ambiguity given that it is,
- 5 even by your definition, a belts-and-suspenders
- 6 provision?
- 7 MR. BOND: Oh, I don't think it -- it
- 8 helps Petitioner at all. I think quite the
- 9 opposite. The fact that Congress went further
- 10 than arguably necessary to make clear that the
- 11 Tax Court's jurisdiction over this remedy is
- 12 contingent on a timely petition, I think that
- belt-and-suspenders approach points strongly in
- 14 our direction.
- 15 And I would add as well that this same
- 16 kind of language occurs in 6015(e), which
- 17 Petitioner was discussing earlier. In
- 18 particular, it appears at page 2a of our
- 19 appendix in a provision that I understand
- 20 Petitioner to agree is jurisdictional. We have
- 21 the same language there about the Tax Court
- 22 shall have no jurisdiction absent a timely
- 23 petition.
- 24 And, there, it performs the same
- 25 function of avoiding any doubt about the Tax

- 1 Court's injunctive authority. And if the Tax
- 2 Court can't enjoin act -- collection actions
- 3 that violate the suspension period, there's no
- 4 reason to think that Congress intended it to
- 5 have authority to adjudicate the underlying
- 6 collection due process proceeding.
- JUSTICE SOTOMAYOR: Thank you,
- 8 counsel.
- 9 JUSTICE KAGAN: Mr. Bond, this may be
- 10 an out-of-left-field question, but how should I
- 11 think about this clear statement rule, how
- 12 should I think about applying it in this case
- or more generally, if I'm -- if I have more
- than a suspicion that Congress has no idea what
- we're talking about in this area, that we keep
- on saying these words and presuming that
- 17 Congress understands them, and I don't see any
- 18 evidence that Congress really does.
- 19 And if I think that's so, I mean, I
- 20 guess you can argue with me, because you can --
- 21 you've talked a lot about Congress signaling
- 22 this and Congress saying that. But, I mean, my
- gut is that Congress has never read any of our
- 24 cases in this area.
- What should I do then?

1 MR. BOND: I think you should resist a 2 version of a clear statement rule that requires 3 particular phrasing or adds new bells and whistles to the -- the Court's past cases and 4 treats it as simply and directly as possible. 5 6 It's simply a tiebreaker rule to say whether 7 Congress has made a requirement jurisdictional 8 or not. 9 And I think the in -- the insight underlying the clear statement rule is that 10 11 because of the consequences we don't think 12 Congress does this inadvertently. 13 But there's nothing inadvertent about 14 Congress's approach to jurisdiction in this 15 statute or in the Tax Court context. 16 JUSTICE BREYER: But I think Justice 17 Kagan's question is more general. You know 18 there have been efforts from time to time in 19 the lower federal courts to send opinions to 20 Congress. There is a drafting section in both 21 houses. 2.2 Does the Solicitor General's Office 23 ever get together with them and say: Look, 24 here -- here are some general statements in 25 these opinions, we're just calling them to your

- 1 attention?
- 2 JUSTICE KAGAN: Gosh, you could wipe
- 3 out half of our docket.
- 4 JUSTICE BREYER: Well, that's a good
- 5 question.
- 6 (Laughter.)
- JUSTICE BREYER: But, I mean, as a --
- 8 CHIEF JUSTICE ROBERTS: Not to mention
- 9 the separation of powers between the executive
- 10 branch and Congress.
- 11 JUSTICE BREYER: They're always
- 12 sending stuff to Congress.
- MR. BOND: So I can't speak to any
- 14 specific dialogue on -- on that kind of
- drafting issue or on the lower court's
- 16 opinions.
- 17 I take the point that Congress may not
- 18 be paying as close attention to the Court's
- 19 opinions about which specific features of
- 20 statutes have jurisdictional significance. And
- 21 that's all the more reason not to ratchet up
- 22 the requirements or say --
- JUSTICE BREYER: Well, so you could
- 24 help there. You could help. The SG's office,
- 25 I mean.

1 MR. BOND: And we will take that to 2 But I think, as the Court decides the 3 case in front of you, I think the -- the answer is not to say, well, Congress used the word 4 jurisdictional, but it didn't use if or where, 5 6 or it didn't put jurisdiction in the right 7 place in the sentence, or it used paren -parentheses instead of a semicolon. 8 I think that does a disservice to 9 Congress and becomes a drafting instruction to 10 11 the legislature instead of approximating what 12 Congress would have had in mind. 13 JUSTICE KAVANAUGH: But the point of a 14 clear statement rule, to pick up on Justice 15 Kagan's question, is when legislation's 16 drafted, first of all, there are expert 17 drafters who are involved in the process and 18 who do know some of the background principles. 19 Usually, on something affecting the 20 IRS, Treasury people would be up there in the 21 room going through the language and they 2.2 presumably are aware of the Court's 23 jurisprudence. And, therefore, maybe not all of 24 25 Congress or even many of Congress, but the

- 1 people typing it into the computer and the
- 2 people in the room negotiating the language are
- 3 often aware of the background principles and,
- 4 therefore, we should require a clearer
- 5 statement than what we have here -- the last
- 6 part of this you're not going to like --
- 7 because they are aware of the clear statement
- 8 rule that the Court's put forth over the last
- 9 couple decades.
- 10 MR. BOND: So I think, if the Court
- 11 stands in the shoes of -- of Congress in
- 12 enacting this in -- in -- in 1998 originally
- and in 2006 when it took substantially its
- 14 current form or in the mind of experts who are
- focused on the issue, you'd come to the same
- 16 conclusion.
- 17 In 1998, it was clear that the
- 18 statutes like this on which this were -- were
- 19 modeled were jurisdictional. Congress had no
- 20 reason to think that by enacting a
- 21 substantially similar provision, with even more
- 22 explicit jurisdictional language, would not
- 23 achieve jurisdictional effect.
- 24 And, in 2006, and this is after
- 25 Arbaugh, when Congress enacted it into -- into

- 1 its current form and got rid of district court
- 2 review, it removed the one structural feature
- 3 that Petitioner says historically led to a
- 4 different interpretation.
- 5 JUSTICE KAVANAUGH: Well, to pick up
- on Justice Kagan's question some more, because
- 7 I think it is an important point, and the
- 8 separation of powers point, Treasury is
- 9 constantly going to Congress and saying we have
- a problem with this, that, and the other thing,
- 11 right, in the legislative -- in the -- in the
- 12 statutes, right, and to fix this and fix that.
- 13 And one of the things presumably
- 14 Treasury could emphasize is we need to be clear
- 15 about the importance of these deadlines. We
- need to be clear about the word jurisdiction.
- 17 That's very -- it wouldn't be the SG's office,
- but Treasury, ledge affairs, would be up there
- 19 all the time, right?
- 20 MR. BOND: It certainly would be open
- 21 if the Court rules that way for Treasury to do
- 22 that. But I think against the backdrop of
- 23 decades of decisions of lower courts
- 24 consistently treating this and other deadlines
- 25 as jurisdictional, I think it -- it's, I think,

- 1 inappropriate for the Court to assume that if
- 2 we rule against the direction of our
- 3 precedents, it's fine because the executive
- 4 branch can go to Congress and seek --
- 5 JUSTICE KAVANAUGH: Well, it's not --
- 6 MR. BOND: -- a different
- 7 dispensation.
- 8 JUSTICE KAVANAUGH: -- this has been a
- 9 process over a bunch of cases but has
- 10 established a clear baseline instead of
- 11 muddling through.
- 12 And now everyone -- the ledge affairs
- offices at IRS and Treasury know what the
- 14 situation is, and when they're discussing
- 15 legislative needs with Congress, which they do
- 16 all the time, with Ways and Means staff or
- 17 whatever, they can emphasize we need to be
- 18 clear about the word jurisdiction with these
- 19 time limits because that's the rule now. We
- 20 can't just assume anything.
- Now I realize there's a transition
- 22 period, but I don't see why that's so hard.
- MR. BOND: I think the difficulty, as
- the argument this morning has illustrated, is
- it's not even clear to me now what Petitioner

- 1 thinks would be sufficient and what the --
- 2 those in Congress or at Treasury could
- 3 conclude.
- 4 JUSTICE KAVANAUGH: The Tax Court
- 5 shall have jurisdiction only if it's filed
- 6 within 30 days. That would be sufficient.
- 7 MR. BOND: And so that's -- that's
- 8 even beyond what Petitioner has suggested here.
- 9 JUSTICE KAVANAUGH: I -- I agree, but
- 10 that would be sufficient.
- 11 MR. BOND: And that turns into a
- 12 clearest possible statement rule, which I don't
- think accords with the justification for the
- 14 clear statement rule of Arbaugh, which is
- trying to capture Congress's likely intent, and
- it is out of step with, I think, the -- the
- 17 comment earlier that Congress may not be aware
- of all of these decisions and we're simply
- 19 requiring the clearest possible statement, even
- though Congress may not know in every single
- 21 context exactly what that phrase should be.
- 22 And there are settings where different
- 23 -- oh, I'm sorry.
- 24 CHIEF JUSTICE ROBERTS: You can finish
- 25 your sentence.

1 MR. BOND: There are settings where 2 different language may be appropriate for specific -- context-specific reasons that 3 4 Congress may not appreciate without guidance 5 from this Court. 6 CHIEF JUSTICE ROBERTS: Thank you. 7 Justice Thomas? JUSTICE THOMAS: One small question. 8 9 Mr. Bond, you mentioned several times that this would have significant effect, a spillover 10 11 effect to other provisions if we rule against 12 you. 13 But, with that aside, how many appeals 14 are we talking about, these collection due 15 process appeals are we talking about? 16 MR. BOND: So the universe of cases in 17 which a person could petition is on average 18 26,000 or so a year. 19 JUSTICE THOMAS: No, how many are 20 there? 21 MR. BOND: Yes. So --2.2 JUSTICE THOMAS: How many actual 23 appeals are there? 24 MR. BOND: Appeals that are taken, I

think, is around 1100 a year.

1	JUSTICE THOMAS: Okay. And and how										
2	much if if we rule against you, how will										
3	that number change? Not the universe, but										
4	those numbers the 1100?										
5	MR. BOND: So, of the 11- or 1200										
6	petitions that are filed each year, roughly										
7	22 percent or so, around 300 of them, are										
8	dismissed for lack of jurisdiction. So that										
9	universe of cases would be affected by										
10	Petitioner's that's a five-year average										
11	would be affected by Petitioner's rule that										
12	tolling is available in those in those										
13	cases.										
14	The broader point I only I meant to										
15	make is that Petitioner's rule about equitable										
16	tolling affects the IRS's collection efforts in										
17	every case where a petition could be filed.										
18	That's why the 26,000 is in the picture.										
19	JUSTICE THOMAS: Thank you.										
20	CHIEF JUSTICE ROBERTS: Justice										
21	Breyer?										
22	Justice Sotomayor?										
23	JUSTICE SOTOMAYOR: No, thank you.										
24	CHIEF JUSTICE ROBERTS: Justice Kagan?										
25	Justice Gorsuch?										

1 JUSTICE KAVANAUGH: I have two more 2 questions. One, I am concerned about what you 3 said about the implications for 6013(a) --4 6213(a). I'm sorry. And -- but I thought the language in there was clearer in tying it to 5 6 jurisdiction, so I'm not sure a holding that 7 you lose here would affect 6213 --8 MR. BOND: We -- we agree that 6213(a) should stand as it is, and courts have 9 understood it that way for a long time. 10 All 11 I'm saying is that when Congress enacted 12 6330(d)(1) in 1998, it added on top of what 13 6213 had. 14 JUSTICE KAVANAUGH: I got that point. 15 But you're not worried -- or correct me if I'm 16 wrong, because I'd like to know this -- if we 17 rule against you here, you still have a good 18 argument that 6213(a) is jurisdictional? 19 MR. BOND: Yes. 20 JUSTICE KAVANAUGH: Correct? 21 MR. BOND: Yes. 2.2 JUSTICE KAVANAUGH: Okay. And then 23 the second argument, picking up on Justice Barrett's question, I -- I struggle with the 24 25 question she asked too: How -- how clear is

- 1 clear?
- I thought you were saying, to satisfy
- 3 the clear statement rule, so long as the word
- 4 "jurisdiction's" been used, then you go to the
- 5 best -- the best reading.
- Is that not what you're saying? Maybe
- 7 that's not what you're saying.
- 8 MR. BOND: So I guess I'm saying two
- 9 things. When we're trying to determine whether
- 10 the statute --
- 11 JUSTICE KAVANAUGH: In other words,
- 12 the clear statement requires using the word
- 13 "jurisdiction." Once you've used that, then
- just -- you've cleared that hurdle and then you
- 15 go to the best reading. Maybe I'm wrong.
- 16 MR. BOND: So I think there are two
- separate things going on. One is, when we're
- 18 trying to figure out whether a particular
- 19 requirement is jurisdictional in a statute that
- 20 expressly addresses jurisdiction, I don't think
- 21 we continue to apply the clear statement rule
- 22 at every single requirement.
- JUSTICE KAVANAUGH: That's what I
- thought.
- MR. BOND: Yeah, that's right. But I

- 1 think the -- the thing I was saying in response
- 2 to Justice Barrett is how do we know whether
- 3 something is clear. And I think it's like any
- 4 other context where you've -- like in Chevron
- 5 or something else, where we apply all the
- 6 interpretive tools before we conclude it's
- 7 ambiguous or not.
- JUSTICE KAVANAUGH: Thank you.
- 9 CHIEF JUSTICE ROBERTS: Justice
- 10 Barrett? No?
- 11 Thank you, counsel.
- 12 Rebuttal, Ms. Sherry?
- 13 REBUTTAL ARGUMENT OF MELISSA ARBUS SHERRY
- ON BEHALF OF THE PETITIONER
- MS. SHERRY: Thank you. Let me try to
- 16 make three points.
- 17 First, with respect to the clear
- 18 statement rule, I think the Commissioner's view
- 19 of the clear statement rule is inconsistent
- 20 with how this Court applies it in other
- 21 contexts, and it would undermine it in other
- 22 contexts.
- FAA versus Cooper says, number one, to
- the point that was just made, it's not that you
- just apply it at the threshold, whether there's

- 1 a waiver of sovereign immunity. You apply it
- 2 to actually decide the scope question. And
- 3 that's really what we're talking about here.
- 4 It's a jurisdiction-conferring provision. What
- 5 is the scope of that jurisdiction? It's the
- 6 exact same question the Court was asking in FAA
- 7 versus Cooper, and it has to apply in the same
- 8 way.
- 9 As far as whether Congress is thinking
- 10 about this, and we don't know what Congress's
- 11 preference is, we think that means that we have
- 12 to win on this because, as the Court said in
- 13 Henderson, this Court has a preference to treat
- 14 time limits like claim-processing rules. If
- 15 Congress has a different preference and
- actually thinks about it, then Congress has to
- 17 speak clearly, and it hasn't done so here.
- 18 As far as (e)(1) goes, a few points on
- 19 that. Number one, it is very much the tail
- 20 wagging the dog. We think "timely" absolutely
- 21 has the interpretation we give it, which is it
- 22 includes equitable tolling. Look no further
- 23 than this Court's decision in Artis, which said
- 24 that tolling is pausing, it's stopping the
- 25 clock. Even the dissent that disagreed with

- 1 that with respect to that statute said in
- 2 Footnote 10 that is how we understand equitable
- 3 tolling. So we think that answers it, and
- 4 there's no incongruity at all.
- 5 But the other thing I think is worth
- 6 looking at is the first sentence in (e)(1).
- 7 That's the one that tells the IRS that it can't
- 8 collect. And that is not tied at all to
- 9 whether or not a petition is timely. As soon
- 10 as any petition is filed, there's an appeal
- 11 pending. Then the IRS cannot levy during that
- 12 period of time.
- 13 And then, Justice Sotomayor, to your
- point, you know, does that mean that the final
- sentence means nothing, the final sentence is
- there to say that a taxpayer can't go to the
- 17 Tax Court and has to go to another court before
- there's an appeal in the Tax Court. And so, to
- 19 the extent the IRS levies while a CDP hearing
- is happening before the Office of Appeals, that
- 21 taxpayer has to go to the district court.
- 22 So the final sentence, understood our
- way, makes complete sense. What Congress was
- saying is that when you have an appeal that the
- 25 Tax Court is actually going to adjudicate on

- 1 the merits, you can go to Tax Court.
- Otherwise, you have other courts that are
- 3 available to you.
- 4 As far as administrability goes, you
- 5 know, the idea that the -- you know, that this
- 6 certainty exists in the real world, I think, is
- 7 more a myth than anything. I heard for the
- 8 first time that there is a list of, you know,
- 9 combat zones and that they know what every
- 10 taxpayer is doing. I think that narrows those
- 11 exceptions.
- I mean, it's not just those who are
- 13 serving in combat zones. It's a person
- 14 affected by a terrorist action. It covers a
- 15 relief worker assisting a disaster area. The
- 16 list goes on and on.
- 17 And it's not just those exceptions.
- 18 There's a mailbox rule. There's other
- instances in which the 30 days are going to
- 20 come and go, and the IRS is not going to know
- 21 whether a petition may ultimately be accepted
- 22 as timely.
- 23 And administrability concerns, more
- 24 generally, to the number of cases, this looks
- 25 nothing like the refund actions that were at

- 1 issue in Brockamp, where there were 90 million
- 2 refunds that the IRS had to deal with. There
- 3 are about 1200 cases that are petitioned to the
- 4 Tax Court. And I know they said -- I forgot
- 5 what the number was, but however many are
- 6 dismissed right now for lack of jurisdiction,
- 7 that's not just because they weren't filed
- 8 within 30 days. There's a number of other
- 9 reasons why those cases are dismissed for lack
- 10 of jurisdiction.
- 11 And before the Eighth Circuit, the IRS
- said we just don't know the numbers of how many
- are dismissed because of timeliness when we're
- dealing with a pro se or a low-income taxpayer.
- 15 And to get back to Congress's intent
- here and to Henderson specifically, they say --
- 17 you know, the Commissioner says that 30 days
- 18 was meant to be very, very short and quick.
- 19 The same argument was made in Henderson and
- 20 rejected. The argument there was, before this
- 21 legislation was passed, there was absolutely no
- judicial review at all. And so the government
- argued, well, yeah, they gave you judicial
- 24 review, but they meant it to be strict and
- 25 jurisdictional. And the Court rejected that

- 1 argument there because it was veteran-friendly
- 2 legislation. The same is true here. It was
- 3 intended to protect the taxpayer.
- 4 If Congress wanted it to be especially
- fast, it would have put in other deadlines to
- 6 require a CDP hearing to be heard in a
- 7 particular period of time, a determination to
- 8 be made. Instead -- I think we talked about
- 9 (d)(3) earlier -- it says that the Office of
- 10 Appeals retains jurisdiction with respect to
- 11 the determination.
- 12 This is an iterative process. There
- is a back and forth. And in the end, it's
- about providing equity to the taxpayer.
- The amicus briefs are replete with
- 16 examples of individuals who did not get their
- day in court because the Tax Court deemed this
- deadline to be jurisdictional and not subject
- 19 to equitable tolling. Ms. Castillo's case is
- 20 currently pending in the Second Circuit. It is
- 21 a perfect example of why this Congress who
- 22 passed this statute would not have wanted this
- 23 to be the rare and harsh jurisdictional
- 24 deadline.
- Thank you.

1			CHIEF	JUSI	ΓIC	E F	ROBERTS	S: T	hank	z y	ou,
2	cour	nsel.	The	case	is	ร รเ	ıbmitt(ed.			
3			(Wher	eupor	ı,	at	11:08	a.m.	, th	ne	case
4	was	submi	itted	.)							
5											
6											
7											
8											
9											
10											
11											
12											
13											
14											
15											
16											
17											
18											
19											
20											
21											
22											
23											
24											
25											

1 1 [1] 10:17 10 [1] 77:2 10:00 [2] 1:15 3:2 11 [1] 72:5 11:08 [1] 81:3 1100 [2] 71:25 72:4 12 [1] 1:11 1200 [2] 72:5 79:3 **1331** [3] **10**:4 **14**:2 **53**:22 1340 [1] 14:2 14a [2] 6:18 35:22 180 [1] 30:13 1998 [5] 4:19 16:1 67:12.17 73:12 1a [2] 24:21 29:18 2 [1] 10:17 20 [1] 42:14 20-1472 [1] 3:6 2000 [1] 59:23 2006 [2] 67:13,24 2015 [1] 18:12 2022 [1] 1:11 22 [1] 72:7 **26,000** [3] **48**:13 **71**:18 **72**: 26,000-plus [1] 38:4 2a [1] 62:18 3 **3** [2] **2:4 10:18** 25 **25**:24 **27**:3,6 **35**:5 **45**: 79:8.17 18 **18:**2 **48:**12 **52:**9 300 [1] 72:7 34 [1] 2:7

30 [17] **7**:5,8,15 **9**:3 **12**:8 **18**: 18 **51**:20 **57**:13 **70**:6 **78**:19 **30-day** [7] **4:**3 **6:**20 **11:**18, 4 405(g [2] 10:1,4 5 50 [1] 10:1 6 60 [1] 7:16 6013(a [1] 73:3

6015 [1] 24:18 6015(e [1] 62:16 6015(e)(1)(A [1] 29:16 **6213** [3] **50**:18 **73**:7,13 6213(a [4] 49:2 73:4,8,18 630 [1] 37:6 6330(d)(1 [3] 3:16 34:22 **73**:12 6330(d)(2 [1] 37:6 6330(d)(3 [1] 11:10 6404 [1] 30:9

75 [1] **2:**10 9 90 [3] 7:16 24:24 79:1 92 [1] 44:24 93 [1] 44:25 95 [1] 49:3 a.m [3] 1:15 3:2 81:3 abatement [1] 30:9 ability [2] 17:7 41:5 able [1] 16:10 above-entitled [1] 1:13 absent [1] 62:22 absolutely [5] 7:24 12:22 **31**:19 **76**:20 **79**:21 abuses [1] 4:22 accept [2] 7:19 32:11 accepted [2] 32:10 78:21 accommodation [2] 41:3 42.4 accords [1] 70:13 account [1] 37:24 achieve [2] 40:25 67:23 acknowledged [1] 49:9 acknowledges [2] 44:3 **45**:5 acknowledging [1] 55:5 across [1] 50:14 act [4] 35:18 43:20 61:3 63: action [6] 5:11.12 16:22 17: 17 44:18 78:14 actions [2] 63:2 78:25 activities [2] 61:3,7 actual [2] 6:25 71:22 actually [14] 6:5 8:6 11:24 **16**:6,9 **25**:2 **31**:5 **50**:17 **58**: 8,8 60:5 76:2,16 77:25 ad [1] 36:15 add [4] 19:13 22:21 62:3,15 added [4] 41:16 50:22 60: 24 73:12 adding [1] 59:22 additional [7] 19:13 33:1. 21 41:9.17 42:4 50:8 address [8] 22:2,4 23:20 **36**:19 **37**:4 **41**:19 **45**:1 **49**: addresses [2] 34:24 74:20 addressing [3] 36:5 39:6 **59**:20 adds [1] 64:3 adjudicate [3] 29:8 63:5 77:25 adjuncts [1] 21:20

adjusting [1] 49:20

administrability [2] 78:4,

70 [2] 50:21 57:20

7442 [1] 14:4

administrative [1] 21:16 advanced [1] 55:24 adversary's [1] 62:3 Advocate [1] 49:9 affairs [3] 41:4 68:18 69:12 affect [2] 39:23 73:7 affected [4] 37:21 72:9.11 78:14 affecting [1] 66:19 affects [1] 72:16 affirmatively [1] 27:14 agency [1] 20:6 agree [8] 9:16 12:1,7 53:16 55:13 62:20 70:9 73:8 agrees [2] 4:2 35:3 ahead [5] 13:6 31:2,3 44: 10 56:9 **ALITO** [13] **13**:4,7 **31**:2,4 40:21 44:8,10 51:11,15 52: 4 8 21 54:11 allow [2] 5:12 22:5 alluded [1] 16:13 alone [1] 4:24 already [4] 9:18 14:1 17:18 alternative [2] 12:9 58:12 alternatives [3] 16:1 17:13 32:8 ambiguity [3] 55:12 59:14 62:4 ambiguous [2] 59:9 75:7 amicus [2] 10:16 80:15 amount [1] 10:14 analogous [1] 36:6 another [5] 11:15 30:8 48: 4 61:1 77:17 answer [9] 6:1.2 10:23 16: 12 **20**:13 **24**:17 **31**:20 **59**: 11 66:3 answers [1] 77:3 antecedent [8] 4:6 9:6 11: 8 12:19 43:17,22 45:13 52: antecedents [1] 54:13 anticipated [1] 50:25 ANZ [1] 47:20 appeal [6] 8:15 45:16.18 77:10.18.24 appeals [7] 11:11 71:13,15, 23.24 77:20 80:10 appear [2] 9:9 51:6 APPEARANCES [1] 1:18 appears [4] 7:25 56:14 59: 23 62:18 appendix [2] 35:22 62:19 applicable [2] 15:15 20:10 applied [3] 6:21 21:10 36: applies [4] 28:7 43:11 50: 13 75:20

37:2,8 47:4 49:1,5 74:21 **75**:5,25 **76**:1,7 applying [2] 21:7 63:12 appreciate [1] 71:4 approach [4] 42:7 49:2 62: 13 64:14 appropriate [2] 19:20 71:2 approximate [1] 58:22 approximating [1] 66:11 Arbaugh [2] 67:25 70:14 ARBUS [5] 1:19 2:3.9 3:9 **75**:13 area [4] 37:10 63:15.24 78: areas [3] 23:7 36:19 37:12 aren't [2] 52:11 55:19 arguably [1] 62:10 argue [3] 19:8,18 63:20 argued [2] 10:17 79:23 argues [1] 54:23 argument [23] 1:14 2:2,5,8 3:5.9 18:14 19:18 23:11 **26**:1 **27**:23 **33**:22 **34**:18 **36**: 8 45:1 47:5 69:24 73:18. 23 75:13 79:19.20 80:1 arguments [3] 40:19 42: 11 55:24 around [4] 21:22 46:10 71: 25 **72**:7 Article [10] 20:4,5,7,15,18 **21:**1,12,21,25 **23:**19 artificial [1] 31:4 Artis [1] 76:23 aside [4] 13:15 53:1.3 71: 13 assert [1] 48:18 assessment [1] 41:16 **Assistant** [1] 1:21 assisting [1] 78:15 assume [3] 19:25 69:1,20 assuming [1] 31:6 attention [2] 65:1,18 Auburn [2] 9:23 10:8 authority [8] 6:4,5 14:4 36: 3 **61**:6.13 **63**:1.5 authorized [1] 54:9 automatic [1] 9:12 automatically [2] 37:16,20 available [13] 5:25 6:7 16: 14.15 **17**:4.6 **33**:23 **34**:4 48:12.20 50:6 72:12 78:3 avenue [2] 15:13 57:17 average [2] 71:17 72:10 avoiding [1] 62:25 aware [4] 66:22 67:3,7 70: awful [2] 26:18 48:6 В back [18] 3:23 8:20 9:1,15 **14**:20 **22**:10 **23**:23 **24**:13

29:2 42:13 43:2 45:23.24.

25 **53**:15 **59**:22 **79**:15 **80**:

backdrop [6] 20:2 41:9 52: 3 **56**:13 **58**:2 **68**:22 background [2] 66:18 67: balance [2] 32:15 36:18 balanced [1] 42:5 balancing [1] 32:14 bankruptcy [8] 18:6,23,25 **21**:14.19 **37**:6.22 **40**:11 BARRETT [9] 11:3 34:15 39:18 40:14 57:21 58:13 **59:**13 **75:**2.10 Barrett's [1] 73:24 baseline [1] 69:10 basically [2] 24:7 26:19 basis [3] 23:22 56:24 57:10 becomes [1] 66:10 behalf [8] 1:20,22 2:4,7,10 3:10 34:19 75:14 bells [1] 64:3 belt-and-suspenders [1] **62:**13 belts-and-suspenders 1] 62:5 benefit [1] 47:17 besides [1] 26:7 best [8] 19:6 26:4 32:13 44: 4 46:6 74:5.5.15 better [3] 6:14 28:22 61:13 between [6] 10:25 22:24 28:25 32:5 52:9 65:9 bevond [2] 44:5 70:8 bia [1] 14:19 Bill [1] 17:25 binary [1] 50:11 bit [3] 13:15 57:25 58:18 black [1] 46:8 Black's [1] 45:24 blank [1] 25:21 blue [4] 6:19 12:8 24:22 29: **BOECHLER** [2] 1:3 3:6 BOND [77] 1:21 2:6 34:17. 18,20 36:23 37:1 38:14 39: 3.10.21 **40:**5.9.14.24 **41:**25 **42**:3.22 **43**:12.16 **44**:9.12 46:15.18 47:10,13,16 48:7 **49**:12.16.23 **51**:25 **52**:7.12 **53:**3 **54:**10 **55:**9,17,23 **56:** 3,7,10 **57**:5,7,21 **58**:5,20 **59**:15 **60**:7,8,19,22 **61**:17, 22 62:7 63:9 64:1 65:13 66:1 67:10 68:20 69:6,23 **70**:7,11 **71**:1,9,16,21,24 **72**: 5 **73**:8,19,21 **74**:8,16,25 both [13] 9:16,19 10:4 13: 22 19:7 21:7 22:12 23:24 35:12.17 42:12 52:1 64:20 bottom [1] 36:8 bounds [1] 23:18 boxed [1] 15:10

apply [13] 7:10 10:4 34:3

branch [2] 65:10 69:4 breaking [1] 52:8 Breyer [17] 33:12 45:10 46: 17 **47**:7,11,15,23 **49**:11,13, 22 50:16 64:16 65:4,7,11, 23 72:21 brief [6] 6:19 12:8 19:5 24: 22 29:19 42:6 briefed [1] 22:17 briefs [1] 80:15 bring [1] 16:22 bringing [1] 49:8 brink [1] 41:18 broader [2] 48:9 72:14 broadly [1] 48:22 Brockamp [2] 5:5 79:1 bunch [1] 69:9

cabined [1] 33:25 call [2] 20:4,5 called [1] 59:20 calling [2] 14:24 64:25 CalPERS [1] 47:19 came [1] 1:13 Cannabis [1] 48:25 cannot [5] 35:25 36:21 56: 7.20 77:11 capture [1] 70:15 carefully [1] 55:10 Case [31] 3:6 6:6 8:12 12: 16,18 **15**:15 **16**:18 **18**:1,13 **21**:15 **22**:14 **28**:20,24 **30**: 16 36:3 42:14 44:23 47:19 **48**:25 **52**:12,22 **53**:11 **54**: 16,25 59:14 63:12 66:3 72: 17 80:19 81:2.3 cases [26] 12:15 14:1.16 **15**:16 **16**:19 **27**:18 **28**:10 **34**:8.9.12 **37**:6.9 **41**:20 **47**: 19 48:13 51:10 61:8 63:24 64:4 69:9 71:16 72:9.13 **78:**24 **79:**3,9 Castillo [1] 22:14 Castillo's [1] 80:19 causes [1] 61:17 CDP [11] 4:1 5:6 8:18 14:9 **29**:7 **32**:2,25 **40**:20,24 **77**: 19 80:6 century [2] 36:5 41:12 certain [1] 10:13 certainly [6] 10:21 12:23 22:9 26:5 31:21 68:20 certainty [1] 78:6 challenge 3 16:25 17:11 41:22 challenging [1] 56:1 chance [2] 41:17 61:14 change [1] 72:3 changed [2] 4:18 30:25 check [1] 16:10 Chevron [1] 75:4

23 11:4 12:3 26:17 27:16 **31:**21 **33:**7,10,11,15,18 **34:** 14,20 38:11,18 39:8,13 40: 1,8 **65**:8 **70**:24 **71**:6 **72**:20, 24 75.9 81.1 Circuit [5] 22:15 48:24 50: 20 79:11 80:20 Circuit's [1] 21:8 circumstance [5] 38:8 9 49:19 50:8 52:1 circumstances [7] 13:3 26:2 33:24 50:4 60:1 61: 20.22 cite [1] 23:9 cited [1] 29:19 claim [3] 21:17 38:21,22 claim-processing [1] 76: 14 clarifying [2] 53:18 61:5 clarity [1] 3:17 class [1] 14:16 clause [18] 3:18.22 10:10 **35:**1.5.11.17 **43:**2.17.19.24 52:16 53:6.7.16.17 54:9 57:11 clause's [1] 35:13 clear [50] 4:13 6:16 9:6 11: 15,22 **14**:22 **27**:11 **28**:2,7, 21 29:3 31:10 35:15 36:10 41:17 42:15,23 43:3 44:13 53:13 58:2,4,9,17,21,24 59: 7,17,19 **62:**10 **63:**11 **64:**2, 10 66:14 67:7,17 68:14,16 69:10.18.25 70:14 73:25 **74:**1.3.12.21 **75:**3.17.19 cleared [1] 74:14 clearer [2] 67:4 73:5 clearest [5] 26:25 43:4 51: 9 70:12.19 clearly [7] 3:16 7:10 26:12 **29**:14 **53**:5,5 **76**:17 clerk [1] 60:9 client's [1] 16:17 clock [4] 46:2,2,4 76:25 close [2] 4:23 65:18 closely [1] 53:6 closer [4] 29:25 30:16 52: 12 53:11 closest [2] 4:6 11:7 clouds [1] 36:10 code [11] 36:19 37:9,20,23 40:10 42:8 48:10,24 49:6, 21 59:24 code's [1] 41:1 cognizance [1] 55:3 colleague [1] 54:23 collect [3] 42:7 48:16 77:8 collection [17] 4:20 17:12 **32**:8.15.18.22 **35**:6 **37**:15 38:4 39:23 41:18.19 61:17 63:2.6 71:14 72:16 combat [7] 37:10.19 38:13

39:11.15 78:9.13 come [6] 18:20 19:1 36:16 41:23 67:15 78:20 comes [5] 13:17 14:4 18: 23 27:25 39:19 comfortable [1] 5:7 comment [1] 70:17 **COMMISSIONER** [6] 1:6 3:6 4:2 6:11 19:6 79:17 Commissioner's [3] 4:8 6: 16 75:18 common [4] 19:25 20:2.9 **35:**8 companion [1] 21:15 compelling [1] 6:18 complaint [1] 44:24 complete [1] 77:23 comprehensive [1] 50:14 computer [1] 67:1 computers [1] 39:22 concern [2] 48:9 61:15 concerned [1] 73:2 concerns [1] 78:23 conclude [9] 48:19 56:23. 25 58:7,11,15 59:4 70:3 **75**:6 conclusion [1] 67:16 concurrent [1] 24:8 condition [2] 43:25 44:2 conditional [12] 10:10 24: 21 25:3,9,12 29:24 30:1,7, 12,16,17 51:5 confer [1] 13:25 conferral [1] 10:5 conferred [2] 14:6 53:23 conferring [1] 10:1 confirmed [2] 7:4 35:21 confronts [1] 54:20 Congress [108] 3:15 4:20 **5**:10 **12**:13 **13**:21,21,24 **14**: 8 **15**:20 **16**:2,4,7,23 **17**:9, 20,22,24 18:5 19:9,12,25 20:20 23:12 25:14,15 26:6, 11,12,14,19 27:10,12,13 **29**:12 **31**:5 **32**:4,14 **33**:2,5 **35**:25 **36**:11,17 **40**:12,13 **41**:5.16 **42**:23 **44**:7 **45**:8 46:24 47:1 49:24 50:3,9, 16.21.25.25 **51:**2 **53:**17.23 **56**:15,17,21,23,25 **57**:15 **58:**25 **59:**2,18 **60:**4 **61:**14 **62:**9 **63:**4,14,17,18,21,22, 23 64:7,12,20 65:10,12,17 **66**:4,10,12,25,25 **67**:11,19, 25 68:9 69:4,15 70:2,17,20 **71**:4 **73**:11 **76**:9,15,16 **77**: 23 80:4 21 Congress's [6] 40:22 58: 22 64:14 70:15 76:10 79:

consequence [1] 48:11 consequences [2] 14:24 64:11 consider [1] 5:11 consistent [2] 40:23 57:18 consistently [1] 68:24 conspicuously [1] 56:16 constantly [1] 68:9 contains [1] 34:22 context [18] 4:11 21:12 28: 9.12 32:21 35:16 44:17 46: 22 48:8 49:25 55:20 56:5. 12 58:11 59:4 64:15 70:21 75:4 context-specific [2] 36:18 71:3 contexts [4] 27:15,17 75: 21,22 contextually [2] 15:7,19 contingent [4] 35:9,24 60: 2 62:12 continue [2] 23:14 74:21 controversy [2] 8:12 10: convert [2] 9:18 24:15 Cooper [3] 28:12 75:23 76: correct [6] 11:20 38:17 44: 17 60:18 73:15 20 couldn't [2] 45:22 46:7 Counsel [6] 11:2,23 34:16 **63**:8 **75**:11 **81**:2 country [1] 39:9 couple [3] 20:14 25:14 67: course [1] 55:21 COURT [126] 1:1,14 3:12, 13 **4**:1,9,16 **5**:10 **6**:4 **7**:4, 13,15,20 **8:**3,13 **10:**2,3,19 **13:**23,23,25 **14:**3,6,9,10,11 **18**:17,18,19,21 **19**:2,12 **20**: 3,4,5,7,15,16,16,19 **21:**1,1, 5,7,14 **22:**6,9,11,25 **23:**1,5, 6,13,13,20,25 **24:**2,4,5 **25:** 15.17.19.23 **26:**20 **28:**3.7. 13 **29**:8 **30**:10 **31**:24 **32**:5 33:2 34:8.21 35:2 36:6 39: 17 **41**:11 **42**:24 **44**:24 **46**: 21 **47**:18 **48**:19.23 **50**:10 **51**:21,23 **53**:20 **54**:3,4 **55**: 11 **58**:21,23 **59**:19 **60**:14, 16,25 **61:**1,1,2,7,12 **62:**21 63:2 64:15 66:2 67:10 68: 1,21 69:1 70:4 71:5 75:20 76:6,12,13 77:17,17,18,21, 25 **78**:1 **79**:4,25 **80**:17,17 Court's [33] 3:21 5:8 8:22 9:22 12:15 14:3 21:10 22: 24 28:24 34:24 35:9.23 36: 3.22 **42**:25 **44**:14.22 **47**:8 **49**:4 **51**:10 **53**:19 **54**:7 **59**:

20,24 62:1,11 63:1 64:4 **65**:15,18 **66**:22 **67**:8 **76**:23 court-appointed [1] 10:16 courthouse [1] 4:24 courts [10] 4:17 6:22 20:10 27:19 36:21 57:20 64:19 68:23 73:9 78:2 covered [1] 15:16 COVERS [1] 78:14 created [1] 40:12 creditor [1] 16:9 criteria [2] 35:19 52:20 criterion [1] 43:5 cross-reference [2] 26:4 39.19 crystal-clear [1] 29:20 current [3] 36:24 67:14 68: currently [2] 53:8 80:20 D d)(1 5 5:19 6:13 8:8 44:5 **51**:15 d)(3 [1] 80:9 D.C [3] 1:10.19.22 data [5] 37:17 38:14.16 39: 5.11 day [2] 59:6 80:17 days [22] 7:5,8,15,16,16 9:4 18:25 24:24 25:24 27:3,6 **30**:14 **35**:6 **45**:19 **46**:4,9 51:20 57:13 70:6 78:19 79: 8,17 deadline [14] 4:3,23 15:22 19:10 21:16 26:16 33:6 36: 14 **47**:9,12 **48**:13 **50**:1 **80**: deadlines [6] 5:5 34:23 39: 24 68:15.24 80:5 deal [1] 79:2 dealing [2] 27:15 79:14 debatable [2] 43:9.15 debate [1] 42:18 decades [2] 67:9 68:23 decide [12] 5:17,18 6:6 20: 11 **21**:6 **22**:9,12 **27**:14 **36**: 3 **50:**3 **54:**5 **76:**2 decided [1] 23:12 decides [1] 66:2 deciding [2] 18:1 50:10 decision [8] 9:22 21:8 22: 25 23:9 28:11 30:11 44:22 76:23 decisions [3] 36:5 68:23 70:18 declaration [1] 37:21 deemed [4] 6:8 10:7 44:19 80:17 default [1] 41:10 defense [7] 32:20 37:18 38:

connected [3] 7:21,24 53:

conjunction [1] 53:8

CHIEF [29] 3:3,11 6:23 8:

12,15,24 39:4,12

22.25 41:15.21 49:3

Deficiency [8] 16:14,17,21,

define [1] 23:19 definition [1] 62:5 Department [7] 1:22 37:18 **38:**12,15,24 **39:**4,12 dependent [1] 44:15 depending [1] 7:17 described [5] 35:4,10 46: 21 52:16 58:21 describes [3] 35:18 43:19. 25 designed [1] 42:6 determination [30] 4:2 8: 18 **9:**2,3 **10:**13 **11:**5,8,12, 16,20 **12**:9,21,25 **14**:18 **15**: 17 **27**:1 **35**:7 **45**:17,18 **51**: 20,22 54:3,15,18 56:11,14, 18 **57**:14 **80**:7,11 determinations [2] 38:5 48:14 determine [2] 37:14 74:9 diagram [1] 8:24 dialogue [1] 65:14 Dictionary [2] 45:25 47:7 difference [3] 24:9 26:23 28:25 different [15] 6:21 15:7 20: 14 **26**:6,11 **37**:3,11 **38**:1 **52**:6 **53**:1 **68**:4 **69**:6 **70**:22 71:2 76:15 differently [1] 51:16 difficult [2] 19:14 55:15 difficulty [6] 9:9 30:2 38: 25 **49**:12 **54**:17 **69**:23 direct [1] 10:24 direction [2] 62:14 69:2 directly [4] 6:2 7:21,24 64: disaggregating [1] 57:10 disagreed [1] 76:25 disaster [4] 37:10,21 40:9 78:15 discretionary [1] 47:9 discussing [2] 62:17 69: dismissed [4] 72:8 79:6.9. dispensation [1] 69:7 displaces [1] 20:1 dispositive [1] 44:6 dispute [4] 29:23 34:6 35: 11 42:11 dissent [2] 28:18 76:25 disservice [1] 66:9 distinction [1] 22:23 distinguish [1] 23:22 distinguished [1] 47:18 district [10] 4:16 13:23,25 **14**:11 **23**:1,5,25 **24**:4 **68**:1 77:21 docket [2] 49:4 65:3 doctrines [1] 47:3 dog [1] 76:20

doing [2] 9:19 78:10 done [4] 8:25 44:12,18 76: doors [1] 4:24 doubt [4] 4:15 43:8 61:25 **62**:25 down [1] 20:23 dozen [1] 56:15 drafted [1] 66:16 drafters [1] 66:17 drafting [4] 59:2 64:20 65: 15 66:10 draw [1] 25:7 driving [1] 25:5 due [8] 4:20 32:22 35:6 38: 4 **39**:23 **41**:12 **63**:6 **71**:14 dunk [1] 58:1 during [1] 77:11

Е

e)(1 [18] 5:14,16 6:1,4 35: 21 44:6 45:4 46:16 49:25 **52:**3 **53:**10 **56:**13 **59:**23 **60:** 21,24 61:21 76:18 77:6 each [4] 37:12 43:5 55:10 earlier [4] 51:6 62:17 70:17 80:9 easier [1] 13:20 easiest [4] 24:25 25:2,13 **56**:19 easily [2] 5:1 18:18 easy [1] 12:24 effect [5] 46:21 47:13 67: 23 71:10,11 effects [4] 36:20 48:9,23 49.21 efforts [2] 64:18 72:16 Eighth [1] 79:11 either [2] 29:21 45:22 elsewhere [2] 14:7 59:24 embedded [2] 35:20 57:12 emphasize [2] 68:14 69: emphasized [1] 8:22 emphasizes [1] 14:13 emphasizing [1] 46:14 emphatic [2] 50:22 54:7 enacted [7] 4:15,20 24:19 33:5 50:17 67:25 73:11 enacting [2] 67:12.20 enactment [4] 13:20 23:24 29:3 30:22 end [5] 42:14.21 49:6 59:5 80:13 English [2] 45:12,14 enjoin [5] 5:12 6:5 61:2,7 **63**:2 enough [3] 20:24 28:2 62:

ensuing [1] 30:25

entirely [1] 15:10

equitable [43] 5:1,23,25 6:

7 7:10 15:2 19:19.23 20: 17 **21**:7 **22**:4 **23**:7,21 **28**: 10 **31**:1,14 **32**:23,25 **33**:22 **34**:2,2,7 **37**:3,25 **38**:8 **40**: 16,25 44:17 45:2 46:22 47: 3,8,14,18,20 48:1 49:5,13, 14 **72**:15 **76**:22 **77**:2 **80**:19 equitably [1] 24:4 equity [7] 5:7 19:13,17 32: 3.12 40:23 80:14 equivalent [1] 53:22 especially [2] 52:2 80:4 **ESQ** [3] **2:**3,6,9 **ESQUIRE** [1] **1:**19 essence [1] 57:16 essentially [2] 14:5 24:22 established [3] 34:7 45:11 **69:**10 estate [1] 41:14 estoppel [2] 7:11 23:8 even [19] 15:21 20:11 23: 13 38:19 39:16 40:2 41:23 44:5 45:1 50:22 52:16 53: 5 62:5 66:25 67:21 69:25 70:8.19 76:25 everybody [1] 49:15 everybody's [1] 46:13 everyone [3] 16:14 45:5 **69:**12 everything [1] 59:10 everywhere [1] 46:8 evidence [2] 27:21 63:18 exact [2] 18:22 76:6 exactly [2] 34:12 70:21 example [3] 16:18 28:11 80:21 examples [2] 21:13 80:16 exception [3] 18:6,23 38:1 exceptions [9] 19:3,8,11, 13 **36:**15,16 **40:**12 **78:**11, excuse [1] 18:3 excused [2] 45:2 46:11 executive [2] 65:9 69:3 exercised [1] 23:6 exhausted [1] 58:6 exhausting [1] 59:10

exist [1] 29:7 existed [1] 16:1 exists [4] 6:12 22:5 32:4 expect [1] 45:8 expectations [2] 50:24 51: expert [1] 66:16

experts [1] 67:14 explain [7] 35:25 53:25 55: 18 56:20 60:4.9.12 explained [3] 18:18 49:4. 10

explicit [1] 67:22 expressly [3] 34:23 53:23

extend [1] 49:18 extended [2] 47:11.22 extension [1] 47:9 extent [4] 17:7 20:8 33:2 77:19 external [1] 16:10 extraordinary [2] 33:23 38:

F FAA [3] 28:11 75:23 76:6 face [2] 41:1 54:17 fact [12] 9:7 10:21 11:9 13: 8 14:14 17:17 42:10.17 47: 25 48:20 59:5 62:9 facts [1] 7:17 factual [1] 7:18 fair [1] 20:24 fairly [1] 34:9 fairness [1] 41:1 family [1] 46:5 far [8] 4:12 6:16,24 19:3 20: 23 76:9,18 78:4 fast [1] 80:5 feature [1] 68:2 features [1] 65:19 federal [5] 18:19.21 19:2 **21:**8 **64**:19 feels [1] 19:5 few [1] 76:18 fight [1] 12:23 figure [2] 52:13 74:18 file [9] 4:4 18:24 27:2 38:7, 21,22 39:16 48:2,17 filed [13] 7:8 9:3 24:24 25: 24 27:6 30:13 45:18 60:17 **70**:5 **72**:6,17 **77**:10 **79**:7 filing [9] 7:2,5,22 35:10,18 43:20 46:10 52:9.18 fill [1] **25**:20 final [11] 5:14.15 6:3.9 10: 12 60:25 61:4,10 77:14,15, find [2] 9:15 38:20 finds [1] 5:7 fine [2] 22:1 69:3 finish [1] 70:24 finished [1] 13:7 first [27] 3:18.23 14:22 26: 21 35:5.10.13.17 42:7 43:2.

13.16.19.24 44:22 46:19

52:16 **53**:6.15.16 **54**:9 **55**:

19 **57**:11 **66**:16 **75**:17 **77**:6

fit [1] 40:13

five-year [1] **72**:10

flexible [1] 31:12

focus [2] 6:25 27:13

focused [1] 67:15

focusing [1] 43:16

fix [2] 68:12,12

flows [1] 38:16

follow [1] 54:11 follows [1] 5:1 Footnote [1] 77:2 forgot [1] 79:4 form [2] 67:14 68:1 forth [3] 45:13 67:8 80:13 forum [1] 32:18 forward [1] 57:3 Frankly [1] 12:11 Fred [2] 39:15.16 freestanding [1] 61:6 freeze [1] 37:23 Freytag [1] 22:25 frivolous [1] 48:5 front [2] 22:13 66:3 FTCA [1] 21:17 full [1] 17:7 fully [2] 22:17 60:11 function 3 55:12 61:25 **62**:25 fundamentally [3] 37:3,11, funny [1] 20:19 further [5] 8:22 33:8,13 62: 9 76:22

G

Garner's [1] 9:11 gauging [1] 58:25 gave [1] 79:23 General [5] 1:21 19:4 37:7 64:17,24 General's [1] 64:22 generally [5] 39:6,9 40:6 63:13 78:24 gets [2] 29:24 37:17 aettina [1] 17:9 gift [1] 41:15 give [7] 8:3 14:8 25:13 32:5 44:21 47:16 76:21 given [2] 61:14 62:4 gives [1] 6:4 global [1] 41:1 goal [1] 58:22 GORSUCH [25] 19:16 20: 18,24 21:3,19 22:20,22 23: 10 24:1,6,10,12 33:16 51: 12,14 54:10 55:13,21,25 56:6,8 57:2,6,22 72:25 Gosh [1] 65:2 qot [7] 22:2 23:11 40:3 45: 21 46:10 68:1 73:14 govern [1] 5:20 governed [1] 4:16 governing [1] 49:2 government [8] 15:11 33:

21 **54**:20,25 **55**:7,16 **56**:2 government's [2] 55:4 57:

grammatical [2] 9:20 12:

grant [6] 35:23 44:1,2,14

59:25 **61**:6 granted [1] 60:25 ground [2] 31:14 35:8 grounds [2] 37:2 45:3 guess [6] 8:24 25:4,5 46: 13 63:20 74:8 guidance [1] 71:4 guide [1] 9:11 gut [1] 63:23

habeas [1] 18:13 half [3] 43:24.25 65:3 hand [3] 31:10.11 32:16 happen [4] 10:12 47:24 48: 6 49:25 happening [1] 77:20 happens [1] 16:6 hard [1] 69:22 harder [1] 26:1 hardship [1] 17:14 harm [1] 17:9 harming [1] 49:7 harms [1] 17:19 harsh [8] 4:23 13:16 14:23 **18:2 19:**10 **31:**11 **33:**6 **80:** hear [3] 3:5 8:3 14:1 heard [2] 78:7 80:6 hearing [4] 10:11 57:3 77: 19 80:6 heart [1] 66:2 held 3 3:13 41:11 50:19 help [4] 11:25 43:18 65:24, helpful [2] 22:16 24:10 helps [5] 13:11 31:23 43:8 **55:7 62:**8 Henderson [9] 20:16 21:2. 5.9 **31**:24 **58**:24 **76**:13 **79**: 16.19 Hincks [1] 30:11 historically [1] 68:3 history [5] 4:14 6:17,24 56: 25 59:4 hoc [1] 36:15 hold [1] 47:6 holding [1] 73:6 holds [1] 44:24 Holland [2] 18:13.13 home [1] 5:7 Honor [2] 9:22 42:22 Honor's [1] 6:2 houses [1] 64:21 however [1] 79:5 hurdle [1] 74:14 hurt [3] 11:24 12:4 49:14 hypothetical [1] 51:18

ice [1] 46:8 idea [2] 63:14 78:5 identified [1] 57:22

23

II [1] **20:**5 III [4] 20:7 21:12,21,25 ill [1] 46:5 illustrated [1] 69:24 illustration [1] 49:1 immunity [3] 28:13,17 76: implausible [2] 17:23 33:4 implications [1] 73:3 importance [1] 68:15 important [4] 13:13 41:8 42:25 68:7 imposed [1] 32:14 imposing [1] 59:2 impossible [1] 48:21 imprecise [2] 45:9 57:1 inadvertent [1] 64:13 inadvertently [1] 64:12 inappropriate [1] 69:1 include [2] 25:3 26:8 included [1] 4:22 includes [4] 5:21.22.23 76: 22 including [1] 41:3 income [1] 41:14 incongruity [2] 6:10 77:4 inconsistent [1] 75:19 incorporates [1] 35:14 increasingly [1] 42:17 independently [1] 43:5 indication [1] 31:25 individual [1] 32:16 individuals [1] 80:16 indulge [1] 51:18 infer [1] 31:8 inferred [1] 31:18 information [1] 37:13 infused [1] 32:2 initial [1] 9:8 injunction [3] 35:24 44:14 61:3 injunctive [2] 61:12 63:1 innocent [2] 24:18 32:20 inquiry [1] 7:18 insight [1] 64:9 insist [2] 25:8.9 instances [1] 78:19 instead [5] 41:2 66:8.11 69: 10 80:8 instruction [1] 66:10 intend [1] 31:7 intended [5] 26:14 31:5 59: 1 **63:4 80:**3 intending [1] 17:22 intent [4] 40:22 58:23 70: 15 **79:**15 interest [1] 30:9 interests [4] 32:15.16 41:3 42:4 interfere [1] 48:3 interlocking [2] 36:4 48:

INTERNAL [2] 1:6 3:7 interpretation [8] 28:18 **57:**25 **58:**7,12,15,16 **68:**4 **76**:21 interpretations [2] 28:15 **57**:23 interpreting [1] 47:21 interpretive [3] 36:13 58:6 interrelationships [1] 49: interrupt [2] 15:4 23:11 intrusion [2] 41:4 61:15 intrusive [1] 32:18 involved [5] 21:16,17 39:2 46:5 66:17 involving [1] 21:13 IRS [23] 4:22 11:10 16:8,10 **32:**5 **37:**13,17,22 **38:**3,3 **40**:4 **41**:18 **48**:14,21 **50**:7 **66**:20 **69**:13 **77**:7,11,19 **78**: 20 79:2 11 IRS's [4] 38:16 39:5.22 72: Irwin [2] 5:4 44:23 isn't [4] 11:6 20:19 23:13 **47**:21 issue [5] 24:11 31:18 65:15 **67**:15 **79**:1 issues [3] 31:6 38:4 48:14 iterative [1] 80:12

itself [3] 5:19 6:13 37:5

January [1] 1:11 JONATHAN [3] 1:21 2:6 iudaments [2] 50:10.14 iudicial [6] 16:10 21:17 23: 2 61:15 79:22.23 June [2] 21:15.15 iurisdiction [70] 3:21.22 4: 12 7:3,4,12,14,25 8:3,6,14, 16 10:3,5 11:11,16 13:9,12, 24,25 **14**:2,6,9,15 **24**:8 **25**: 16,20,23 26:20 27:6,20 28: 4 **29:**4,8 **34:**24 **35:**2,9,23 **43**:6 **44**:1,2,14 **51**:6,23 **52**: 11 53:19,21,22 54:8 59:21, 25 60:16 61:2.8 62:1.11.22 64:14 66:6 68:16 69:18 70: 5 **72**:8 **73**:6 **74**:13.20 **76**:5 79:6.10 80:10 iurisdiction's [1] 74:4 jurisdiction-conferring [3] 8:2 10:22 76:4 jurisdictional [48] 3:14,15 4:17,23 9:25 10:17 13:1, 17 14:4,25 19:10 22:10 24: 14,16 25:18 27:22 28:9 29: 5,11,13 30:23 36:1 43:1 **45**:5,6 **46**:25 **47**:4 **50**:2,11, 12,21,23 59:8,18 60:15 62:

20 64:7 65:20 66:5 67:19. 22.23 68:25 73:18 74:19 79:25 80:18.23 jurisprudence [1] 66:23 Justice [165] 1:22 3:3,3,11 **5**:9 **6**:23 **8**:23 **11**:2,3,4,23 **12**:3,17 **13**:4,7 **15**:3,6 **17**:2 **18**:5,9 **19**:16 **20**:18,24 **21**: 3,19 **22**:20,22 **23**:10 **24**:1.6. 10.12.13 25:4 26:17 27:16 **29:**15.18 **30:**4 **31:**1.2.3.4. 21 33:7.7.9.11.11.13.14.15. 15,16,17,18,18,20 34:13, 14,14,20 36:23 38:11,18 **39**:8,13,18 **40**:1,8,14,21 **41**: 24 **42**:1,9 **43**:7,14 **44**:8,10 **45**:10,20 **46**:17 **47**:7,11,15, 23 **49**:11,13,22 **50**:16 **51**: 11,12,13,14,15 **52:**4,8,21 **54**:10,11,16 **55**:13,21,25 **56**:6,8 **57**:2,6,21,22 **58**:13 **59:**12.13 **60:**7.8.20 **61:**16. 19 **62:**2 **63:**7.9 **64:**16.16 **65**:2,4,7,8,11,23 **66**:13,14 **68**:5,6 **69**:5,8 **70**:4,9,24 **71**: 6,7,8,19,22 **72:**1,19,20,20, 22,23,24,24,25 73:1,14,20, 22,23 74:11,23 75:2,8,9,9 77:13 81:1 iustifiable [1] 58:25 iustification [1] 70:13

Justinian [1] 46:1

Κ KAGAN [7] 24:13 25:4 33: 15 **60**:7 **63**:9 **65**:2 **72**:24 Kagan's [3] 64:17 66:15 **68**:6 KAVANAUGH [33] 15:3.6 17:2 18:5.9 29:15.18 30:4 31:1.3 33:17.19.20 34:13 **41:**24 **42:**1.9 **43:**7.14 **59:** 12 66:13 68:5 69:5,8 70:4, 9 73:1,14,20,22 74:11,23 Kavanaugh's [1] 45:21 Keep [2] 42:1 63:15 kicks [1] 59:14 kind [12] 8:17 20:19 25:10 29:9 42:14.23 49:23 51:17 **57**:9 **59**:19 **62**:16 **65**:14 kinds [2] 50:9.13 knocking [1] 21:22 knowing [1] 38:5 knows [2] 37:23 38:20

lack [4] 34:23 72:8 79:6,9 language [31] 4:18 6:12,15, 20 7:1 8:8 19:23 24:21 25: 3,10 29:24 30:12,17,21,24 **31**:8 **42**:10 **50**:22 **51**:5,17 **52**:2 **57**:1 **58**:17 **59**:23 **62**:

16.21 66:21 67:2.22 71:2 73:5 large [1] 27:18 last [13] 12:19,20,20 41:17 **43**:17,22,24,24 **45**:7,12 **54**: 13 67:5 8 late [2] 18:9 48:17 later [5] 18:9 42:7 46:9 48: 19 52:10 Laughter [2] 12:5 65:6 law [8] 19:25 20:2.4.9 28: 24 **45**:24 **47**:7 **60**:8 laws [1] 45:24 layer [1] 41:9 lead [1] 31:12 leading [1] 44:23 least [6] 6:15 21:21 29:23 32:18 54:13 55:6 led [1] 68:3 ledge [2] 68:18 69:12 left [2] 31:7 61:14 legal [2] 47:9,12 legislates [1] 20:1 legislation [3] 24:20 79:21 legislation's [1] 66:15 legislative [3] 6:24 68:11 69:15 legislature [1] 66:11 length [1] 7:18 less [1] 21:24 levies [1] 77:19 levy [8] 5:12 16:5,11 17:15 **32:**5 **61:**2,7 **77:**11 levv's [1] 17:18 levying [1] 48:3 liability [1] 41:22 light [1] 58:2 lightly [1] 20:1 likely [2] 58:22 70:15 limit [27] 4:10,16 6:21 8:7, 20 9:25 10:6,6,15,18,25 13: 1 **14**:20,24 **15**:10 **18**:3 **26**: 8 **28**:25 **29**:5,13,25 **34**:25 35:19 50:5 57:12 59:22 60: limitation [2] 11:19 43:1 limitations [6] 3:19 5:3.19. 20 6:13 31:15 limited [2] 54:8 57:18 limits [5] 3:14 13:14 36:25 69:19 76:14 line [2] 25:7 28:9 link [4] 8:8 10:24 13:2 52:9 linked [3] 8:6 43:1 53:6 links [1] 14:20 list [3] 39:19 78:8,16 litigate [1] 42:7 little [4] 6:25 24:3 57:25 58: logical [2] 11:6 12:18

long [4] 6:5 28:9 73:10 74:

long-winding [1] 30:6 look [17] 5:18 6:19 8:7 23:2 24:18 25:17 28:11 29:2 44: 5,22 **45**:11 **55**:9,19 **57**:2 **59**:3 **64**:23 **76**:22 looked [1] 58:10 looking [6] 6:12 10:21 17: 22 32:24 49:24 77:6 looks [3] 5:4 4 78:24 lose [3] 27:5.9 73:7 lot [11] 21:24 22:12 26:18 27:10.12.23 29:24 31:12. 23 38:24 63:21 low-income [1] 79:14 lower [4] 57:20 64:19 65: 15 **68**:23

М

made [8] 11:12 18:14 28:2 44:13 64:7 75:24 79:19 80: magic [3] 25:6,8 51:8 mailbox [2] 5:21 78:18 majority [2] 17:11 28:17 mandatory [1] 36:15 many [9] 15:15 37:8 41:13 66:25 71:13.19.22 79:5.12 matter [41] 1:13 3:24.25 4: 7,11,11,25 8:10,11,12,19 9: 1,1,8,9 11:1,5,7 14:15 18: 3,4 26:7,24 27:3,4 29:1,6 30:19,20 35:3,4,12,16 44:3 **45**:15 **51**:24 **52**:15 **53**:10, 15 **54**:12 **56**:16 mean [42] 4:19 7:6 8:24 9:6 24 **10**:9 **11**:22 **12**:13 **15**:1 **17**:6 **19**:3 **20**:12.20 **21**:13. 20 22:24 23:16.17 29:20. 22 30:1.22 31:23 34:5 38: 19.20.23 40:18 44:4 45:10. 24 **46**:12.13.16 **48**:1 **58**:4 63:19,22 65:7,25 77:14 78: meaning [2] 8:11 35:15 means [8] 19:11 30:20 49: 13 60:5,15 69:16 76:11 77: meant [8] 19:9,9 47:2 56: 17 57:17 72:14 79:18.24 measured [1] 42:5 mechanism [1] 41:10 mechanisms [1] 41:6 meets [3] 35:12.19 43:20 MELISSA [5] 1:19 2:3,9 3: 9 75:13 mention [1] 65:8 mentioned [1] 71:9 merely [1] 22:5 merits [3] 6:6 41:23 78:1

million [1] 79:1 mind [3] 60:16 66:12 67:14 minimum [1] 36:14 miss [2] 15:9,22 misses [1] 16:21 Mister [1] 51:13 model [2] 50:18 57:19 modeled [1] 67:19 modifying [1] 53:17 monthly [3] 37:17 38:12,14 months [1] 48:18 mootness [1] 60:1 morning [2] 3:5 69:24 most [3] 34:22 42:24 58:16 Ms [48] 3:8,11 5:9,13 7:23 9: 5 **11**:3,21 **12**:1,6,22 **13**:6, 11 **15**:5,24 **17**:5 **18**:7,11 19:16 20:12,21,25 21:5 22: 8,14,21,23 23:16 24:2,7,11 17 **25**:11 **27**:8 **28**:5 **29**:17, 22 30:6 31:19.22 34:5 40: 15.19 **54:**24 **57:**3 **75:**12.15 80:19 much [5] 26:1 30:15 50:5 72:2 76:19 muddling [1] 69:11 multiple [1] 28:14

must [2] 36:16 50:6

myth [1] 78:7

name [2] 40:2,10 narrow [2] 35:11 42:11 narrows [1] 78:10 natural [4] 4:5 8:13,16 14: nature [6] 31:9.17.22 32:23. 24 40:20 nearly [1] 36:5 necessarily [2] 54:4 59:17 necessary [3] 59:25 61:24 **62:**10 necessity [1] 19:19 need [12] 20:11,22 22:4,5 51:4,5 52:13 60:20 61:21 68:14,16 69:17 needed [1] 3:17 needs [4] 37:13 50:8 56:22 negotiating [1] 67:2 neither [1] 16:4 never [1] 63:23 new [3] 14:9 29:6 64:3 Ninth [1] 48:24 nobody [1] 38:20 non-jurisdictional [2] 10: 7 36:9 none [2] 36:10,11 normal [2] 61:19,22 normally [7] 12:13 13:14 14:14 19:23 29:10 30:19

30:23 33:9 40:3 61:14 64: 13 77:15 78:25 notice [5] 8:14 16:17,20,25 50:6 notwithstanding [1] 61:3 noun [3] 9:18 11:7,8 Number [17] 10:12,13,14 16:19 27:18 32:3,7 39:24 54:20,22 55:2 72:3 75:23 76:19 78:24 79:5,8 numbers [2] 72:4 79:12

0

obviously [2] 16:2 55:7

obvious [1] 45:11

occur [1] 32:18 occurred [1] 17:18 occurs [2] 41:16 62:16 odd [1] 53:24 offer [1] 12:8 offer-in-compromise [2] **32:**9,11 offered [1] 49:17 office [7] 11:11 46:7 64:22 65:24 68:17 77:20 80:9 offices [1] 69:13 often [1] 67:3 okay [13] 7:15 21:4 40:8 45: 15.19 46:2.9 47:23.25 56:6 **57**:6 **72**:1 **73**:22 once [3] 17:18 58:5 74:13 one [48] 5:4 7:9 10:12 12:3 15:25 20:5 21:13,17,20,22, 22 22:2,18 26:5 28:6,15 30:10,11 31:10 32:3,10,16, 20 33:20 35:14 37:5 41:14 **42**:5,19 **43**:19,20 **48**:8 **49**: 20 53:20 54:14.21 55:6 57: 4 **60**:5.23 **68**:2.13 **71**:8 **73**: 2 **74**:17 **75**:23 **76**:19 **77**:7 only [20] 3:22 8:8 10:2 13: 17 **16**:15 **24**:8 **25**:1 **33**:23 36:17 41:20 47:2,23 53:22 **55**:6 **56**:12 **57**:8 **59**:9,14 70:5 72:14 open [1] 68:20 open-ended [1] 38:1 operate [2] 51:1,3 operation [2] 47:3 48:5 opinions [4] 64:19,25 65: 16.19 opportunity [5] 15:16 16: 21 18:20 19:2 41:21 opposite [2] 46:20 62:9 option [1] 32:13 options [1] 16:13 oral [5] 1:13 2:2,5 3:9 34: order [2] 4:21 37:13 ordinarily [2] 4:7 8:21 ordinary [5] 3:19 8:11 45: 14 58:14.16 Organic [1] 48:25

original [4] 13:19 23:24 29: 3 30:22 originally [2] 4:15 67:12 other [39] 9:14,21 15:8,21 **21**:14 **22**:13 **23**:7 **25**:14 **26**: 2 27:15,16 31:11 32:17 34: 12 36:18 37:9 39:24 41:6 **42**:20 **44**:13 **47**:23 **48**:1 **49**: 18 **50**:15 **51**:1 **54**:23 **58**:7 **68**:10.24 **71**:11 **74**:11 **75**:4. 20.21 77:5 78:2.18 79:8 80:5 others [1] 49:21 Otherwise [1] 78:2 out [10] 15:10,11 19:4 38: 20 40:19 52:13,24 65:3 70: 16 74:18 out-of-left-field [1] 63:10 outcome [1] 51:25 outer [1] 50:5 outside [3] 21:11 28:8 61:7 over [14] 8:14 14:9 15:8 20: 10.13 25:20.23 27:7 38:13 44:1.2 62:11 67:8 69:9 overcome [1] 5:3 own [1] 11:14

P.C [1] 1:3 PAGE [9] 2:2 6:18 12:8 24: 21 29:18 35:22 44:24,25 paragraph [2] 35:21 44:6 parcel [1] 57:17 paren [2] 30:5 66:7 parentheses [2] 53:8 66:8 parenthetical [22] 4:25 8: 9 13:10.15.18.22 24:23 26: 5.22 **27**:25 **30**:2.18 **42**:12. 19 43:10 50:23 52:25 53:4. 14 54:1.6 56:17 parsing [1] 27:19 part [8] 19:14,18 22:3 26: 21 28:23 43:9 57:16 67:6 participating [1] 3:4 particular [14] 8:17 10:15 16:24 17:15 26:14 29:9 38: 6 **41**:14 **46**:23 **57**:9 **62**:18 64:3 74:18 80:7 particularly [2] 13:13 57: passed [2] 79:21 80:22 passing [1] 47:1 past [1] 64:4 paths [1] 15:21 pause [2] 42:6 57:18 pausing [1] 76:24 pay [4] 15:12 17:7 38:6 41: paying [2] 17:2 65:18 penalty [1] 16:16 pending [3] 18:16 77:11

people [6] 17:10,12 38:24 66:20 67:1.2 percent [2] 49:3 72:7 perfect [1] 80:21 perfectly [3] 8:13,16 14:17 performs [1] 62:24 perhaps [1] 60:11 period [8] 5:3 11:18 26:8 47:22 63:3 69:22 77:12 80: periods [1] 50:1 permit [2] 5:10 40:23 permits [1] 35:5 person [8] 35:5 37:10 46:5 **50**:7 **51**:19 **54**:2 **71**:17 **78**: person's [1] 37:24 persons [1] 40:6 petition [56] 4:1,4 7:7 8:15, 17 **9**:17,17 **11**:17,19 **14**:9, 18 **18**:24 **27**:2,2,5 **29**:7,9 **35:**4.6.10.12.17.18.24 **36:**1 37:22 38:7 40:11 43:20.25 **44**:4.15 **45**:6 **46**:25 **48**:2. 13,18 **51**:21 **52**:18,19 **53**: 17 **54**:2,22 **55**:3 **57**:8,14 **60**:2,17 **61**:9 **62**:12,23 **71**: 17 **72**:17 **77**:9,10 **78**:21 petitioned [1] 79:3 Petitioner [23] 1:4,20 2:4, 10 3:10 35:3,25 38:2 43: 18,23 44:3 46:23 49:17 53: 25 56:19 60:3 62:8,17,20 68:3 69:25 70:8 75:14 Petitioner's [8] 36:8 44:23 **49**:1 **53**:24 **59**:5 **72**:10.11. petitions [5] 6:8 8:4 25:24 **54:8 72:6** phrase [7] 8:9 10:25 26:7 30:18 35:20 57:13 70:21 phrasing [1] 64:3 pick [3] 43:23 66:14 68:5 picking [1] **73**:23 picture [2] 41:23 72:18 piece [2] 17:15 27:21 place [4] 5:6 14:23 45:7 66: placement [1] 53:14 plan [1] 40:23 plausible [5] 28:14,19 56: 12 58:1 16 please [5] 3:12 22:22 34: 21 44:11 51:14 point [27] 8:9 9:15,22 10:8 12:25 21:12 22:2,18 27:11 40:2,16 44:16 45:21 48:7, 22 49:19 50:15,19 54:6 65: 17 **66**:13 **68**:7.8 **72**:14 **73**: 14 75:24 77:14 pointed [2] 19:4 48:25 points [7] 6:11 15:11 19:22

middle [1] 27:25

40:20.22.22 54:17

might [7] 19:17 20:5 31:17

52:24

nothing [10] 3:20 4:12 5:5

really [13] 6:18 10:23 12:24

14:23 **17**:8,12,20 **19**:9 **29**:

3 **52**:4 **61**:20 **63**:18 **76**:3

reason [19] 10:2 12:11 14:

21.21 16:4 17:14 18:4 26:

45:4 **46**:6 **52**:23 **56**:22 **63**:

12 32:3 33:1 36:25 40:4

real [1] 78:6

realize [1] 69:21

4 65:21 67:20

40:19 62:13 75:16 76:18 policy [1] 32:12 Pollock [1] 23:9 posited [2] 36:10 55:18 position [3] 48:21 55:4 62: possession [1] 37:15 possibilities [3] **55:**6,10, possibility [2] 22:6 57:8 possible [8] 32:19 43:4 51: 9 57:23 58:9 64:5 70:12. post [1] 46:7 post-conviction [1] 18:16 power [4] 7:14,20 23:2 43: powers [3] 23:7 65:9 68:8 practical [2] 47:10,13 practices [1] 36:24 pre-assessment [1] 15:17 precedent [1] 50:20 precedents [2] 42:13 69:3 preceding [1] 43:10 precluding [1] 49:7 preference [3] 76:11,13,15 prerequisite [3] 36:2 45:7 46:25 prerequisites [1] 47:4 present [1] 54:25 presents [1] 39:1 presumably [2] 66:22 68: presuming [1] 63:16 presumption [3] 5:2 20:9 21:11 pretty [4] 27:20 31:4 33:4. prevent [2] 16:5 60:1 primary [1] 12:12 principles [3] 43:18 66:18 **67:**3 prior [1] 41:21 private [1] 16:9 pro [1] 79:14 problem [2] 9:14 68:10 problems [2] 54:20 55:1 procedure [1] 41:17 proceed [2] 15:21 37:14 proceeding [8] 15:14 18: 16 31:17,23 32:2,8,22 63:6 proceedings [6] 16:15,23 31:9,13 40:20,24 process [14] 4:21 32:22 35: 7 **38**:4 **39**:24 **40**:16 **41**:12 52:15.18 63:6 66:17 69:9 71:15 80:12 processed [2] 37:16 39:21 product [2] 52:15,18 proper [2] 61:1,1 property [2] 16:11 17:16 proposing [1] 38:2

protect [4] 4:21 16:3 17:25 80:3 protection [1] 16:5 protections [1] 32:6 provided [9] 16:5,23 23:4 36:11 39:11 41:5 42:23 50: 6 **59**:19 provider [1] 10:11 provides [3] 11:10 39:5 60: 14 providing [1] 80:14 provision [33] 7:7 8:1.2 9: 24 **10**:1.9.22 **11**:15 **12**:21 14:5 16:24 24:16.19.20 28: 23 30:8,9 37:5 42:25 46: 24 **48**:4 **49**:20 **50**:22 **52**:2 **53**:9 **56**:15 **59**:21 **60**:10,14 62:6.19 67:21 76:4 provisions [12] 15:8 25:18 36:6 37:8,9 39:25 44:13 **48**:2 **50**:19 **51**:1 **57**:19 **71**: 11 public [1] 32:11 purpose [1] 27:12 purposes [1] 23:21 put [11] 12:12 13:21,21 17: 24 18:6,11 32:4 37:23 66: 6 67:8 80:5 puts [1] 48:20

Q

query [1] 37:20 question [29] 6:1,3 8:5 9: 12 10:23 11:6 20:11,17 22: 3,7,15 **24**:14 **27**:21 **29**:12 33:21 46:14 47:24 50:11 52:23 63:10 64:17 65:5 66: 15 **68**:6 **71**:8 **73**:24.25 **76**: questions [4] 5:8 22:12 36 22 73:2 auick [1] 79:18 quickly [1] 19:1 quite [1] 62:8

R

raised [1] 32:21 raising [1] 22:15 rare [5] 4:23 13:16 26:15, 15 80:23 rarely [1] 3:14 ratchet [1] 65:21 rather [2] 26:21 55:15 rationale [1] 18:22 reach [1] 20:17 read [8] 11:9 42:12.19.19. 20 44:4 46:12 63:23 reading [15] 4:5,8 6:3,14, 16 **10**:19 **12**:10 **28**:22 **56**: 12 59:5 60:10,13 61:13 74: 5.15 readings [1] 36:9

reads [2] 3:18 7:2

reasonable [3] 4:6 42:11. reasons [6] 32:10 43:13 44:20 46:19 71:3 79:9 REBUTTAL [3] 2:8 75:12, Recall [1] 53:20 receive [2] 38:14 40:11 recent [1] 34:9 recognize [1] 12:14 reconciled [1] 59:6 redress [1] 17:9 refer [7] 9:16 14:17 45:16 17.22 54:12.14 reference [6] 3:23 4:25 9: 15 **12**:25 **13**:9 **53**:15 referred [1] 11:5 referring [2] 9:13 59:21 refers [14] 3:25 4:3 7:3 8: 20 9:1 26:25 27:1 35:4,12, 16 52:15,17 53:16 57:8 reflect [1] 40:21 reformation [1] 23:8 refund [7] 15:13 17:3 8 17 41:11 49:8 78:25 refunds [1] 79:2 regime [4] 4:21 5:6 32:25 **33:**5 Regional [2] 9:24 10:8 reinforce [1] 36:6 rejected [3] 10:19 79:20,25 related [1] 53:5 relationship [1] 21:25 relationships [1] 48:24 relevant [2] 4:18 30:24 relief [2] 40:10 78:15 relies [1] 46:23 remedial [1] 5:6 remedy [3] 36:2 59:25 62: remotely [1] 3:4 removed [1] 68:2 removing [1] 61:25 repeatedly [1] 3:13 replete [1] 80:15 reply [1] 19:5 reports [1] 38:12 require [3] 51:10 67:4 80:6 required [1] 28:19 requirement [5] 51:8 52:9 **64:**7 **74:**19.22 requirements [5] 35:13 41:

2 **43**:21 **57**:11 **65**:22 requires [6] 4:9,9 43:4 58: 18 64:2 74:12 requiring [1] 70:19 resist [1] 64:1 resolve [2] 22:6,16 resolves [1] 4:14 respect [12] 8:17 11:12 13: 13 30:24 31:18 35:2 51:23 54:24 56:11 75:17 77:1 80: respond [1] 28:6 Respondent [4] 1:7,23 2:7 **34**:19 response [5] 15:23 34:1 **40**:15 **60**:11 **75**:1 responses [1] 15:25 retain [1] 11:11 retains [1] 80:10 **REVENUE** [2] 1:6 3:7 review [19] 4:1 7:8 8:15 18 18:16 23:3 25:24 26:15 34: 25 **35**:6 **41**:7 10 15 **51**:21 54:3 57:17 68:2 79:22.24 rid [1] 68:1 Rights [1] 17:25 road [1] 20:23 ROBERTS [25] 3:3 6:23 8: 23 12:3 26:17 27:16 31:21 **33**:7,11,15,18 **34**:14 **38**:11, 18 **39**:8,13 **40**:1,8 **65**:8 **70**: 24 71:6 72:20,24 75:9 81: room [2] 66:21 67:2 roughly [1] 72:6 rule [40] 5:21 7:3.14 12:19 13:17 14:22 19:25 27:11 **28**:8 **31**:11.12 **43**:3.18.23 **45**:13 **58**:3,17,21,24 **59**:14 **63**:11 **64**:2,6,10 **66**:14 **67**: 8 **69**:2,19 **70**:12,14 **71**:11 72:2,11,15 73:17 74:3,21 **75**:18.19 **78**:18 rules [5] 5:20 20:9 59:2 68: 21 76:14 runs [1] 48:13

Salfi [1] 9:23 same [29] 4:10.15.19 6:20 **10**:10 **12**:13.14 **17**:24 **18**: 12.19.22 24:19 28:20 30: 21 34:12 43:8 46:13 51:3 52:1 59:21 60:24 62:15.21. 24 **67**:15 **76**:6,7 **79**:19 **80**: satisfies [4] 35:17 41:12 **52**:19 **60**:6

satisfy [1] 74:2 saying [18] 17:13 25:1,22 27:9 29:25 34:9 46:24 58: 14 **63**:16.22 **68**:9 **73**:11 **74**: 2.6.7.8 75:1 77:24

says [19] 3:19,20 4:3 14:5 **23**:4 **24**:22,24 **30**:12 **45**:14 **46**:1 **47**:8,20 **48**:4 **55**:11 **59**:24 **68**:3 **75**:23 **79**:17 **80**: scheme [2] 15:20 26:15 scope [3] 53:18 76:2,5 score [1] 54:11 se [1] 79:14 second [11] 3:21 16:12 19: 18 22:3.15 35:1 45:4 53:7 57:7 73:23 80:20 Section [9] 3:16 11:10.13 34:22 49:2 51:21 54:15.19 64:20 see [6] 12:24 23:10 45:8 51: 17 63:17 69:22 seek [2] 17:8 69:4 seeking [3] 34:25 41:10 49: seems [5] 13:16 15:19 27: 20 28:19 54:12 selectively [1] 35:13 self-defining [1] 5:16 semicolon [1] 66:8 send [2] 22:10 64:19 sending [1] 65:12 sense [4] 9:20 22:11 40:25 77:23 sensibly [1] 51:2 sentence [23] 5:14,15 6:3, 9 8:24 9:10,20 26:21 28:1 30:7 43:8.10 51:7 60:22. 25 **61**:5.10 **66**:7 **70**:25 **77**: 6 15 15 22 separate [3] 5:25 53:9 74: separation [2] 65:9 68:8 served [1] 37:22 serves [1] 61:25 serving [1] 78:13 setting [2] 58:23 59:1 settings [2] 70:22 71:1 several [1] 71:9 SG's [2] 65:24 68:17 shall [12] 7:8 11:11 14:6 25: 19 23 **26**:20 **27**:19 **28**:4 **35**: 2 51:23 62:22 70:5 she's [1] 12:4 SHERRY [49] 1:19 2:3.9 3: 8.9.11 **5**:9.13 **7**:23 **9**:5 **11**: 3,21 **12**:1,6,22 **13**:6,11 **15**: 5,24 **17**:5 **18**:7,11 **19**:16 20:12,21,25 21:5 22:8,21, 23 23:16 24:2,7,11,17 25: 11 **27**:8 **28**:5 **29**:17,22 **30**: 6 31:19,22 34:5 40:19 54: 24 **75**:12,13,15 Sherry's [2] 40:15 57:3 shoes [1] 67:11 short [2] 24:17 79:18

shouldn't [2] 17:15 19:13

shows [1] 53:4 side [1] 54:23 signal [1] 54:4 signaling [2] 57:15 63:21 signals [1] 52:5 significance [1] 65:20 significant [2] 27:21 71:10 similar [3] 24:23 30:11 67: similarly [1] 32:1 simple [1] 60:9 simply [3] **64:**5,6 **70:**18 simultaneously [1] 18:1 since [2] 8:25 22:17 single [3] 35:18 70:20 74: situation [1] 69:14 six [1] 29:15 slam [1] 58:1 slightly [1] 51:16 small [1] 71:8 Smith [1] 39:15 Smith's [1] 39:16 Solicitor [2] 1:21 64:22 solve [1] 17:19 someone [4] 15:21 16:20 37:18 47:17 someone's [1] 37:20 sometimes [1] 56:21 somewhat [1] 15:7 somewhere [2] 21:22 39: 14 soon [1] 77:9 sorry [6] 13:5 23:11 42:2 44:10 70:23 73:4 sort [5] 9:12 17:25 21:11 25:5 27:24 sorts [1] 8:4 Sotomayor [18] 3:4 11:2,4, 23 12:17 33:13,14 51:13 **54**:16 **60**:8,20 **61**:16,19 **62**: 2 63:7 72:22.23 77:13 sounds [1] 58:13 sovereign [3] 28:13,16 76: speaking [1] 19:17 speaks [1] 42:25 specific [6] 41:3 48:8.11 **65**:14.19 **71**:3 specifically [2] 37:4 79:16 specified [1] 53:21 spillover [5] 36:20 48:9,23 49:21 71:10 spoke [1] 19:12 spoken [3] 12:20,21 26:11 spot [1] 21:3 spouse [2] 24:19 32:20 squared [1] 56:4 staff [1] 69:16 stand [1] 73:9 standard [5] 23:3 34:6.10. 11 **51**:9

stands [2] 38:9 67:11 start [3] 9:7 10:21 25:19 started [2] 25:22 27:9 starts [1] 25:16 stat [1] 41:24 state [4] 18:15,18 28:13 48: state's [1] 28:16 statement [33] 14:22 27:11 28:3.3.8 36:11 42:16.24 43:3.4 51:9 54:2 58:3.9.17. 21.24 59:17.19 63:11 64:2. 10 **66:**14 **67:**5.7 **70:**12.14. 19 **74:**3.12.21 **75:**18.19 statements [1] 64:24 STATES [3] 1:1,15 35:1 statute [18] 3:19 5:19,20 6: 13 11:14 23:4 31:14 47:21 50:14 51:18 56:24 59:7 60: 6 **64**:15 **74**:10.19 **77**:1 **80**: 22 statutes [4] 29:11 65:20 **67**:18 **68**:12 statutory [12] 4:14 5:22 6: 17 18:15 19:22 34:23 36:4 37:1.7 42:9 47:19 55:20 step [1] 70:16 steps [1] 41:19 still [7] 30:1,17 43:9 52:13, 17 **61**:11 **73**:17 stop [1] 46:4 stopped [1] 46:9 stopping [1] 76:24 stops [3] 4:5 46:2,2 strange [3] 13:16 24:3 47: stretch [2] 8:19 14:19 stretches [1] 23:18 strict [3] 21:11 42:17 79:24 stricter [1] 7:13 strictly [1] 61:24 strike [1] 36:17 strong [1] 40:18 strongly [1] 62:13 struck [1] 38:25 structural [1] 68:2 structure [1] 36:4 struggle [1] 73:24 stuff [1] 65:12 subject [12] 4:10,11 8:12 14:15 28:25 29:6 31:10 36: 15 38:8 50:2 52:6 80:18 submitted [2] 81:2,4 subparagraph [2] 14:11, 12 substance [1] 32:7 substantially [2] 67:13,21 sue [1] 15:12 sufficient [4] 16:3 70:1.6.

10

suggest [1] 61:11

suggested [2] 54:17 70:8

suggests [2] 11:7 32:12 suing [1] 17:3 suit [1] 41:11 suits [1] 49:8 Suppose [3] 51:11,15,19 supposed [2] 55:8 58:3 **SUPREME** [2] 1:1,14 suspension [2] 50:1 63:3 suspicion [1] 63:14 switch [1] 56:20 switched [1] 56:16 switching [2] 52:6,25 synonyms [1] 56:22 system [4] 37:16 38:16 39: 6 40:13 systems [1] 37:19

tail [1] 76:19 talked [3] 30:10 63:21 80:8 Tax [59] 3:21 4:1,16 5:10 6: 4 8:3 13:23 14:3,3,5,8,10 **16**:16 **17**:1,11 **20**:4 **22**:6, 25 23:6 24:2,4,9 25:23 26: 19 28:3 29:8 32:15 35:2.8. 23 36:6 39:17 42:8 44:13 **51**:21.22 **53**:18.20 **54**:2.4 **59:**24 **60:**16.25 **61:**2.6.12 62:1.11.21.25 63:1 64:15 **70**:4 **77**:17,18,25 **78**:1 **79**: 4 80:17 taxes [2] 41:13,15 taxpayer [16] 3:20 16:3 17: 24 32:6,17 38:6 39:9 40:6 48:17 49:9 77:16,21 78:10 79:14 80:3,14 taxpayer's [2] 16:11 41:4 taxpayers [7] 4:21 17:25 22:14 39:6.8 40:7 49:7 tells [1] 77:7 tenable [3] 36:12 55:19 58: tend [1] 25:18 term [1] 8:21 terms [4] 11:14 23:1 50:16. terrible [1] 47:24 terrorist [1] 78:14 test [1] 32:14 text [4] 34:23 35:15 56:4 59 textual [1] 57:10 themselves [1] 41:19 theory [1] 49:17 there's [38] 9:11 10:12,13, 15 13:2 15:14 16:19 17:13, 14 19:8 21:24,24 22:12 23: 22 28:14 29:12 30:8 37:5 40:3 42:10,11,18 48:4 53: 21 54:18 56:24 57:9 61:9 63:3 64:13 69:21 75:25 77: 4.10.18 78:18.18 79:8 therefore [5] 23:14 44:19

thinking [2] 60:9 76:9 thinks 3 33:2 70:1 76:16 THOMAS [10] 5:9 33:8,9 **36:**23 **71:**7,8,19,22 **72:**1,19 though 3 40:3 51:12 70: three [10] 10:11 14 46:4 9 **54**:14 **55**:2 6 14 17 **75**:16 threshold [1] 75:25 tiebreaker [1] 64:6 tied [4] 11:16.19 43:5 77:8 ties [1] 34:24 tightly [1] 33:25 timeline [1] 60:6 timeliness [1] 79:13 timely [28] 5:15,17,18 6:8 **35**:24 **36**:1 **44**:15,16,20 **45**: 2,6,8,23 46:10,15,24 47:1, 2,12 60:2,4,5 61:9 62:12, 22 76:20 77:9 78:22 title [1] 14:7 today [2] 4:19 15:1 together [1] 64:23 toll [1] 24:4 tolled [2] 36:25 44:19 tolling [49] 5:1,22,23,25 6: 7 **15**:2 **18**:15 **19**:20,24 **20**: 17 **21**:7 **22**:4 **23**:22 **28**:10 31:14 33:22 34:3,7 37:2,3, 8,25 44:18,23 45:3 46:1,3, 21,22 47:8,16,18,19,20 48: 1.12.18.19 49:5 50:2.4.5. 13 72:12.16 76:22.24 77:3 80:19 took [1] 67:13 tools [3] 36:13 58:6 75:6 top [3] 41:6,13 73:12 traditional [2] 19:24 50:12 transfer [2] 20:10.13 transition [1] 69:21 Treasury [7] 66:20 68:8,14, 18.21 69:13 70:2 treat [4] 4:10 23:4,13 76:13 treated [1] 16:8 treating [1] 68:24 treats [1] 64:5 tribunal [1] 8:14 tried [1] 60:9 triggers [1] 7:12 true [4] 18:12 23:17 56:21 try [4] 9:14,19 20:13 75:15 trying [11] 11:24,24 12:4 **16**:7 **17**:20 **19**:6 **40**:25 **49**: 20 70:15 74:9.18 turn [3] 32:3.25 40:17 turns [1] 70:11 two [24] 3:23 6:21 10:13 15: 24 25 21:13 22:24 23:23 28:6 32:7 35:19 43:12.20

44:20 **46:**19 **48:**5.7 **54:**22

47:12 **66**:24 **67**:4

55:15,19 56:1 73:1 74:8, 16 two-part [1] 34:9 tying [1] 73:5 type [3] 16:15 24:9 27:18 typing [1] 67:1

U

ultimately [2] 36:12 78:21 unambiguous [1] 59:16 unanimously [1] 10:19 uncertainty [2] 22:13 48: under [14] 6:8 9:10 11:12 14:2.2 36:23 42:13 50:7 51:20 52:1 54:15.18 61:19. underlying [6] 17:1,11 24: 9 41:22 63:5 64:10 undermine [1] 75:21 understand [11] 7:6 12:12 13:20 19:21 39:2,4 41:8 60:11 61:4 62:19 77:2 understanding [1] 36:7 understands [1] 63:17 understood [6] 4:8 50:17 **51**:2 **57**:20 **73**:10 **77**:22 undisputedly [1] 35:22 unfortunately [1] 27:17 unintended [1] 36:20 UNITED [2] 1:1,14 universe [6] 55:23,25 57: 23 71:16 72:3,9 unless [1] 60:17 until [1] 38:22 untimely [3] 5:11 44:19,25 up [11] 12:9 13:17 43:23 49: 6 54:11 65:21 66:14.20 68: 5.18 73:23 upend [1] 42:6 upset [1] 51:3 usage [1] 9:11 uses [3] 4:7 12:13 56:21 using [2] 45:8 74:12

V

vague [2] 4:25 9:12 variation [1] 52:17 variety [1] 26:10 various [1] 36:9 verb [3] 9:17 35:20 57:13 version [1] 64:2 versus [5] 3:6 28:12 47:20 75:23 76:7 veteran-friendly [1] 80:1 veterans [2] 20:15 21:6 view [6] 5:14,24 49:18 53: 25 61:23 75:18 violate [1] 63:3

W

wagging [1] **76:**20 waive [1] **28:**16

waiver [2] 23:8 76:1 **48**:18 **50**:21 **57**:20 Young [1] 21:13 waiving [1] 28:12 wall [1] 50:20 wanted [6] 26:6 32:4 33:6 ZIP [2] 37:20 40:10 34:1 80:4.22 zone [4] 37:10,19 38:13 39: wants [3] 3:15 29:13 33:24 warrant [1] 50:4 zones [3] 39:11 78:9,13 warranted [1] 6:7 **Washington** [3] **1:**10,19, way [20] 12:9 24:25 25:1,2, 13 **26**:4 **36**:20 **38**:5.10 **42**: 20 46:12 51:3,22 52:5 56: 19 57:19 68:21 73:10 76:8 77:23 ways [6] 20:14 25:14 26:11 **28:**6 **42:**12 **69:**16 Wednesday [1] 1:11 Weinberger [2] 9:23,24 welcome [2] 5:8 36:22 whatever [2] 20:6 69:17 Whereupon [1] 81:3 whether [26] 5:24 7:18 8:5 22:4 23:7.18 27:22 31:13 32:9 35:11 37:14,18,20,23 **38**:6 **50**:11,12 **58**:7 **64**:6 **74**:9,18 **75**:2,25 **76**:9 **77**:9 78:21 whistles [1] 64:4 who's [1] 38:13 whole [2] 20:18 27:2 will [7] 47:24 48:6,15,17,19 66:1 72:2 win [1] 76:12 wipe [1] 65:2 within [14] 7:5,8 9:3 24:24 **25**:24 **26**:9 **27**:6 **30**:13 **35**: 5 **45**:18 **51**:20 **57**:13 **70**:6 **79:**8 without [3] 54:24 61:10 71: Wong [2] 21:15,17 word [13] 4:7 5:15 7:25 9:9 **45**:8 **51**:5 **56**:14,14 **66**:4 68:16 69:18 74:3,12 worded [1] 51:16 words [8] 3:24 8:10 12:13 25:7.9 51:8 63:16 74:11 work [2] 4:9 9:19 workable [1] 38:3 worker [1] 78:15 world [2] 46:6 78:6 worlds [1] 19:7 worried [1] 73:15 worry [1] 40:4 worth [1] 77:5 Wow [1] 40:8 written [1] 29:11 year [5] 18:19 59:23 71:18, 25 72:6 years [6] 15:9 30:25 42:14

Heritage Reporting Corporation (202) 628-4888